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# THE ENERGY SITUATION IN THE MID-ATLANTIC REGION

August 1977

POLICY ANALYSIS DIVISION  
NATIONAL CENTER FOR ANALYSIS OF ENERGY SYSTEMS  
BROOKHAVEN NATIONAL LABORATORY  
UPTON, NEW YORK 11973

MASTER

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# THE ENERGY SITUATION IN THE MID-ATLANTIC REGION

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August 1977

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## ABSTRACT

This report presents a review of the energy situation in the Mid-Atlantic Region. It describes the patterns of energy production, supply and demand by state and compares these to national and regional averages. It presents a picture of existing energy and environmental interactions and a view of potential energy and environmental conflicts. A review of the major issues by energy sector is included as is a description of the existing energy actors and major energy programs.

### Acknowledgements

A large number of individuals and groups contributed to the preparation of this report. In all of the states members of government were generous and frank in their discussion of energy issues. Juan Davila in Puerto Rico, Pat Rice at Oak Ridge National Laboratory, Martha McCoy and John Lee at Brookhaven National Laboratory, Charles L. Kelchner of ERDA, and Eric Outwater (Reg. II) and Michael J. Chern (Reg. III) of the regional EPA offices prepared material included in this document. Eugene Gleason of the Northeastern Legislative Conference and Hugh Montgomery of the Appalachian Regional Commission were of great help in providing data and interpretations of these data.

At Brookhaven, Carl Thien and Beverly Goldstein prepared an extensive compilation of newspaper clippings that was useful in defining recent trends and local concerns. Robert Stern, Donna Visone, Georgia Irving and Adele Hough contributed invaluable to the preparation of this report.

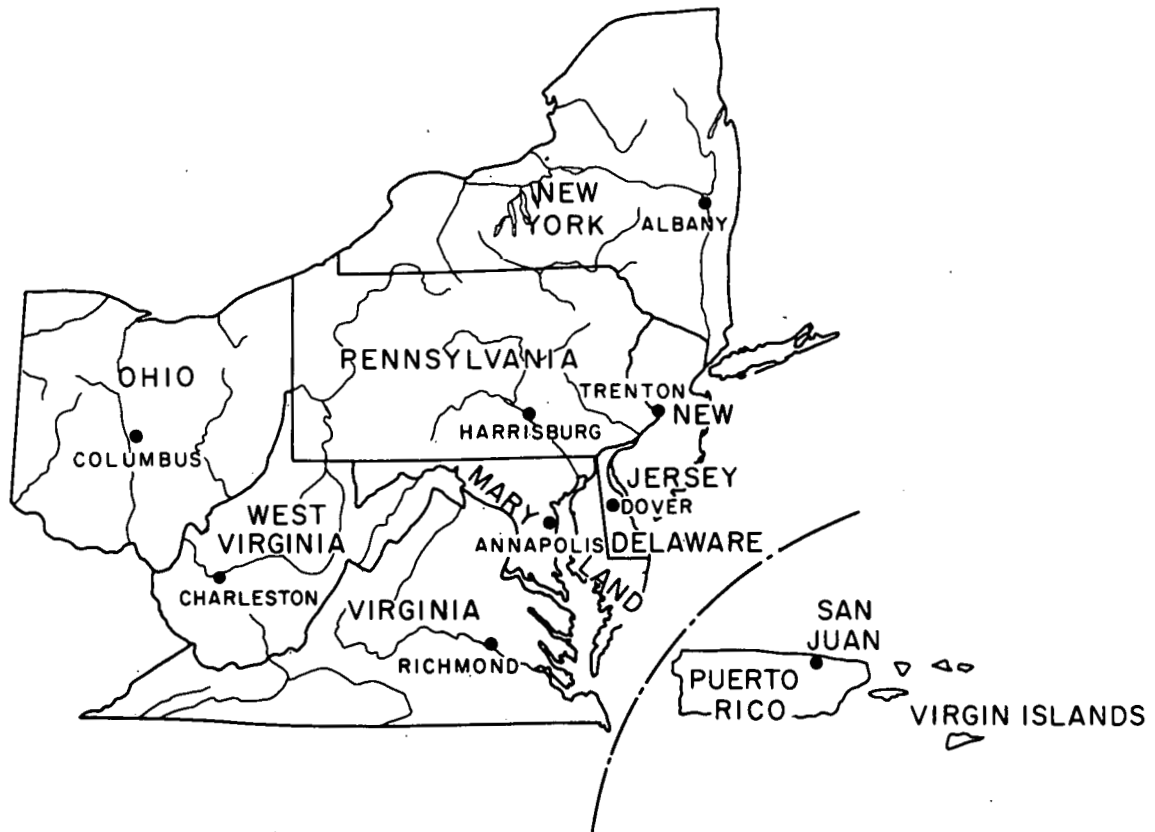
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"The Region of Analysis"



## I. Introduction

This briefing book is designed to give an overview of the energy situation and of attitudes towards current energy issues in the States of the Middle-Atlantic region, Puerto Rico and the Virgin Islands.\* It was prepared by the Policy Analysis Division of the National Center for Analysis of Energy Systems at Brookhaven National Laboratory in preparation for public meetings that were planned to be held October, 1977 sponsored by the Energy Research and Development Administration on behalf of the new Department of Energy. Although those meetings were not held, the material collected for this report were judged of sufficient interest to warrant its publication in this form.

Many of the central problems of U.S. energy policy are manifested in the region in a magnified form. The region both produces energy resources and consumes imported fuels. It is characterized by highly varied population densities. Its economic enterprises run the gamut from agriculture and recreation to intense industrialization. Environmentally, it has areas of pristine beauty and aesthetic wealth and areas marked by pollution dangerous to the health and welfare of its citizens.

Although the future supply of energy to the region is critically dependent on energy resource policies, for example policies related to coal development, current concerns cluster around policies and technologies that are perceived to have a more direct impact on social welfare. Thus, environmental regulation, energy conservation, utility regulation, the price of energy, and the development of indigenous energy resources are issues of paramount concern and debate.

These issues are discussed in more detail in the body of this report. It should be borne in mind, however, that the energy situation changes rapidly. The current version was revised and updated from a draft completed in April 1977 and, particularly in terms of its representation of regional concerns and attitudes, should be used with caution as time progresses from that point.

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\*The region consists of Ohio, New York, New Jersey, Pennsylvania, Delaware Maryland, Virginia, West Virginia, The District of Columbia, Puerto Rico, and the Virgin Islands.

## CHAPTER II

### COMPARISON OF 1975 ENERGY SUPPLY AND DEMAND

#### Introduction

A great deal of information is available on the energy systems of the states and the District of Columbia, but unfortunately the accuracy of the data and the procedures used to classify them vary greatly. We have attempted to overcome these problems in part by relying on the same source for data on a particular subject for all states and the District of Columbia.

In Chapter III we present a separate description of each of the states, commonwealths, and the District of Columbia. In this chapter, the states and the District of Columbia are discussed as a group. Those who wish to read about energy supply and demand in Puerto Rico and the Virgin Islands should turn to Chapter III.

#### Energy Demand

Table 1 shows energy consumption by fuel type. Total electricity sales are shown but not included in the total since the resources used to generate electricity are included.

Table 2 shows the energy consumption by sector. Table 3 shows the percentage distribution of energy consumption across sectors (excluding the utilities). Rather substantial differences exist among the states.

Over 60% of the energy used in both Delaware and West Virginia was used in the industrial sector. As expected, much less was used in this sector in the District of Columbia: approximately 12% of total energy consumption. There are similarly striking differences among all the sectors.

Tables 4 and 5 show the growth rates for gross energy consumption and for particular fuels. With few exceptions, energy consumption leveled off or declined in the period 1972 to 1975.

Figures 1 through 6 show the trends in total energy consumption and selected fuels since 1960. The U.S. average is shown along with the maximum and minimum over all the states in the region and the District of Columbia.

TABLE I  
GROSS ENERGY CONSUMPTION<sup>1</sup> - 1975  
(10<sup>12</sup> Btu)

	OIL	NAT. GAS	COAL	NUCLEAR	HYDRO	TOTAL*	ELECT
D.C.	76.6	26.8	10.3	.0	.0	113.7	19.7
Delaware	305.6	19.8	24.3	.0	.0	349.8	17.7
Maryland	607.5	148.4	202.4	46.1	24.0	1028.4	93.5
New Jersey	1577.5	253.9	58.4	33.0	-2.9	1920.0	148.3
New York	2751.8	604.7	303.3	137.6	292.3	4089.7	325.9
Ohio	1301.8	996.1	1580.0	.0	.1	3878.0	356.6
Pennsylvania	1530.4	677.0	1586.0	166.7	16.4	3976.5	300.4
Virginia	917.2	130.9	170.2	94.2	13.2	1325.7	132.6
West Virginia	244.0	162.3	831.0	.0	4.9	1242.3	57.8

TABLE 2  
ENERGY CONSUMPTION BY SECTOR<sup>1</sup> - 1975  
(10<sup>12</sup> Btu)

	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL*
D.C.	24.6	40.9	14.9	36.9	.1	16.6	113.7
Delaware	23.6	20.1	202.8	53.4	1.5	66.1	349.8
Maryland	161.2	98.8	283.0	292.7	5.8	280.5	1028.4
New Jersey	334.7	279.3	672.5	516.1	3.5	262.2	1920.0
New York	885.3	641.0	722.3	993.2	13.9	1159.8	4089.7
Ohio	651.4	313.7	1461.6	754.8	18.3	1034.7	3878.0
Pennsylvania	561.5	309.8	1515.4	757.8	20.3	1112.1	3976.5
Virginia	168.7	113.1	332.7	457.5	7.2	379.1	1325.7
West Virginia	82.2	41.3	417.8	136.2	2.3	620.3	1242.3

\*Electricity consumption omitted from total. Resources used by electric utilities included.

TABLE 3  
ENERGY CONSUMPTION BY SECTOR - 1975\*  
(Percent)

	RES.	COM.	IND.	TRAN.	AGRIC.	TOTAL
D.C.	21.1	35.0	12.2	31.6	.1	100.0
Delaware	7.8	6.7	67.3	17.7	.5	100.0
Maryland	19.2	11.7	33.6	34.8	.7	100.0
New Jersey	18.5	15.5	37.2	28.6	.2	100.0
New York	27.2	19.7	22.2	30.5	.4	100.0
Ohio	20.4	9.8	45.7	23.6	.6	100.0
Pennsylvania	17.7	9.8	47.9	23.9	.6	100.0
Virginia	15.6	10.5	30.8	42.4	.7	100.0
West Virginia	12.1	6.1	61.5	20.0	.3	100.0
United States	17.5	11.2	39.1	31.2	1.1	100.0

\*Excludes utility resource use. Includes electricity consumption.

TABLE 4  
ANNUAL GROSS ENERGY CONSUMPTION GROWTH RATE<sup>1</sup>(%)

	<u>1960-1972</u>	<u>1972-1975</u>
D.C.	3.9	-11.0
Delaware	4.1	1.7
Maryland	4.2	- 3.4
New Jersey	3.6	- 6.9
New York	2.9	- 2.8
Ohio	3.1	- 2.0
Pennsylvania	2.7	- 2.5
Virginia	3.4	- 0.7
West Virginia	5.9	- 0.9
United States	4.6	- 0.7

TABLE 5

ANNUAL CONSUMPTION GROWTH RATE BY FUEL TYPE<sup>1</sup> (1%)

	OIL		GAS		COAL		OTHER*	
	1960-1972	1972-1975	1960-1972	1972-1975	1960-1972	1972-1975	1960-1972	1972-1975
D.C.	6.0	-13.4	6.5	-3.7	-6.2	-8.3	-	-
Delaware	2.9	0.5	8.2	-5.4	2.4	5.8	22.0	15.0
Maryland	5.5	-4.8	7.9	-7.3	0.2	-4.8	4.2	26.5
New Jersey	4.4	-7.2	6.9	-9.3	-12.5	20.1	7.3	-6.8
New York	4.7	-3.2	4.1	-5.5	- 4.9	-4.8	3.3	6.0
Ohio	3.3	1.3	4.4	-5.8	2.2	-1.5	2.3	1.3
Pennsylvania	3.4	-4.0	4.3	-7.9	2.5	-1.9	0.5	46.6
Virginia	5.9	-1.4	7.7	-6.8	-3.4	-8.1	4.2	44.0
West Virginia	3.7	3.0	4.3	-11.5	7.1	1.0	1.1	-3.4
United States	4.2	0.7	6.5	-4.0	2.5	0.4	5.2	9.6

\*As shown in FEA Strawman data.

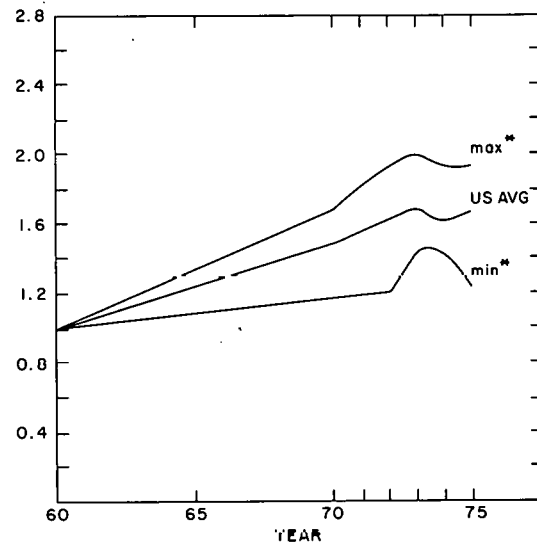
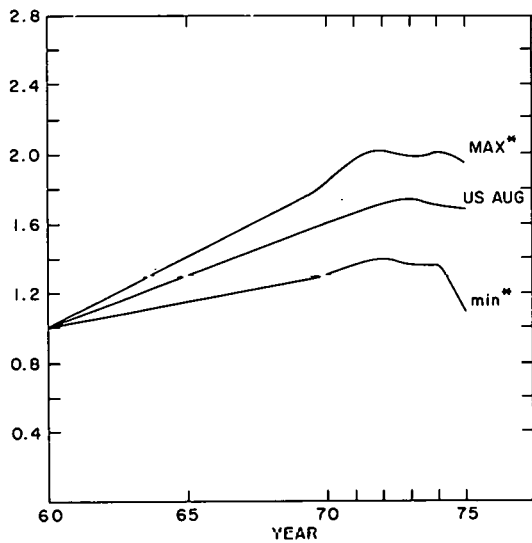
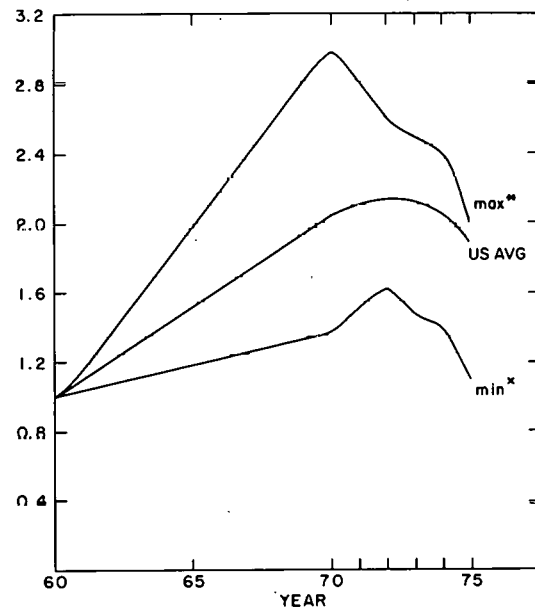
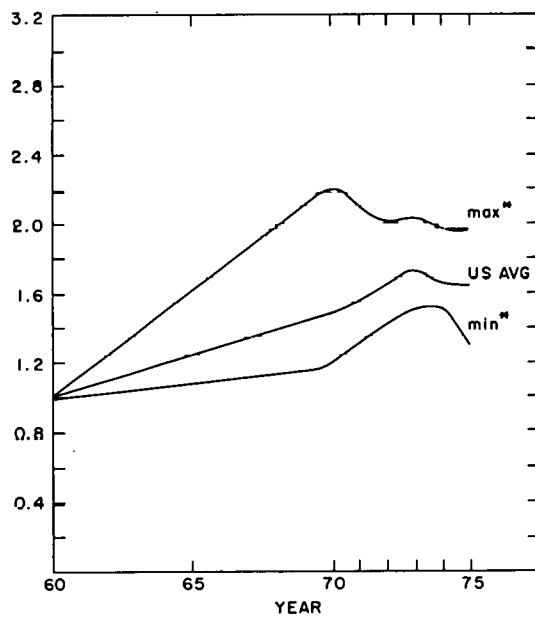


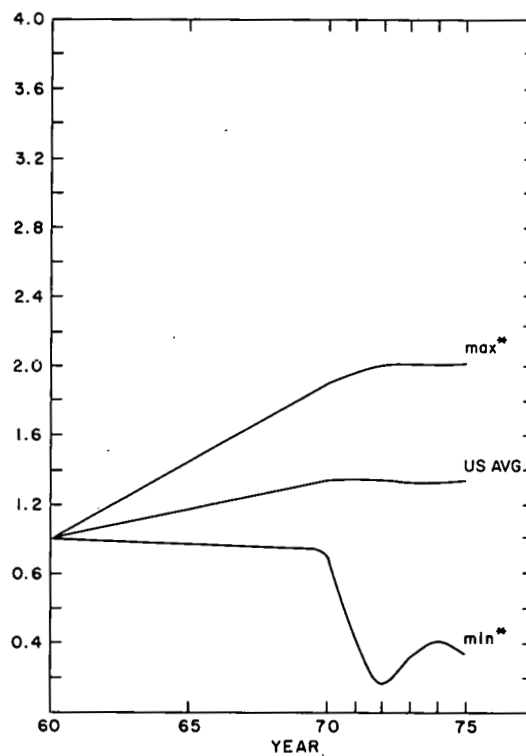
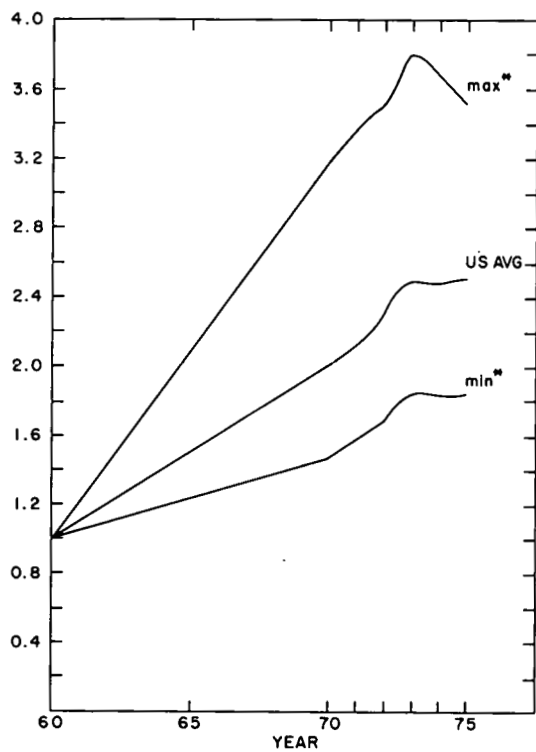
Figure 1. Relative energy use (1960 = 1.0). Figure 2. Relative gasoline use (1960 = 1.0).



\*Maximum and minimum over all the states in the region and the District of Columbia.

Figure 3. Relative oil use (1960 = 1.0). Figure 4. Relative natural gas use (1960 = 1.0).





\*Maximum and minimum over all the states in the region and the District of Columbia.

Figure 5. Relative electricity use (1960 = 1.0). Figure 6. Relative coal use (1960 = 1.0).

Table 6 shows the energy resources used by electric utilities in 1975 and Table 7 shows the percentage mix of fuels used. The very large differences in fuel mix are readily apparent. In Ohio and West Virginia, coal is used almost exclusively. The District of Columbia, Delaware, New Jersey, New York and Virginia are all very dependent on oil. None of the areas derive a large percentage of its electricity from natural gas.

Some of the states are large importers of electricity, while others are large exporters. For example, New Jersey uses about 87% more electricity than is generated in the state, while West Virginia exports to other states about 72% of the electricity generated in the state.

#### Energy Supply

Table 8 shows the level of energy resource production in 1975. No state produces more of a resource than it consumes except Virginia, West Virginia, and Pennsylvania. These states produce more coal than they consume. West Virginia produces almost as much natural gas as it consumes. All the areas are dependent on outside supplies for their petroleum.

#### Prices

Table 9 shows prices for a few selected fuels. Table 10 shows the ratio of these prices to the average US price for the fuel. Oil prices (to utilities) and gasoline prices do not appear to vary widely on average. Prices for the other fuels do vary widely. Price averages should be used with caution since they hide large variations in prices that may exist within the area over which the data were averaged. For example, in New York in 1975, residential electricity prices varied from about 1.3¢ per kWh to 8.4¢ per kWh for the same type of service.<sup>2</sup> The state average was 5.1¢ per kWh.

#### Other Data

Figures 7 and 8 show the average per capita income and average unemployment rates for 1975. Table 11 shows the ratio of these measures to the U.S. average. While the variations are striking for the average, it should be remembered that here too the averages hide large variations that existed within states and tend to mask the very high rates of unemployment that existed for short periods of time during the natural gas shortage. Also

TABLE 6  
ENERGY RESOURCES USED BY ELECTRIC UTILITIES<sup>1</sup> - 1975  
(10<sup>12</sup> Btu)

	OIL	GAS	COAL	NUCLEAR	HYDRO	TOTAL
D.C.	13.9	.0	2.7	.0	.0	16.6
Delaware	40.6	1.8	23.7	.0	.0	66.1
Maryland	113.0	.5	96.9	46.1	24.0	280.5
New Jersey	165.9	8.9	57.3	33.0	-2.9	262.2
New York	569.9	14.0	146.0	137.6	292.3	1159.8
Ohio	23.7	6.3	1004.6	.0	.1	1034.7
Pennsylvania	92.8	1.3	834.9	166.7	16.4	1112.1
Virginia	175.5	.5	95.7	94.2	13.2	379.1
West Virginia	4.1	.4	610.9	.0	4.9	620.3

TABLE 7  
MIX OF RESOURCES USED  
BY ELECTRIC UTILITIES - 1975  
(Percent)

	OIL	GAS	COAL	NUCLEAR	HYDRO
D.C.	83.6	.0	16.4	.0	.0
Delaware	61.5	2.7	35.8	.0	.0
Maryland	40.3	.2	34.5	16.4	8.6
New Jersey	63.3	3.4	21.8	12.6	-1.1
New York	49.1	1.2	12.6	11.9	25.2
Ohio	2.3	.6	97.1	.0	.0
Pennsylvania	8.3	.1	75.1	15.0	1.5
Virginia	46.3	.1	25.2	24.9	3.5
West Virginia	.7	.1	98.5	.0	.8
United States	15.7	15.7	44.8	8.7	15.1

TABLE 8  
ENERGY RESOURCE PRODUCTION<sup>3</sup> - 1975  
(10<sup>12</sup> Btu)

	OIL	NGL	GAS	COAL
D. C.	.0	.00	.0	0
Delaware	.0	.00	.0	0
Maryland	.0	.00	.0	67
New Jersey	.0	.00	.0	0
New York	5.1	.00	6.8	0
Ohio	55.6	.00	87.9	1104
Pennsylvania	18.6	.27	86.8	2349
Virginia	.0	.00	6.2	966
West Virginia	14.9	23.45	151.3	2841

TABLE 9  
AVERAGE PRICES FOR SELECTED FUELS<sup>4</sup> - 1975

	OIL UTILITY (\$/Bbl)	GAS RESIDENTIAL (\$/10 <sup>6</sup> Btu)	COAL UTILITY (\$/ton)	GASOLINE (¢/gallon)	ELECTRICITY RESIDENTIAL (¢/Kwh)
D. C.	11.76	2.40	31.77	58.50	3.95
Delaware	11.76	2.34	31.77	56.70	4.35
Maryland	11.76	2.31	31.77	56.70	3.95
New Jersey	12.83	2.59	40.52	61.20	4.92
New York	12.00	2.43	29.43	59.90	5.13
Ohio	13.77	1.51	21.65	57.20	3.41
Pennsylvania	13.11	1.90	22.70	53.90	4.00
Virginia	11.61	2.29	29.04	57.20	3.45
West Virginia	12.00	1.47	22.00	57.60	3.27
United States	12.24	1.69	18.71	57.20	3.21

TABLE 10  
RATIO OF ENERGY PRICES TO AVERAGE FOR U.S. - 1975

	OIL UTILITY (\$/Bbl)	GAS RESIDENTIAL (\$/10 <sup>6</sup> Btu)	COAL UTILITY (\$/ton)	GASOLINE (¢/gallon)	ELECTRICITY RESIDENTIAL (¢/Kwh)
D. C.	.96	1.42	1.70	1.02	1.23
Delaware	.96	1.38	1.70	.99	1.36
Maryland	.96	1.37	1.70	.99	1.23
New Jersey	1.05	1.53	2.17	1.07	1.53
New York	.98	.95	1.57	1.05	1.60
Ohio	1.13	.89	1.16	1.00	1.06
Pennsylvania	1.07	1.12	1.21	.94	1.25
Virginia	.95	1.36	1.55	1.00	1.07
West Virginia	.98	.87	1.18	1.01	1.02

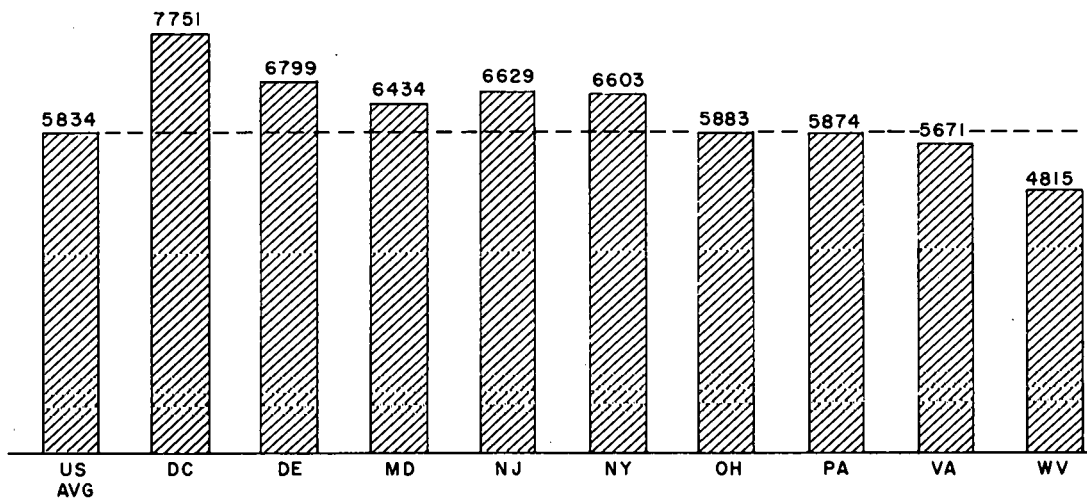


Figure 7. Average per capita income - 1975<sup>5</sup>.

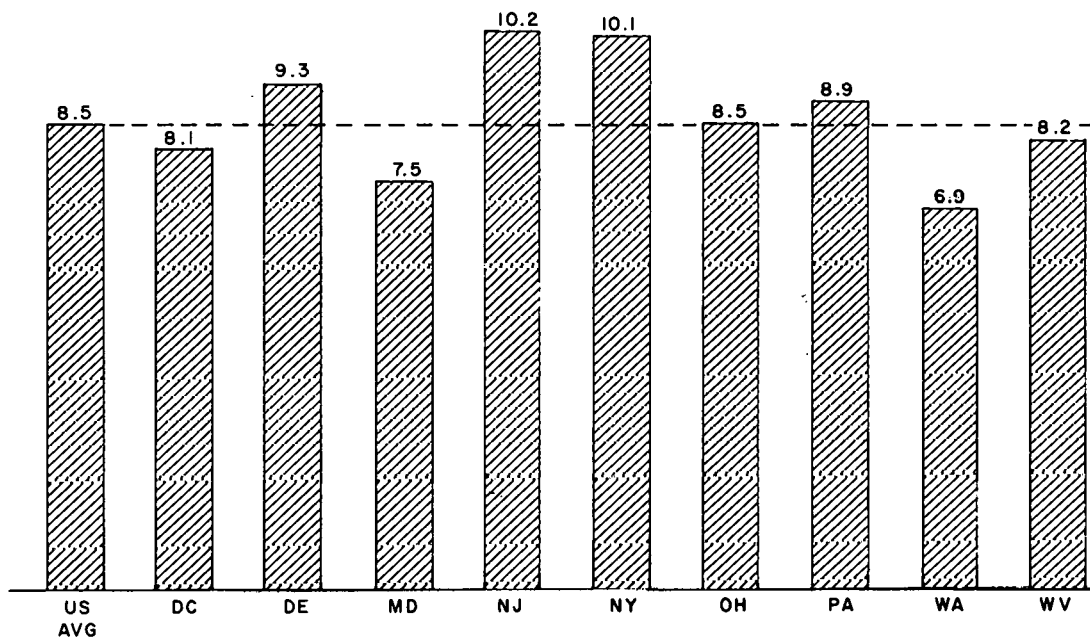


Figure 8. Average unemployment rate - 1975.

TABLE 11  
RATIO OF PER CAPITA INCOME AND  
UNEMPLOYMENT RATES TO AVERAGE FOR U.S. - 1975

	PER CAPITA INCOME	UNEMPLOYMENT RATE
D. C.	1.33	.95
Delaware	1.17	1.09
Maryland	1.10	.88
New Jersey	1.14	1.20
New York	1.13	1.19
Ohio	1.01	1.00
Pennsylvania	1.01	1.05
Virginia	.97	.81
West Virginia	.83	.96

hidden are differences in income levels and unemployment rates that exist between sexes, races, and skill groups.

Climatic conditions can have a significant impact on energy consumption levels. The winter of 1976-77 was colder than normal throughout the Northeast and Mid-Atlantic regions. The impact was far from uniform however. Heating degree days in the District of Columbia were about 12% above normal through March of this past winter, but in Cincinnati, they were more than 30% above normal. The change this winter over last is particularly striking. Many areas experienced increases in heating degree days this winter over last of more than 40%. cold winter should not be used as a scapegoat for the energy shortages that occurred last winter, however. Equally at fault are residencies, commercial establishments, and industries that are inadequately insulated and use inefficient heating equipment, processes, and operating procedures. This situation is in part a result of energy prices that have been kept low by government regulation. Supply problems were aggravated by outdated and cumbersome federal regulations, and miscalculations on the part of some utilities concerning appropriate storage levels for natural gas.



### CHAPTER III

#### ENERGY SUPPLY AND DEMAND

##### Introduction

In this chapter we present basic energy supply, demand and price data for the states of Delaware, Maryland, New Jersey, New York, Ohio, Pennsylvania, Virginia, and West Virginia, the District of Columbia, and the Commonwealths of Puerto Rico and the Virgin Islands. Selected economic, demographic, and climatic characteristics are also presented. At the end of this chapter, tables similar to those presented for the states and the District of Columbia are given so that comparisons with national averages can be made.

Information on the energy systems of Puerto Rico and the Virgin Islands is presented in a different format than used for the other areas being described because 1) the energy systems of Puerto Rico and the Virgin Islands differ radically from those of the states and the District of Columbia, and 2) information on the commonwealths was not available on a basis consistent with the data for the states and the District of Columbia.

##### District of Columbia (D.C.)

##### Energy Demand

When examining the energy statistics that are presented below for the District of Columbia, it should be remembered that large numbers of persons live in Virginia and Maryland and commute to and from the District. Because of this, the energy system of the District is intimately tied to activities in the neighboring states.

Gross energy demand grew at an average rate of 6.3% per year from 1960 to 1970.<sup>1</sup> From 1970 to 1975 energy consumption decreased at about 9% per year. The rate of decline from 1972 to 1975 was particularly dramatic: 11% per year.

Energy consumption data for the major sectors, including estimates of feedstocks, are shown in Table 12. Electricity demand is omitted from the

TABLE 12  
D.C. ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	3.2	11.7	4.7	.1	.0	.0	19.7
PETROLEUM	7.6	16.7	1.5	36.8	.1	13.9	76.6
NAT. GAS	13.6	12.4	.8	.0	.0	.0	26.8
COAL	.2	.1	7.2	.0	.0	2.7	10.3
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.0	.0
TOTAL	24.6	40.9	14.2	36.9	.1	16.6	113.7*
PER CAP. (10 <sup>6</sup> Btu)	34.3	57.1	19.9	51.5	.1	23.2	158.7

TABLE 13  
DISTRIBUTION OF ENERGY CONSUMPTION FOR D.C.  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL*
ELECTRICITY	13.0	28.6	33.0	.3	.0	.0	.0
PETROLEUM	30.9	40.8	10.6	99.7	100.0	83.6	67.4
NAT. GAS	55.3	30.3	5.6	.0	.0	.0	23.6
COAL	.8	.3	50.8	.0	.0	16.4	9.0
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.0	.0
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

total entry to avoid double counting (resources used to generate electricity are included).

The distribution of fuels used in each sector, and for all sectors combined, is shown in Table 13. Electricity consumption was excluded from the total column when this distribution was calculated. Compared with the U.S. (shown in Table 71), D.C. is much more reliant on petroleum, but uses, on a percentage basis, much less coal.

Demand for electricity grew at 8.5% per year from 1960 to 1970 and at 1.4% from 1970 to 1975.

The mix of fuels used by the electric utilities is shown in Table 14.

TABLE 14  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	2.6	.0	97.4	.0	.0
1970	59.0	.0	41.0	.0	.0
1975	83.6	.0	16.4	.0	.0

The shift to oil away from coal is dramatic. This shift, prior to 1973, was partially a response to changing relative prices of coal and oil. In more recent years environmental factors have been an influence.

#### Energy Supply

There is no significant production of energy resources in D.C.

#### Prices

Prices for selected energy products are shown in Table 15. The large increase in oil prices in general, and for utilities in particular, is clear.

TABLE 15  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS <sup>4</sup>

D.C.			
Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail			
(\$/100 gallons)	19.78	42.48	115%
Utility (AVG for MD, DC, & DE)			
(\$/Bbl)	3.69	11.76	219%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.55	2.40	55%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.19	2.00	68%
Industrial			
(\$/10 <sup>6</sup> Btu)	.95	1.49	57%
Utility (AVG for MD, DC, & DE)			
(¢/Mcf)	47.1	90.7	141%
Coal - Utility (AVG for MD, DC, & DE)			
(\$/ton)	13.46	31.77	136%
Gasoline - Regular inc. tax			
(¢/gallon)	37.65	58.48	55%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh) (AVG for MD, DC, & DE).6		1.74	190%
Residential			
(¢/Kwh)	2.62	3.95	51%
Commercial and Industrial			
Small (¢/Kwh)	2.44	3.85	58%
Large (¢/Kwh)	1.42	2.67	88%
Total Sales			
(¢/Kwh)	2.12	3.49	65%
Consumer Price Index (1967 = 100)			
	126.9	161.6	27.3%

As seen in Tables 12 and 13, the residential and commercial sectors rely heavily on natural gas. Price increases of natural gas used in these sectors were larger than the national average (see Table 73). In 1975, residential gas prices in D.C. were 42% higher than the U.S. average.

#### Other Data

General economic, demographic, and climatic characteristics are shown in Table 16. Per capita income was about 33% higher than the U.S. average in 1975. The unemployment rate was close to the national average. Heating degree days in D.C. were 12% above normal through March of the winter of 1976-1977. For those who were lulled into a false sense of contentment by the relatively warm winters of 1974-1975 and 1975-1976, the change in 1976-1977 was particularly jarring. Heating degree days through March of 1976-1977 were almost 40% above the previous year.

TABLE 16

## GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS

D.C. IN 1975<sup>6</sup>

Population (thousands)	716
Land Area (Square Mile)	61
Population Per Square Mile	11,737.7
Labor Force (Thousands)	335
Employment (Thousands)	307
Unemployment Rate (%)	8.1
Personal Income (10 <sup>9</sup> 1975 Dollars)	5.5
Per Capita Income (dollars)	7,751
Heating Degree Days	

Washington, D.C.

1976-77 Heating Season <sup>*</sup>	4,474
Percent above Normal	8
Percent above 1975-76 Heating Season	34

\*Accumulation from July 1 to May 1.

Delaware

Energy Demand

Gross energy demand grew at an average rate of 4.4% per year from 1960 to 1970. From 1970 to 1975 growth averaged 2.2%.

Energy Consumption data for the major sectors are shown in Table 17. Feedstock estimates are included. Electricity demand is omitted from the grand total entry to avoid double counting since resources used to generate electricity are included.

The percentage of total consumption in each sector met by a particular fuel is shown in Table 18. When the percentages were calculated for the total column, electricity consumption was excluded since resources used to generate the electricity were included.

All sectors rely very heavily on petroleum. Over 87% of the energy used in Delaware comes from petroleum compared with about 46% for the U.S. The relatively high energy consumption in the industrial sector, as indicated by the high per capita consumption shown in Table 17 for that sector, is partially a result of the large volume of energy intensive products produced in Delaware for use outside the state.

Demand for electricity grew at a 12.3% per year from 1960 to 1970. This high growth rate dropped to 2.2% per year over the period 1970 to 1975.

The mix of fuels used by the electric utilities is shown in Table 19.

TABLE 17

PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	1.1	18.3	80.6	.0	.0
1970	26.4	9.0	64.6	.0	.0
1975	61.5	2.7	35.8	.0	.0

TABLE 18  
DELAWARE ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	5.1	4.1	8.5	.0	.0	.0	17.7
PETROLEUM	11.3	12.9	185.9	53.4	1.5	40.6	305.6
NAT. GAS	7.2	3.1	7.7	.0	.0	1.8	19.8
COAL	.0	.0	.6	.0	.0	23.7	24.3
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.0	.0
TOTAL	23.6	20.1	202.8	53.4	1.5	66.1	349.8*
PER CAP. (10 <sup>6</sup> Btu)	40.8	34.7	350.2	92.2	2.6	114.1	604.1

TABLE 19  
DISTRIBUTION OF ENERGY CONSUMPTION FOR DELAWARE  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL*
ELECTRICITY	21.6	20.4	4.2	.0	.0	.0	.0
PETROLEUM	47.9	64.2	91.7	100.0	100.0	61.5	87.4
NAT. GAS	30.5	15.4	3.8	.0	.0	2.7	5.7
COAL	.0	.0	.3	.0	.0	35.8	7.0
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.0	.0
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.



### Energy Supply

There is no significant production of energy resources in Delaware.

### Prices

Prices for selected fuels are shown in Table 20.

Since prices in Delaware were not always readily available for all the fuels listed, prices shown in Table 20 are sometimes for neighboring areas and are marked as such.

Electricity prices increased more than the national average. In 1975 the average cost of a kwh in the Delaware, Maryland and D.C. area, was 33% more than the U.S. average. This is partially due to the heavy reliance of the electric utilities in this area on oil and the very large increase in the cost of oil to utilities.

### Other Data

General economic, demographic, and climatic characteristics are shown in Table 21. Per capita income in Delaware in 1975 was about 17% above the national average, however the unemployment rate was about 10% above the national average (9.3% vs 8.5%).

TABLE 20  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>

DELAWARE

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (For Baltimore)			
(¢/100 gallons)	19.33	41.06	112%
Utility (AVG for MD, DE, & DC)			
(\$/Bbl)	3.69	11.76	219%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.65	2.34	42%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.26	1.88	49%
Industrial			
(\$/10 <sup>6</sup> Btu)	.62	1.20	94%
Utility (AVG for MD, DE, & DC)			
(¢/Mcf)	47.1	90.7	141%
Coal - Utility (AVG for MD, DE, & DC)			
(\$/ton)	13.46	31.77	136%
Gasoline - Regular			
(¢/gallon)	38.06	56.68	49%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh) (AVG for MD, DE, DC)	.6	1.74	190%
Residential			
(¢/Kwh)	3.04	4.35	43%
Commercial and Industrial			
Small (¢/Kwh)	2.55	4.0	57%
Large (¢/Kwh)	1.51	2.93	94%
Total Sales			
(¢/Kwh)	2.13	3.59	69%

TABLE 21  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF DELAWARE IN 197<sup>6</sup>

Population (thousands)	579
Land Area (Square Mile)	1,982
Population Per Square Mile	292.1
Labor Force (Thousands)	250
Employment (Thousands)	227
Unemployment Rate (%)	9.3
Personal Income (10 <sup>9</sup> - 1975 Dollars)	3.9
Per Capita Income (1975 Dollars)	6,799
Heating Degree Days	

Wilmington

1976-77 Heating Season*	5,316
Percent above Normal	10
Percent above 1975-76 Heating Season	25

\*Accumulation from July 1 to May 1.

## Maryland

### Energy Demand

Gross energy demand grew at an average rate of 4.5% from 1960 to 1970. From 1970 to 1975 energy consumption declines by slightly more than 1% per year.

Energy consumption data, which includes estimates of fuels used for feedstocks, are shown in Table 22 for all the major sectors. Electricity demand is omitted from the grand total entry to avoid double counting since resources used to generate electricity are included.

TABLE 22  
MARYLAND ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	32.7	25.4	34.8	.6	.0	.0	93.5
PETROLEUM	56.8	46.9	95.1	289.9	5.8	113.0	607.5
NAT. GAS	71.4	26.4	47.9	2.2	.0	.5	148.4
COAL	.3	.1	105.1	.0	.0	96.9	202.4
NUCLEAR	.0	.0	.0	.0	.0	46.1	46.1
HYDRO	.0	.0	.0	.0	.0	24.0	24.0
TOTAL	161.2	98.8	283.0	292.7	5.8	280.5	1028.4 *
PER CAP. (10 <sup>6</sup> Btu)	39.3	24.1	69.0	71.4	1.4	68.4	251.0

\*Electricity omitted to avoid double counting.

The percentage of total consumption in each sector met by a particular fuel is shown in Table 23. Energy from coal supplies are approximately the same percentage of total energy demand in Maryland as in the U.S. Oil supplies about 14% more of the energy demand in Maryland than is typical for the nation as a whole.

Demand for electricity grew at 9.6% per year from 1960 to 1970 and 4.1% from 1970 to 1975.

The mix of fuels used by the electric utilities is shown in Table 24. Note the rapid growth in the use of nuclear power.

TABLE 23

DISTRIBUTION OF ENERGY CONSUMPTION FOR MARYLAND  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	20.3	25.7	12.3	.2	.0	.0	.0
PETROLEUM	35.2	47.4	33.6	99.0	100.0	40.3	59.1
NAT. GAS	44.3	26.7	16.9	.8	.0	.2	14.4
COAL	.2	.1	37.2	.0	.0	34.5	19.7
NUCLEAR	.0	.0	.0	.0	.0	16.4	4.5
HYDRO	.0	.0	.0	.0	.0	8.6	2.3
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 24

PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES<sup>1</sup>

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	2.8	.1	83.2	.0	13.8
1970	26.6	4.4	61.4	.0	7.5
1975	40.3	.2	34.5	16.4	8.6

While coal was used for a much smaller percentage of generation in 1975 than 1960, the actual amount of coal used in 1975 was about 14% greater than in 1960.

### Energy Supply

There is no significant production of oil, natural gas liquids, or natural gas in Maryland. However in 1975 approximately  $67 \times 10^{12}$  Btu of coal were mined. The reserve/production ratio in 1975 was approximately 400. About 65% of the coal is estimated to have a sulfur content of 1%-3%.

### Prices

Prices for selected fuels are shown in Table 25.

### Other Data

General economic, demographic, and climatic characteristics are shown in Table 26. Per capita income was about 10% above the national average in Maryland in 1975. The unemployment rate was about 7.5 compared to the national average of 8.5%.

TABLE 25  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>  
MARYLAND

	<u>Fuel</u>	<u>1972</u>	<u>1975</u>	<u>Percent Increase</u>
Oil				
Residential - Retail (Baltimore)				
(\$/100 gallons)		19.33	41.06	112%
Utility (AVG for MD, DE, & DC)				
(\$/Bbl)		3.69	11.76	219%
Gas				
Residential				
(\$/10 <sup>6</sup> Btu)		1.64	2.31	41%
Commercial				
(\$/10 <sup>6</sup> Btu)		1.34	2.11	57%
Industrial				
(\$/10 <sup>6</sup> Btu)		.76	1.36	79%
Utility (AVG FOR MD, DE, & DC)				
(¢/Mcf)		47.1	90.7	141%
Coal - Utility (AVG for MD, DE, & DC)				
(\$/ton)		13.46	31.77	136%
Gasoline - Regular				
(¢/gallon)		37.65	56.7	51%
Electricity				
Total Utility Fossil Fuel Costs				
(¢/Kwh) (AVG for MD, DE, & DC)	.6		1.74	190%
Residential				
(¢/Kwh)		2.62	3.95	51%
Commercial and Industrial				
Small (¢/Kwh)		2.44	3.85	58%
Large (¢/Kwh)		1.42	2.67	88%
Total Sales				
(¢/Kwh)		2.12	3.49	65%
Consumer Price Index (1967 = 100)				
Baltimore		126.3	165.2	31%

TABLE 26  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF MARYLAND IN 1975<sup>6</sup>

Population (thousands)	4,098
Land Area (Square Mile)	9,891
Population Per Square Mile	414.3
Labor Force (Thousands)	1,833
Employment (Thousands)	1,696
Unemployment Rate (%)	7.5
Personal Income (10 <sup>9</sup> - 1975 Dollars)	26.4
Per Capita Income (1975 Dollars)	6,434
Heating Degree Days	

<u>Baltimore</u>	
1976-77 Heating Season *	5,025
Percent above Normal	9
Percent above 1975-76 Heating Season	28

\*Accumulation from July 1 to May 1.



## New Jersey

### Energy Demand

Gross energy demand grew at an average rate of 4.2% per year from 1960 to 1970. From 1970 to 1975 however, energy consumption decreased at about 4.1% per year.

Energy consumption data, which include estimates of fuels used for feedstocks, are shown in Table 27. Electricity consumption is omitted from the grand total to avoid double counting since resources used to generate electricity are included.

The percentage of the total consumption in each sector that is met by a particular fuel is shown in Table 28. While all sectors are large users of petroleum, the industrial and transportation sectors account for about 68% of all petroleum use in the state. Over 82% of the energy used in New Jersey comes from petroleum compared with about 46% for the U.S.

Demand for electricity grew at a 8% per year from 1960 to 1970 and about 2.7% per year from 1970 to 1975. The mix of fuels used by electric utilities is shown in Table 29.

TABLE 27

NEW JERSEY ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	49.7	47.7	50.9	.0	.0	.0	148.3
PETROLEUM	151.5	176.5	564.4	515.7	3.5	165.9	1577.5
NAT. GAS	133.5	55.1	56.0	.4	.0	8.9	253.9
COAL	.0	.0	1.1	.0	.0	57.3	58.4
NUCLEAR	.0	.0	.0	.0	.0	33.0	33.0
HYDRO	.0	.0	.0	.0	.0	-2.9	-2.9
TOTAL	334.7	279.3	672.5	516.1	3.5	262.2	1920.0 *
PER CAP. (10 <sup>6</sup> Btu)	45.8	38.2	91.9	70.5	.5	35.8	262.4

\*Electricity omitted to avoid double counting.

TABLE 28  
DISTRIBUTION OF ENERGY CONSUMPTION FOR NEW JERSEY  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	14.8	17.1	7.6	.0	.0	.0	.0
PETROLEUM	45.3	63.2	83.9	99.9	100.0	63.3	82.2
NAT. GAS	39.9	19.7	8.3	.1	.0	3.4	13.2
COAL	.0	.0	.2	.0	.0	21.8	3.0
NUCLEAR	.0	.0	.0	.0	.0	12.6	1.7
HYDRO	.0	.0	.0	.0	.0	-1.1	-.2
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 29  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	37.4	13.3	49.1	.0	.2
1970	57.0	10.9	24.6	8.4	-1.0
1975	63.3	3.4	21.8	12.6	-1.1

About 59% as much coal was used by the utilities in 1975 as was used in 1960; but about 124% more oil was used in 1975 than in 1960.

#### Energy Supply

There is no significant production of energy resources in New Jersey.

#### Prices

Prices for selected fuels are shown in Table 30. The cost of gas to utilities in New Jersey has not increased as much (either in absolute or percentage terms) as in the U.S., but the increase in the cost of gas to

industry has been astounding. In 1972 gas to industry in New Jersey cost about 24% less than the corresponding national price. In 1975 the price in the state had risen to about 63% above the national average.

#### Other Data

General economic, demographic, and climatic characteristics are shown in Table 31. Per capita income in New Jersey in 1975 was 13% above the national average. The unemployment rate was 20% higher than the national average (10.2 vs 8.5).

TABLE 30  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>  
NEW JERSEY

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (NYC area)			
(\$/100 gallons)	20.4	43.42	112%
Utility			
(\$/Bbl)	4.25	12.83	202%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.78	2.59	46%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.45	2.26	56%
Industrial			
(\$/10 <sup>6</sup> Btu)	.34	1.61	374%
Utility			
(¢/Mcf)	57.2	98.5	72%
Coal - Utility			
(\$/ton)	16.26	40.52	149%
Gasoline - Regular (NYC area)			
(¢/gallon)	37.57	61.15	63%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.76	2.13	180%
Residential			
(¢/Kwh)	3.06	4.92	61%
Commercial and Industrial			
Small (¢/Kwh)	2.73	4.6	69%
Large (¢/Kwh)	1.61	3.18	98%
Total Sales			
(¢/Kwh)	2.46	4.26	73%
Consumer Price Index (1967 = 100)			
NYC area	131.4	166.6	27%

TABLE 31  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF NEW JERSEY IN 1975<sup>6</sup>

Population (thousands)	7,316
Land Area (Square Mile)	7,521
Population Per Square Mile	972.7
Labor Force (Thousands)	3,202
Employment (Thousands)	2,875
Unemployment Rate (%)	10.2
Personal Income (10 <sup>9</sup> -1975 Dollars)	48.5
Per Capita Income (1975 dollars)	6,629
Heating Degree Days	

Atlantic City

1976-77 Heating Season *	5,283
Percent above Normal	22
Percent above 1975-76 Heating Season	25

Trenton

1975-76 Heating Season	5,133
Percent Above Normal	18
Percent Above 1975-76 Heating	34

\*Accumulation from July 1 to March 29.

## New York

### Energy Demand

Gross energy demand grew at an average rate of 3.8% per year from 1960 to 1970. From 1970 to 1975 the consumption of energy decreased at about 2.4% per year.

Energy consumption data, which include estimates of fuels used for feedstocks, are shown in Table 32. Electricity consumption is omitted from the grand total entry to avoid double counting since resources used to generate electricity are included.

The percentage of total consumption in each sector that is met by a particular fuel is shown in Table 33. The very heavy reliance on petroleum is clear. The transportation sector alone uses about 36% of all the petroleum used in the state. Utilities are the next largest users, accounting for about 21% of total petroleum consumption.

Demand for electricity grew at 5.9% per year from 1960 to 1970. This high growth rate dropped to 1.8% per year from 1970 to 1975. The mix of fuels used by the electric utilities is shown in Table 34.

TABLE 32  
NEW YORK ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	97.9	126.3	93.5	8.2	.0	.0	325.9
PETROLEUM	448.1	381.5	356.4	982.0	13.9	569.9	2751.8
NAT. GAS	337.9	132.4	117.4	3.0	.0	14.0	604.7
COAL	1.4	.8	155.0	.0	.0	146.0	303.3
NUCLEAR	.0	.0	.0	.0	.0	137.6	137.6
HYDRO	.0	.0	.0	.0	.0	292.3	292.3
TOTAL	885.3	641.0	722.3	993.2	13.9	1159.8	4089.7 *
PER CAP. (10 <sup>6</sup> Btu)	48.9	35.4	39.9	54.8	.8	64.0	225.7

\*Electricity omitted to avoid double counting.

TABLE 33  
DISTRIBUTION OF ENERGY CONSUMPTION FOR NEW YORK

	(PERCENT)						
FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	11.1	19.7	12.9	.8	.0	.0	.0
PETROLEUM	50.6	59.5	49.3	98.9	100.0	49.1	67.3
NAT. GAS	38.2	20.7	16.3	.3	.0	1.2	14.8
COAL	.2	.1	21.5	.0	.0	12.6	7.4
NUCLEAR	.0	.0	.0	.0	.0	11.9	3.4
HYDRO	.0	.0	.0	.0	.0	25.2	7.1
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 34  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	11.9	10.8	55.3	.0	22.0
1970	35.1	10.2	26.4	4.2	24.1
1975	49.1	1.2	12.6	11.9	25.2

#### Energy Supply

Table 35 shows the 1975 reserve and production estimates for energy resources extracted in New York.

TABLE 35

## NEW YORK ENERGY RESOURCES - 1975

10<sup>12</sup> Btu

	<u>OIL</u>	<u>GAS</u>
Reserves	58	221.
Production	5.1	6.8
Reserve/Production Ratio	11	33

Prices

Prices for selected fuels are shown in Table 36.

Other Data

General economic, demographic, and climatic characteristics are shown in Table 37. Per capita income was 13% higher than the national average in 1976, but the unemployment rate was almost 19% above the national average (10.1% vs 8.5%).



TABLE 36  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>  
NEW YORK

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (NYC)	20.4	43.4	112%
(\$/100 gallons) (Buffalo)	21.6	43.1	100%
Utility			
(\$/Bbl)	3.65	12.	229%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.60	2.43	52%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.42	2.04	44%
Industrial			
(\$/10 <sup>6</sup> Btu)	.91	1.43	57%
Utility			
(¢/Mcf)	56.6	110.6	95%
Coal - Utility			
(\$/ton)	12.6	29.43	134%
Gasoline - Regular (NYC area)	37.57	61.15	63%
(¢/gallon) (Buffalo)	34.32	58.65	71%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.66	1.93	192%
Residential			
(¢/Kwh)	3.26	5.13	58%
Commercial and Industrial			
Small (¢/Kwh)	3.25	5.27	62%
Large (¢/Kwh)	1.34	2.52	88%
Total Sales			
(¢/Kwh)	2.59	4.41	71%
Consumer Price Index (NYC area)	131.4	166.6	27%
(Buffalo)	126.6	161.8	28%

TABLE 37  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF NEW YORK IN 1975

Population (thousands)	18,120
Land Area (Square Mile)	47,835
Population Per Square Mile	378.8
Labor Force (Thousands)	7,666
Employment (Thousands)	6,892
Unemployment Rate (%)	10.1
Personal Income (10 <sup>9</sup> -1975 Dollars)	119.6
Per Capita Income (1975 Dollars)	6,603
Heating Degree Days	

Binghamton

1976-77 Heating Season*	7,615
Percent above Normal	10
Percent above 1975-76 Heating Season	18

New York

1975-76 Heating Season	5,317
Percent Above Normal	11
Percent Above 1975-76 Heating Season	26

\*Accumulation from July 1 to May 1.

## Ohio

### Energy Demand

Gross energy demand grew at an average rate of 3.3% per year from 1960 to 1970. From 1970 to 1975, consumption fell slightly at an average rate of about .3% per year.

Energy consumption data, which includes estimates of fuels used for feedstocks, are shown in Table 38. Electricity consumption is omitted from the grand total entry to avoid double counting since resources used to generate electricity are included.

The percentage of total consumption in each sector that is met by a particular fuel is shown in Table 39. Despite the fact that a large percentage of demand is met with oil and gas in Ohio, these percentages are less than the national average. However, Ohio meets approximately 22% more of its energy demand with coal than is the case for the U.S. as a whole. Over 60% of the gas consumed in Ohio in 1975 was used in the residential and commercial sectors. Utilities used about 64% of the coal and the transportation sector used about 57% of the petroleum.

Industrial consumption of natural gas grew about 55% from 1960 to 1975. Residential and commercial consumption of gas increased 25% over the same period.

Demand for electricity grew at 4% per year from 1960 to 1970, and about 4.4% per year from 1970 to 1975. Demand declined at .9% per year from 1973 to 1975. The mix of fuels used by the electric utilities is shown in Table 40. Utility preference for coal is clear.

### Energy Supply

Table 41 shows the 1975 reserve and production estimates for energy resources extracted in Ohio.

Unfortunately, less than 1% has a sulfur content under 1%. About 60% has a sulfur content greater than 3%.

### Prices

Prices for selected fuels are shown in Table 42. While coal prices rose more in Ohio than nationally, the impact on energy prices in Ohio was less than the impact that oil price increases had on energy prices in other parts of the U.S. that are more dependent on oil.

TABLE 38  
OHIO ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	95.6	76.4	184.5	.1	.0	.0	356.6
PETROLEUM	101.7	55.7	357.0	745.4	18.3	23.7	1301.8
NAT. GAS	441.5	174.8	364.2	9.3	.0	6.3	996.1
COAL	12.6	6.8	556.0	.0	.0	1004.6	1580.0
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.1	.1
TOTAL	651.4	313.7	1461.6	754.8	18.3	1034.7	3878.0*
PER CAP. (10 <sup>6</sup> Btu)	60.5	29.2	135.9	70.2	1.7	96.2	360.4

TABLE 39  
DISTRIBUTION OF ENERGY CONSUMPTION FOR OHIO  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	14.7	24.4	12.6	.0	.0	.0	.0
PETROLEUM	15.6	17.8	24.4	98.8	100.0	2.3	33.6
NAT. GAS	67.8	55.7	24.9	1.2	.0	.6	25.7
COAL	1.9	2.2	38.0	.0	.0	97.1	40.7
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.0	.0
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0*

\*Electricity omitted to avoid double counting.

TABLE 40

PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES<sup>1</sup>

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	.3	.6	99.1	.0	.0
1970	1.1	2.6	96.3	.0	.0
1975	2.3	.6	97.1	.0	.0

TABLE 41

OHIO ENERGY RESOURCE - 1975<sup>3</sup>(10<sup>12</sup> Btu)

	OIL	GAS	COAL
Reserves	703	1387	493876
Production	56	88	1104
Reserve/Production Ratio	13	16	447

TABLE 42  
A COMPARISON OF SELECTED AVERAGE PRICES<sup>4</sup>  
OHIO

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (Chicago & Indiana area)			
(\$/100 gallons)	18.66	39.63	112%
Utility			
(\$/Bbl)	4.88	13.77	182%
Gas			
Residential	1.02	1.51	48%
(\$/10 <sup>6</sup> Btu)			
Commercial			
(\$/10 <sup>6</sup> Btu)	.86	1.35	57%
Industrial			
(\$/10 <sup>6</sup> Btu)	.61	1.12	84%
Utility			
(¢/Mcf)	56.6	115.7	104%
Coal - Utility			
(\$/ton)	8.53	21.65	154%
Gasoline - Regular			
(¢/gallon)	37.9	57.19	51%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.39	1.05	169%
Residential			
(¢/Kwh)	2.38	3.41	44%
Commercial and Industrial			
Small (¢/Kwh)	2.21	3.25	47%
Large (¢/Kwh)	1.01	1.78	76%
Total Sales			
(¢/Kwh)	1.59	2.52	59%
Consumer Price Index (Cleveland)	126.5	160.9	27%
(1967 = 100)			

#### Other Data

General economic, demographic, and climatic characteristics are shown in Table 43. Per capita income was less than 1% above the national average in 1975. The unemployment rate was about the same as the national average. Heating degree days in parts of Ohio this past winter were 25% above normal. The shock of this cold weather was even greater since it came after a period of warmer than normal winters. Heating degree days through March of this past winter in Cincinnati were 45% above the level of the previous winter.

TABLE 43  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS<sup>6</sup>  
OF OHIO IN 1975

Population (thousands)	10,759
Land Area (Square Mile)	40,971
Population Per Square Mile	262.6
Labor Force (Thousands)	4,804
Employment (Thousands)	4,394
Unemployment Rate (%)	8.5
Personal Income (10 <sup>9</sup> - 1975 Dollars)	63.3
Per Capita Income (1975 Dollars)	5,883
Heating Degree Days	

Cincinnati

1976-77 Heating Season *	6,183
Percent above Normal	25
Percent above 1975-76 Heating Season	40

Toledo

1975-76 Heating Season	7,234
Percent Above Normal	18
Percent Above 1975-76 Heating Season	23

\*Accumulation from July 1 to May 1.



## Pennsylvania

### Energy Demand

Gross energy demand grew at an average rate of 2.7% per year from 1960 to 1970. From 1970 to 1975 consumption declined slightly at .4% per year.

Energy consumption data, which includes estimates of fuels used for feedstocks, are shown in Table 44. Electricity consumption is omitted from the grand total entry to avoid double counting since resources use to generate electricity are included.

The percentage of total consumption in each sector that was met by a particular fuel in 1975 is shown in Table 45. While a large percentage of energy demand was met with petroleum in 1975, about 21% more of the total energy demand was met with coal in Pennsylvania than was typical for the U.S. Natural gas is used extensively in the residential sector and use in this and the commercial sector accounted for about 56% of the total gas consumed in 1975. The industrial sector used about 40%. About 48% of the petroleum was used in the transportation sector. The industrial and utility sectors each used about half of coal consumed in the state.

Demand for electricity grew at 6.8% per year from 1960 to 1970 and at about 3.1% from 1970 to 1975. Demand declined slightly from 1973 to 1975. The mix of fuels used by the electric utilities is shown in Table 46.

TABLE 44

#### PENNSYLVANIA ENERGY CONSUMPTION IN 1975<sup>1</sup>

(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	94.6	61.7	141.0	3.1	.0	.0	300.4
PETROLEUM	181.5	143.7	355.7	736.4	20.3	92.8	1530.4
NAT. GAS	281.4	102.2	273.8	18.3	.0	1.3	677.0
COAL	4.0	2.2	745.0	.0	.0	834.9	1586.0
NUCLEAR	.0	.0	.0	.0	.0	166.7	166.7
HYDRO	.0	.0	.0	.0	.0	16.4	16.4
TOTAL	561.5	309.8	1515.4	757.8	20.3	1112.1	3976.5 *
PER CAP. (10 <sup>6</sup> Btu)	47.5	26.2	128.1	64.1	1.7	94.0	336.2

\*Electricity omitted to avoid double counting.

TABLE 45  
DISTRIBUTION OF ENERGY CONSUMPTION FOR PENNSYLVANIA  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	16.8	19.9	9.3	.4	.0	.0	.0
PETROLEUM	32.3	46.4	23.5	97.2	100.0	8.3	38.5
NAT. GAS	50.1	33.0	18.1	2.4	.0	.1	17.0
COAL	.7	.7	49.2	.0	.0	75.1	39.9
NUCLEAR	.0	.0	.0	.0	.0	15.0	4.2
HYDRO	.0	.0	.0	.0	.0	1.5	.4
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 46  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	5.1	1.5	89.0	.0	4.4
1970	19.4	1.1	77.4	.6	1.5
1975	8.3	.1	75.1	10.0	1.5

Coal consumption grew by 120% from 1960 to 1975 in the utility sector. Oil consumption grew by 330% over the same period but still only accounted for 8.3% of the resources used in 1975.

#### Energy Supply

Table 47 shows the 1975 reserve and production estimates for energy resources extracted in Pennsylvania.

TABLE 47

## PENNSYLVANIA ENERGY RESOURCES - 1975

(10<sup>12</sup> Btu)

	OIL	NGL	GAS	COAL
Reserves	279	2.1	1723	806020
Production	18.6	.27	87	2349
Reserve/Production Ratio	15	8	20	422

About 24% of the coal has a sulfur content under 1%. Over 54% has a sulfur content between 1 and 3%.

Prices

Prices for selected fuels are shown in Table 48. Although the cost of coal to utilities rose more in the state between 1972 and 1975 than the U.S. average, the increase was less than the increase in prices utilities paid for petroleum. This fact, and the fact that utilities in the state rely heavily on coal, help explain why total utility fossil fuel costs rose less than the national average.

Other Data

General economic, demographic, and climatic characteristics are shown in Table 49. Per capita income in Pennsylvania was about the same as the U.S. average in 1975. Unemployment was slightly higher (8.9% vs 8.5% for the U.S.).

TABLE 48

## A COMPARISON OF AVERAGE PRICES PAID FOR

SELECTED ENERGY PRODUCTS<sup>4</sup>

## PENNSYLVANIA

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail			
(\$/100 gallons)	19.23	41.03	113%
Utility			
(\$/Bbl)	4.37	13.11	200%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.33	1.90	43%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.08	1.66	54%
Industrial			
(\$/10 <sup>6</sup> Btu)	.69	1.41	104%
Utility			
(¢/Mcf)	69.2	139.2	101%
Coal - Utility			
(\$/ton)	9.89	22.7	130%
Gasoline - Regular			
(¢/gallon)	36.7	53.9	47%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.48	1.1	129%
Residential			
(¢/Kwh)	2.77	4.0	44%
Commercial and Industrial			
Small (¢/Kwh)	2.46	3.63	48%
Large (¢/Kwh)	1.42	2.53	78%
Total Sales			
(¢/Kwh)	2.04	3.25	59%
Consumer Price Index (1967 = 100)			
Philadelphia	127.0	164.2	29%
Pittsburgh	125.3	160.0	28%

TABLE 49  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF PENNSYLVANIA IN 1975

Population (thousands)	11,827
Land Area (Square Mile)	44,970
Population Per Square Mile	263.0
Labor Force (Thousands)	5,135
Employment (Thousands)	4,678
Unemployment Rate (%)	8.9
Personal Income ( $10^9$ - 1975 Dollars)	69.5
Per Capita Income (1975 Dollars)	5,874
Heating Degree Days	

Harrisburg

1976-77 Heating Season *	5,534
Percent, above Normal	8
Percent above 1975-76 Heating Season	21

Pittsburgh

1975-76 Heating Season	6,976
Percent Above Normal	22
Percent Above 1975-76 Heating Season	33

\*Accumulation from July 1 to May 1.

Puerto Rico

Energy Supply and Demand

Calendar year 1976 showed an increase in the consumption of most fuel products except for residual and naphtha. During calendar year 1976, wholesale distributors in Puerto Rico sold a total of 24.5 million barrels (mmb) of refined products. This figure represents an additional increase of 1.7 mmb. over last year. In particular, motor gasoline sales increased by 7.9%; (equivalent to 1.1 mmb). Residual fuels consumption (65.7% of the total for electricity generation, and 34.3% by the remaining sectors) registered a reduction with respect to 1975. In 1976, the decrease was 7.6% as compared with 1975. There have been no shortfalls or curtailments of energy supplies in Puerto Rico. The consumption (by sector) of petroleum products is shown in Table 50.

Table 50

PETROLEUM CONSUMPTION

Sector of Consumption	(%)	
Electricity Generation <sup>a</sup>	18.0	17.2
Transportation	17.6	16.8
Manufacture	22.7	21.7
Others	3.6	3.4
Subtotal	61.9	59.2
Exports	42.7	40.8
Total	104.6	100.0

<sup>a</sup> Consumed Electricity attributed to the manufacturing sector (2.8mmb- and to the "Others" sector (3.5 mmb); losses of 1.9 mmb attributed to manufacturers. Data for electricity is based on information supplied by refineries. Nevertheless the Water Resources Authority consumed 21.7 mmb and Generated 7.6 mmb, which implies additional imports and or utilization of inventories to satisfy consumption requirements. Lost and used energy adapted from U.S. and States Statistics.

\*Most of this section has been taken verbatim from "Synopsis of the Energy Situation in Puerto Rico-1976" prepared by The Office of Petroleum Fuels Affairs, Office of the Governor, Commonwealth of Puerto Rico.

Puerto Rico is totally dependent on external sources in order to satisfy its needs for the refinery and petrochemical sector. The production of the refining sector of Puerto Rico in 1976 was 75.4% of capacity. This production not only covers the internal needs for fuels of the island but also provided export requirements for petroleum products which amounted to 42.7 mmb for that year, (Table 51).

TABLE 51  
SUPPLY AND DEMAND RELATION OF PETROLEUM PRODUCTS (1976)  
(10<sup>6</sup> bbls)

	<u>Imports</u>	<u>Internal Consumption</u>	<u>Exports</u>
Crude	83.1		
Naptha	20.0 <sup>a</sup>	4.7	
Refinery Gas	0.1	5.4	
Middle Distillates		6.7	12.4
Residual Fuel Oils	0.1	24.2	6.8
Motor Gasoline	0.8	15.1	14.0
Aviation Fuel	1.1	1.8	
Others	0.2	4.1 <sup>b</sup>	9.6
Total <sup>c</sup>	105.3	61.9	42.7

a. Includes adjustments in Naptha used by the refineries as petrochemical feedstocks; excludes imports by the petrochemical sector.

b. Includes Loss in Process.

c. Figures may not add to total due to rounding.

Source: Office of Petroleum Affairs, Economic and Planning Division,  
Puerto Rico

Up to 1973, Venezuela had been the principal supplier of crude and naphtha. For 1976, participation in crude and naphtha imports was 42.2% and 44.4%, respectively. Venezuela's participation in total imports of crude and naphtha has been reduced to 42.9% in favor of imports from Other Foreign Countries and the Middle East (Table 52).

TABLE 52

PETROLEUM IMPORTS TO PUERTO RICO

Product/Country of Origin	Imports (Percent)	
	1975	1976
Crude		
Venezuela	50.7	42.2
Middle East	27.5	18.5
Other	21.8	39.3
Naphtha		
Venezuela	34.4	44.4
Middle East		
<u>and Other<sup>a</sup></u>	65.6	55.6

<sup>a</sup>Aggregate to avoid disclosure.

Energy Prices in Puerto Rico

Since Puerto Rico imports practically all of its energy raw material and petrochemical feedstocks, OPEC pricing policy reflects upon local prices more severely than on the mainland. This has caused price increases on raw material that have reversed Puerto Rico's formerly competitive position in petroleum refining, petrochemicals, electricity and steam costs to the point of wiping out benefits induced from oil imports allocations, whose lower prices also compensated for higher two-way shipping costs for raw material imports and sales of finished products in the U.S. market.



Annual acquisition cost for crude and naphtha were \$12.48/bbl and \$14.18/bbl for Calendar Year 1976, respectively. These acquisition costs have induced increases in the cost of locally produced finished product. In particular, motor gasoline has soared to 0.56¢/gal. for December 1976, and the annual average was 0.54¢/ga. at the wholesale level. At the pump, unleaded gasoline was sold at 72.51 cents/gal. and leaded gasoline was sold at 74.22 cents/gal. during December 1976. Average prices for Calendar Year 1976 were 70.65 cents/gal. for unleaded and 72.14 cents/gal. for leaded.

For locally consumed energy products, these prices reflect the partial pass through of the supplementary licenses fee retained by the government in order to meet revenue requirements for budget financing. Other decontrolled products consumed locally reflect these impacts.

Table 53 reflects fuel cost increases to the electric generating sector.

TABLE 53

FUEL PRICES INCREASES

Type	Feb. 1976	Cost (\$/Barrel)* August 1976	Feb. 1977
Fuel Oil-No. 6	11.48	12.57	13.65
Light Distillate	14.66	15.38	18.82
Propane	14.91	14.91	15.75
Diesel	-	-	21.00

\*Does Not include handling charge: PRWRA estimates a 10% yearly escalating factor beginning with fiscal year 1977-78.

Although PRWRA has not revised its rates during the last year, a major component in computing charges for electric services is the cost of fuel oil. The Authority's rates for all classes of customers include fuel oil

adjustment provisions under which adjustments in charges for electric service are made to reflect increases or decreases in fuel oil costs over the base cost of \$2.00 per barrel (except for three large power users whose base cost is \$3.00 per barrel as per Special Rate 371 and one power user with \$1.60 per barrel base cost as per Special Rate 370 - Interruptible Service).

Table 54 includes a comparison of fuel oil adjustment charges to customers during February 1976, August 1976 and February 1977.

TABLE 54

FUEL OIL ADJUSTMENT  
\$/Kwh

<u>Type of Service</u>	<u>Feb. 1976</u>	<u>Aug. 1976</u>	<u>Feb. 1977</u>
Secondary distribution voltage	0.024754	0.026711	0.028204
Primary distribution voltage	0.024082	0.026052	0.027629
Secondary transmission voltage	0.023442	0.025416	0.027072
Interruptible service (Air Products)	0.020054	0.022079	0.022671
Special Rate 371 (At generating bus bar and base cost of \$3.00 per barrel)	0.017612	0.019501	0.020340

Selected Aspects Related to the Economic Activity in Puerto Rico: 1975-76

During this fiscal year, the economy of Puerto Rico was affected for the third consecutive year by various recession-inflation related problems which dampened its rate of growth to only 4.8% in reference to 1974-75; at constant prices this was reduced to only 1.2%.

In money terms, the above is equivalent to a GNP of \$7,492.9 million as compared with \$7,141.1 the previous year. This is 1.8% less than the 6.6% increase registered for 1974-1975. In real terms, this corresponds to \$3,430.0 million for 1975-76, which implies the rate of 1.2% referred to above. During this same period, the GNP in current prices in the U.S. grew at a rate of 11% and at 4% in real terms. In contrast to the U.S., where monetary growth of GNP was the result of rises in all its components, in Puerto Rico the growth is primarily attributed to the increases registered by personal expenditures, the other components registered either diminished or had a negligible increase.

Total personal income, income from all sources, was \$7,682.1 million, implying a rise of 12.0% over last year. This increase, however, was induced primarily by transfer payments. In fact, it is estimated that from the \$824.9 million increase in personal income, \$570.0 million, 69.1% was originated by transfer payments. In the case of income originating from the production process and which goes to personal income, these reached \$5,563.3 million for 1975-76; that is, \$254.90 over last year's.

It is worth noting that within this context, personal expenditure increments in the price index increased by 8.2% and 9.0% respectively for motor gasoline and electricity. This compares correspondingly with 25.8% and 31.4%, and 30.9% and 38.6% for 1974-75 and 1973-74.

It is of particular interest that the average wage paid in the manufacturing sector for 1976 was \$2.86/hr., whereas, in the mainland the comparable figure was \$5.08/hr.: a difference of \$2.22.

The unemployment rate for 1975-76 was 19.4%, which represents around 172,000 people out of jobs from a working force of 890,000. As shown in Table 55 employment has increased radically over the past 5 years.

TABLE 55

## TOTAL UNEMPLOYMENT AND UNEMPLOYMENT RATE

<u>Fiscal Year</u>	<u>Total Unemployed</u> (000)	<u>Unemployment Rate</u> (%)
1971-72	100.0	12.0
1972-73	101.0	11.8
1973-74	109.0	12.3
1974-75	134.0	15.4
1975-76	172.0	19.4

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Source:

Departamento del Trabajo  
Negociado de Estadísticas  
Division Grupo Trabajador

Virginia\*

Energy Demand

Gross energy demand grew at an average rate of 3.6% per year from 1960 to 1970 and about .4% from 1970 to 1975. Consumption has declined about 4.7% per year from 1973 to 1975.

Energy consumption data, which includes estimates of fuels used for feedstocks, are shown in Table 56. Electricity consumption is omitted from the grand total entry in order to avoid double counting since resources used to generate electricity are included.

The percentage of total consumption in each sector that was met by a particular fuel in 1975 is shown in Table 57. Table 58 shows the growth of electricity consumption in Virginia over the past ten years.

TABLE 56  
VIRGINIA ENERGY CONSUMPTION, 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	52.7	50.1	29.8	.0	.0	.0	132.6
PETROLEUM	61.6	27.5	191.1	454.3	7.2	175.5	917.2
NAT. GAS	50.4	33.4	43.4	3.2	.0	.5	130.9
COAL	4.0	2.1	68.4	.0	.0	95.7	170.2
NUCLEAR	.0	.0	.0	.0	.0	94.2	94.2
HYDRO	.0	.0	.0	.0	.0	13.2	13.2
TOTAL	168.7	113.1	332.7	457.5	7.2	379.1	1325.7*
PER CAP. (10 <sup>6</sup> Btu)	34.0	22.8	67.0	92.1	1.4	76.3	266.9

\*Electricity omitted to avoid double counting.

TABLE 57  
DISTRIBUTION OF ENERGY CONSUMPTION FOR VIRGINIA  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	31.2	44.3	9.0	.0	.0	.0	.0
PETROLEUM	36.5	24.3	57.4	99.3	100.0	46.3	69.2
NAT. GAS	29.9	29.5	13.0	.7	.0	.1	9.9
COAL	2.4	1.9	20.6	.0	.0	25.2	12.8
NUCLEAR	.0	.0	.0	.0	.0	24.9	7.1
HYDRO	.0	.0	.0	.0	.0	3.5	1.0
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0 *

\*Electricity omitted to avoid double counting.

TABLE 58  
CONSUMPTION OF ELECTRICITY: 1965-1974  
(millions of kilowatt hours)

	Va.	U.S.	Va.	U.S.
<u>Sector</u>	<u>Growth</u>		<u>Annual Growth Rate</u>	
Residential	8,251	273,990	9.7%	7.9%
Commercial	4,755	190,604	8.0%	1.7%
Industrial	3,701	256,070	6.1%	5.3%
TOTAL	19,474	747,355	8.9%	6.6%

Over 69% of Virginia's energy demand in 1975 was met with petroleum as compared with about 46% for the U.S. About half of the petroleum was used in the transportation sector. The industrial and utility sectors

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\*Some of the information in this section comes from a report prepared for this briefing document by Patricia Rice of ORNL.

used about 20% each. Over 60% of the natural gas used in the state was consumed in the residential and commercial sectors. Industries used about 33%. Over 56% of the coal was used by the utilities and over 40% was used by industries.

Demand for electricity grew at about 9.8% per year from 1960 to 1970 and about 5.8% per year from 1970 to 1975. From 1973 to 1975 growth has been about 2.4% per year. The mix of fuels used by the electric utilities is shown in Table 59.

TABLE 59

PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES <sup>1</sup>

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	.8	.8	91.5	.0	6.9
1970	38.5	1.5	57.6	.0	2.4
1975	46.3	.1	25.2	24.9	3.5

Despite the large amount of coal produced in the state (see discussion below), the utilities used about 58% as much coal in 1975 as they did in 1960.

Energy Supply

Table 60 shows the 1975 resource and production estimates for energy resources extracted in Virginia.

TABLE 60.

VIRGINIA ENERGY RESOURCES - 1975 <sup>3</sup>

	OIL	GAS	COAL
Reserves	0	458	95794
Production	.02	6.24	961
Reserve/Production Ratio	0	73	99

Virginia imports over 80% of its energy, producing very little petroleum or natural gas. Its only large primary energy resource is coal, located in the southwestern part of the state on the eastern edge of the Appalachian coal field. Over 58% of the coal has a sulfur content of less than 1%. Another 32% has a sulfur content between 1% and 3%. Despite the large production of coal, consumption of coal in Virginia is relatively low due to the lack of heavy industry in the state and the extensive use of oil for the generation of electric power.

#### Prices

Prices for selected fuels are shown in Table 61. One reason utilities do not use more coal may be related to the high cost of coal to utilities in Virginia. In 1975, the price of coal to utilities in Virginia was 55% higher than the national average. However, petroleum prices faced by utilities were about 5% less than the national average.

#### Other Data

General economic, demographic and climatic characteristics are shown in Table 62. Per capita income in Virginia was almost 3% below the national average in 1975. Unemployment was about 19% less than the U.S. average (6.9% vs 8.5%).



TABLE 61  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS <sup>4</sup>  
VIRGINIA

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (For DC)			
(\$/100 gallons)	19.78	42.48	115%
Utility			
(\$/Bbl)	2.77	11.61	319%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.62	2.29	41%
Commercial			
(\$/10 <sup>6</sup> Btu)	1.16	1.80	55%
Industrial			
(\$/10 <sup>6</sup> Btu)	.62	1.12	81%
Utility			
(¢/Mcf)	42.6	107.8	153%
Coal - Utility			
(\$/ton)	10.86	29.04	167%
Gasoline - Regular			
(¢/gallon)	36.9	57.23	55%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.45	1.69	276%
Residential			
(¢/Kwh)	2.10	3.45	64%
Commercial and Industrial			
Small (¢/Kwh)	1.97	3.40	72%
Large (¢/Kwh)	1.16	2.33	101%
Total Sales			
(¢/Kwh)	1.72	3.03	76%
Consumer Price Index (1967 = 100)			
Washington, D. C.	126.9	161.6	27.3%

TABLE 62  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF VIRGINIA IN 1975<sup>6</sup>

Population (thousands)	4,967
Land Area (Square Mile)	39,768
Population Per Square Mile	124.9
Labor Force (Thousands)	2,167
Employment (Thousands)	2,016
Unemployment Rate (%)	6.9
Personal Income (10 <sup>9</sup> 1975 Dollars)	28.2
Per Capita Income (1975 Dollars)	5,671
Heating Degree Days	

Norfolk

1976-77 Heating Season*	3,872
Percent above Normal	13
Percent above 1975-76 Heating Season	35

Roanoke

1975-76 Heating Season	4,965
Percent Above Normal	18
Percent Above 1975-76 Heating	36

\*Accumulation from July 1 to May 1.

## Virgin Islands

### Energy Supply and Demand

Total energy consumption in the Virgin Islands has increased by 77% since 1970, but appears to be leveling off (Figure 9). In 1975 the islands consumed 125.2 trillion Btu's or approximately 1.74% of total U.S. consumption. As shown in Figure 10 industry used 83.4% of the total. The largest industrial consumers and dominant factors in energy use in the islands with 78% of total consumption are the refining and petrochemical industries. Of the remaining 16.6%, one third was used in the production of electricity and de-salted water (approximately 1 million bbl's per year) by the V.I. Water and Power Authority (WAPA) at separate facilities on each island (maximum demand for electricity, on each island, is less than 35 Mwe). Approximately 11% (the remainder) was consumed in the residential, commercial and transportation sectors.

All energy consumed in the Virgin Islands was imported. Most was derived from imported crude refined to product and consumed in the islands. Some of the imported crude was refined and exported to domestic U.S. markets (156 million bbl's in 1975). Only small amounts of refined product such as aviation gas, gasoline and residual fuel (used in the alumina refinery) were imported to the Virgin Islands (Figure 11).

There have been no actual shortfalls or curtailments of petroleum but there have been occasional power outages and water curtailments from WAPA breakdowns. Small size and plant inefficiencies contribute to irregularities in electric supply.

### Employment and the Economy

Price changes for energy have been modest relative to cost-of-living increases. Inflation in the Virgin Islands since 1970 has been over double the U.S. rate (58 to 24%). A major contributing factor to this difference is the high energy component (importation, storage, and cooling) of most articles sold in the Virgin Islands (virtually all products consumed or sold in the Virgin Islands are imported).

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\*Taken from the Virgin Islands Conservation Plan.

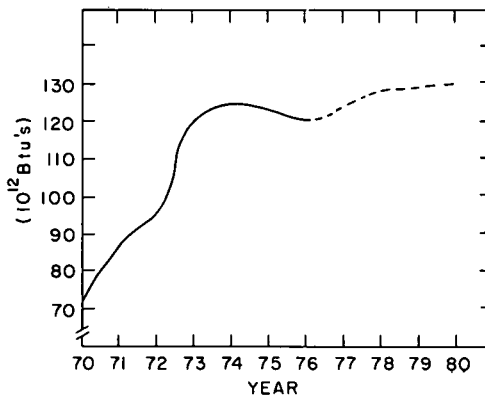


Figure 9. Total energy consumption in the Virgin Islands 1970-1975, and projected energy consumption 1976-1980.

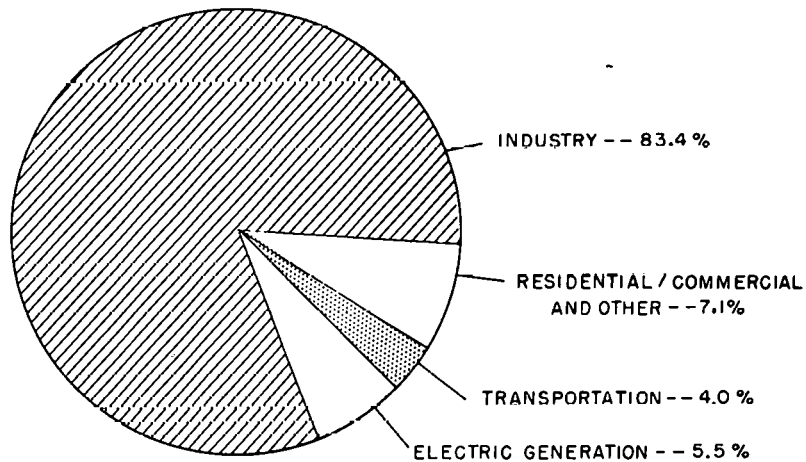


Figure 10. Energy consumption by economic sector, 1975.

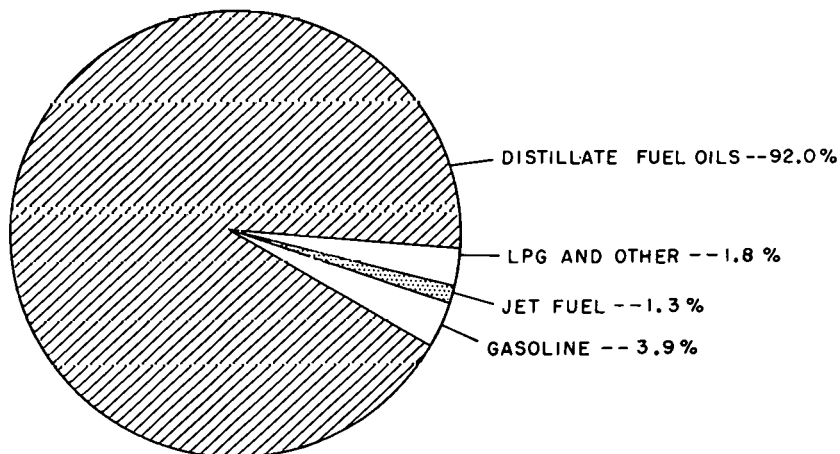


Figure 11. Fuel imports to the U.S. Virgin Islands, 1975.

The Virgin Islands Gross Domestic Product, exclusive of the oil refinery, is estimated at approximately \$430 million. It has been roughly constant for the past three years due to diminished tourist activity resulting from the U.S. recession and an increase in the cost of flying to the Virgin Islands.

Average wages in the Virgin Islands are 65 to 75% of U.S. average. Mandated minimum wages are nearly at mainland levels (2.00-2.25 hr.), but mid-level positions are paid considerably less. Per capita personal income is 63% of U.S. average (1975 estimated).

Employment in energy related industries (oil refinery and WAPA) equals approximately 2,000 of a labor force of 43,000. Another 300 to 500 workers are employed in the distribution and retail trade of petroleum products. Unemployment is not accurately known; reliable estimates for past five years are 1972-3%; 1973-4.5%; 1974-9%; 1975-9%; 1976-8%. These are annual averages and do not reflect severe seasonal unemployment peaks, which are more severe and more profoundly felt during slack tourism seasons.

Few, if any employment effects can be directly traced to fuel curtailments. There is an immediate and current risk however that water curtailments, because of production problems at the Water and Power Authority, may result in reduced water supplies to hotels and resort services, which would result in reduced employment.

West Virginia\*

Energy Demand

Gross energy demand grew at an average rate of 4.8% from 1960 to 1970 and at 4% per year from 1970 to 1975. From 1972 to 1975, consumption fell about 1% per year.

Energy consumption data, which includes estimates of fuels used for feedstocks, are shown in Table 63. Electricity consumption is omitted from the grand total entry in order to avoid double counting since resources used to generate electricity are included.

The percentage of total consumption in each sector that was met by a particular fuel in 1975 is shown in Table 64. Table 65 shows the growth of electricity consumption in West Virginia over the past ten years.

TABLE 63.

WEST VIRGINIA ENERGY CONSUMPTION in 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	16.6	10.0	31.2	.0	.0	.0	57.8
PETROLEUM	9.8	4.2	101.9	121.7	2.3	4.1	244.0
NAT. GAS	52.9	25.6	68.9	14.5	.0	.4	162.3
COAL	2.9	1.5	215.7	.0	.0	610.9	831.0
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	4.9	4.9
TOTAL	82.2	41.3	417.8	136.2	2.3	620.3	1242.3 *
PER CAP. (10 <sup>6</sup> Btu)	45.6	22.9	231.7	75.5	1.3	344.0	689.0

\*Electricity omitted to avoid double counting.

TABLE 64  
DISTRIBUTION OF ENERGY CONSUMPTION FOR WV  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL *
ELECTRICITY	20.2	24.2	7.5	.0	.0	.0	.0
PETROLEUM	11.9	10.2	24.4	89.4	100.0	.7	19.6
NAT. GAS	64.4	61.9	16.5	10.6	.0	.1	13.1
COAL	3.5	3.7	51.6	.0	.0	98.5	66.9
NUCLEAR	.0	.0	.0	.0	.0	.0	.0
HYDRO	.0	.0	.0	.0	.0	.8	.4
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 65  
CONSUMPTION OF ELECTRICITY: 1965-1974  
(millions of kilowatt hours)

	W. Va.	U.S.	W. Va.	U.S.
<u>Sector</u>		<u>Growth</u>	<u>Annual Growth Rate</u>	
Residential	2,442	273,990	9.0%	7.9%
Commercial	1,356	190,604	8.3%	7.7%
Industrial	2,186	256,070	2.8%	5.3%
TOTAL	5,978	747,355	4.9%	6.6%

\* Some of the information in this section comes from a report prepared for this briefing document by Patricia Rice of ORNL.

Over 66% of the states energy demand in 1975 was met with coal as compared with the national average of about 18%. Of the coal consumed, over 73% was used by utilities. Almost all the rest was used by industries. The transportation sector used about half of the petroleum consumed in the state. The industrial sector used about 42%. Industries met more of their demand with natural gas than petroleum. Gas consumption in the industrial sector accounted for 42.5% of the total gas consumption. The residential sector used 33%.

Demand for electricity grew at about 5.9% per year from 1960 to 1970 and at 2.9% per year from 1970 to 1975. Demand continued to rise from 1973 to 1975 at about 1.3% per year. Much of the electricity generated in West Virginia was exported. Of the  $61.4 \times 10^9$  kwh generated in 1975 in West Virginia, only  $16.9 \times 10^9$  kwh were sold in the state. The mix of fuels used by utilities is shown in Table 66.

TABLE 66  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES<sup>1</sup>

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	.1	.7	96.4	.0	2.8
1970	.8	.2	97.7	.0	1.4
1975	.7	.1	98.5	.0	.8

Utilities used about 329% more coal in 1975 than they did in 1960.

#### Energy Supply

Table 67 shows the 1975 resource and production estimates for energy resources extracted in West Virginia.



TABLE 67  
WEST VIRGINIA ENERGY RESOURCES - 1975<sup>3</sup>  
(10<sup>12</sup> Btu)

	OIL	NGL	GAS	COAL
Reserves	182	338	2367	1,018,626
Production	14.9	23.5	151	2,841
Reserve/Production 12 Ratio		14 0	16	358

Over 35% of the coal has a sulfur content of less than 1%. Another 35% has a sulfur content between 1 and 3%. Coal is the economic lifeblood of West Virginia, directly employing approximately 10% of the work force in the state. Coal is mined in 34 of the 55 counties with output in 1975 of almost 110 million tons. The potential for coal--and therefore West Virginia--is bright given the growing national recognition that coal will be important in meeting our future energy needs.

#### Prices

Prices for selected fuels are shown in Table 68. Residential prices for gas were still below the national average in 1975. Coal prices to utilities were about 18% above the national average.

#### Other Data

General economic, demographic, and climatic characteristics are shown in Table 69. Per capita income in West Virginia was about 82% of the national average. The unemployment rate was slightly lower than the national average (8.2 vs 8.5%).

While heating degree days were substantially above normal this past winter, the change from the previous winter is particularly striking. In Huntington, heating degree days through March were 46% above their level for the previous winter.

TABLE 68  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>  
WEST VIRGINIA

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail (\$/100 gallons)	-	-	-
Utility (\$/Bbl)	5.63	12	113%
Gas			
Residential (\$/10 <sup>6</sup> Btu)	.89	1.47	65%
Commercial (\$/10 <sup>6</sup> Btu)	.69	1.26	83%
Industrial (\$/10 <sup>6</sup> Btu)	.53	1.05	98%
Utility (¢/Mcf)	-	-	-
Coal - Utility (\$/ton)	8.3	22	165%
Gasoline - Regular (¢/gallon)	38.4	57.57	50%
Electricity			
Total Utility Fossil Fuel Costs (¢/Kwh)	.34	.93	174%
Residential (¢/Kwh)	2.32	3.27	41%
Commercial and Industrial			
Small (¢/Kwh)	2.12	3.13	48%
Large (¢/Kwh)	1.05	2.08	98%
Total Sales (¢/Kwh)	1.54	2.61	69%

TABLE 69  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF WEST VIRGINIA IN 1975<sup>6</sup>

Population (thousands)	1,803
Land Area (Square Mile)	24,072
Population Per Square Mile	74.9
Labor Force (Thousands)	617
Employment (Thousands)	566
Unemployment Rate (%)	8.2
Personal Income (10 <sup>9</sup> - 1975 Dollars)	8.7
Per Capita Income (1975 Dollars)	4,815
Heating Degree Days	

Beckley

1976-77 Heating Season*	6,252
Percent above Normal	17
Percent above 1975-76 Heating Season	35

Huntington

1975-76 Heating Season	5,346
Percent Above Normal	19
Percent Above 1975-76 Heating Season	38

\*Accumulation from July 1 to May 1.

### United States

Tables similar to those presented for the states and the District of Columbia are given below so that comparisons with national averages can be made.

Gross energy consumption in the U.S. grew at an average rate of 4.8% per year from 1960 to 1970, and at about 1% per year from 1970 to 1975. From 1973 to 1975 consumption has declined at about 2% per year. Energy consumption data is shown in Table 70. The percentage of total consumption in each sector that was met by a particular fuel in 1975 is shown in Table 71. The mix of fuels used by utilities is shown in Table 72.

TABLE 70  
UNITED STATES ENERGY CONSUMPTION IN 1975<sup>1</sup>  
(10<sup>12</sup> Btu)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	1999.9	1641.3	2257.2	14.6	.0	.0	5913.0
PETROLEUM	2796.9	2109.7	6801.8	17170.7	638.5	3240.0	32757.6
NAT. GAS	5081.7	2588.7	8885.9	601.6	.0	3247.6	20405.5
COAL	81.2	43.7	3654.2	.0	.0	9251.3	13030.3
NUCLEAR	.0	.0	.0	.0	.0	1805.2	1805.2
HYDRO	.0	.0	.0	.0	.0	3116.3	3116.3
TOTAL	9959.7	6383.4	21599.1	17786.9	638.5	20660.3	71114.9*
PER CAP. (10 <sup>6</sup> Btu)	46.7	30.0	101.3	83.5	3.0	96.9	333.7

\*Electricity omitted to avoid double counting.

TABLE 71  
DISTRIBUTION OF ENERGY CONSUMPTION FOR UNITED STATES  
(PERCENT)

FUEL	RES.	COM.	IND.	TRAN.	AGRIC.	UTILITY	TOTAL
ELECTRICITY	20.1	25.7	10.5	.1	.0	.0	.0
PETROLEUM	28.1	33.0	31.5	96.5	100.0	15.7	46.1
NAT. GAS	51.0	40.6	41.1	3.4	.0	15.7	28.7
COAL	.8	.7	16.9	.0	.0	44.8	18.3
NUCLEAR	.0	.0	.0	.0	.0	8.7	2.5
HYDRO	.0	.0	.0	.0	.0	15.1	4.4
TOTAL	100.0	100.0	100.0	100.0	100.0	100.0	100.0

\*Electricity omitted to avoid double counting.

TABLE 72  
PERCENTAGE MIX OF FUELS USED BY ELECTRIC UTILITIES<sup>1</sup>

	OIL	GAS	COAL	NUCLEAR	HYDRO
1960	7.0	22.2	51.9	.0	18.9
1970	12.9	24.5	45.4	1.4	15.8
1975	15.7	15.7	44.8	8.7	15.1

Demand for electricity grew at 7.4% per year from 1960 to 1970 and 4.5% per year from 1970 to 1975. From 1973 to 1975 demand has grown at about .8% per year.

Price data is shown in Table 73 and general economic and demographic data is shown in Table 74.

TABLE 73  
A COMPARISON OF AVERAGE PRICES PAID FOR  
SELECTED ENERGY PRODUCTS<sup>4</sup>  
UNITED STATES

Fuel	1972	1975	Percent Increase
Oil			
Residential - Retail			
(\$/100 gallons)	19.79	41.43	109%
Utility			
(\$/Bbl)	3.78	12.24	224%
Gas			
Residential			
(\$/10 <sup>6</sup> Btu)	1.19	1.69	42%
Commercial			
(\$/10 <sup>6</sup> Btu)	.91	1.38	52%
Industrial			
(\$/10 <sup>6</sup> Btu)	.45	.99	120%
Utility			
(¢/Mcf)	31.9	77	141%
Coal - Utility			
(\$/ton)	8.69	18.71	115%
Gasoline - Regular			
(¢/gallon)	36.13	57.22	58%
Electricity			
Total Utility Fossil Fuel Costs			
(¢/Kwh)	.43	1.12	160%
Residential			
(¢/Kwh)	2.29	3.21	40%
Commercial and Industrial			
Small (¢/Kwh)	2.22	3.23	45%
Large (¢/Kwh)	1.09	1.92	76%
Total Sales			
(¢/Kwh)	1.77	2.70	53%
Consumer Price Index			
U.S. SMSA Average	125.3	161.2	29%
(1967 = 100)			

TABLE 74  
GENERAL ECONOMIC AND DEMOGRAPHIC CHARACTERISTICS  
OF UNITED STATES IN 1975<sup>6</sup>

Population (thousands)	213,121
Land Area (10 <sup>3</sup> Square Mile)	3,534
Population Per Square Mile	60.3
Labor Force (Thousands)	94,793
Employment (Thousands)	84,783
Unemployment Rate (%)	8.5
Personal Income (10 <sup>9</sup> - 1975 Dollars)	1,243.3
Per Capita Income (1975 Dollars)	5,834

## References and Notes

1. FEA 1/28/77 Strawman data were the principal source of energy consumption data. Coal consumption figures were revised using FEA 3/25/77 data. Feedstocks of oil of  $3413 \times 10^{12}$  Btu for the US in 1975 were added by distributing this amount across states in proportion to total personal income in 1975 in "Chemicals and Allied Products" as reported in Survey of Current Business, U.S. Dept. of Commerce, Bureau of Economic Analysis, Vol. 56, No. 8, August 1975, pp. 18-25. Asphalt and Road Oil were moved from the commercial to the industrial sector. Population data were taken from Statistical Abstract of the U.S., Bureau of Census and Dept. of Commerce, 97th edition, Dec. 1976, Table 10, p.11.
2. Statistical Abstract, Table 725, p. 449.
3. Oil, natural gas liquids (NGL), and natural gas data were taken from Gas Facts, 1975 Data, American Gas Association, Tables 2, 3, and 7.

Coal data were taken from "Coal-Bituminous and Lignite in 1975", Division of Fuels and Data and Division of Coal, U.S. Dept. of Interior, Feb. 10, 1977. Reserve data were adjusted for production in 1974 and 1975. We assumed that reserves were reduced by 2 times the production level for underground production and 1.25 times for surface production. Reserve data for Pennsylvania were assumed to include estimates of anthracite.

Anthracite production figures were obtained from L. W. Westerstrom, 202-634-1033, April 1977.

4. Fuel costs for electric utilities (oil, gas, coal, and total) were taken from the 1972 and 1975 Edison Electric Institute Statistical Yearbook of the Electric Utility Industry, Table 435. Prices for electricity sold to all sectors were calculated from Tables 225 and 365.

Residential oil prices were taken from "Retail Prices and Indexes of Fuels and Utilities-Residential Usage", U.S. Dept. of Labor, Bureau of Labor Statistics, and from personal communication with M. Witcomb, 202-523-9621, April 1977.

Natural gas prices, except for utilities, were taken from Gas Facts, 1975 Data, Table 93, p. 112, and from personal communication with Robert Barlow, April, 1977.

Gasoline prices shown are retail with tax. The 1975 data were obtained from personal communication with Mr. Lighter at the American Petroleum Institute, Washington, DC, April 1977, and the 1972 data were from Mr. Wager at Platts, New York City, April 1977.

Consumer price index for selected cities or SMSAs were taken from Statistical Abstract, Table 710, p.441.



5. Per capita income (in current dollars) was taken from Statistical Abstract, Table 664, p. 402. Unemployment rates were taken from Statistical Abstract, Table 583, p. 362.

6. The following data were taken from the Statistical Abstract:

Population - Table 10, p. 11

Land Area - Table 303, p. 180

Labor Force calculated from Table 583, p. 362

Employment - Table 583, p. 362

Unemployment Rate - Table 583, p. 362

Personal Income - Table 643, p. 401

Per Capita Income - Table 644, p. 402

Heating degree day data was obtained from "Weekly Weather and Crop Bulletin", U.S. Dept. of Commerce and U.S. Dept. of Agriculture, Vol 64, No. 13, March 29, 1977, p. 10, and subsequent issues for revisions purposes.

## Chapter IV Environmental Quality and Concerns \*

Most environmental concerns related to energy in the region are similar to those found in other parts of the country. They include water pollution and land destruction caused by coal mining, air pollution from fossil fuel burning, thermal discharges from power plants, radiation from nuclear power plants, destruction of wildlife habitats from large scale energy projects, air and water pollution from oil refineries and other petrochemical facilities, and spills from the drilling and transportation of petroleum products.

Because a large portion of the Region is densely populated and highly industrialized both air and water quality are below standard in much of the Region. While significant gains have been made in the last few years, energy development without proper regard for the environment could wipe out what progress has been made.

Water quality is still poor in much of the Region. Energy related development's greatest impact will be in the area of thermal discharges from power plants. Rivers in or near the major metropolitan areas are already lined with many power plants. EPA regulations virtually require closed cycle cooling (cooling towers) on new power plants. There is a serious question as to whether rivers near large cities can handle new power plants and the enormous amounts of water which cooling towers require. This is less of a problem in the more rural areas of the Region but must still be considered as a major constraint.

Coal mining can also have an adverse impact on water quality. However, the present national permit program on wastewater discharges (NPDES) could keep these to an acceptable level. Strict deep and strip mining laws passed by the states (Table 75) should provide for improved reclamation and Federal legislation is expected this year.

Hydroelectric power projects, especially pumped-storage facilities, have the potential to degrade water quality in rivers and streams. New routes for transmission lines and pipelines take land out of productive or recreational use. The coastal or estuarine siting of power plants and

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\*Major portions of this chapter were contributed by Eric Outwater (Reg. II) and Michael J. Chern (Reg. III) of the Regional EPA Offices.

TABLE 75

STATE SURFACE MINED AREA RECLAMATION PROGRAM (December 1975)

<u>State</u>	<u>State Law, (Agency)</u>	<u>Reclamation-actions required and standards</u>	<u>Role of Locality</u>	<u>Special Provisions</u>
Delaware	Note: Local governmental land-use controls and permit activities		may be applicable	
Maryland	Maryland Strip Mining Law (Energy and Coastal Zone Administration)	Coal return to approximate contour, eliminate highwall, bury toxic wastes (2 feet of overburden), revegetate with grass followed by end use vegetation, specific survival standards for reclamation vegetation	cognizance of local permits, end use declared by landowner	land sloping more than 20° is excluded from mining
New Jersey	Note: Local governmental land-use controls and permit activities			
New York	New York State Mined Land Reclamation Law (Dept. of Environmental Conservation)	covers all minerals and mined topsoil, highwall and pitwall reduction to be compatible with surrounding terrain, mining from submarine lands covered by another act	local mining laws and controls stricter than the Act prevail (local enforcement)	
Ohio	(1) Strip Mine law and (2) Surface Mine Law (Dept. of Natural Resources)	(1) Coal and (2) all other minerals, topography reclaimed to approximate original contour		(1) conveys authority to delete certain lands from surface mining (2) plan covers 10 year period (1) applicant provides estimate of reclamation costs.

STATE SURFACE MINED AREA RECLAMATION PROGRAM (cont'd) December 1975)

<u>State</u>	<u>State Law, (Authority)</u>	<u>Reclamation-Actions Required and Standards</u>	<u>Role of Locality</u>	<u>Special Provisions</u>
Pennsylvania	Surface mining Conservation and Reclamation Act, as amended (Dept. of Environmental Resources)	All minerals, Approximate original contour- terrace; or, serve appropriate end-use, Eliminate highwall		Applicants provides detailed estimate of reclamation.
Virginia	1-45.1-198 and 2-Title 45.1- 180 chap. 16. (Dept. of Con- servation and Economic Dev.)	(1) coal and (2) all other minerals, backfill and grad to "retain spoil on bunch insofar as feasible", reduce highwall or pitwall "to the maximum extent practicable", bury toxic wastes with 4 ft. of material suitable for plant growth, sets standards for access across highwall	local soil and water conservation districts advise	
West Virginia	Art. 6, Chapter 20, Code of West Virginia, as amended (Dept. of Natural Resources)	all minerals, grading and backfill rules vary by area mining or contour mining, contour mined areas will be suitable for farm machinery, toxic materials buried to 4 ft. with material suitable for plant growth, revegetation standards, backfill standards		

(From: A Guide to State Programs for the Reclamation of Surface Mined Areas, USGS-C 731-1976)

subsequent thermal effluents poses special problems for those highly productive areas. Such problems are being confronted more frequently in the region as the development of energy facilities progresses.

To protect the environment while not prohibiting development the states are involved in a variety of planning and regulatory activities. Each state in the region regulates (through legislation or executive agency regulations) the use and development of wetlands and most are participating (with localities) in the HUD flood plain insurance program. All Atlantic coast states (as well as Ohio, Puerto Rico and the Virgin Islands) are participating in the Department of Commerce Coastal Zone Management Program. While no state in the region has developed a land use policy backed by comprehensive regulations many have initiated the basic inventory effort which, in several cases, includes the designation of critical areas in which development will be prohibited.

#### Delaware

Air quality in Delaware is relatively good. Only the northern part of the State near Wilmington (considered part of the Philadelphia metropolitan area) is not attaining standards for particulates and  $SO_2$ . Like the rest of the region, however, the entire state is considered non-attainment for oxidants.

Water quality is also relatively good. Only the Delaware River fails to meet standards and most of its pollution is produced upstream in Pennsylvania. Delaware has a very strict Coastal Zone law which restricts industrial growth which could degrade the natural environment. This law could have some impact on proposed offshore supertanker ports in the Delaware Bay.

There are presently no nuclear power plants in Delaware. A plant had been proposed for Summit, but the reactor manufacturer was unable to meet his commitments and the project was halted although the utility may ask relicensing of the facility using a different type of reactor.

Delmarva Power and Light is planning to build a new coal fired 400 Mwe plant near Millsboro, Del. This plant has already been approved by EPA under their PSD regulations.

Under the Energy Supply and Environmental Coordination Act, the Federal Energy Administration (FEA) ordered Delmarva's Edge Moor Station to convert from oil to coal firing. EPA has completed its review and certified the plant for conversion with the installation of particulate controls. FEA has not yet issued a final conversion order.

#### Maryland

Air quality in Maryland is mixed. The entire state is well within standards for SO<sub>2</sub>, but the Baltimore, Cumberland, Washington, and Central Maryland areas fail to meet particulate standards. Again, the entire state is considered nonattainment for oxidants.

Water quality in Maryland is fairly good with only sections of the Potomac, Patuxent, Patapsco and Back Rivers of major concern. Most of these water quality problems are due to urbanization except for the extreme upper portion of the Potomac which is in the coal mining area of the state.

There is one nuclear power station in Maryland at Calvert Cliffs. Another at Douglas Point is starting licensing hearings. EPA has not started any review of the project. It is interesting to note that both these plants are located on the Chesapeake Bay. With the water supply problems evident on many rivers, the Chesapeake will probably be considered for more power plants in the future. The Federal Coastal Zone Management Program has among its goals the designation of potential sites for power plants, and therefore will have some impact on energy, both in Maryland and in Virginia.

FEA has ordered conversion to coal firing at Baltimore Gas and Electric's Crane, Wagner and Riverside Stations and also Potomac Electric Power's Morgantown Station in Newburg. EPA certified all plants for conversion if particulate controls are installed or upgraded. No final conversion order has been issued by FEA.

#### New Jersey

One of the main causes of water quality problems in New Jersey is the heavy discharge of organic, oxygen depleting wastes. Characteristic of these discharges, the receiving waters are plagued with low concentrations of dissolved oxygen, high BOD and high bacterial counts. These discharges impair recreational use of the water by limiting fish populations and by prohibiting human contact.

The overall water quality of New Jersey varies in different parts of the state. Earlier attempts to evaluate water quality have been hindered by a weak data base. The Federal Water Pollution Control Act Amendments of 1972 requires a state-wide water quality assessment. An improved surveillance network should provide for a better evaluation of trends in 1977. Previous reports have, however, provided several observations.

The urban section of the Northeast Metropolitan area has shown overall signs of poor water quality. The area is characterized by fully developed dense urban and industrial land use. Sections subject to heavy loads from urban runoff and combined sewer overflows during storm conditions show depressed levels of dissolved oxygen concentrations. Other areas, such as the tidal Hackensack Basin, are anticipated to show increases in dissolved oxygen concentrations as point source discharges are upgraded and improved sanitary landfill control measures are implemented.

In the Raritan River Basin the water quality has been described as good for most industrial, domestic and recreational uses. However, there are localized low dissolved oxygen concentration and high fecal coliform concentrations, which may be caused by point source discharges.

For most of the length of the mainstem of the Delaware, the water quality is good. However, water quality in the Delaware River Estuary portion of the main stem is seriously degraded due to the impact of municipal and industrial waste discharged as the river passes the Trenton, Camden, and Wilmington metropolitan areas. Current discharges in this area are subject to a waste load allocation program which is upgrading this reach to meet water quality standards and to preserve the existing quality where it is currently satisfactory.

The quality of New Jersey's air has been generally improving. Air quality improvement trends are evident throughout the state. However, major portions of the area are still experiencing non-attainment of the National Ambient Air Quality Standards:

<u>Pollutant</u>	<u># Air Quality Control Regions Not Achieving NAAQS*</u>
Particulate Matter	2
Sulfur Oxides	0
Hydrocarbon/Oxidants	4
Carbon Monoxide	4
Nitrogen Oxides	1

\*There are four (4) such regions in the state.

### New York

The quality of New York's waters has been improving measurably. Even as of 1975 less than 685 miles of the 7400 miles of stream directly affected by pollution discharges were affected to the degree that use has been impaired.

Water quality improvement trends are evident throughout New York State as indicated by the increase in the National Science Foundation water quality index over a five year period ending in 1974. As a result of efforts over the five years, all but one of the basin segments where data are collected are now in the medium-good range as defined by this water quality index.

In 1976 a New York State report examined the "biological health" of several major waterways. It was shown that major degradation of benthic community structures was associated with the high impact point sources of pollution in urban-industrialized areas. Fortunately, the water quality index of these waters has indicated an improvement response to the billions of local, state and federal construction dollars being expended for capital and operating costs for treatment facilities.

Recent water quality problems in New York State have focused on toxic substances, particularly PCB's. A statewide PCB survey during the summer of 1975 has shown "hot spots" where fish flesh levels exceeded that considered safe for human consumption by the USFDA in several New York rivers. The state has implemented a program to detect discharges of these toxic materials. The plan is to be integrated into an EPA region-wide strategy to deal with such present and future problems.

The quality of New York's air has been generally improving. Air quality improvement trends are evident throughout the state. However, major portions of the area are still experiencing non-attainment of the National Ambient Air Quality Standards:



<u>Pollutant</u>	<u># Air Quality Control Regions Not Achieving NAAQS*</u>
Particulate Matter	5
Sulphur Oxides	5
Hydrocarbon/Oxidants	8
Carbon Moxoxide	3
Nitrogen Oxides	1

\*There are eight (8) such regions in the state.

### Pennsylvania

Many areas of Pennsylvania do not meet particulate standards, while the entire state does not meet photochemical oxidant standards. Only the Philadelphia and Pittsburgh areas fail to meet SO<sub>2</sub> standards. This means that many new fossil fuel power plants and any petroleum product facilities planned for the state would come under EPA's new offset policy. Briefly this policy requires that the emissions produced by any new facility built in a non-attainment area must be more than offset by a reduction in emissions from existing sources. In addition, any new stationary source of either particulates or SO<sub>2</sub> must also be reviewed and approved under EPA's Prevention of Significant Deterioration (PSD) regulations unless the source comes under the offset policy. PSD regulations require the facility to be equipped with pollution control equipment of the best available technology and that emissions from the new source will not increase ambient levels of pollution beyond an approved increment.

Water quality in Pennsylvania is improving but still poor in many areas. Large portions of the Delaware, Susquehanna, and Ohio River Basins either consistently fail to meet water quality standards or occasionally fail to meet standards. A good deal of the problem is connected with water pollution from coal mining. While much of pollution from mining comes from abandoned mines which cannot be controlled under present law, the mere fact of its existence makes resistance to new mining strong among environmentalists. They fear that new mines will increase the problem despite federal and state controls.

No new nuclear power plants have been proposed for Pennsylvania, although several fossil fuel plants are in the early planning stage. Energy parks, combining several nuclear and fossil fuel plants in one location, are undergoing feasibility planning. Four nuclear units are now on line at three locations,

with six new units at four locations under construction. The Limerick stations, north of Philadelphia, may have some water supply problems. The Station was counting on water being diverted to the Schuylkill River from the Tocks Island Dam on the Delaware River. The Tocks project is now in limbo and will probably not be built. Limerick officials are hoping that several alternatives to Tocks now being considered will be able to provide the water.

The Tocks Island Dam, although primarily considered to be a water supply and flood control project, would also have provided hydroelectric power. Other controversial hydro projects are the Muddy Run and Stone Creek Pumped Storage projects on tributaries of the Susquehanna. Muddy Run is already operating, with Stone Creek proposed.

Another major energy project is the proposed TRANSCO facility in Delaware County. The facility would convert naphtha into a synthetic natural gas. Although the project is being fought by some citizens mainly on safety considerations, there are some environmental problems. The plant must undergo PSD review for particulates and SO<sub>2</sub> and meet EPA's offset policy for hydrocarbons.

#### Virginia

Air quality in Virginia is also mixed. The entire state easily meets SO<sub>2</sub> standards, but the Washington, Richmond, and Valley of Virginia areas do not meet particulate standards. The entire state exceeds standards for oxidants.

Water quality is good through most of the state, except for the highly urbanized east. Major portions of the James, York, Rappahannock and Potomac Rivers do not meet water quality standards.

There are two nuclear power stations in Virginia. Two units at Surrey are in operation, with two other units under indefinite postponement. The other facility is at North Anna. This facility was strongly opposed by environmental groups because it was claimed the site was located on a fault line. Nevertheless, the first unit should be online this year.

FEA has ordered Virginia Electric Power's Chesterfield, Portsmouth and Yorktown Stations to switch to coal. EPA has certified these stations for conversion if particulate controls are installed. The Yorktown Station, however, is still under a county court ruling requiring it to burn oil. This situation has yet to be worked out by FEA, nor have final conversion orders been issued to any of the facilities.

The proposed Hampton Roads Energy Company refinery in Portsmouth is one of the most controversial energy issues in the state. Environmentalists have fought the refinery on both air and water pollution grounds. It must pass both PSD review and EPA's offset policy before it can be built. The Commonwealth of Virginia has issued an NPDES permit for wastewater discharges from the refinery, and EPA's review indicated the proposed discharge should have little if any effect on water quality.

Several highly controversial pumped storage projects have also been proposed in Virginia. Still under consideration are Bath County, Davis, and Randolph. The proposed Blue Ridge pumped storage facility on the New River is apparently dead due to intense pressure by environmentalists and some segments of the press.

#### West Virginia

West Virginia's air quality is also mixed. Particulate standards are not being met in the Weirton-Wheeling, Kanawha Valley, Central and North Central parts of the state. Only the Weirton-Wheeling area does not meet SO<sub>2</sub> standards, although the entire state does not meet oxidant standards.

Water quality is poor in many areas, although it is much improved over several years ago. Major stretches of the Ohio, Monongahela, Kanawha, and Little Kanawha Rivers do not meet water quality standards. Most of the pollution is due to either coal mining or industrial discharges.

There are no nuclear power plants in West Virginia and none planned. The reason is coal. Coal is at the root of most environmental-energy issues in the state today. West Virginia has strict regulations on the sulfur content of coal that can be burned in power plants. Just recently Ohio passed regulations that would allow some power plants in Ohio to burn higher sulfur coal than those in West Virginia. A good deal of coal mined in West Virginia cannot be burned there because of its high sulfur content. West Virginia's past Governor Arch Moore ordered the state not to enforce its SO<sub>2</sub> regulations because of this situation. He claimed that West Virginia miners were out of work and that it was unfair to allow power plants on the Ohio side of Ohio River to burn coal with a higher sulfur content than those on the West Virginia side. Moore ordered the State Air Pollution Control Commission to do new modeling studies of all West Virginia power plants to determine if the state SO<sub>2</sub>

standards could be relaxed. EPA is also remodeling all SO<sub>2</sub> sources in the Ohio Valley. Several other modeling studies have either been done or requested for SO<sub>2</sub> sources in the state. This issue is far from resolved, and its outcome will be most important to the energy picture in West Virginia.

The requirement to do a National Environmental Policy Act (NEPA) review on NPDES permits issued to new coal mines could have a delaying effect on the opening of new mines in the state. EPA is working on ways to insure that NEPA reviews can be expedited, but it is hard to estimate what the actual effect will be until the EPA issues discharge guidelines for new coal mines, which is expected shortly.

#### Puerto Rico

While Puerto Rico lacks an extensive level of historical air quality data, the Environmental Quality Board of Puerto Rico, in conjunction with the Environmental Protection Agency has completed an investigation of present (1974-1975) and future (1978-1985) air pollution levels for 12 designated AQMAs in Puerto Rico using the EPA's air quality display model to predict particulate and sulfur dioxide concentration levels for the entire island. The results of the predicted base year air quality showed that only the San Juan AQMA exceeded Federal Air Quality Standards for particulate matter and none of the AQMAs exceeded the standards for SO<sub>2</sub>. Direct measurements for short-term averaging periods (3 hour and 24-hour) were exceeded.

In sum, the results of the experiment to date have shown that present air quality in certain areas of the island was well above ambient standards and expected to worsen and spread. It has been recommended that an air quality maintenance plan to include balancing island-wide activities and changes in emissions regulations be developed.

Puerto Rico lacks an extensive record of historical water quality data. The U.S. Geological Survey, however, maintains a routine monitoring network of some surface waters which provides data for evaluation.

The general trends noted in the surface waters over the last two years indicate that there has been some improvements in water quality with respect to dissolved oxygen and coliform bacteria. This improvement is attributed to both the sewerage of rural areas, the construction of new treatment facilities, and the addition of adequate chlorination facilities at the existing plants. Many monitoring stations, however, still show a contravention of water quality standards.

### Virgin Islands

Ecologically, small tropical islands may be one of the most fragile of systems. Negative impacts often have irreversible affects. The entire south shore of St. Croix west (i.e., downwind and downcurrent) of the refinery and alumina smelter is destroyed for any future recreation or tourism use. The reef is dead leading to eventual shoreline destruction. To cope with development while protecting fragile systems the Islands are participating in the Coastal Zone Management Program designed to provide clear guidelines for the orderly development and perservation of all coastal areas.

Water quality in the Virgin Islands varies between the three islands of St. Thomas, St. John, and St. Croix. All of the waters, however, have been described as being in compliance with water quality standards by the Virgin Islands Conservation and Cultural Affairs Department. In St. Thomas the construction of the Charlotte Amalie Sewerage System has removed two and a half million gallons per day of raw sewage from the waters of the harbor and produced significant water quality improvements over the last five years.

The greatest increase in water quality has occurred along the south shore of St. Croix. The area in the past had been affected by dredging activities for development and maintenance of shipping channels providing access to major industrial facilities on the island. The water quality data now shows that average levels are approximately equal to average values observed in clean waters elsewhere.

In St. John the water quality that has been characterized as "excellent" has been maintained.

The air quality of the Virgin Islands is meeting National Ambient Air Quality Standards, with the exception of a localized problem in the industrial complex on St. Croix (for sulfur dioxide).

## CHAPTER V

### ENERGY ISSUES AND ACTIONS

Four major factors, two related to problems of supply and use in the region and two related to energy planning and management, have interacted to bring energy affairs into the public and political arena to the greatest extent since the OPEC embargo.

First, the severity of the past winter precipitated problems which put tremendous burdens on all levels of government. Critical, though perhaps transitory damage from storm and ice conditions, prolonged cold temperatures, and fuel shortages resulted in major disaster or emergency declarations for 69 counties in Ohio, New York, Pennsylvania, New Jersey, Maryland and Virginia. Requests for disaster declarations for an additional 65 counties were denied. This was followed early in the spring by flood and storm conditions which initiated action resulting in disaster declarations for parts of Virginia and West Virginia (a similar petition by Gov. Carey for 11 counties in New York was denied).

Estimates of the impacts of the winter are difficult to obtain and substantiate, however, a principal factor in the requests for emergency and disaster assistance was the economic losses to government, business and industry. Lost work time, the diversion of resources from regular to emergency duties, the curtailment or shifting of fuel supplies, overtime, storm damage to facilities, and increased demand for people-oriented emergency services placed direct and indirect economic burdens on government, business and industry. Unemployment in the region approached two million persons, implying an increase of four to five times the pre-winter rate. Estimates of direct damage costs resource losses, and unbudgeted obligations to the states range from \$400-\$800 million.

Second, on July 13, 1977, a series of events occurred which caused a total loss of electric power to the Consolidated Edison Company, an area of approximately 593 square miles with a population of 8.7 million people. In the period required for complete restoration of service (approximately 25 hours) reports of the failure of service systems, massive looting and vandalism, the loss of commercial revenue, and the costs of providing emergency services drew national attention to the trauma of New York City.

In the weeks that followed record temperatures and record demand for electricity gave rise to concern that similar system failures could be repeated elsewhere. Utility officials, citing the unique series of events leading to Con Ed's problem, including sequential lightning strikes which isolated the system from its pool suppliers, and the reliability of electric interconnections, hastened to affirm that such system failures could not be repeated elsewhere.

Third, at the end of April President Carter outlined to the nation the National Energy Program developed by Dr. Schlesinger and his staff\*. The contents of this program, its manner of unveiling, the reaction of industrial, political and public interest concerns, and the relationship of specific components of the program to existing legislation and policy have kept the Program in the limelight.

And lastly, each state in the region has submitted a Comprehensive Energy Conservation Plan to the Federal Energy Administration pursuant to the Energy Policy and Conservation Act (EPCA). Each plan contains five mandatory conservation elements required by the FEA (mandatory lighting efficiency standards for public buildings; carpool, vanpool and public transportation programs; energy efficiency standards and policies to govern procurement practices of the state and its political subdivisions; thermal efficiency and insulation requirements for public buildings; and a traffic law permitting right turn on red lights) and supplemental elements considered appropriate by the agency developing the plan. To be approved, and eligible for federal implementation funds, the Plan must be consistent with FEA guidelines and provide for an overall 5% reduction of projected energy consumption by 1980.

As will be discussed later in this chapter many of the elements in each state's plan require supplemental action and support for their initiation and management. For example, the designation of agencies to develop and enforce lighting and thermal efficiency codes requires state legislation. Home energy audit programs, developed by several states, require administrative and financial support and intensive staffing. Such needs keep the elements of energy programs and an awareness of many basic issues in the minds of state legislatures and executive officials.

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\*White House Press, Release, April 20, 1977.

The issues and activities discussed in this chapter have emerged as a result of activities preceeding and following the OPEC embargo and, more recently, the effects of short term problems and changing state and national policies. Current emphasis on energy affairs is largely, although not entirely, a result of the four factors discussed previously. Retention of this generally intense interest depends on the absence of over-riding non-energy related issues such as prolonged debate over the state budget in Pennsylvania which left state employees unpaid for four weeks.



## PETROLEUM

### Delaware

Delaware has perhaps the toughest coastal zone legislation in existence. Its 1971 Coastal Zone Act bans heavy industry including refineries, mills, deepwater ports and pipelines from a two mile strip along the state's coast. In its final report to the Governor in 1976 the "Delaware Tomorrow Commission" recommended that the Coastal Zone Act be replaced with a comprehensive state-wide planning act. In addition the Commission also recommended that the state be alert to and involved in deepwater terminal and offshore drilling activities both to reap the benefits of revenue and job opportunities and maintain control and mitigate undesirable environmental effects. Subsequently two drafts of legislation were prepared for but not presented to the General Assembly. One, prepared by the President of the Delaware Bay Transportation Authority, would permit a superport and alleviate the current ban on heavy industry. Sussex County administrator Joseph T. Conway, who proposed a similar measure, said that any of the county's legislators would be willing to present a bill containing the concept of a permissible superport. (Land Use Planning Reports, April 18, 1977).

### Maryland

In 1974 the state enacted legislation banning oil companies from operating retail service stations. The oil companies went to court and in March, 1977 the Maryland Court of Appeals, in a unanimous opinion, upheld the law noting oil company favoritism in supplying company owned locations during the gas shortage of 1973 and subsequent attempt to eliminate competition from independent dealers by taking over their stations.

In an April 16, 1977 article the Baltimore Sun reported that Federal Judge C. Stanley Blair rejected six independent oil firms' offers to plead no contest to criminal conspiracy charges. The case involves an alleged seven-year conspiracy to raise prices through a six-state area and the District of Columbia which, according to Mr. Rodney O. Thomson, an assistant in the Antitrust Division of the Department of Justice, was proof

of the oil companies enormous power over "thousands and thousands of retail gas stations". Judge Blair, in rejecting the companies' pleas, said the case "will be burdensome and costly to try" but "the public interest in any event, is determined by the type of case." If the companies are guilty, he said, "they have substantially affected the public interest."

#### New Jersey

The Oil Spill Compensation and Control Act has sparked controversy in the state. The Law (signed Jan. 6, 1977) orders the Department of Environmental Protection to enact rules and regulations defining hazardous substances covered by the law, set procedures for notification in the event of spills, required prevention and control plans, required owners of facilities to monitor for groundwater pollution, and taxed oil transported into the state (such taxes to be used for the creation of an oil spill liability fund).

The New Jersey Petroleum Council claims the regulations go "far beyond the legislative intent", an allegation supported by H. Donald Stewart (D-Salem) who said the regulations exceed the legislative mandate and who may propose changes. The petroleum companies responded in a similar manner: the proposed regulations are "costly, impractical and burdensome" and might prohibit oil companies from siting new facilities in the state.

D. Bardin, Commissioner of the DEP, testified that the Act "passed to protect people and natural resources" was "the most comprehensive state law of its kind" and designed to prevent, control, and compensate "for spills which could do untold damage...."

#### New York

The state joined the Natural Resources Defense Council in filing suit (N.Y. vs Kleppe, No 76-1229, E.D.N.Y., June 29, 1976) against the Department of Interior in an attempt to delay federal oil and gas leasing on the outer continental shelf. Their briefs claimed that the environmental impact statements were inadequate, that DOI violated governmental cooperation statutes and regulations, the Coastal Zone Management Act, and a number of wildlife protection laws.

Federal Judge Jack B. Weinstein of the U.S. District Court voided the sale of leases (permitted by the stay of an injunction by the Circuit Court) finding that there was "considerable evidence that environmental impact statements and public hearings for the issues had been a charade."

Reactions to Judge Weinstein's decision have been mixed. Mayor Abraham Beame (New York City) called it "yet another setback to the urgently needed development of new energy sources for the Northeast." On Long Island several officials noted that compliance with standards set forth in NEPA "is what we have been demanding from the outset."

In August the Federal Appeals Court over-ruled Judge Weinstein's decision, an action which will allow the leasing and exploration of Atlantic OCS areas to proceed.

#### Puerto Rico

Commonwealth Oil Refining Company (CORCO) operates the principal petroleum refinery in Puerto Rico (161,000 bbls/day). According to newspaper reports the excessive price of crude oil has created an unsupportable situation for the refinery: over the past three years it has lost almost \$78 million dollars and has continued operation only through subsidies from the FEA and can continue operations only if it is granted additional concessions from FEA.

The refinery is of extraordinary importance to the Commonwealth. Its products are necessary for the operation of homes, commerce and industry. Electricity is generated by the Autoridad de Fuentes Fluviales with fuel supplied by CORCO. Gasoline consumed in transportation is refined by CORCO. While not a monopoly the loss of this refinery would have extensive detrimental impacts on the economy and life of the Commonwealth.

#### Virginia

The State Water Control Board has granted a conditional permit to the Hampton Roads Energy Company for the construction of a \$550 million oil refinery near Portsmouth. The conditions are essentially two: (1) that the company accept all responsibility and liability for cleaning up oil spills

caused by tankers approaching or leaving the refinery's terminal; and (2) that 180 days prior to its scheduled opening of the refinery the company file with the Board an oil-spill clean-up plan and that the company not begin operations at the refinery until the Board has approved the plan.

Robert Porterfield, Vice President of the company, said he will wait (and watch four bills which would change the responsibility for containment and cleanup of oil spills) before submitting the cleanup plan. "I don't want to have it in the mind of anyone that we're trying to evade responsibility" he said, and added that lawyers retained by the company feel the Board's stipulations might be illegal.

## NATURAL GAS

Shortages of natural gas over the past winter coupled to the sharply increased prices of supplemental gas have led the Federal Power Commission (at the request of Senator Howard H. Metzenbaum, D-Ohio) to order an investigation into allegations that the regions major natural gas company's (Columbia Gas) shortage of natural gas was the result more of bad judgement than of the harsh winter. The company was to come before an FPC judge in an accelerated hearing process on April 8. To date (August) this case has not been settled. Analysis prepared by Brookhaven National Laboratory (~~Draft~~, A Preliminary Assessment of the Impacts of the National Energy Plan on the Northeast) suggests that, as the experience of the past winter demonstrated all too clearly, the accident of geographical location in terms of the dependence on a particular pipeline company that faced differing levels of curtailment resulted in inter-regional inequities so blatant that the Emergency Natural Gas Supply Act of 1977 finally gave the FPC power to equalize curtailments among pipeline companies. Consequently the NEP proposal to extend this Act a further three years is of vital concern to the region.

At the same time gas producing states in the region are experiencing a surge in exploratory and production drilling. The Oil and Gas Compact Bulletin (June, 1976) reported that drilling activities had increased in Ohio, Pennsylvania, New York and West Virginia. Renewed interest in Lake Erie exploration has caused considerable controversy in New York, Ohio and Pennsylvania. In all three states bills had been filed which both extended the existing ban on Lake drilling and lifted the ban entirely. Gov. Shapp has lifted the ban in Pennsylvania. In Ohio the House extended the ban prior to recessing but the Senate, which had passed a bill calling for three natural gas test wells, immediately rejected the House version. In New York a bill allowing natural gas exploration in the Lake awaits Gov. Carey's signature.

### New Jersey

Congressman Bill Hughes (D-NJ) charged that approximately one trillion cubic feet of gas that could be used in the interstate market is being used by producers to run refineries. Hughes said the use of regulated gas falls

outside FPC authority as it is within the "gathering facility" exemption which allows up to 50 percent of offshore gas to be reserved to producers. In related findings in a report prepared at Princeton University for Brookhaven National Laboratory Dr. David Morell said New Jersey's supply of natural gas could be increased by 8 percent if gas could be diverted from refiners to high priority users, that only higher prices will cause consumers to cut down on consumption, and that the natural gas shortage resulted from a actual shortage of reserves.

#### New York

Legislation regulating the siting of facilities to store and convert natural gas has been passed.

Industries in New York seem to be moving towards securing natural gas independence. Exemplary of this is Miller Brewing Company which has an application pending with the PSC to drill gas wells around Auburn, NY, build a compressor plant on a site outside the city, and construct a pipeline to its brewery and can plant. The Auburn Mayor hopes to convince industry that the city and surrounding townships can be established as a center of natural gas reserves--a prime location for industrial development.

#### Ohio

Governor Rhodes advocates deregulation of prices on gas from new natural gas wells and total deregulation in five years. According to the Columbus Evening Dispatch, Rhodes intends to pursue an aggressive program of energy independence for Ohio including, if necessary, a law to prevent gas stored in-state from moving to other states. Rhodes' specific target is an \$80 million underground storage facility Columbia Gas wants to develop in Fairfield County. Columbia officials Frederick Laird and Marvin White warned Rhodes that a parochial approach could backfire in a state which imports over 90 percent of its natural gas.

## Pennsylvania

The Pennsylvania Science and Engineering Foundation is supporting a mining engineering project to test the feasibility of tapping coal seam methane gas resources. The project is seen as having two primary benefits: first, the commercial production of enormous quantities of commercial quality gas; and second, mine safety improvement through degasification prior to mining.

In Philadelphia a decision to construct a \$72 million synthetic natural gas plant taken by Mayor Rizzo and the Gas Commission has sparked a controversy. According to a report in the Philadelphia Evening Bulletin the plant, for which site clearance is underway, will replace an existing oil-gas plant, and will cost from \$20-30 million more than the price tag on other SNG plants built in recent years. According to the newspaper two reports, one prepared by Loeb Rhodes a New York investment house and the second by Purvin and Gertz, Inc., Texas engineers, warned the city that it could have access to enough natural gas in the future that the new plant will be unnecessary. City Councilwoman Beatrice Chernack has introduced a resolution calling for a special investigation into the matter.

## West Virginia

Despite the state's role as the largest natural gas producer east of the Mississippi River it is expanding efforts to increase production by exploration, research into new techniques of recovery, and legislated incentives. Columbia Gas plans to sink 32 new developmental wells and 8 new exploratory wells in the state this year. Columbia and ERDA are conducting parallel programs to develop technology for freeing gas in the Devonian Shale and tight sandstone formations. West Virginia Congressperson Robert H. Mollohan has introduced federal legislation exempting small natural gas stripper wells from federal regulation as a means of increasing production.

## COAL

The states comprising this region are faced with a variety of issues in developing and utilizing coal. Examination of the ESECA experience shows that a disproportionate share of prohibition orders occurred in the region: approximately 6150 MW or 43% of the total national generating capacity under prohibition order is in these Mid-Atlantic states (Table 76 ). While implementation of the coal policies in the National Energy Plan (NEP) is based, in part, on full implementation of Round 1 and Round 2 ESECA coal conversion the program has had problems. The Federal Register, Vol. 42, No. 113 reports that the Administrator of the EPA has certified that 36 units at 15 plants are ineligible for compliance date extensions, of which, 21 units representing 72% of the regional conversion capacity are in the Mid-Atlantic States. To date the EPA Administrator has not notified the FEA of the date on which these sources can burn coal and comply with all standard conditions and required limitations.

At the heart of ESECA conversions in the region lie questions of air quality maintenance and additional pollution control investments. As exemplified by the Ohio debate the utilities take the position that conversion costs are consistently underestimated and it would be unreasonable for them to incur significant expenses for equipment to meet standards which may be tightened in the future.

Aggravating the situation is internal interest on the part of the states which would like to benefit from the employment and economic impacts of indigenous coal resource development. Yet as Brookhaven's analysis of the NEP indicates it is by no means clear that all producing states in the region will benefit from the presumed substitution of Appalachian for western coal; Ohio and Kentucky are far more likely to benefit. Second, it is by no means clear that burning high sulfur coal with scrubbers necessarily results in lower emissions than burning low sulfur western coal without scrubbers, which raises a number of issues related to the interstate transport of air pollutants and the concomitant environmental and health impacts to the Northeast; and third, the hoped for revitalization of the Pennsylvania anthracite industry is crucially



TABLE  
UTILITY PROHIBITION ORDERS IN THE REGION, ROUNDS 1, 2

<u>Owner</u>	<u>Plant Number</u>	<u>Station</u>	<u>Location</u>	<u>Capacity(MW)</u>	<u>Compliance</u>	<u>Status</u>
Atlantic City Electric Co.	1	B.L. England	Beesleys Point, NJ	136	EA	
Atlantic City Electric Co.	2	B.L. England	Beesleys Point, NJ	163	EA	
Central Hudson Gas & Electric Corp.	3	Danskammer	Roseton, New York	147	EIS	
Central Hudson Gas & Electric Corp.	4	Danskammer	Roseton, New York	239	EIS	
Philadelphia Electric Comapny	1	Cromby	Phoenixville, PA.	210	Undecided	
City of Vineland	1	Down	Vineland, NJ	25	Undecided	
Long Island Lighting Company	2	Port Jefferson	Port Jefferson, NY	392	Undecided	
Niagara Mohawk Power Company	1	Albany	Bethlehem	100	Ineligible for CDE	
Niagara Mohawk Power Company	2	Albany	Bethlehem,	100	Ineligible for CDE	
Niagara Mohawk Power Company	3	Albany	Bethlehem,	100	Ineligible for CDE	
Niagara Mohawk Power Company	4	Albany	Bethlehem,	100	Ineligible for CDE	
Potomac Electric Power Company	1	Morgan-town	Newburg, Maryland	626	Ineligible for CDE	
Potomac Electric Power Company	2	Morgan-town	Newburg, Maryland	626	Ineligible for CDE	
Virginia Electric Power Company	3	Chester-field	Chester, Virginia	113	Ineligible for CDE	
Virginia Electric Power Company	4	Chester-field	Chester, Virginia	188	Ineligible for CDE	
Virginia Electric Power Company	5	Chester-field	Chester, Virginia	359	Ineligible for CDE	
Virginia Electric Power Company	6	Chester-field	Chester Virginia	694	Ineligible for CDE	
Virginia Electric Power Company	1	Yorktown	Yorktown, Virginia	188		
Virginia Electric Power Company	2	Yorktown	Yorktown, Virginia	188		
Virginia Electric Power Company	1	Ports-mouth	Chesapeake, Virginia	113	Ineligible for CDE	
Virginia Electric Power Company	2	Ports-mouth	Chesapeake, Virginia	113	Ineligible for CDE	
Virginia Electric Power Company	3	Ports-mouth	Chesapeake, Virginia	185	Ineligible for CDE	
Virginia Electric Power Company	4	Ports-mouth	Chesapeake, Virginia	239	Ineligible for CDE	
Baltimore Gas & Electric Company	1	Crane	Baltimore, Maryland	191	Ineligible for CDE	
Baltimore Gas & Electric Company	2	Crane	Baltimore, Maryland	200	Ineligible for CDE	
Baltimore Gas & Electric Company	4	River-side	Baltimore Maryland	72	Ineligible for CDE	
Baltimore Gas & Electric Company	5	River-side	Baltimore, Maryland	81	Ineligible for CDE	
Baltimore Gas & Electric Company	1	Wagner	Baltimore, Maryland	132	Ineligible for CDE	
Baltimore Gas & Electric Company	2	Wagner	Baltimore, Maryland	1361	Ineligible for CDE	

dependent on being able to meet state SIP's without scrubbers, from which follows that if BACT does indeed require scrubbers even for low sulfur coals, prospects for exploiting this resource are considerably dimmed.

Similarly, institutional and labor problems may compound expectations on the balance of eastern versus western coal and the ability to reach NEP coal utilization goals. Prolonged wildcat strikes such as that which occurred in five Appalachian states, which began in West Virginia as a protest over cuts in United Mine Workers health benefits, have idled up to 85,000 miners and reduced industry production predictions to 1976 production levels.

### Ohio

A strident conflict has developed over the use of coal in Ohio. On one side stands George Alexander, EPA Midwest Administrator who, on the basis of the congressional Clean Air Act of 1970, informed the state (August, 1976) that stack controls or the use of low-sulfur fuels would be necessary in 55 counties and for 137 specific power plants, factories, and institutions in order to meet clean air standards. Ranged against Alexander are a variety of utilities, labor leaders, legislators, and state agencies. Utility consultants say the EPA has underestimated the capital cost of conversion by approximately \$150 million and the operating costs by \$164 million. Mr. Susey of OERDA said the EPA plan would cost 7,100 coal mining jobs and substantially reduce coal production. Labor agreed, if not with the numbers, at least with the concern.

To protect against the importing of coal to the state Ohio Representative Authur Bowers said a House Committee is considering legislation which will prohibit utilities from passing on the additional cost of coal obtained from outside Ohio unless such acquisition is approved by the General Assembly. Violators may be fined or imprisoned or both.

Governor Rhodes reportedly is talking with Ohio coal producers about a large hike in the states severance tax to finance a \$15 to \$20 million a year coal research program, including coal desulfurization research. There are also several legislative proposals increasing coal taxes.

The Ohio Energy Resource and Development Authority has funded a variety of coal research projects. Among them are a project to determine the feasibility of using water from abandoned underground mines in coal gasification and a study of the location and composition of deep coal deposits in eastern Ohio.

#### Pennsylvania

Pennsylvania does not face a similar problem, its regulations control the emissions and not the sulfur content of the fuel. Morris Malin, chief compliance officer of the State Department of Environmental Resources indicated that Pennsylvania coal can be burned in some areas without cleansing or stack collector systems but it cannot be burned in specified air basins without cleansing.

The Governors Energy Council has recommended the following coal policies:

Prompt and equitable administration of laws and policies regulating coal use;

The provision of efficient rail transportation for coal;

Increasing the efficiency of coal combustion;

The cleansing of coal by chemical and mechanical means;

The development and use of new and improved technologies to enhance the health, safety and productivity of coal miners, and;

National policies restricting petroleum use in industry and protecting development of a U.S. coal industry.

#### Virginia

The General Assembly has revised Virginias surface mine reclamation law to require a \$200-1000 bond per acre to insure that all mined land is returned to productive use. Recent Congressional interest in regulating surface mining practices resulted in a bill exceeding the state requirements. Though vetoed by the President, there is still active interest in the bill. The state is concerned that its laws will not be in compliance with such legislation, and that coal demand will be adversely affected by the resulting increase in the price of coal.

Other problems for coal development include the closure of smaller coal mines due to increasing regulatory costs, the coal-haul roads are in poor shape, venting methane is expensive and the gas is wasted, water quality

problems from strip mining, production in the state is market limited, inflexible federal regulations which do not allow for regional differences, and the lack of federal incentives for gasification and liquefaction.

#### West Virginia

The state is currently involved with two important coal technology demonstration plants: 1) a 2-3 megawatt fluidized-bed combustion unit in Reidsville, and 2) a coal liquefaction plant in Cresaps. West Virginia University has undertaken a study to determine the feasibility of setting up coal complexes throughout the state that produce natural gas, petroleum liquids, and electric power.

Based on interviews with state officials it appears that environmental constraints are the major issue facing increased coal development in the state. If proposed changes to water quality regulations are adopted in their present form the coal industry will be required to change methods of current operation. Gov. Rockefeller stated before a Senate Committee in March that federal strip mining legislation equalizing reclamation standards would help alleviate the state's distinct competitive disadvantage in the marketplace. While the coal industry in the state is currently suffering from inequitable reclamation standards and may be losing ground in terms of water pollution control, it is gaining in terms of air pollution control. Action by the W.V. Air Pollution Control Commission (following an executive order that state standards be no more stringent than federal standards) was recently approved to relax sulfur-dioxide standards. Principal beneficiaries of the action are producers of high-sulfur coal in the northern counties.

## NUCLEAR

### New Jersey

In May of 1971 the Public Service Gas and Electric Company (PSG&E) announced that it would investigate the feasibility of siting one or more nuclear plants offshore. In March of 1972 the choice of site was completed and Public Service announced that the station would be located approximately 2.8 miles offshore from Little Egg inlet on the coast of New Jersey. The plants, the Atlantic Generating Station as they would become known, provided a radical contrast to the existing pattern of nuclear power development and it was hoped that they would alleviate many of the burdensome constraints which faced electric utilities seeking to site nuclear generating stations. First, the utility hoped that the permitting procedure would be shortened and simplified by the selection of sites offshore. Second, Westinghouse and Tenneco, on receiving a notice of intent from PSG&E announced the formation of an unincorporated joint venture, Offshore Power Systems, to design and construct floating nuclear power stations on a production line basis, thus providing standardization of plants and economies in construction not available to onshore facilities.

Although the reactor design was approved by the Nuclear Regulatory Commission (NRC) and the site selection process reached the EIS stage the project has been at least temporarily delayed. A number of reasons for this have been postulated: lower than expected load growth in New Jersey lessening the need for new capacity additions, financing problems in a joint-capital long term venture and greater than expected local opposition. Whatever the case PSE&G postponed their order and Tenneco subsequently bowed out of the unincorporated venture. (Electrical World, Aug. 15, 1977)

Two recent developments have also sparked debate about nuclear power in southeastern New Jersey. The first was proposed legislation relating to the creation of a new state agency with powers to locate energy facilities. The second was the final report of a two year study of a hypothetical cluster of twenty nuclear plants in Ocean County. Among the reasons advanced for likely opposition to such a plan (cluster siting) are current concerns about past operating problems with the Oyster Creek nuclear plant, the effects of

nuclear power on tourism-foundation of Ocean County's economy, past opposition by public officials to nuclear power, and major questions about evacuation in case of an accident.

It is unclear whether opposition to a site identified for a generic cluster study can be equated with opposition to existing dispersed siting activities. However, local opposition to nuclear power is great; particularly in those areas with existing nuclear facilities. "Why us?" asked Freeholder Leonard J. Connors Jr. "When is it enough? Energy is everybody's problem, but all these plants seem to localize in Ocean County in south Jersey" In Salem County the Board of Freeholders has also expressed their feeling that the County has already sited enough nuclear plants.

If Governor Byrne's proposed legislation relating to the dispersal of taxes from generating facilities is passed, local opposition to facility siting may increase. One of the primary benefits of nuclear plants to localities in New Jersey has been revenue derived from the operation of such plants.

#### New York

Opposition to nuclear power appears strong in the state but, as with New Jersey, it appears to intensify as one approaches specific proposed sites. On Long Island local opponents of the proposed Jamesport plant recruited "nationally known nuclear experts" to present opposing testimony to the NRC. Among their numbers were an epidemiologist in the State Health Department, a former AEC "radiation scientist", a Boston pediatrician, and Dale Bridenbough formerly a General Electric nuclear engineer.

In August Newsday reported that Suffolk County Executive John H. Klein said Lilco was "going off the deep end" in describing the consequences of not building the plants and accused the company of making unfounded "threats" to the people of Long Island. Meanwhile, the paper reported, staff of the NRC urged the Commission to issue permits for the construction of the plants and the New York State Public Service Commission refused to reopen hearings on Lilco's application before the state to build the two power plants. Meanwhile Gov. Carey is reported to have stated that he will not approve the Jamesport plant until problems of radiological waste disposal have been resolved.

In Poughkeepsie Mid-Hudson Nuclear Opponents (NO), the regions principal anti-nuclear organization, in the spring called for public mobilization against tentative plans by Con Ed to build a four plant nuclear complex either in Ulster or Dutchess County. "If the Con Ed project is allowed to materialize" said Dr. Peter D.G. Brown (NO Chairman) "by the 1990's there will be no less than 10 nuclear power plants within a 50-mile radius of Poughkeepsie. The net result of all these plants would give the mid-Hudson Valley one of the largest concentrations of nuclear power in the world."

In 1976 the state assembly declined to act on what environmentalists argued was one of the most important bills of the session. The Nuclear Responsibility Act, which would ban the construction on opposition of nuclear plants in the state unless they had "successfully tested" emergency systems and procedures for radioactive waste disposal, were assured of a supply of uranium, and had developed an evacuation plan for nearby residents in case of an emergency, is expected to be a major issue in future sessions.

Responsibility for the Nuclear Fuel Services (NFS) nuclear fuel storage and processing complex in Cattaraugus County, NY is of concern in the State. NFS has notified NYSERDA of its intent to surrender responsibility for the nuclear wastes on the site in accordance with applicable agreements and has also indicated its decision not to renew the lease for the site upon its expiration on December 31, 1980. New York maintains that the U.S. Government has an obligation to acquire the site and accept the responsibility for its contents. While this has not yet been accomplished, the U.S. House Government Operations Subcommittee is drafting legislation to provide ERDA with funds so that it can safely decommission the plant. Unanswered questions have made it difficult to estimate clean up costs according the Monte Canfield, an energy authority with the General Accounting Office. Among the questions:

- What is the exact composition of high level wastes?
- How should these wastes be disposed of since they will be dangerous for over 250,000 years?
- What should be done with the processing plant, which is contaminated with radioactivity?
- What will happen to the 3,345 acre site?

## Ohio

The first commercial nuclear generating unit in Ohio, Davis-Bessie, was scheduled for start-up and trial operations in the first week of August, 1977. The station was not expected to reach its full output of 960 MW until three weeks later. Nearly 10 years in planning and construction, at a cost of \$535 million the plant will supply power for the Toledo Edison Co. service area. Two additional units, each with a 960 MW capacity, have been approved by the Ohio Power Siting Commission on the Davis-Bessie site.

Another nuclear station, with two reactor units, has been proposed for adjacent Erie County near Berlin Heights. Administrative Law Judge Ralph E. Risken has granted a request by the Ohio Power Siting Commission for additional time to investigate the two units. In addition intervenor status has been requested by both pro and anti-nuclear groups. One individual granted intervenor status, Stanley Barylski, is reported as not having the financial requirements nor expertise for effective intervention and will submit a short protest statement in lieu of interrogation.

Voters rejected an initiative measure to ban nuclear power plants unless they proved their safety.

## Virginia

In the Matter of Virginia Electric and Power Company, Nos CPFR-77,-78 (NRC, Nov. 12, 1976) the NRC reversed the Atomic Safety and Licensing Appeal Board and assessed a fine against VEPCO for material false statements, including omissions, in connection with its application for construction permits for the North Anna, Virginia nuclear power facility. While granting that the Commission lacked regulations governing full applicant reporting the Commission found that materiality must be judged on whether a reasonable staff member should consider the information in his job. Silence regarding important issues, therefore, is covered by the statutory phrase "material false statements".

The material false statements in this case concerned the failure to supply information relative to a geologic fault which had been discovered



at the North Anna site. The Licensing Board ultimately concluded (June 27, 1974) that the fault was non-capable and without significance for the facilities in question.

More recently, a former employee of the Virginia Electric and Power Co., Nathaniel Hatch Jr., former auditor at the North Anna site, charged that the utility wasted through mismanagement and poor labor practices more than \$60 million in the construction of the nuclear station. The Richmond News Leader reported on July 28, 1977 that after a meeting with Mr. Hatch the State Corporation Commission decided to ask for specific audit reports from Vesco relating to alleged discrepancies at the site.

Virginia has passed legislation requiring the bonding of certain facilities handling radioactive material (H488).

#### Puerto Rico

Puerto Rico depends, at present, exclusively on foreign oil to produce the electricity it needs. Consequently, the Puerto Rico Water Resources Authority (PRWRA) had planned for the construction of a 600 MW nuclear plant. The first project, Aguirre Nuclear Plant, was scheduled for operation in December 1975, but it was abandoned under pressure of the late Atomic Energy Commission (AEC) when no agreement was reached between the AEC and PRWRA technical advisors in regard to undefined geological matters. Due to this unfortunate situation, additional siting studies were performed on and around the Island of Puerto Rico. This caused the project to be re-scheduled for construction on the north coast (NORCO Nuclear Plant) to start commercial operation in January 1981.

In 1974, the unit was deferred to 1985, and on December 1975, it was postponed indefinitely. Cost of the project had increased from \$140 million to over \$600 million and its financing is now beyond the Authority capabilities with the present rate structure.

## SOLAR, WIND, SOLID WASTE

Most of the states in the region are advocates of these alternative energy sources but few are expending much financial support for their development. It is felt that without greater federal support development will be dependent on legislated incentives (such as tax breaks outlined below), local action (in the planning of waste utilization systems), and private enterprise to overcome the barriers to development. For solar and wind systems such barriers include high initial costs, need for conventional back up systems, lack of service personnel, availability of component guarantees, and the lack of technical expertise in state agencies dealing with solar information requests. The reaction of those states in the region eligible for residential solar grants under the Department of Housing and Urban Development residential solar hot water program (New York, New Jersey, Pennsylvania, Delaware and Maryland) to delays in administration of the grants is not clear. Manufacturers of the systems feel that the delay is necessary for adequate testing of solar hot water systems prior to the establishment and selection of systems meeting HUD grant guidelines.

For solid waste or biomass systems the barriers differ. In general they concern the availability of waste or biomass resources, the ability to reach accord between municipalities cooperating in the development of such systems, the cost sharing requirements of joint systems, and the siting of plants.

### Maryland

The state passed legislation (H.B.1644, P.L. Chapter 509) which provides that solar heating and cooling units in residential and nonresidential buildings be assessed for property tax purposes at no more than the value of a conventional heating and cooling system necessary to serve the building.

### New Jersey

Legislation before the Senate (passed by the Assembly 61-0) exempts solar heating or cooling equipment in any building (whether residential, commercial, or industrial) from taxation. The Senate has forwarded a bill to the Assembly which exempts solar equipment sold in New Jersey from the state sales tax.

### New York

The state is participating in a variety of solar, wind and solid waste research and demonstration projects. For example, the N.Y. State Energy Research and Development Authority has contracted for the construction of a demonstration wind generator on a working dairy farm in St. Lawrence County. The project is designed to examine the technical commercial, and environmental feasibility of generating electric power via wind. The farm will operate a part of its dairy barns, feed silos, as well as the family's cooking, bathing and heating needs with wind generated power.

There are a number of active proposals for refuse burning systems in the state. Several have advanced so far as to file an environmental impact statement with the DEC (e.g. a \$48.5 million refuse facility proposed for Syracuse). Most proposed projects are troubled by several problems including the availability of sufficient refuse to run the plant, opposition of refuse collection contractors and the selection of acceptable sites.

Governor Carey recently signed legislation offering a 15-year tax incentive to any property owner who installs a solar or wind energy system.

### Ohio

At least two solar energy bills have been filed by legislators. One would offer a sales tax exemption for solar equipment and in income tax credit (up to \$1,500) when such systems are actually installed, another would define solar rights.

### Pennsylvania

Three bills have been filed in the House (334, 335, 336) which would exclude solar energy systems from the sales and use taxes and exclude the value of such systems in determining the value of real estate.

As part of its Energy Conservation Policy the Governors Energy Council has recommended that state contractors demonstrate their efforts to incorporate innovative energy sources such as solar in all work performed for the state and the GEO will work with the Department of General Services to promote demonstrates of the use of ....solar, waste heat, and solid waste generated energy.

## Virginia

An estimated three dozen buildings have been outfitted for solar energy systems. One example is the Terraset Elementary School in Reston which is now under construction. Present plans call for 5-7000 square feet of evacuated tubular glass collectors, three 10,000-gallon storage tanks, and a 40-ton solar-driven air conditioner. The building is set almost completely underground. The use of insulation and sun-shielding properties of the earth is expected to reduce energy requirements to about half those of conventional structures of comparable size. Four contracting firms are participating in a HUD-sponsored program to install solar demonstration units in new and existing residences to provide the public with a first-hand view of the practical application of solar energy for heating and cooling homes under varying climatic conditions.

By late 1979 an \$8.4 million trash-fired steam generating plant will be built at Hampton and is expected to save the city \$300,000 annually in solid waste disposal costs. The 225-ton-capacity plant, RECOUP, will burn garbage from the city, NASA's Langley Research Center, Fort Monroe, and the VA hospital. All steam generated by the plant will be sold to Langley. The project is an unprecedented partnership between local government and federal agencies.

## Puerto Rico

The Puerto Rico Water Resources Authority (PRWRA) recently completed a study for the National Science Foundation (Grant No. APR75-18301) to determine the financial and technical impact on a public utility that may be caused by the intensive use of solar cooling and heating by subscribers.

## ALTERNATIVES

There is very little interest in long-term esoteric technologies. From the states viewpoint such activities fall entirely into the realm of federal prerogative: to the states a 10 year time horizon is long-term planning, anything beyond that is not generally applicable to current policy makers. Thus, the development of alternative energy technologies in the states is a function of improving the use of available in-state resources not covered in previous sections. These are essentially two: biomass utilization and hydro power development.

The potential for developing biomass/energy systems in the region is generally good: extensive tracts of timber are available in N.Y., Pa., N.J., MD., Va., and W.V., and many of these states (as well as Delaware and Ohio) also have extensive agricultural wastes. The incentives for utilization are recognized by most states. They recognize the resource is generally renewable, that it is available for use, that improved utilization can be linked to timber stand improvement through development of a management system, and that the economic benefits which accrue may be great. But, they also realize that biomass systems have drawbacks which constrain their development: the resource is dispersed and bulky thus expensive to collect and transport; the land ownership pattern is complex and disaggregate thus the purchase of control of resources seems impossible; few landowners seem liable to give long term timber cutting contracts thus the availability of contractual control of resources in an economically discrete area is problematic; there is uncertainty as to the environmental impacts of resource recovery and use systems and the level of regulation to be exerted by federal and state governments thus developers are unclear as to the cost of reclamation and control technology; recent research developments into the uses of biomass have opened new and potentially economic uses creating an alternative demand for the resource; and, demand for wood resources by the timber industry creates a potential resource conflict. Because of such problems the states do not aggressively encourage biomass utilization but seem to defer to government or private enterprise.

This passivity is not shown in those states with undeveloped hydropower potential. While large scale projects comparable to Tocks Island (on the Delaware River) are not being pursued by the states (because of potential

environmental conflicts) smaller projects have generally been welcomed. According to newspaper reports Niagara Mohawk plans to ask the FPC for approval to expand or construct 15 hydroelectric facilities including a new power dam across the Hudson. Seventy percent of the proposed installations will be in the upper Hudson Basin. The projects are estimated to have the potential to add 205,000 kilowatts to the utilities generating capacity and to cost between \$150-200 million dollars. In addition, a recent report in the Watertown Daily Times (N.Y.) stated that the latest Federal Power Commission (FPC) survey has identified 34 sites (some of which duplicate the sites identified by Niagara Mohawk) with a potential installed capacity of 540 MW.

In Virginia the Staunton River hydroelectric project proposed by the Southside Electric Cooperative will require Congressional approval. According to a letter from Major D.B. Bulgar (Corps of Eng.) to Rep. W.C. Daniel, Maj. Bulger said "if the ....studies indicate that success of the project is dependent upon modification of the Kerr project (a pump storage project) the Corps of Engineers must submit a review report to Congress for approval and authorization.

The Department of Marine Sciences of the University of Puerto Rico, Mayaguez Campus, performed a study sponsored by the National Science Foundation (Grant No. AER 75-00145) to evaluate the energy feasibility and the environmental impact of the operation of an ocean thermal energy plant at a site located a few miles away from the southeast coast of Puerto Rico. The study showed that the site has excellent characteristics for the operation of such a plant. According to the researchers, the Punta Tuna site offers the best characteristics of all the sites that have been studied in the world to install a land based OTEC plant.

## CONSERVATION

By far the major state conservation efforts in the region are being carried out under the auspices of the Federal Energy Administration Conservation Program pursuant to the Energy Policy and Conservation Act. The FEA requires that the state conservation plans include five mandatory policies (discussed in the introduction to this chapter) and such other elements as are necessary to achieve a 5% savings of projected energy demand in 1980.

As shown in Tables 77 through 82 the policies in the state plans include many elements not required by the FEA.\* For the states whose plans (or drafts) were available severable interesting aspects should be noted. First, the mandatory conservation policies alone are not sufficient to approach the required savings and the states have developed elements which, with enhanced support, could develop into major energy demand reduction factors. As the tables show several states have policies which, if applied in other areas, could increase conservation reductions beyond current estimates. Second, as the residential and commercial conservation policies suggest benefits derived from improved energy-efficiency in existing residences and commercial and public buildings are as great if not greater than codes relating to new construction. Third, the industrial conservation policies seem to imply that the states expect conservation of industry but, except for utilities, cannot specify what policies need to be implemented and may not have the oversight authority to require improved energy efficiency. Fourthly, of the four conservation sectors discussed, policies in the transportation sector achieved the lowest percentage of demand reduction. Major savings in this category are generally to be met by car and van pooling and enforcement of the 55/mph speed limit. Finally, as appears in the plans reviewed for this section and other chapters of this document, no recognition is given to the energy conservation and management implications of improved land use management practices yet the implications of such practices for transportation planning, waste utilization, refuse use, co-generation and district heating are large.

\*<sup>1</sup>

<sup>1</sup>Virginia Energy Conservation Plan, Virginia Energy Office

<sup>2</sup>West Virginia Energy Conservation Plan, WV Fuel and Energy Office

<sup>3</sup>New York State Energy Conservation Plan, New York State Energy Office

<sup>4</sup>The New Jersey Energy Plan: A Necessary Commitment prepared by Resource Planning, Inc., and Wilbur Smith and Associates under direction of the New Jersey State Energy Office.

<sup>5</sup>State Energy Conservation Plan: Governors Energy Council

TABLE 77  
 Estimated 1980 Conservation Savings  
 by Sector  
 (estimated 1980 Savings,  $10^{12}$  Btu)

	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>
Residential	54.12	91.0	67.58	14.91	5.49
Commercial	32.4	92.2	37.5	21.31	39.53
Industrial, Agri- cultural, Utility	37.5	52.8	157.91	32.27	-
Transportation	14.2	36.2	39.122	7.24	6.03
Cross-Sectoral	0.35	35.4	0.14	2.94	7.68
Total	138.57	307.6	302.52	78.67	52.73
Percent of Projected 1980 Consumption	6	7.3	6.9	5.48	5.8



TABLE 78  
Residential Conservation  
(estimated 1980 savings in 10<sup>12</sup> Btu)

<u>Policy</u>	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>	<u>Total</u>
Certification of existing homes	18.1	3.1				21.2
Gas Pilot Light ban	6.85	a				6.85
Furnace Inspection and Maintenance	15.4	5.2				20.6
Home Audit, Inc. (and retrofit)		75.2	54.1 <sup>b</sup>	11.3		140.6
Individual Metering	0.05	4.5	1.58	0.03		2.11
Weatherization	0.02	3.0	1.66	0.3	0.94	5.92
Thermal Efficiency Standards, New and Renovation	10.7		10.24		4.55	25.49
Water Conservation Code	3.0					3.0
Voluntary Energy Conservation				3.28		3.28
TOTAL	54.12	91.0	67.58	14.91	5.49	229.05

<sup>a</sup>An effected policy but no estimated savings.

<sup>b</sup>Savings from the commercial sector are also included in this estimate.

TABLE 79

## Commercial Conservation

(Estimated 1980 savings in  $10^{12}$  Btu)

<u>Policy</u>	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>	<u>Total</u>
Thermal Standards	a	28.7	15.6	9.92		54.22
Lighting Standards	14.4	38.5	21.9	3.68	7.1	80.58
Code Review		25.0				25.0
Audits			a		36.4 <sup>b</sup>	36.4
Retrofit of Public Bldgs.	18			3.19		21.19
Retrofit of Com- mercial Bldgs.				4.52		4.52
TOTAL	32.4	92.2	37.5	21.31	3.13	221.91

<sup>a</sup>Estimates for savings in these categories appear in the residential sector<sup>b</sup>With Industrial Audits

TABLE 80  
Industrial/Agricultural and Utility  
Conservation

<u>Policy</u>	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>	<u>Total</u>
Energy Advisory Ser.		34.3				34.4
Agricultural Esten- sion Service		1.5	a			1.5
Utility Efficiency	5.4	17.0				22.4
Boiler Efficiency	22.7					22.7
Waste Oil Recycling	0.8		1.03			1.11
Tank Fuel Evaporation Limits	8.6					8.6
Load Management (Utility)				0.65		0.65
Gross			156.88	31.62		188.5
TOTAL	37.5	52.8	159.91	32.27		280.48

<sup>a</sup>No Estimate

TABLE 81

## Transportation Conservation

<u>Policy</u>	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>	<u>Total</u>
Right Turn on Red	0.6	0.7	0.3	0.38	a	1.98
Van pool, Car pool	6.5	a	5.05	6.45	0.03	18.03
Transportation System Management		10.2				10.2
Vehicle Inspection	3.1	6.2				9.3
Speed Limit	2.0	19.1	16.3			37.4
Promotion of Public Transit	0.8		0.032			0.832
Bus Replacement	0.2					0.2
Drag Reduction Devices on Trucks	1.0					1.0
Efficient State Vehicles				0.14		0.14
Drivers Education			17.44	0.27		17.71
TOTAL	14.2	36.2	39.122	7.24	0.03	96.792

<sup>a</sup>No Estimate

TABLE 82

## Cross Sectoral Conservation

<u>Policy</u>	<u>New Jersey</u>	<u>New York</u>	<u>Pennsylvania</u>	<u>Virginia</u>	<u>West Virginia</u>	<u>Total</u>
State Procurement Practices	0.35	1.3	0.14	0.62	1.3	3.71
Energy Outreach Services		33.6			5.8	39.4
Utility Conservation Investment Financing		0.5				0.5
Natural Gas Conservation	a				0.58	0.58
No Fill Agriculture				0.22		0.22
Solid Waste Disposal				2.1		2.1
TOTAL	0.35	35.4	0.14	2.94	7.68	46.51

<sup>a</sup> No Estimate

Conflicts, where present, seem to occur at some point where voluntary conservation measures developed through demonstration, self-help and education programs give way to economic incentives such as consumption taxes and price increases and regulatory practices such as thermal and lighting efficiency codes, speed limits and individual metering in multi-family dwellings. Many of the conservation activities developed under the FEA program will require legislative approval and such political forums have, in the near past, not approved several of the programs suggested in the state conservation plans.

#### Delaware

The state has backed into several forms of conservation activities as a result of its fiscal crises. Among the dual purpose measures proposed in Gov. du Pont's State of the State address (providing revenue for the state while cutting down on energy consumption) are a two cents per gallon tax on gasoline and winter/summer schedules for state museums.

#### Maryland

Among the initiatives which have generated controversy in Maryland are (1) a recommendation by the Energy Policy Office that the state increase the direct tax and impose the state sales tax on gasoline, and (2) conservation legislation tied indirectly to insulation standards and building codes. HUD grants under the Energy Policy Act (for inspection training and enforcement) are conditioned on the adoption of such measures.

#### New York

The New York Energy Research and Development Authority has initiated a research program to develop a model energy conservation program for state schools. The agency plans to match usage with operating budgets and potential savings through conservation programs.

In a not totally unrelated proposal the State Board of Regents is considering closing public schools in the state for five weeks next winter. Supporters contend that the plan, which will close schools from Dec. 24 to the

end of January--would save fuel costs and prevent accidents during the winter. Opponents contend that the plan would not produce significant savings and will have a harmful effect on educational programs.

#### Ohio

Ohio is considering legislation on many issues. Two proposed conservation measures would require businesses to close on Sundays and provide a loan for low income groups for retrofitting with insulation. The state did pass legislation (S299) which gives the Board of Building Standards authority to formulate and adopt, among other things, standards relating to energy efficiency.

#### Pennsylvania

The Governor's Energy Council in Pennsylvania has prepared a comprehensive Energy Conservation Policy which recommends the following activities (among others):

The implementation of recycling and resource recovery in both public and private sectors;

The revision of building codes to require that building designs incorporate energy conservation techniques and performance standards;

Legislation exempting purchases directly related to energy conservation programs for the state sales tax;

The incorporation of energy impact concerns into state developed land use plans;

The prohibition of mass metering in new apartment complexes;

The examination of an excise tax on the purchase of automobiles according to fuel efficiency.

#### Virginia

Governor Godwin has proposed a bill accepted by the House Committee on Corporations, Insurance and Banking and sent to the full House (Feb. 25, 1977). The bill authorizes the Housing Development Authority to supervise

federal loan assistance (no state funds will be dispensed) to persons who want to install insulation, convert to a more economical heating system, install solar energy equipment, or install storm windows and storm doors.

The Virginia Energy Office has initiated a Winterization Program to provide training to local agencies in the installment of thermal insulation, storm windows, etc. These agencies in turn will winterize homes of low income and elderly people in the state.

#### Virgin Islands

Because of its unique energy consumption pattern, economy, climate and small population traditional energy conservation measures exemplified in, for example, the FEA Conservation Program seem destined to have negligible benefits for the islands. At least two programmatic requirements do not seem applicable: islanders drive on the left side of the road thus the right turn on red cannot be effected, in addition heating degree days are zero because of the climate thus thermal efficiency and insulation standards would be detrimental (some economic cost for conversion but no induced energy savings). Because of the small share of energy consumed in the residential, commercial and transportation sectors the three remaining mandatory conservation measures in the FEA program will provide only a small percentage of the minimum reduction in energy consumption by 1980 required for participation in the FEA program. In fact to reach the 5% reduction through conservation from the residential, commercial and transportation sectors alone would require a 47% reduction in projected energy use, which is, according to data in the Virgin Islands Conservation Plan, less than the current level of consumption in these sectors.

This appears impractical and the conservation program drawn up by the Virgin Islands calls for a 5% savings goal across all consuming sectors. As shown in Table (83) this would mean that each consuming sector will conserve an amount of energy proportional to projected consumption and that the major industries will be the major conservators.



TABLE 83

Savings Goals by Sector in the Virgin Islands

<u>Sector</u>	<u>Projected Consumption (10<sup>12</sup> Btu)</u>	<u>5% Savings Goal (10<sup>12</sup> Btu)</u>
Oil Refining	103	5.15
Other Industry	5.63	.28
Electric (WAPA)	7.52	.38
Other (Res., Comm., Trans.)	<u>13.75</u>	<u>.69</u>
Total	129.94	6.50

## UTILITY REGULATION, RATES

The regulation of rate increases and utility pricing practices is of continuing concern throughout the region. The short term radical increases of emergency fuel prices over the winter are not at issue, rather the continuing periodic escalation of electric and gas prices moves consumers and politicians to take action. Among the state initiatives are; actions to regulate utility pricing (generally through the restriction of factors to be included in the rate base--for example utility advertising practices); changes in the rate structure designed to encourage commercial and industrial conservation while not penalizing residential consumers; consumer protection by regulating utility activities (life-line bills have been introduced in every state which suffered fuel shortages over the past winter) and; providing for improved consumer representation at utility hearings.

Such activities are not without controversy. In Delaware a lifeline bill got little support in the legislature last year. A new bill is being introduced this year and is expected to attract increased attention. Delmarva Power and Light Co. regards the lifeline concept as "energy welfare" and says the costs would be borne by other customers. Maryland (H17) prohibited the inclusion of lobbying expenses in rate bases and Ohio (S94) limited construction work in progress to those facilities at least 75 percent complete and further said it can never exceed 20 percent of a utility's valuation. Public Service Electric and Gas has received permission from the New Jersey Board of Public Utility Commissioner to institute a peak load pricing experiment which Commissioner McGlynn said "has the potential to foster conservation....while giving people a choice based on costs, and gives them more control over the size of their utility bills."

In New York consumer advocates are concerned with the new procedures established by the PUC: parties opposing rate increases must rely on a process known as "discovery" rather than the usual technique of cross-examination to obtain information needed to complete their case. Consumer advocates feel the new procedures impede effective intervention by inexperienced and unsophisticated intervenors.

## Chapter VI The Actors

- A. The Governors
- B. State Agencies (with Appendix A)
- C. State Legislatures
- D. Regional Groups
- E. The Utilities
- F. The Industries

## The Governors

Delaware	Pierre S. du Pont
Maryland	Blair Lee III (acting, see Maryland)
New Jersey	Brendan T. Byrne
New York	Hugh L. Carey
Ohio	James A. Rhodes
Pennsylvania	Milton J. Shapp
Virginia	Mills E. Godwin
West Virginia	John D. Rockefeller IV
Puerto Rico	Carlos Romero Barcelo
Virgin Islands	Cyril E. King

The past year has been one of change in most states. Shifting priorities have resulted from the recession, from the severe winter, from fiscal problems in the states, from changes in state governments, and from anticipated changes in national energy policy. Indications of specific programs and the drift of the states policies are available from the Governors' State of the State messages:

### Delaware

Governor Pierre S. du Pont

March 3, 1977

"Delaware's budget is awash in a \$56 million sea of red ink and facing a potential deficit of \$65 million for the upcoming fiscal year beginning July 1st....."

"I am proposing today a three point program to rescue Delaware from bankruptcy, to stabilize our finances, and to do so in a way which will begin our economic recovery, provide jobs for Delawareans, and reverse the declining competitive situation of our state:

"First, we must promptly pay off the \$56 million deficit.....

"Second, reducing next year's \$65 million deficit by cutting the cost of state government \$40 million.....

"Third, to solve the remaining deficit, I propose to expand the tax base....."

Among the specific measures Gov. DuPont proposes implementing are the following:

- increasing auto registration fees;
- increasing auto document fees;
- raising gasoline taxes by two cents per gallon;
- increasing mercantile taxes an average of 15 percent;
- that State museums go to a winter/summer schedule and charge nominal fees;
- that the Department of Natural Resources increase user fees;
- raising the corporation income tax by 21%, from 7.2% to 8.7% on corporate profits, and;
- the reparation of inequities forced upon the states by the Federal government.

#### Maryland

Governor Marvin Mandel

Jan. 19, 1977

On August 23, 1977 Governor Mandel was found guilty of a scheme to use his office for personal profit. On August 25 Attorney General's opinion advised that Lt. Gov. Blair Lee III would remain acting governor until Mandel exhausts all appeals and that Mandel will forfeit his office but not his title after sentencing on Oct. 1. (State Headlines, the Council of State Governments, Sept. 2, 1977).

In his State of the State address Governor Mandel noted that the Board of Revenue calculated that General Fund revenues available for funding next year....would be \$9 million less than current spending. Despite this expenditures are anticipated to increase. To meet anticipated obligations the Governor asked the General Assembly to raise \$175.8 million in new General Fund Revenues and \$44 million in Special Fund Money. To raise these funds the Governor has proposed an increase in the sales tax (from four to five percent), an increase in the Motor Vehicle Titling Tax (from four to five percent), and a change in the law governing the use of proceeds from the state lottery.

Also included in the Governor's message was a proposal to allocate \$4.6 million to support abandoned rail lines in the State, most of them on the eastern shore.

New Jersey

Governor Brendan Byrne

January 11, 1977

In his address Governor Byrne stated that New Jersey lagged behind the rest of the nation in recoving from the recession of 1972, that this lag reflected major problems in the State's economic structure--particularly its manufacturing sector, and that the embargo triggered recession in 1974 left the State with a badly damaged economy that would acquire years to repair.

To assist in resolving unemployment and economic problems the Governor:

Urges swift passage of legislation arming the Economic Development Authority with powers to designate urban growth zones, to promote their economic development, and to consider the actual development by EDA of urban industrial parks;

Has played a major role in developing the CONEG agenda whose center-piece is the proposed Regional Energy and Development Corporation;

Proposed the creation of a Public Transit Agency within the DOT to centralize the regulatory functions now performed by the Commuter Operating Agency and the Board of Public Utility Commissioners, and;

The creation of a State Science Advisory Council to provide expert assistance on the complex scientific related questions facing many state agencies.

Governor Byrne is also submitting other types of energy related actions:

A Bill which will enable the PUC to institute a lifeline Rate Structure for gas and electric, as well as telephone services, with the cost to be borne by the existing tax on the gross receipts of public utilities;

Legislation which will provide a cap on the yield from the tax to the municipalities in which generating installations and other utility installations are located, and;

A program to assure the future of the Pine Barrens and the huge underground reservoir of water below them so essential to New Jerseys future.

New York

Governor Hugh L. Carey

February 3, 1977

In his State of the State message to the legislature, Governor Carey of New York outlined the following energy related initiatives, actions and findings:

-The Governor will make recommendations on the expenditure of approximately \$600 million by the Port Authority of New York and New Jersey for the revitalization and improvement of mass transportation facilities in the State;

-That it is the legitimate function of Government to rescue the ocean and lake ports of the State and prevent the deterioration of the railbeds upon which its goods are carried. To carry out such actions (among others) Gov. Carey proposes a \$750 million capital Develop Bond Issue be placed on the ballot next November.

-Central to New York State's economic vitality, is an adequate and economical energy supply. To ensure this the Governor is working at the national level to assure that the emerging energy policy is sensitive to the particular and pressing situation facing the State; at the regional level to further the proposal for a Regional Energy and Development Corporation, and; at the State level to develop a comprehensive energy policy, to develop specific energy management measures and to develop drilling potential in Lake Erie;

-To assure that the regulatory processes of the Department of Environmental Conservation fulfill their intended objective without costly delays the Governor is recommending standardized procedures in the review of permits, licences and other applications, including specifying time limits for public comments and strict criteria for determining whether or not a public hearing will be held, and;

-The Governor is also submitting legislation to create a Division of Consumer Advocacy and provide for consumer representation on State Licensing Boards.

## Ohio

Governor James A. Rhodes

January 12, 1977

In his address to a joint session of the General Assembly Gov. Rhodes made the following points:

"To reduce that cost to the consumer (of the debt incurred in building energy generation facilities) I have asked the Director of the (Ohio) EPA to develop with the water and air authorities a program for financing the construction of energy facilities."

"The most valuable and abundant fuel to us in Ohio is coal."

"We have urged 'U.S. ERDA to allocate \$100 million to develop shale gas in Ohio and neighboring states' and I will continue my efforts... in urging the Federal Government to develop the vast deposits of shale gas....' "

"To encourage the increased use of alternate fuels I will propose that industrial and commercial users of natural gas be provided a tax exemption for the facilities necessary to convert to alternative fuels."

"I will also submit for your consideration a bill to amend existing Port Authority legislation to encourage private development of ports along the Ohio River."

"I will propose legislation to require that all bills introduced in the General Assembly contain a cost impact statement."

## Virginia

Governor Mills E. Godwin

January 17, 1977

"We began in 1974 in the midst of an energy shortage, reminding us that even America has her limitations, which Virginia herself could not escape. Here our perspective has changed from the need for immediate action to longer range planning for conservation and greater self-sufficiency."

"As the great migration from the farm to the city and out into the suburbs began to wind down under the impact of new industries in rural areas, there has been emerged the growing problem of mass transit. The perplexing problem of Metro Rail likewise remains."

"Perhaps the most traumatic and persistent problem in all my years of public life has been the contamination with toxic poisons of the



historic James River.....and the Chesapeake Bay. Circumstances still demand the continued closing of the James River."

"Actual revenue collections during the first quarter of the current biennium and revised estimates for the remainder of the biennium project a shortfall in revenue of \$219.5 million from State sources. I am glad to report that as a result of further savings and adjustment the gap (between revenues and expenditures has been lowered to \$102.6 million."

#### West Virginia

John D. Rockefeller IV

February 16, 1977

"Since coming to this office, I really think that I have spent more time in dealing with the energy crisis than I have in any other function in the ordinary conduct of government."

"Natural gas has been in dangerously short supply. I think that you are probably aware of that in this chamber. And I might say that the curtailment of heat in this chamber and the other chamber was not the idea of the governor, but was the idea of the Columbia Gas System. Oil and petroleum-based fuels have been critically scarce in recent weeks."

"Is it any wonder then that we pin our hopes for a healthy economy upon coal--coal, which is the touchstone of prosperity for this state?"

"My administration will foster and assist the coal industry in attaining higher levels of productivity and profit. In return, I expect the coal industry to protect the safety and welfare of our miners and to abide by strong regulations to keep our land, our water, and our air unspoiled."

"Coal may be the base of our economy, but it in fact is too narrow a base for the whole state. Any West Virginian who lived through the fifties and Sixties can vouch for that."

"I have developed a major job-creating program and will deliver to you in this first session the beginning element of that program..."

"My budget proposes a state-community partnership grant fund. The state's share of 25 percent will go in outright grants to communities for the tools for economic and community development in such areas as water

systems, sewer systems and other basic services. When added to the many federal dollars in a variety of federal programs, they will set the stage for a new era of economic growth."

For this program, I ask the sum of \$10,000,000...."

"Now in addition to the \$10,000,000 grant program, I also am seeking an additional \$6,000,000 for a low-interest revolving loan fund to help localities to buy land and to develop land for industrial and commercial purposes, and to build thereon plants and facilities for new industrial tenants..."

"I am well aware that the state is suffering through the hardest winter in memory, and I have asked the Department of Highways to estimate funds which can be spent on projects for immediate relief..."

"For these weather-related programs, I am asking a supplemental appropriation of \$10,000,000 for fast repair service and an early start on resurfacing our highways. I request that this money be made available at once, so that emergency patching and repairs might begin just as soon as the weather breaks..."

"Our state is not only capable of riding out the current crisis--it actually can benefit from it, because West Virginia is the nation's safe deposit box in the energy bank of the world."

"I can foresee an ever-increasing demand for our coal resources as being the key to a national energy policy."

"And I shall make my own voice heard--not only across this land, but throughout the world--in telling all peoples that we here, in fact, in Appalachia and in West Virginia may have the real answer to a global crisis."

"In our Department of Mines, I expect strong leadership to improve and expand our program of mine safety inspections."

"The tragedies of the past simply must not be allowed to be repeated. A state government which zealously defends the safety of the mines as its prime objective--that is my goal. And I ask full funding of the budget request for this department..."

Puerto Rico

Governor Carlos Romero Barcelo      February 24, 1977

"In the four years following 1972, Puerto Rico fell into a deep economic crisis which is manifested in an oppressively high unemployment level, in persistent inflation, in a decrease in the influx of capital investment funds, in diminished real production by our economy, in a decrease in real family income, in a spiraling increase in our public debt..."

"During fiscal year 1975-76, the rate of growth of our gross product held to its declining trajectory, from 6.6% in 1974-75 to 4.8% in 1975-76, at current prices, or 1.2% after subtracting the effect of inflation..."

"The losses accumulating steadily in the sugar industry confront us at this moment with a staggering \$232-million in financial obligations. Estimates indicate that, at this rate, the current harvest will saddle us with an additional deficit of \$62.6 million. I have ordered that an in-depth study be undertaken to find ways of cutting back our losses as quickly as possible, and to set forth long-range options for dealing with this situation...."

"Because the government's capacity to appropriate funds predicted upon anticipated future income has been exhausted, we are obligated at this time to meet commitments amounting to more than \$527 million of which \$230 million must be obtained in the immediate future. A large portion of this obligation will weigh onerously on the next budget which I shall submit to you, and will thus limit our ability to designate how the income of the government will be utilized...."

"I propose that we dedicate this first legislative session to putting our financial house in order, to correcting the most flagrant inequities and to inaugurating our government program with a firm step and a clear sense of direction...."

"One area of concern to the consumer is the rising cost of the energy that serves a multiplicity of daily functions in all of our lives. We urgently need an energy conservation policy based on the maximum utilization of natural energy sources and a decreasing dependence upon fossil fuels.

I am proposing legislation to redesignate the Office of Petroleum Derivatives as the Energy Sources Development Office, and to give it responsibility for devising a broad and ambitious long-range plan which will anticipate our future needs and make adequate provision for supplying the resources our development will require. In the meantime, we shall go forward with studies and other pertinent activities related to the question of possible petroleum deposits within our island...."

#### The Virgin Islands

Governor Cyril E. King

February 8, 1977

In his State of the Territory address this year Gov. King announced that a majority of the austerity measures (proposed the previous year) had been implemented, including a Petition for Federal Assistance a suit to secure the return of certain oil customs duties and gasoline taxes retained by the Federal government, and initiating discussions with Hess Oil to modify its present tax incentive arrangement with the territorial government. In addition Hess Oil and the V.I. Government had reached agreement on the containerport for the south shore of St. Croix.

The Governor also proposed a series of actions designed to encourage and provide for increased tourism and industrial development. Such actions would include campaigns to attract specific industries; the creation of an industrial park system, the eventual establishment of financial incentives to attract industry, modification of the Industrial Incentive Development Act, and improvement of mainland tariff provisions to facilitate the duty free entry of products manufactured in the Virgin Islands.

Also noted was action on the Coastal Zone Management Program designed to provide clear guidelines for the orderly development and preservation of all coastal areas.

### State Agencies

Following on the energy crises of 1973-1974 most states created energy organizations to implement the state allocation program and in many cases coordinate energy planning and policy analysis. With the possible exceptions of the Governor's Energy Council in Pennsylvania and the State Energy Policy Office in Maryland, few of these agencies continue under their original mandate. In several cases follow on legislation has been passed which enhances and expands the original mandate of the initial energy office (for example, The State Energy Office created in New York in 1976 increased the scope of authority of the original Emergency Fuel Office), in other cases the original energy responsibilities have been delegated to or been attached to another state agency; in Delaware most energy planning and analysis functions have been shifted to the Office of Management Planning and Budget; in New Jersey the State Energy Office was attached to the Department of Public Utilities by Executive Order.

The maneuvering surrounding the creation of the State Energy Office in New York extends back to the Harris-Padayan Bill of 1975 which proposed an agglomeration of all existing energy related powers in one office. Though this proposal was defeated, legislative recasting produced the Haley-McFarland Bill of 1976 which provided an energy policy emphasizing conservation, alternate energy resources, and a review of executive and municipal operations for compliance with state policy. The Bill also created an Energy Office with a variety of regulatory, planning and policy functions. The Governors staff, which had been maneuvering for the creation of an office free of legislative interference, suggested that with certain amendments, the Governor was willing to accept the bill. The Bill, as passed and signed, created an office with no state appropriation, making it dependent on federal grants over which the Governor has complete control. In addition, many of the functions of the Office were made permissable rather than mandatory, the language changed from "shall" to "may".

Similarly in New Jersey both houses of the legislature, over Governor Byrne's opposition, cleared a bill which would remove the State Energy Office from under DPU authority and place it in under the State Attorney

General. According to newspaper reports Joel Jacobson (President of the Public Utility Commission) advised the Governor to veto the Bill. Subsequently legislation creating a cabinet level energy department cleared both the house and senate and was signed into law in July, 1977. The Bill disbanded the PUC and made it a subdivision of the new department, required that the new department develop a state master energy plan, that the department report to the legislature on the energy functions of other state agencies and gave the new department co-extensive jurisdiction over energy facility siting as well as requiring a variety of other energy related activities. Joel Jacobson was appointed to head the department.

Each state in the region differs in its allocation of energy responsibilities among executive agencies. Appendix A outlines the major state energy agencies with energy related functions. Though they conform, roughly, to an existing division of functions (energy, environmental, utility regulation, transportation, labor and industry, and community development) there are variations between States. For example, with the exception of New York (N.Y. State Energy Research and Development Authority), Pennsylvania (the Pennsylvania Science and Engineering Foundation), and Ohio (the Energy Resources and Development Agency) the states do not have agencies exclusively oriented to supporting extensive technical research. In Ohio and Maryland environmental regulation is split between two agencies (the Environmental Health Administration and the Department of Natural Resources in Maryland, and the Department of Natural Resources and the Environmental Protection Agency in Ohio) while in other states such powers accrue to single agencies. In Delaware and New York the transportation departments regulate common carriers, in most other States this is done by the utilities departments.

The existence of agencies with overlapping or complimentary responsibilities means that in considering specific development or regulatory actions several (or many) agencies participate. Table 84 shows some of the agencies which participate in a variety of activities at the state level, though the form of participation varies. For example, the Governor's Energy Council in Pennsylvania is the lead agency in developing a coordinated energy conservation policy and program. Other agencies such as the Department of Transportation and the Public Utility Commission are the

lead agencies in developing program options which fall in their bailiwick (say mass transit and rate structure incentives respectively).

Just as at the federal level, at the state level there are conflicts between agencies with complimentary activities but conflicting responsibilities. In its five year existence the New York State Board on Electric Generation Siting and the Environment (composed of members from the PSC, the DEC, the Department of Health, the Department of Commerce, and one resident of the judicial district in which the facility is to be sited) has failed to approve the siting of any new power plant. In addition the actions of state agencies are often circumscribed by overriding federal legislation or regulation and by federal funding support. Dissension between federal agencies is often mirrored by executive agencies at the state level. The lack of continuity in federal funding has given rise to actions which would require state legislative review of federal flowing to state government.

TABLE (84) Participants in Energy Related Activities

	<u>Environmental Regulatory</u>	<u>Planning</u>	<u>Resource Recovery and Regulation</u>	<u>Utility Rates Service Siting</u>	<u>Conserva- tion</u>	<u>Commer- cialization&amp; Indus- trial Dev.</u>	<u>Energy Policy Development</u>	<u>Transpor- tation</u>	<u>Radiation</u>
Delaware	DNREC OMPB	DOT DNREC OMPB	DNREC OM	DOT,PSC ONRC OMPB	OMPB DECD	OMPB DECD	DOT UMPB	DOT	DNREC
Maryland	EHA DNR	DNR	DNR	EHA DNR PSC	EPO	DNR EHA DNR	EPO DNR	DOT	EHA
New Jersey	DEP (SED)	DEP DPU (SED)	DEP (SED)	DEP (DPU)	SED DLI	DEP DLI SED	DEP DPU SED DLI	DPU DOT	DEP
New York	DEC	ERDA DEC	DEC PSC	DOC DEC ERDA PASNY PSC	DOC ERDA PSC SEO	DOC ERDA DEL SEO	DOL ERDA DEL PSC SEO	DEC DOT	ERDA DEC PSC
Ohio	DNR EPA	DNR EPA	DNR EPA OERDA	DNR PUC EPA	OERDA	OERDA	OERDA PUC DNR EPA	PUC DOT	
Pennsylvania	DER	DER	DOC DER	DER PUC	DOC GEO PUC DOT	DOC GEO	DOC GEO DER PUC DOT	PUC DOT	DER

Source: Derived from activities shown in Appendix A.



### State Legislatures

Despite fiscal crises and elections the past two years have seen an increasing commitment to participation in energy affairs on the part of state legislatures. While the orientation of effort differs, a few observations may be made:

- Conservation, alternative resources, and solar legislation seem to provide the basis for positive legislative energy policy. Most legislatures have passed, or have under consideration, several bills in each of these categories. However, no state has passed comprehensive policy oriented bills in any of these categories, their approach is, to date, piecemeal;
- Perhaps the bulk of legislation passed or under consideration relates to utility regulation, rate bases and structure, conservation, and consumer protection. Of particular interest following the severe winter is "life-line" legislation which has been introduced in almost every state and conservation legislation necessary to implement the policies and activities developed under the FEA sponsored conservation program, and;
- The coastal states are concerned with the potential undesirable impacts of fossil fuel facilities and are moving to increase existing regulations to protect against impacts stemming from OCS development, increased coastal traffic, and the uncontrolled use of shoreline.

Maryland

House Environmental Matters  
Chairman: Rep. John Arnick  
(Staff: John Szymanski, 301-269-2363)

Senate Economic Matters  
Chairman: Sen. Harry McGuirk  
(Staff: W. Porter Ellington 301-269-3296)

Senate Budget and Taxation  
Chairman: Sen. Roy Staten  
(Staff: Gene Burner, 301-269-3542)

Address: State House  
Annapolis, MD 21401

New Jersey

Assembly Agriculture and Environment  
Chairman: Assm. Donald Stewart  
(Staff: Michael Catania, 609-292-9106)

Assembly Energy and Natural Resources  
Chairman: Assm. John Froude  
(Staff: John V. Helb, 609-292-9106)

Senate Energy and Environment  
Chairman: Sen John Russo  
(Staff: David Mattek, 609-292-9106)

Senate Agriculture  
Chairman: Sen. Raymond Zane  
(Staff: Norman Miller, 609-292-7734)

Address: State House  
Trenton, NJ 08625

New York

Senate Corporations, Authorities and  
Public Utilities  
Chairman: Sen. James McFarland  
(Staff: David Blavey, 518-472-6084)

New York (Cont'd)

Senate Consumer Protection

Chairman: Sen. Joseph Pisani, 518-472-2127)

Senate Conservation, Recreation and  
Environment

Chairman: Sen. Barnard Smith

(Staff: Joseph Martino, 518-472-2167)

Assembly Corporations, Authorities  
and Commissions

Chairman: Assm. Irwin J. Landes

(Staff: Lawrence O'Toole (518-472-3050)

Assembly Consumer Protection and Affairs

Chairman: Seem. Harvey Strelzin, 518-472-3800

Assembly Environmental Conservation

Chairman: Assm. G. Oliver Koppell

(Staff: Milton Amgott, 518-472-3040)

Address: State Capitol  
Albany, NY 12224

Ohio

House Energy and Environment

Chairman: Rep. Thomas Carney

(Staff: Robert Yaekle, 614-466-7977)

House Insurance, Utilities and  
Financial Institutions

Chairman: Rep. William Hinig

(Staff: Michael Lepp, 614-466-7850)

House Agriculture and Natural Resources

Chairman: Rep. Dale Locker

(Staff: Thomas Altherr, 614-466-7977)

Senate Energy and Utilities

Chairman: Sen. Neal F. Zimmers, Jr.

(Staff: Richard Dreese, 614-466-4977)

Senate Conservation & Environment

Chairman: Sen J. Timothy McCormack

(Staff: John Bay, 614-466-4977)

Address: State House  
Columbus, Ohio 43215

Pennsylvania

House Mines and Energy Management  
Chairman: Rep. Bernard O'Brien  
(Staff: Mr. George Ellis, 717-787-2634)

Senate Environmental Resources  
Chairman: Sen Robert Mellow  
(Staff: Elaine Brazil, 717-783-1216)

Address: Main Capitol Bldg.  
Harrisburg, PA 17120

Virginia

Assembly Conservation and Natural Resources  
Chairman: Rep. John Gray  
(Staff: Susan Gill, 804-786-3591)

Senate Agriculture, Conservation &  
Natural Resources  
Chairman: Sen. Howard Anderson  
(Staff: Susan Gill, 804-786-3591)

Address: State Capitol  
Richmond, VA 23219

West Virginia

House Industry and Labor  
Chairman: Delegate Larry Wiedebusch

House Judiciary  
Chairman: Delegate Roger Tompkins

House Government Operations  
Chairman: Delegate Jack Canfield

House Natural Resources  
Chairman: Delegate Joseph Ballouz

Senate Energy, Industry and Mining  
Chairman: Sen. Alan Susman

Senate Judiciary  
Chairman: Sen. Mario Palumbo

Address: State Capitol  
Charleston, WV 25305

Puerto Rico

Contact: Office of Legislative Services  
Capitol  
San Juan, Puerto Rico 00901  
(Telephone 809-725-5200)

Virgin Islands

Contact: Legislative Council  
Government House  
St. Thomas, Virgin Islands 00801  
(Telephone 809-744-0880)

## Examples of Legislation Passed in 1975 and 1976

### Fossil

- N.Y. Chap 892 (1976) Authorizes regulation of liquid natural gas facilities by DEP.
- N.J. Spill Compensation and Control Act, Jan. 6, 1977 sets procedures for liability prevention control and compensation in cases of oil spill.
- Pa. Act 103 (H.796) Amends Land and Water Conservation and Reclamation Act to allow State personnel to enter private land to investigate possible pollution from mining: permits emergency expenditures.
- Md. Coastal Facilities Review Act (May, 1975) mandates permits for construction of facilities related to crude oil and natural gas in areas adjacent to the Atlantic Ocean and Chesapeake Bay.

### Nuclear

- N.Y. Chap. 641 (A. 7761-B) grants Commissioner of the Department of Transportation authority to promulgate regulations with respect to transportation of hazardous materials, including radioactive.

### Solar

- Md. H1604 (1976) Requiring that solar energy heating and cooling units used in certain buildings be assessed in a manner so as to not exceed the assessment of conventional heating and cooling units.
- Ohio JR88 (1976) directs the Administrative Service Department to examine the possibility of using solar energy for heating office facilities.
- Va. Chap. 331 (1975) creates a solar energy center to serve as a clearinghouse for general and technical information on solar energy.

### Conservation

- N.J. Chap. 46 (1976) Right Turn on Red
- N.Y. Chap 948 Right Turn on Red

- N.J. State Uniform Construction Code (Oct., 1975) empowers the Commissioner of the Department of Community Affairs to promulgate a Statewide building code: including an energy subcode.
- Del. H.R.102 (1976) requests Del. Society of Professional Engineers to study relating to efficiency of space heating and cooling equipment within all state owned building.
- Ohio S299 (1976) gives the board of building standards authority to formulate regulations related to , among other factors, conservation of energy.

#### Utility Regulation

- N.Y. Chap 556, 1976 (8.10675) authorizes PSC to order outside audit of public utilities every 5 years, audits to be paid for by utilities.
- Pa. Act. 215 revises PUC rate case and consumer cut off procedures and regulates contracts between utilities and affiliated interests.
- Pa. Act 145 (s.1219) requires public utilities to file annual conservation reports.
- Del. . Bill S7 (May 1976) requires public hearings on all applications to change the fuel adjustment rate.
- Va. S.499 (1976) same as Del. (Bill 57)
- Md. H220 (1976) mandates the study of alternative rate structures. H17 (1976) prohibits the inclusion of lobbying expenses in rate bases.
- Ohio S94 (1976) created separate office of advocacy to represent consumer at electric rate hearings and other proceedings.

#### Siting

- Pa. Senate Concurrent Resolution 238 directs State Commission to study energy facility siting and report, with draft legislation by March, 1977.

Institutional

- N.Y. Chap. 819, 820, 821, 1976 three bill package establishing Energy Law and creating a State Energy Office.
- Pa. Act 216, makes Public utility commissioners full time, provides for appointment of administrative law judges, establishes various bureaus.
- Del. H137 (feb. 1975) removes the oil depletion allowance as a deduction on both State corporate and personal taxes.



## Regional Groups

To all intents and purposes the states participating in this ERDA public meeting lack a strong regional identity. There are compact organizations whose members are drawn entirely or in part from the region (the Delaware River Basin Commission is one example of the former, the Appalachian Regional Commission of the latter). However, in most cases a stronger regional identity is obtained from smaller groupings of states with similar problems or resources: for example, coal producing states with the Appalachian Regional Commission; river basin states with specific river basin commissions, and; those states bordering the New York Metropolitan area with the Tri-State regional planning commission.

That is not to say that regional agencies have little impact. Quite the opposite, they may significantly benefit those states which are a part of their region. The Appalachian Regional Commission has funding capabilities which, linked to its energy program, promises significant benefits for the States. The ARC's energy work is concentrated in four major areas, as listed below:

- I. Resources, Markets and Environmental Impacts
  - A A. Energy Supply and Demand
  - B. Energy Research and Development
  - C. Assessment of Western Coal Development
  - D. Devonian Shale, Coal Seam and Similar
  - E. NASA Project
  - F. Assessment of the Impacts of Energy-Related Technology (joint with EPA)
  - G. Natural Hazards
- II. Public and Private Controls on Energy Decisions
  - H. Regulatory Powers
  - I. Environmental Procedures
  - J. Energy Decision Making in Appalachia
  - K. Assessment of Public Energy Policies in Appalachia
- III. Transportation
  - L. Coal-Haul Roads
  - M. Regional Energy Transportation
  - N. Coal-Marketing Options

#### IV. Impacts of New Energy Facilities

- O. Siting of Energy Facilities
- P. Energy-Related Capital Requirements
- Q. Linkages between Environmental Problems and Human Health in Appalachia
- R. Impacts of Energy Technology on Water Supplies and Quality
- S. Energy Impact Program

(ARC Meeting, March 21, 1977)

While members of the Commission have not established a general energy policy (as has been done by the New England Regional Commission) it appears to be growing feeling that the development of energy resources should not be constrained solely on the basis of environmental impacts, rather energy projects should be judged in light of the range of changes incurred, including the economic and socio-economic benefits.

Two other regional organizations may have a potentially large affect in the conduct of energy affairs in the northeast, largely as a result of their political nature. The first, the Northeastern Legislative Conference was created as an experiment in regional/state legislative staffing. Its primary purpose has been to serve and supplement the needs of the region's (New England, New York, New Jersey, Pennsylvania and Delaware) legislative leadership in the area of energy policy.

The second group is the recently created Coalition of Northeastern Governors (N.Y., N.J., Pa., Conn., Mass., R.I. and Vermont). At its Saratoga Conference on Nov. 13-14, 1976 the Energy Policies Panel to CONEG made the following recommendations:

-A Northeast-Appalachian Coal Task Force, with participation of all member states, should be established prior to the creation of a Regional Energy Development Corporation (REDC) as a first step toward improving our energy program. This group should be charged to begin development of a comprehensive master plan for revitalizing the coal industry in the East which will help guide the activities of the Regional Energy Development Corporation.

-The Coalition of Northeastern Governors should press for a much stronger national energy conservation effort by:

- A. supporting greatly increased funding and accelerated implementation of energy programs authorized by Congress in the Energy Conservation and Production Act of the Energy Policy and Conservation Act.
- B. urging the Energy Research and Development Administration to work with the states in developing a comprehensive research and development program for energy conservation and efficiency that would receive a level of funding commensurate with its potential impact upon national energy policy.

-A Regional Energy Development Corporation, created under an interstate compact, should be established to:

- A. help implement the loan guarantee program under the Energy Conservation and Production Act.
- B. facilitate the introduction and expanded use of financial incentives to provide capital for energy development.
- C. facilitate the increased development of Eastern Coal to reduce regional dependence upon oil and natural gas.

-A Regional Energy Policy Advisory Group should be established to report to the Governors on those issues, such as national pipeline location, that merit a regional response or initiative. Such a group could serve as a policy and information resource for the new Regional Energy Development Corporation.

-The Northeast Governors should continue to strongly urge the Administration, either directly or through the Congressional Delegation, to give high priority to resolve the health, safety and security issues of the nuclear fuel cycle so that issues like siting of power plants may be resolved.

-The Coalition of Northeastern Governors should support a national application of marginal cost pricing e.g. time-of-day and seasonal variation of rates, to utility rate structures.

-The Coalition of Northeastern Governors should support a regional approach to reducing energy consumption via improved energy efficiency standards for buildings, lighting, appliances and many other energy consumption activities and devices.

-The Northeastern Governors despite continued national resistance should support legislation providing for revenue sharing from the production of oil and natural gas on the Outer-Continental Shelf. The governors should establish a task force to determine the possible financial arrangements with the oil companies.

-Federal and/or state income tax credits for energy conservation and renewable resource alternatives should be instituted, financed by small increases in gasoline taxes or automobile registration fees. Further, states in the region should examine the feasibility of adopting a uniform property tax abatement program for energy-saving capital investment by business and industry.

-The Northeast Governors should support efforts to allow new natural gas prices to move toward parity with oil so long as an equitable regional distribution of price and supplies is assured.

-The Northeastern Governors should urge ERDA to improve the quantity and quality and distribution of consumer information on alternative energy systems.

Recent reports indicate that CONEG has agreed to seek legislation allowing them to form the Energy Corporation of the Northeast (ENCONO). ENCONO would sell federally guaranteed bonds and use the proceeds to stimulate energy production and conservation through loans, guarantees and grants to private industry.

Regional Organizations

Susquehanna River Basin Commission  
Office of the Executive Director  
5012 Lenker St.  
Mechanicsburg, PA 17055

Exec. Dir. Robert J. Bielo  
tel (717) 737-0501

Delaware River Basin Commission  
Office of the Executive Director  
25 State Police Drive (P.O. Box 360)  
Trenton, New Jersey 08603

Exec. Dir. James F. Wright  
tel (609) 883-4500

Appalachian Regional Commission  
1666 Connecticut Ave., N.W.  
Washington, D.C. 20235

Energy Staff Hugh Montgomery  
tel (202) 673-7893

Interstate Commission of the Potomac  
River Basin  
4350 East West Highway  
Bethesda, Maryland 20014

Exec. Dir. Paul W. Eastman  
tel (301) 652-5758

Northeastern Legislative Conference  
c/o Secretary of the Senate (Box 67)  
Capitol Bldg.  
Albany, New York 12224

Eugene Gleason  
(FTS) 562-4689

The Coalition of Northeastern  
Governors'  
Room 243  
State Capitol  
Albany, New York 12224

Acting Director CONEG Policy Research  
Center, Walter T. Kicinski

The Tri-State Planning Commission  
100 Church St.  
New York, New York 10007

Exec. Dir. J. Douglas Carroll, Jr.

The Port Authority of New York  
and New Jersey  
1 World Trade Center  
New York, New York 10048

Acting Executive Director  
A. Gerdes Kuhback

The Ohio River Basin Commission  
36 E. Fourth St.  
Suite 208-220  
Cincinnati, Ohio 45202

Exec. Dir. Col. Ike Hayes  
(FTS) 684-3831

## The Utilities

In order to improve the service reliability and reduce the service cost, nearly every major electric utility system in the United States is connected with neighboring systems to form large interconnected networks and is a member of one or more electrical coordinating organizations. Depending on the participating systems, the degree of joint planning and operation of such coordinating organizations varies. In the case of a formal power pool, a contractual agreement defines each member system's responsibilities for providing operating and maintaining capacity, reserve, transmission, communication facilities, etc. Transactions such as emergency service and economy energy transfer are important features of formal power pools. Pool members often own generating units jointly.

In the area that interests us, formal power pools include American Electric Power System (AEP), Allegheny Power System (APS), Ohio Edison Company, Ohio Valley Electric Corporation (OVEC) and General Public Utilities (the above are holding company power pools), Pennsylvania-New Jersey-Maryland Interconnection (PJM), New York Power Pool and Central Area Power Coordinating Group (CAPCO).

Among these, the New York Power Pool is in the process of implementing sophisticated pool-wide economic dispatch of power. This is the central dispatch of all sources of generation available to meet load changes within the pool from a single control center so that when loads increase on the whole system, the necessary increase in generation will take place on the units with the lowest incremental cost to produce the additional energy needed, regardless of where the increase occurs or ownership of the generating unit. The whole system is monitored at 5-minute intervals. In this way, the combined generation of the pool can be operated to meet the combined pool loads at all times at the least cost, including the cost of transmission losses. The New York Power Pool is one of the few power pools in the nation with such a sophisticated arrangement.

Besides power pools, most utilities in the nation, big or small, belong to one of nine regional reliability councils which are primarily concerned with improving the adequacy and reliability of bulk power supply. All

the bulk power systems in New York are members of the Northeast Power Coordinating Council (NPCC), along with those in New England, Ontario and New Brunswick. Utilities in New Jersey, Delaware, Washington D.C., and most of Maryland and Pennsylvania comprise the Mid-Atlantic Area Council (MAAC). Utilities in the remaining parts of Maryland and Pennsylvania, in parts of Virginia, and those in West Virginia and Ohio are party to the East Central Area Reliability Coordination Agreement (ECAR) which also covers all or portions of Indiana, Kentucky, Michigan and a very small portion of Tennessee. The rest of Virginia belongs to the Southeastern Reliability Council (SERC).

It is noteworthy that in Ohio, all the rural cooperatives form a group, Buckeye Power, Inc., which owns a fair-sized generating plant and transmits its output to member cooperatives via the transmission system of the bulk power systems. Furthermore, in 1974, Buckeye Power installed a radio-controlled system to monitor electric water heaters served by twenty of its member cooperatives. In case of emergencies, the load of the 23000 water heaters controlled by this system can be shed.

Following is a list of all bulk power utilities in the area which concerns us arranged according to the power pools and reliability councils to which they belong.

New York Power Pool/NPCC

Central Hudson Gas and Electric Corp.

Consolidated Edison of New York, Inc.

Long Island Lighting Company

New York State Electric & Gas Corp.

Niagara Mohawk Power Corp.

Orange and Rockland Utilities, Inc.

Power Authority of the State of New York

Rochester Gas and Electric Corp.

Pennsylvania-New Jersey-Maryland Interconnection/MAAC

Atlantic City Electric Company

Baltimore Gas and Electric Company

Delmarva Power & Light Company

\*General Public Utilities Corporation

Jersey Central Power & Light Company

Metropolitan Edison Company

Pennsylvania Electric Company

Pennsylvania Power & Light Company

Philadelphia Electric Company

Potomac Electric Power Company

Public Service Electric & Gas Company

UGI Corporation

ECAR

\*Allegheny Power System

Monongahela Power Company

Potomac Edison Company

West Penn Power Company



\*American Electric Power System

Appalachian Power Company

#Indiana & Michigan Electric Company

#Kentucky Power Company

Ohio Power Company

\*\*CAPCO

The Cleveland Electric Illuminating Company

Duquesne Light Company

\*Ohio Edison Company

Ohio Edison Company

Pennsylvania Power Company

The Toledo Edison Company

The Cincinnati Gas & Electric Company

Columbus and Southern Ohio Electric Company

The Dayton Power & Light Company

\*Ohio Valley Electric Corporation

Ohio Valley Electric Corporation

Indiana-Kentucky Electric Corporation

SERC

Virginia Electric and Power Company

\*holding company

\*\*power pool

#not in the area which concerns us

### The Industries

For the area of interest, coal production is considerably more significant than that of oil and gas and is an important economic factor in the producing states. While Ohio, Pennsylvania, Virginia and West Virginia have all three resources, Maryland has only coal and a very small amount of gas and New York produces no coal at all.

The following is a brief discussion of these industries in terms of large produces, employments, revenues and taxes based on the latest figures available to use.

### Large Producers

At the end of this section, the few largest produces in each state are listed, along with their addresses. It should be noted that these are the largest produces in that particular state and no uniform criterion as to what is big and what is small is applied to all the states involved. Therefore, the largest listed coal producer in Maryland, for example, may have a production of only 1/7 or 1/8 that of a unlisted producer in West Virginia. Furthermore, this list is based on 1973 production figures and therefore may not reflect the current situation accurately.

### Employment

The latest employment figures we have are those of 1974, and the number of people employed in the fuel sector (excluding processing) is not broken down into coal, oil and gas. Considering the size of oil and gas producing industries in the area, we believe the labor force in the fuel sector is not far from the number in the coal industry with the exception of New York.

<u>State</u>	<u>Total Labor Force</u> (million)	<u>Fuel Sector</u>
Md.	2	650
N.Y.	7.5	2000
Ohio	4.7	16000
Pa.	5	33000
Va.	2	13000
W. Va.	0.7	50000

Taking into account the number of people employed in the servicing and fuel processing industries as well as all the dependents, one can see fuel production is an important factor in the economic life of states like Virginia and West Virginia.

#### Revenue and Tax

Information on revenue, for understandable reasons, is often a trade secret and therefore unavailable. The tax structures of various states are discussed here.

#### Maryland

Both coal and gas producers are required to pay these taxes: a state corporate income tax at a rate of 7% of net income, a local real estate tax on the land if it is owned by the producer, and a local tax on tangible personal property, such as equipment and buildings, at a rate of roughly \$2 per \$100 of assessed value, depending on locality. Since July 1976 a surcharge of 15¢/ton has been imposed on coal for the explicit purpose of land reclamation.

#### New York

Oil and gas producers pay the following taxes: a local real estate tax and a state tax. The state tax on an incorporated producer is a corporate franchise tax of 10% of net income with a minimum annual tax of \$250. The state tax on unincorporated producer is a business tax of 5½% of net income and no tax if the annual net income is less than about \$5000.

#### Ohio

Coal, oil and gas producers basically pay two kinds of taxes in Ohio: a severance tax collected by the state and a real estate tax by the counties. The former has a uniform rate applied throughout the state: coal at 4¢/ton, oil at 3¢/barrel and gas at 1¢/thousand cubic feet. Of the 4 million dollar severance tax the state collected last year from all types of minerals, coal's share is about 45%, gas about 20% and oil over 6%. The real estate tax rate varies from county to county and no statewide figures are available to us. But judging from the overall taxable real estate values of 35 billion dollars and the total mineral value of coal, oil and

gas of 32 million dollars, and from the total real estate tax of 1.6 billion dollars, we believe that coal, oil and gas producers as a whole may be paying one to two million dollars real estate tax a year.

#### Pennsylvania

Coal, oil and gas producers in Pennsylvania pay a 9½% corporate tax on net profit. There is no severance tax.

#### Virginia

The types of taxes paid by coal, oil and gas producers in Virginia are: corporate income tax, property tax and severance tax. The severance tax is collected at a rate, depending on the county, of up to 1% of the gross receipts. In 1975, this tax alone amounted to \$4 million.

#### West Virginia

West Virginia has a simple tax structure. Coal, oil and gas producers pay a business and occupation tax to the state at a rate of 3.85%, 4.34% and 8.63%, of the gross receipts, respectively. The state then distributes 10% of such tax revenue to all the counties, 7.5% to the producing counties and 2.5% to the non-producing counties. Producers are also required to pay a corporate income tax, which is 6% of the net income. But due to the business and occupation tax credit, the corporate income tax usually amounts to a very small amount or even nil. No sales tax or severance tax is imposed.

#### Bituminous

##### Maryland

Buffalo Coal Company  
Bayard, W. Va. 26707

Moran Coal Company  
Westernport, Md., 21562

Winner Bros. Coal Company  
243 Upper Consol, Frostburg, Md. 21532

##### Ohio

Consolidated Coal Company  
3300 One Oliver Plaza, Pittsburgh, Pa. 15222

Central Ohio Coal Company  
P.O. Box 18, Bowling Green Station, New York, N.Y. 10004

Peabody Coal Company  
301 North Memorial Drive, St. Louis, Mo. 63102

North American Coal Corporation  
12800 Shaker Blvd., Cleveland, Ohio 44120

Youghiogheny and Ohio Coal Company  
4614 Prospect Ave., Cleveland, Ohio 44103

Pennsylvania

U.S. Steel Corporation  
600 Grant St., Pittsburgh, Pa. 15230

Bethlehem Mines Corporation  
701 E. Third St., Bethlehem, Pa. 18016

C & K Coal Company  
29 North 5th Ave., P.O. Box 69, Clarion, Pa. 16214

Florence Mining Company  
P.O. Box 351, Seward, Pa. 15954

Virginia

Pittston Company, Clinchfield Coal Division  
Dante, Va. 24237

Island Creek Coal Company  
465 East High St., Lexington, Ky. 40508

Beatrice Pocahontas Company  
465 East High Street, Lexington, Ky. 40508

West Virginia

Consolidated Coal Company  
3300 One Oliver Plaza, Pittsburgh, Pa. 15222

Eastern Associated Coal Corporation  
Koppers Bldg. Pittsburgh, Pa. 15219

U.S. Steel Corporation  
600 Grant St., Pittsburgh, Pa. 15230

Anthracite

Pennsylvania

Reading Anthracite Company  
200 Mahantongo St., Pottsville, Pa. 17901

Jeddo-Highland Coal Company  
800 Exeter Ave., W. Pittston, Pa. 18643

Blue Coal Corporation  
101 S. Main St., Ashley, Pa. 18706

Lehigh Valley Anthracite, Inc.  
800 Exeter Ave., West Pittston, Pa. 18643

Gas

Virginia

Columbia Gas Transmission Corporation  
1700 MacCorkle Ave., S.E.  
Charleston, W. Va. 25314

West Virginia

Columbia Gas Transmission Corporation  
1700 MacCorkle Ave., S.E. Charleston, W. Va. 25314

Consolidated Gas Supply Corporation  
445 West Main St., Clarksburg, W. Va. 26301

Equitable Gas Company  
420 Blvd. of the Allies, Pittsburgh, Pa. 15219

Oil

West Virginia

Pennzoil  
900 Southwest Tower, Houston, Texas 77002

Quaker State Oil Refining Corporation  
11 Center St., Oil City, Pa. 16301

APPENDIX A

STATE AGENCIES WITH  
ENERGY RELATED FUNCTIONS

Department of Natural Resources  
and Environmental Control  
Edward Tatnall Building  
Dover, Delaware 19901

Tel. 302-678-4506

#### Authority

Title 29, Del. Code Chapter 80 - establishment of a  
Department of Natural Resources and Environmental Control.

Title 7, Del. Code Chapter 60 as amended July 26, 1974 -  
Delaware Environmental Protection Act.

#### Advisory Councils

Governor's Council on Natural Resources and Environmental  
Control  
Environmental Control  
Recreation  
Game and Fish  
Parks  
Soil and Water Conservation  
Council on Shell Fisheries

#### Secretary

Harry E. Derrickson (Acting Secretary)  
Appointed by the Governor with the consent of the Senate.

#### Jurisdiction

The Department is to effectuate State policy by providing for programs for the management of the land, water, underwater and air resources of the State so directed as to make the maximum contribution to the interests of the State, including but not limited to programs for; the control of pollution of land, water, underwater and air resources; for protecting and conservation of land, water, underwater and air resources, and wildlife, aquatic life and recreation; fostering research and development to encourage maximum utilization of the State's resources; improving solid waste disposition and; cooperating with federal, interstate, state, local governmental agencies and utilities in the development and utilization of land, water, underwater and air resources.

#### Planning

Comprehensive water resources plan  
Water resources  
Quality  
Supply  
Solid Waste Management  
Comprehensive state air pollution control plan  
Comprehensive (state) outdoor recreation plan  
Hazardous Waste Management  
Recreation and park planning



Research, Management, Monitoring

Develop rules and regulations for the management of:

- Solid waste disposal
- Water supply and quality
- air quality
- wetland preservation
- beachland preservation
- coastal zone management
- cooperates with Delaware River Basin Commission in  
monitoring Delaware River water quality
- manages park areas
- manages hunting, fishing and shellfishing
- radiation
- fisheries management
- insect control

Regulate, Permit, Certificate

Water

- Septic tank
- Water well construction
- NPDES (Federal & State)
- Mineral exploration and exploitation activities
- Allocation (withdrawal) wells

Land Use

- Coastal construction
- Estuarine zone, coastal and tidal wetlands activities
- Incinerators, process equipment, land clearing, fuel  
burning equipment
- Subaqueous construction and uses
- Wetlands

Air

- New Source Construction
- New Source Operation

Fuel Standards

- Radiation control
- Boating
- Fishing
- Hunting
- Trapping
- Rearing protected game
- Dogs
- Scientific collectors
- Field Trials

(1) Annual Report 1975

Office of Management,  
Budget and Planning  
Thomas Collins Bldg.  
Dover, Delaware 19901

Tel. 302-678-4271

#### Authority

Delaware Planning Act of 1961 (29 Delaware Code 4900),  
Coastal Zone Act of 1971 (7 Delaware Code 7001), Executive  
Order 12 (1 Aug. 1969), and Executive Order 9 (March 9, 1977).

#### Advisory Council

The Council on State Planning  
The Delaware Energy Resource Management Commission<sup>1</sup>  
Director

Nathan Hayward III  
Appointed by the Governor

#### Jurisdiction

The State Planning Office, as part of the Executive  
Department, is created as the central staff office for  
state-wide planning in Delaware. Its activities are varied,  
ranging from Governmental Systems planning, Federal Aid  
Coordination and Capital Improvements Programming to natural  
and physical resource planning and local planning aid. In  
1976 a variety of energy related activities became part of  
SPO's responsibilities.

#### Planning

Coastal Zone Management  
Capital Improvements Program Planning  
Human Services Policy and Coordinative Planning  
Environmental Policy and Community Development Services  
FEA Conservation Program Planning

#### Research, Management, Monitoring

Energy  
Conservation  
Technical studies  
Federal Aid Coordination (including but not limited to  
the following)  
Coastal Zone Management  
Title IX, Demonstration Cities and Metropolitan  
Development Act of 1969 (P.L. 754)  
Social and Economic Analysis  
Environmental information systems  
Land Use  
Coastal geology and mineral resources  
Hydrology

#### Regulate, Permit, Certificate

Industrial development in the coastal zone

This new, 21-member commission's duties include:

- development of a State Conservation Plan;
- development of a educational programs to promote energy conservation
- compiling pertinent data on the State's energy use; and
- recommend changes in State government to effectively coordinate energy policy and plans.

Public Service Commission  
1560 South DuPont Highway  
Dover, Delaware 19977

Tel. 302-678-4247

#### Authority

Title 26, Delaware Code (as amended by Senate Bill No. 469, June, 1974, et sub.)

#### Commissioners

Lee M. Cassidy

The PUC has five commissioners appointed by the Governor and confirmed by a majority of the members elected to the Senate. Each member is appointed to a five year term, no more than three of the members shall be members of the same political party, and, except for one member at large, the Commissioners shall be selected from (and required to maintain their residence in) different geopolitical units.

#### Jurisdiction

The Commission has exclusive original supervision and regulation of all public utilities (including water, taxicab, gas, oil, telephone, communications, cable television, and electric companies) and also over their rates, property rights, equipment, facilities, and franchises so far as may be necessary for carrying out the provisions of Title 26.<sup>1</sup>

#### Planning

None

#### Research, Management, Monitoring

The Commission may promulgate reasonable standards, regulations, practices, measurements and services to be furnished by utilities. It may examine utility property and records and may establish and examine utility accounting procedures.

In establishing rate bases and rate changes may examine and take into account the efficiency, sufficiency and adequacy of facilities, products and services provided by utilities.

#### Regulate, Permit, Certificate

Certificate of Public Convenience and Necessity  
Initiating Service  
Extension of Facilities<sup>2</sup>  
Approval  
Rates or Tariffs  
Rate or Tariff changes  
Merger, Mortgage or transfer of Property

Issuance of Securities  
Assumption of obligations or debts

1. The Commission has no supervision or regulation over any public utility or over the rates, property, property rights, equipment, facilities or franchises of any public utility that is municipally owned.
2. The Commission may order an extension of utility facilities.

The utilities are not required to secure such a certificate for any extension within the perimeter of the territory already served by it.

Department of Transportation  
Highways Administrative Bldg.  
Dover, Delaware 19901

Tel. 302-678-4303

#### Authority

House Bill No. 1230 as amended by House Amendments Nos. 2 and 3, 128th General Assembly, Second Session (Chap. 503, V. 60 signed by the Governor June 30, 1976).

#### Advisory Council

The Council on Transportation  
Council on Highways  
Council on the Transportation Authority

#### Secretary

George Jarvis  
Appointed by the Governor with the consent of the Senate

#### Jurisdiction

The powers and duties of the Department include, but are not limited to, the following activities:

Coordinate in developing, in cooperation with other federal, state and local agencies comprehensive balanced transportation planning and policy for the movement of people and goods within the State;

to be the lead agency for establishing, maintaining and coordinating a comprehensive cooperative transportation planning process;

to be the supervising and responsible staff for all urban and rural transportation studies and programs and enter into any contracts, agreements and stipulations as required;

planning, designing, constructing, operating and maintaining those highways and public transportation systems under its jurisdiction and;

establishing, in cooperation with the State Planning Office, a rating formula for setting priorities for highways and public transportation projects considering but not limited to the following criteria: sufficiency rating, economic factors, continuity of improvement, social factors, environmental and aesthetic factors, safety factors, and the availability of funds.

Planning

- General transportation program and policy
- Safety
- Mass transit
- Design
- Highway
- Airport

Research, Management, Monitoring

- Safety
- Project scheduling
- Management Systems
- Maintenance and specification
  - design
  - materials
  - flow
- Subdivision zoning and design
- Right of way development (including utility rights of way)
- Roadside control
- Construction
- Environmental review
- Contract management
- Rail studies

Regulate, Permit, Certificate

- hauling permits
- outdoor sign permits
- junkyard licenses
- Public Carriers
  - Certificate of Public Convenience and Necessity
  - Rate Approval
  - Entrance Permits
  - Utility Permits
  - Utility Franchise

Department of Economic and Community Development  
2525 Riva Road  
Annapolis, MD 21401

Tel: 301-267-5176

Division of Economic Development  
Industrial Development Financing Authority  
Community Development Administration  
Division of Housing  
Division of Historical and Cultural Affairs  
Division of Market Development  
Division of Tourist Development

#### Associated Boards and Commissions

Economic and Community Development Advisory Commission  
Advisory Commission on Atomic Energy  
Commission for Latin American Affairs  
Development Credit Corporation  
Advisory Commission on Industrialized Buildings and Mobil Homes  
Code Enforcement Certification Board  
Ocean City Convention Hall Commission

#### Interstate Commissions or Boards

Southern Interstate Nuclear Board  
Appalachian Regional Commission

#### Authority

Annotated Code of Maryland (1957 and 1974 Cumulative Supplement) Article 41, Sections 144, 181-181kA, 257-266FF-4, 356, 359A, 364-374, 396-406, 412-429, 438-446; Article 19, Section 42; Nat. Res. Article, Section 3-303, 3-305; Article 78A, Section 13B, 14A-B; Article 880, Section 24; Article 66B, Section 8.03, Ref. Chap. 527, Acts of 1970.

#### Secretary - Joseph G. Anastasi

Appointed by the Governor with the advice and consent of the Senate.

#### Jurisdiction

The Department was created for the general purpose of advancing the economic and cultural welfare of the people of Maryland. The Department is to investigate and assemble information pertinent to



Dept. of Economic and  
Community Development (Cont'd)

the economic development, industrial opportunities and resources of the State; encourage industrial location or expansion in the State; encourage development of recreation and tourism; and carry out the Governor's policies in such matters (Chap. 527, Acts of 1970).

Planning

ODP    economic development planning  
DMD    market development planning  
CDA    Community project planning  
        Energy conservation planning (re. housing codes)

Research, Monitoring, Management

Comprehensive energy data bank  
State-wide economic/social energy data center  
Economic development studies (gross state and sectoral)  
Business opportunity studies  
Marketing studies  
Housing trend studies  
Develop and refine a housing demand model  
Administer financial and technical assistance for homes  
    (Maryland Home Financing Program Article 41, Sections 266FF-266FF-4) and housing (Maryland Housing Fund Chap. 669 Acts of 1971).  
Offer financial and technical assistance for industrial Development through the Maryland Industrial Development Financing Authority (Article 41, Sections 266J-266CC) and the Development Credit Corporation Chap. 822 Acts of 1959.

Regulatory

Industrialized Buildings and Mobile Homes Code  
    Div. Housing (Chap. 662 Acts of 1971)  
    Model Performance Code (Chap. 663 Acts of 1971)  
    Code Enforcement - certifies code enforcement Personnel Certification Board

Energy Policy Office  
Suite 1302  
301 West Preston St.  
Baltimore, MD 21201

Tel: (301) 383-6810

Director - John P. Hewitt  
Appointed by the Governor

#### Jurisdiction

The EPO was created by executive order (1 Nov. 1973) for the purpose of carrying out the mandatory allocation program and a conservation program. The Governor has instructed the Office that its duties are to extend beyond short term contingency measures.

#### Planning and Management

- Supply and demand studies
- Conservation Programs
- Allocation Management
- Contingency planning
- Operate an Energy Information System
- Coordinate related energy activities of other State departments

Environmental Health Administration (1)  
201 West Preston St.  
Baltimore, MD 21201

Tel: 301-383-2740

#### Associated Boards and Commissions

Air Quality Control Advisory Council  
Radiation Control Advisory Board  
Board of Certification of Water Works  
Noise Pollution Control Advisory Council  
Drinking Water Advisory Council

#### Authority

- Annotated Code of Maryland, Vol. 4B, 1971 Replacement Vol.
- 1971 Suppl. Art. 43, Health Sec. 114, 2, 690-706 as ammended, Ref. Chap. 77, Acts of 1969.

Director - Donald H. Noren

#### Jurisdiction

As part of the Department of Health and Mental Hygiene, the Environmental Health Administration is responsible for implementing regulations, plans, programs and policies necessary to maintain an environment free from hazards or nuisances associated with the quality of air, water, food, drugs; the disposal of sewage and solid wastes; and, radiation and other hazardous substances.

#### Planning

Develop comprehensive air quality plans  
Abatement and compliance plans  
Baltimore-Washington Regional Plans  
Air pollution episode control  
Develop abatement schedules  
County comprehensive water and sewage plans  
County comprehensive solid waste plans

- (1) This Office has recently been attached to the Department of Natural Resources.

Environmental Health Admin. (Cont'd)

Research, Monitoring, Management

- Air Mon (automated, telemetered, monitoring system)
- Emissions Inventory
- Air Quality Data Bank
- Inspection of emissions sources
- Inspection of water supply and wastewater treatment facilities
- Inspection of waste disposal facilities
- Chemical and biologic surveillance of community water supplies
- Wastewater treatment inventory
- Identification of critical water supply and sewage areas
- Environmental radiation surveillance

Regulatory

- Emission Source Construction Permit
- Emission Source Operation Permit
- Construction permits
  - water supply facilities
  - wastewater treatment facilities
- National Pollutant Discharge Elimination System Permits
- Sewage permits
- Solid waste disposal permits
- Water supply and wastewater treatment plant operators certificate
- Radioactive materials licensing

Department of Natural Resources  
Tawes State Office Bldg.  
Annapolis, MD 21401

Tel. 301-267-1230

Associated Boards and Commissions

Advisory Board(s) to the Secretary of Natural Resources  
Land Reclamation Committee  
Scenic Rivers Review Board  
Environmental Trust  
Program Open Space Committee  
Boat Act Advisory Committee  
Maryland Environmental Trust

Associated Interstate Boards and Commissions

Interstate Commission on the Potomac River  
Potomac River Fisheries Commission  
Susquehanna River Basin Commission  
Ohio River Basin Commission  
Atlantic States Marine Fisheries Commission  
Interstate Oil Compact Commission  
Interstate Mining Commission

Authority

- Natural Resources Article, Sec. 1-10 (inclusive), Chap. 348  
Acts of 1972.

Secretary - James B. Coulter

Appointed by the Governor with the advice and consent of  
the Senate.

Jurisdiction

The intent of the enabling legislation (as revised, Chap. 348  
Acts of 1972) was to provide a state agency capable of reviewing  
all natural resource plans, programs and policies of local, state,  
regional and Federal agencies; to coordinate all such activities  
within the State; to provide for state participation in interstate  
or Federal programs; and, promulgate policies, plans, programs and  
rules and regulations for the optimal management of natural resources.

Planning

Water quality management plans  
Water supply plans  
Regional solid waste plans (1)  
Power Plant Siting Program (2)  
Wildlife Management

Dept. of Natural Resources (Cont'd)

Coastal Zone Management Program  
Wetlands Program  
Waterways improvement  
Forest management  
Fisheries management

Research, Monitoring, Management

Waterway maintenance  
Hydrographic monitoring  
Power plant site monitoring and assessment (2)  
Park and Forest Administration  
Aquatic mortality studies  
Drainage surveys  
Regional Studies (1)  
    Solid waste disposal  
    Water supply  
Water quality surveys  
Identification of point and diffuse pollutant sources  
Sediment control studies  
Flood plain management  
Coastal zone studies  
    Identification of biological and physical resources  
    Identification of critical areas  
    Identification of estuarine and marine sanctuaries

Regulatory

Wetlands Permits  
    Dredging  
    Fishing  
Water Construction Permits  
    Navigable waters  
    Waterways  
Surface Water Appropriation Permits  
    Ponds  
    Dams  
    Reservoirs  
    Appropriations for use  
Water Quality Permits (State and Federal)  
    Domestic discharge permits  
    Industrial discharge permits  
    Toxic materials certification  
Oil Permits  
    Oil handlers permits  
    Oil terminal facilities license  
    Oil vehicle operators certificate

Dept. of Natural Resources (Cont'd)

Commercial Fisheries permits

Boating Permits

Mining Permits (Coal, and other surface mining)

Deep

Strip

Drilling Permits (Gas and Oil)

Well drillers license

Well permits

Wildlife Permits

(1) The Maryland Environmental Service (Chap. 240, Acts of 1970) is a public utility enterprise created to regionalize (intrastate) the development of water supply and wastewater treatment systems for the localities and industries of the State. It has the statutory authority to plan, design, finance, construct, operate, and maintain the desired facilities.

(2) The Power Plant Siting Program (Chap. 31, Acts of 1971) is responsible for the administration of a long range electric power plant environmental research program, including the monitoring of existing and proposed sites; the evaluation of proposed sites; and the acquisition of land for sufficient standby sites.

Public Service Commission  
301 West Preston St.  
Baltimore, MD 21201

Telephone: 383-2374

#### Organization

Office of the Secretary  
Engineering Division  
Transportation Division  
Accounting Division  
Hearing Examiner Division

Office of People's Counsel

#### Associated Boards and Commissions

Occupational Health and Safety Board  
Energy Advisor Board  
Washington Metropolitan Area Transit Commission

#### Authority

Annotated Code of Maryland  
Article 78 Sections 1-107  
1975 Replacement Volume and 1976 Supplement

#### Commissioner's

5 Commissioners, one of whom shall be the Chairman  
(3 Commissioners shall be full time and the remaining  
2 need not be full time)

The Commissioners shall each have a 6 year term  
The 3 full time Commissioners, one Term  
To expire every two years.

Chairman - Honorable Thomas J. Hatem (full time)  
Commissioners - William S. Baldwin (full time)  
Michael Darr Barns (full time)  
Vacant  
Vacant

#### Jursidication

Utilities and Common Carriers

Railroads  
Freight and Express Companies  
Bus Companies  
Steam boat Companies  
Ferry Companies  
Taxi Companies  
Radio Common Carriers  
Taxicabs (Selected Political Subdivisions)  
Airline Companies  
Gas Companies  
Electric Companies



## Public Service Commission (Cont'd)

Telephone Companies  
Telegraph Companies  
Water Systems  
Sewage Disposal Systems  
Steam Heat Companies

### Planning

The PSC's jurisdiction does not extend to the planning activities of the Public Service Companies, nor does it participate in the planning activities of other State Agencies.

### Research, Monitoring, Management

- 1) tests gas and electric meters before installation
- 2) tests gas and electric meters at consumers request
- 3) tests gas and electricity furnished throughout the State

### Regulatory

The PSC is authorized to initiate investigations, hold hearings, and certify or permit matters relative to:

Rates - minimum, maximum, reasonable and structure.  
Applications to exercise franchises - transfer, abandonment, issue of stocks, bonds, or securities.  
Promulgation of rules and regulations relative to utility or carrier operations  
Quality of service  
Safety of service  
Application to build new generating stations\*  
Major additions.  
Transmission lines (over a certain capacity)  
Water systems  
Transportation of flammable liquids (including gas pipelines).  
Concurrent powers of states to regulate interstate commerce.

\*The Municipality of Baltimore is exempted from the need for a certificate when building, maintaining, or operating (for other than municipal purposes) plant for supplying gas or electricity Article 78, Section 53.

Maryland Department of Transportation  
P.O. Box 8755  
Baltimore-Washington International Airport  
Maryland 21240

(301) 768-9520

#### Associated Boards and Commissions

State Roads Commission (Right of way acquisition)  
Transportation Board of Review  
Maryland Transportation Commission  
Maryland Transportation Authority  
Transportation Professional  
Services Selection Board  
Board of Airport Zoning Appeals  
Baltimore Region Transportation  
Steering Committee  
Washington Region Transportation  
Planning Board  
Highway Safety Coordinating Committee

#### Authority

Ref. Chap. 526, Acts of 1970, Annotated Code of Maryland 1957  
(1971 Replacement Volume Art. 41).

#### Secretary - Hon. Harry R. Hughes

appointed by the Governor with the advice and consent  
of the Senate.

#### Jurisdiction

A result of a governmental reorganization (House Bill #1000, 1971),  
the Department of Transportation under the Secretary of Transportation  
is designed with the authority to administer and plan a comprehensive,  
balanced, unified transportation system for the state.

#### Planning

Maryland Transportation Plan  
Maryland Aviation System Plan  
BWI Airport Master Plan  
Baltimore Region Rapid Transit System  
Transportation related portions of air quality plans  
Port Development Program  
State Rail Plan  
Regional transportation planning  
Airport noise abatement plans  
Baltimore Region Phase II Transit Study  
Various municipal, county, regional transportation plans

Department of Transportation (cont'd.)

Research, Monitoring, Management

- Periodic Motor Vehicle Inspection study
- Commuter Rail Study
- Transit studies for small urban areas
- Transit studies for non-urban areas
- Regional transportation studies
- Transportation needs studies
- Statewide goods movement study
- Social and economic studies
- Environmental impact studies
- Baltimore rail freight study
- State primary and secondary highway systems
- Highway project planning studies

Regulatory

- Motor vehicle registration
- Driver licenses
- Hauling permits
- Outdoor advertising
- Motor vehicle dealers and manufacturers
- School bus inspections

State Aviation Administration (licenses or registers)

- Public-use airports
- Aircraft

Board of Airport Zoning Appeals

Hears appeals for variances to 1974 Maryland Environmental Noise Act. The noise act establishes airport noise zones, in which land use not compatible with aircraft noise is prohibited.

Department of Environmental Protection  
Box 1390  
Trenton, NJ 08625

Tel: 609-292-2885

### Authority

New Jersey R.S. 58: 10-12 as amended by the Environmental Protection Act of 1970, A 887 Chap. 33, Laws of 1970 as implemented by Administrative Order No. 5, December 17, 1970 of the Commission of Environmental Protection.

### Commissioner -

David J. Bardin  
Appointed by the Governor with the consent of the Senate.

### Jurisdiction

The Department of Environmental Protection was established in April, 1970 to bring together the operations of State government involved in the conservation, restoration and enhancement of the physical environment. Its responsibilities include resource management and, to an increasing extent, regulation (1).

### Planning

Water resources (2)

quality  
supply  
sales

Comprehensive state air pollution control plans  
Comprehensive (State) outdoor recreation plan  
Develop an environmental design for coastal areas CAFRA  
Major nuclear facility incident response plan

### Research, Management, Monitoring

Develop rules and regulations for the management of:

water supply and quality  
air quality  
noise (commercial and industrial sources)  
radiation

Department of Environmental Protection (Cont'd)

- Coordinator of the Federal Flood Insurance Program
- Control of oxidants study (with Bell Labs)
- Administer Green Acres Program (recreation and conservation)
- Test and register pesticides
- Acquisition of reservoir lands
- Manages recreation areas
- Manages hunting, fishing and shellfishing
- Conducts shellfish and shellfish area surveys

Regulate, Permit, Certificate

Water

- Pollution treatment systems and control projects
- Supply systems
- Construction encroaching on the high water mark
- Riparian use

Land use

- In delineated floodways
- Coastal construction (under CAFRA)
- Riparian land conveyance
- Estuarine zone, coastal and tidal wetlands activities

Air

- New source construction
- New source operation
- Fuel standards

Solid waste disposal

Radiation control

Boating

Fishing

Hunting

Pesticides (use, transportation, storage, sale, disposal)

- (1) Annual Report 1974, NJ - DEP pp. 2,4.
- (2) Northeastern NJ Metropolitan Water Quality Management Plan.

Department of Labor  
and Industry  
John Fitch Plaza  
Trenton, NJ 08625

#### Organization

Human Resources Development  
Income Security  
Labor Relations and Workplace Standards  
Administration  
Economic Development  
Business Advocacy

#### Authority

Title 34, New Jersey Statutes Annotated

#### Commissioner

John J. Horn (Acting)  
Appointed by the Governor with the advice and consent of  
the Senate.

#### Jurisdiction

The Department was created for the general purpose of  
advancing the economic welfare of the State by; encouraging  
commercial growth; providing employment opportunities and  
security; and, providing for the occupational health and  
welfare of the people of the State.

#### Boards and Commissions

Economic Development Authority (Ch. 80, P.L. 1974)  
Economic Development Council  
N.J. Area Redevelopment Authority (Ch. 204, P.L. 1962,  
Ch. 33, P.L. 1970)  
Employment Security Council  
N.J. State Board of Mediation (Ch. 100, P.L. 1941, Ch. 32,  
P.L. 1945)  
Public Employment Relations Commission (Ch. 303, P.L. 1968)  
Board of Boiler, Pressure Vessel & Refrigeration Rules  
(Ch. 134, P.L. 1960, Ch. 213, P.L. 1967)  
Advisory Board Carnival Amusement Ride Safety (Ch. 105,  
P.L. 1975)

#### Planning

##### Program Planning

Economic Development  
Manpower Development  
Wage Replacement  
Employment Standards  
Policy Development Integration and Implementation

Department of Labor and Industry (Cont'd)

Research, Management, Monitoring

Studies (data)

Economic  
Demographic  
Labor Market  
Energy Supply

Manpower development and training  
Vocational rehabilitation and prevention  
Unemployment and workmen's compensation  
Employment security and labor relations

Tourist promotion  
International trade<sup>1</sup>  
Economic Development<sup>1</sup>

Regulates, Permit, Certificate

Employment practice permits  
Child labor  
Handicapped  
Industrial homeworkers  
Boiler and pressure vessel permits  
Power plant engineer and firemen permits  
Manufacture, sale, storage, transportation and use of  
explosives permits  
Carnival - Amusement rides permits  
Ski-Life registration

<sup>1</sup> In 1974 the New Jersey Economic Development Authority was created for the purpose of providing low interest loans to companies wishing to build new or expanded facilities in New Jersey.

Department of Public Utilities  
101 Commerce St.  
Newark, NJ 07102

Tel: (201) 648-2409

### Organization

- Board of Commissioners
- Engineering Division
- Division of Rates and Accounts
- Division of Common Carriers
- Division of Audits
- Office of Cable Television

### Authority

New Jersey Revised Statutes - Title 48 as Amended and Supplemented (See N.J.S.A. 48:1, et seq.), S.B. 3179, July 1977.

### Commissioners

- Joel R. Jacobson (Commission President)
- Stewart G. Pollock
- George H. Barbour

Three, appointed to six year terms by the Governor with advice and consent of the Senate.

### Jurisdiction

The Department (through the Board) has general supervision, regulation, and control over all the Public Utilities as defined in N.J.S.A. 48:2-13, and their property, property rights, equipment, facilities and franchises, as well as movers, solid waste, and cable television.<sup>2</sup>

### Planning

- Use and conservation of energy
- Alternate methods of use of fuel
- Long-term plans for storage, use and conservation of energy

### Research, Manage, Monitor

- Studies and Data
  - supply and demand statistics
  - state power requirements
  - solid waste disposal
  - public movers service
  - cost of service
  - fuel adjustment
  - rate and adequacy of service
  - surveillance of utility earnings
- Investigates utility complaints
- Requires a uniform system of accounting and periodic audit



Dept. of Public Utilities

Regulate, Permit, Certificate<sup>3</sup>

Solid waste collection  
Enforces emissions standards for autobus diesel engines  
Land fill operation  
Power plant construction  
Transmission line construction  
Pipeline construction  
public movers operation  
cable television

- 1) As of July, 1977 this Department has become a subdivision of the State Department of Energy.
- 2) Where a public utility is defined as any individual, company, association, corporation or joint stock company, their lessees, trustees or receivers appointed by any court whatsoever, their successors, heirs or assigns, that now or hereafter may own, manage, operate or control within the State pipeline, gas, electric, light system, plant or equipment for public use, under privileges granted or hereafter to be granted, by this State or by any political subdivision thereof. (Title 48, Chap. 2, Sec. 13, N.J.S.A.). DPU also has jurisdiction over cable television (48:5A), solid waste (48:13A), and public movers industries, (48:22).
- 3) The Commission has explicit authority to certificate by N.J.S.A. 48:2-14 to approve the grants of franchises and privileges by municipalities when it is necessary and proper for public convenience and serves the public interest.

Another interesting aspect of the commissions power is its authority to override local zoning regulations and ordinances, or its (the Localities) refusal to locate a utility, when it is found to be in the best interest of the State.

State Department of Energy  
101 Commerce St.  
Newark, New Jersey 07102

(201) 648-3290

Authority

Senate Bill #3179 signed July, 1977.

Administrator

Joel Jacobson

Appointed by the Governor with the advice and consent  
of the Senate.

Jurisdiction

The Department was created at the central state energy  
agency its specific and complete functions have not been  
delineated. It is to report back to the legislature by January  
1978 on the necessary and proper functions of the Department  
and other agencies.

Planning

State Master Energy Plan  
Conservation Plan

Research

Undefined, but certainly including energy information systems.

Regulatory

Co-extensive jurisdiction over energy facility siting

(See the Department of Public Utilities)

State Energy Office  
429 E. State Street  
Trenton, New Jersey 08625

Tel: (609) 292-5733

### Authority<sup>1</sup>

P.L. 1974, Chap. 2 and 5; Executive Order No.1, Feb 5, 1974.

### Administrator

Burt Ross  
Appointed by the Governor with the advice and consent of  
the Senate.

### Jurisdiction

The office is responsible for; administering State Fuel Allocation programs; identify and analyzing energy problems and recommending policy actions; coordinating energy policy and planning through the various departments of State. (2)

### Planning

State Energy Master Plan (1974)  
Allocation  
Standby energy programs

### Research, Management, Monitoring

Monitor government conservation programs  
Energy Conservation programs (development)  
Allocation  
Utility rate structure study  
Develop supply and demand projections

### Regulate, Permit, Certificate

The office's enabling legislation allows for broad regulatory powers relative to the distribution and sale of gasoline and other forms of fuel.

1) The State Energy Office was placed in the PUC by Executive Order. There is currently a legislative bill, making the Office autonomous, awaiting the Governor's signature.

2) The SEO serves as a research and management body for the Cabinet Energy Committee:

Chairperson Governor

Vice-Chairperson - Attorney General

Department of Environmental Protection

Department of Labor and Industry

Department of Transportation

Department of Community Affairs

Public Utilities Commission

State Energy Office

Department of Transportation  
1035 Parkway Avenue  
Trenton, New Jersey 08625

Authority

Title 27, New Jersey Statutes Annotated, Cumulative Pocket  
Part (The Transportation Act of 1966).

Commissioner

Alan Sagner

Appointed by the Governor with the advice and consent of  
the Senate.

Jurisdiction

The Department is to develop and maintain; a comprehensive  
master plan for transportation; efficient and economic trans-  
portation services; plans for the preservation and improvement  
of the commuter rail system; and, cooperate and coordinate  
transportation activities with those of other public agencies and  
authorities.

Planning

Transportation Master Plan  
Commuter Rail Planning  
Public Transportation Planning  
Facility Planning  
Inter-Intra Modal Planning  
Highway Planning

Research, Management, Monitoring

Studies

Economic  
Environmental  
Drainage  
Hydraulic  
Soil  
Relocation  
Safety

Capital Programs

Mass transit  
Operation  
Construction  
Maintenance

Highway

Design  
Construction  
Maintenance

Department of Transportation (cont'd)

Aid to local governments  
Commuter Services  
Materials control and testing

Regulate, Permit, Certificate (1)

Licenses

Airports  
Heliports  
Fixed-base operators  
Right of way acquisition  
Public Transportation Facilities  
Highway and Transportation Property Access  
Outdoor Advertising  
Junkyard Control

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1) Title 27, Chap. 1A, Sec. 24.

The Department has authority in respect to the exercise of franchises, including extension, abandonment, enlargement, or curtailment of service, and fares of carriers under contract to the State.

Title 27, Chap. 1A, Sec. 62.

The powers of the PUC in respect to the elimination of railroad grade crossings and the regulation of bridges over or under rights of way are transferred to the Department of Transportation.

Department of Commerce  
90 Washington Ave.  
Albany, New York 12245

Tel: 518-474-4100

#### Organization

- Administration
- Division of Economic Development
- Division of Economic Research and Statistics
- Division of Industrial Sciences and Technologies
- Division of International Commerce
- Division of Metropolitan Area Operations
- Division of Public Information

#### Associated Boards and Commissions

- New York State Science and Technology Foundation
- Advisory Council for the Advancement of Industrial Research and Development
- Atomic Energy Council
- New York State Job Incentive Board
- Office of Minority Business Enterprise
- New York Job Development Authority
- Economic Development Board

#### Authority

Chap. 4, Laws of 1944 - Chap. VII-a Cons. Laws; as amended by Chap. 947, Laws of 1968.

#### Commissioner

John S. Dyson  
Appointed by the Governor with the advice and consent of the Senate.

#### Jurisdiction

The Department is responsible for administering the State Commerce Law, which provides for the general promotion of business and industry; research and compilation of statistical data on the economy of the State; development and promotion of industrial or commercial activities; and applied research in the fields of atomic energy, space development, marine sciences, ocean engineering, environmental activities and other science oriented or advanced technology industry. (1)

Department of Commerce (Cont'd)

Planning

- Industrial Development
- Commercial Development
- Tourism Development
- Small Business Development

Research, Management, Monitoring

- Assists in Industrial Location and Expansion
  - site identification
  - identification of environmental and energy problems
  - coordination with other agencies
- Manpower training programs
- Job Incentive programs
- Conducts Industrial conservation seminars
- Develops and analyzes economic statistics
- Performs related studies
  - The economic impact of rail service loss on industrial and commercial users.
  - Evaluation of the affects of energy shortages on business and industry.
  - Participates as a full party in construction permit and operating license hearings for Nuclear Generating Facilities.
  - Statutory Party to the siting of major generating and transmission facilities.
  - Performs technical evaluation of safety related systems and components incorporated in Nuclear Power Facilities.
  - Coordinates activities of State agencies having regulatory responsibilities for radioactive materials control.
  - Provides staff services for New York State Atomic Energy Council.

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1) Page 639, Legislative Manual - New York, 1974, Prepared by the Secretary of State.

This description is rather grandiose, as are others of the same genre, nonetheless the Department does participate in all such areas where it serves their over-riding interest - the promotion of business and industry in the State.



New York State Energy Office  
Swan St. Bldg.  
Empire State Plaza  
Albany, NY 12223

Authority

The Energy Law, Chapter 819, Sec. 2 (Laws, 1976)

Consists of twelve members, five appointed by the Governor from among persons who are not holders of public office. The other members are the commissioners of the Dept. of Commerce and the Dept. of Environmental Conservation, and the Chairmen of the Consumer Protection Board, the Energy Research and Development Authority, the Public Utility Commission, the Power Authority of the State of New York and the State Energy Office (who shall also serve as the Chairman of the Council).

Commissioner

James Larocca  
Appointed by the Governor with the consent of the Senate

Jurisdiction

The State Energy Office shall:

formulate (and revise) a State energy conservation plan to be submitted pursuant to the Federal Energy Policy and Conservation Act of 1975;

and (upon a finding and declaration by the Governor of an existing or impending energy or fuel supply emergency) allocate energy or energy resources with priority to uses essential to public health and safety, impose restrictions on any wasteful, inefficient, or non-essential use of energy or energy resources, and waive (subject to certain limitations) State and local environmental protection requirements to the extent necessary for emergency use of energy resources not meeting such requirements.

In addition SEO may:

Promulgate energy use standards for the purchase, lease, use or maintenance of state equipment and buildings;

coordinate State administration of any energy or energy resource programs of the federal government (other than those conducted by NYS ERDA);

act as a central repository and clearinghouse for information on all energy related matters within the jurisdiction of the office;

New York State Energy Office

prepare an index of the functions of state agencies relating to energy and energy resources; and;

undertake studies and analysis to determine present and projected energy use, supply and demand within the State.

New York State Energy Research  
and Development Authority  
230 Park Avenue  
New York, New York 10017

#### Authority

Title 9 of Article 8 of the Public Authorities Law as amended by Chaps. 366 and 830 of the Laws of 1964; Chaps. 294; 420, and 467 of the Laws of 1968; Chap 976 of the Laws of 1969; Chap. 272 of the Laws of 1970; Chap. 751 of the Laws of 1971; Chap. 402 of the Laws of 1974; Chap. 864 of the Laws of 1975; Chap. 482 of the Laws of 1976.

#### Director

N. Richard Werthamer appointed by Governor Hugh L. Carey.  
Confirmed by New York State Senate June 28, 1976.

#### Members

eleven (three of whom shall serve ex officio), eight of whom are appointed for staggered terms of six years each by the Governor with the advice and consent of the Senate, and two of whom were members of the Authority's predecessor, the

ex officio

Commissioner - Department of Environmental Protection

Chairperson - Public Service Commission

Chairperson - Power Authority of the State of New York

Of the eight appointed members; at least one shall be an engineer or research scientist; an economist; a member of an environmental group, a member of a consumer group, and, an officer of an electric utility.

The members are:

Honorable Peter A. A. Berle

Dr. Duane Chapman

\*James G. Cline

Honorable James A. FitzPatrick

Honorable Alfred E. Kahn

William A. Lyons

David Joseph Richardson

\*Dr. David Z. Robinson

Dr. John C. Sawhill

Daniel Schuman

David Sive, Esq.

Dr. N. Richard Werthamer

\*Atomic and Space Development Authority and serve as additional members for the duration of their terms.

## Organization

Research, Development and Demonstration

Administration

Pollution Control Financing

Facilities

## Jurisdiction

The enabling legislation charges NYSERDA with performing research and development on energy efficiency improvements, and on alternative energy supply technologies, particularly from renewable sources such as solar and wind. The development and utilization of these technologies are designed to "promote the State's economic growth, protect its environmental values and be in the best interests of the health and welfare of the State's population." The goals of the Authority are to obtain and maintain safe, dependable, and economic power and energy for the people of New York State.

## Divisions

### I. Research

#### RD&D Implementation

##### .Fuel Utilization

##### Coal Combustion

Fluidized Bed Retrofit

Combustion Research Facility

Hot Gas Cleanup Diagnostics

##### Solid Waste Utilization

Technology Review and Assessment

##### .New Energy Technologies

##### Solar Energy

N.Y. State Solar Atlas

Heliostatic Solar Concentrator

Solar Energy Application Center

##### Wind

Wind Energy Application on a Working  
Dairy Farm

##### Biomass

Assessment of Biomass Conversion

Technology Application to N.Y. State

##### Storage and Conversion

Storage Systems Assessment

Fuel Cell Demonstration

Transmission and Distribution

600 KVDC Cable Development  
Compressed Gas Insulation Transformer

Energy Efficiency and Conservation  
Technologies

Buildings

Solar Assist Heat Pump Demonstration  
Demonstration of Energy Conservation  
Techniques in a Restaurant  
Ballston Spa Central School District  
Solar Heating and Hot Water Demonstration  
Westchester Solar Hot Water Heating  
Demonstration  
City Wide Retrofit Demonstration  
Energy Conservation for N.Y. State Schools  
Air to Air Solar Collector Demonstration  
Evaluation of Add-on Devices to Existing  
Gas Fired Equipment  
Energy Management Conservation  
in Office Buildings  
Energy Management Demonstration in  
High Rise Residential Buildings

Transportation

Assessment of Energy Conservation  
Potential in the Transportation Sector

Industry and Utilities

Low Level Heat Recovery  
  
Combined Electric and Heat Generation  
by a Public Utility  
Grid-Connected Integrated Community  
Energy System

Environmental, Health and Safety  
Technologies

Power Plant Heat Rejection

Remote Sensing Research  
Hydrological Analyses  
Thermal Discharge Evaluation  
Cooling System Impacts-Power Plant  
Intake Structure  
Cooling System Impacts -Condenser  
Tube Simulator

Coal Waste Disposal

Coal Waste Disposal at Sea

Environmental Geology

Seismic and Tectonic Investigations

Radioactive Waste Management

Low Level Radioactive Waste Management

Air Quality

Air Quality Coal Emissions Assessment

Environmental Audit

Planning

R&D Planning Analysis and Energy Systems  
Studies

R&D Assessment Phase I

R&D Assessment Phase II

Electric Supply Alternatives Model  
for N.Y. State

R&D Program Planning

R&D Technical and Information  
Dissemination Consultants

Department of Environmental Conservation  
50 Wolf Road  
Albany, New York 12233

Telephone: 518-4561754

#### Associated Boards and Commissions

Council of Environmental Advisors  
State Environmental Board  
Agricultural Resources Commission  
NYS Soil and Water Conservation Committee

#### Associated Interstate Boards and Commissions

Interstate Sanitation Commission  
Ohio River Basin Commission  
Great Lakes Basin Commission  
Delaware River Basin Commission  
Susquehanna River Basin Commission  
New England River Basin Commission  
New England Interstate Water Pollution Control Commission  
International Joint Commission

#### Authority

New York State Environmental Conservation Law, Ch. 140,  
Laws of 1970, as amended by Ch. 277, Laws of 1971.

#### Commissioner

Peter A. A. Berle  
Appointed by the Governor with the advice and consent of  
the Senate.

#### Jurisdiction

DEC is charged with conserving, enhancing, and protecting  
the State's natural resources by carrying out the environmental  
policy of the State and preparing an Environmental Plan for the  
future which will establish clear priorities.

#### Planning

State Environmental Plan  
Air  
    Quality Maintenance  
    Contingency Control  
    Complex Source Control  
    Sound and Vibration

Dept. of Environmental Conservation (Cont'd)

Water

- Quality
- Supply
- Basin studies (small and Level "B")
- Waste treatment management

Land

- Mined land reclamation
- Recreation (area) management
- Solid Waste Management
- Coastal Zone
- Wetlands (freshwater and tidal)

Research, Management, Monitoring

Air

- Monitoring
- Radiation monitoring
- Source inspection
- Vehicle emissions testing
- Noise monitoring
- Dispersion, transport, and chemical studies

Water

- Resources studies
- Treatment studies
- Chemical monitoring
- Biological monitoring
- Discharge inspection
- Set water quality standards and discharge limits
- Pesticide, toxic substances, and heavy metal monitoring

Land

- Forest land management
- Forest insect and disease control
- Review of proposed development and facilities
- Reviews the siting of energy generation and transmission facilities
- Wetlands
- Coastal Zone
- Flood plain assistance
- Wetlands studies and inventories
- Administers the Agricultural Districts Law
- Fish and wildlife habitat and mortality studies
- Wildlife habitat management

Regulatory

Air

- New source construction permits
- New source operation permits
- Variances
- Indirect sources



Dept. of Environmental Conservation (Cont'd)

Water

- Water supply permits
- Stream protection permits (dredge, fill, encroachments)
- NPDES
- State PDES
- Tidal and freshwater wetlands permits
- Shellfish area certification
- Sewage treatment facility permits

Land

- Subdivision approval
- Solid waste disposal site, management, and collection
- Mined land reclamation
- Mineral resources
- Pesticides application

Permits

- New Oil and Gas Well permits
- Oil and Gas well abandonment permits
- Underground Gas Storage permits
- Fish and Game Regulation Enforcement
- Pesticide Registration
- Pesticide use and application permits

Power Authority of the  
State of New York  
Rm. 1800  
10 Columbus Circle  
New York, NY 10019

### Authority

Power Authority Act (Title 1, Article 5 of the Public Authorities Law, Chap. 772, Laws of New York, 1931; last amended by Chap. 482, Laws of New York 1976.) Major amendments: L. 1951, c. 146 authorized construction of Niagara Project; L. 1968, c. 294 authorized construction nuclear and pumped storage plants; L. 1972, c. 489 authorized construction of base-load plants to serve the Metropolitan Transportation Authority and New York City Transit Authority; L. 1974 c. 369, 370 authorized acquisition of base-load plants to serve public bodies in the New York City metropolitan area; L. 1975 c. 864 authorized construction of facilities to demonstrate new electric energy generating techniques.

Niagara Redevelopment Act (P.L. 85-159, 71 Stat. 401, 16 U.S.C. §§836, 836a) directed the Federal Power Commission to license the Niagara Project.

### Trustees

Appointed by the Governor with the advice and consent of Senate (overlapping five year terms)

James A. FitzPatrick - Chairman  
George L. Ingalls - Vice-Chairman  
William J. Ronan  
Richard M. Flynn  
Vacant

### Jurisdiction

PASNY is a public corporation of the State created to finance, construct (or acquire) and operate power plants and transmission facilities for purposes specified in the Power Authority Act and the Niagara Redevelopment Act, which are to assist in maintaining an adequate and reliable supply of electricity for the State of New York and particularly to supply the needs of municipal and rural cooperative electric systems (including some in neighboring states), certain high load factor industries, public transportation agencies and other public bodies in the New York metropolitan area and other utilities in New York State.

## Power Authority of the State of New York (Cont'd)

### Research, Management, Monitoring

#### Operational Facilities

- Niagara Project (hydroelectric)
- St. Lawrence Project (hydroelectric)
- Blenheim-Gilboa Pumped Storage Power Project
- James A. FitzPatrick Nuclear Power Plant
- Astoria 6 (oil fired)
- Indian Point 3 (nuclear)

#### Construction program

- Arthur Kill (fossil fuel, application filed with NYPSC)
- Greene County (nuclear, applications file with NRC and NYPSC)
- Prattsville (pumped storage, application filed with FPC)
- Transmission facilities - 765 kv transmission line and related facilities to import hydroelectricity from Quebec (under construction)

Safety and environmental studies related to plant design and siting

Radiation, water quality and air quality monitoring (on and off site)

### Planning

Site selection

Transmission planning

Participation with other utilities in state-wide long-range planning pursuant to §149-b of the New York Public Service Law and in regional planning through the Northeast Power Coordinating Council and the National Electric Reliability Council.

### Regulatory

Regulation of the rates, services and practices of municipal electric and rural electric cooperative customers.

Public Service Commission  
Empire State Plaza  
Albany, New York 12223

Telephone: 518-474-2528

#### Organization

Power Division  
Gas Division  
Communications Division  
Water Division  
Office of Accounting and Utility Finance  
Office of Research  
Office of Environmental Planning  
Office of Special Assistants  
Office of Secretary  
Office of Administration  
Office of General Counsel  
Office of Hearing Examiners

#### Authority

Consolidated Laws of the State of New York, Chap. 48, The Public Service Law.

Commissioners - 7, six year terms. The Commission is bi-partisan, with no more than four of its members to be from the same party (1). The Commissioners are appointed by the Governor with the advice and consent of the Senate.

Alfred E. Kahn - Chairman  
Edward P. Larkin  
Carmel Carrington Marr  
Harold A. Jerry, Jr.  
Edward Berlin - Deputy Chairman  
Anne F. Mead  
Charles A. Zielinski

#### Jurisdiction

The PSC regulates public utilities operating within the state and has jurisdiction over the rates, service and planning of all electric, gas, steam, telephone, telegraph and water works corporations.

## Public Service Commission (Cont'd)

### Planning (2)

Requires long range (10 yr) planning for state wide electric generating and transmission facilities (149 B) and gas and telephone utilities by the utilities.

- Requires the development of contingency plans
- Sponsoring conservation studies
- Conducting a power plant site survey
- Conduct hearings on economics of fossil vs. nuclear fueled generating facilities
- Analyze present and future capability of transmission systems
- Evaluate generation reserve margins
- Investigate the adequacy of utility fuel storage capacity
- Evaluate emergency procedures for load shedding.

### Research, Monitoring, Management

The Commission may hold hearings and initiate investigations in matters related to:

- Safe and adequate service
- Rate changes
- Accounts and audits
- Routing or undergrounding of transmission lines
- The exercise of franchise
- Rules and regulations (established by the Commission)

### Regulate, Certificate, Permit

- Rates
- Transmission lines
- Distribution lines (pipelines)
- Abandonment of service or facilities
- Issue of securities
- Transfer of properties, securities, or obligation
- Utility safety codes
- (with DEC) emergency fuel switching
- Power plant siting (3)

(1) The membership of the Commission has been increased from 5 to 7 members to provide for consumer representation. I presume the restrictions on political party membership reflect that change. The commission shall consist of five members, to be appointed by the governor, by and with the advice and consent of the senate. A commissioner shall be designated as chairman of the commission by the governor to serve in such capacity at the pleasure of the governor or until his term as

Public Service Commission (Cont'd)

commissioner expires whichever first occurs. No more than three commissioners may be members of the same political party unless pursuant to action taken under subdivision two, the number of commissioners shall exceed five and in such event no more than four commissioners may be members of the same political party.

(2) With the exception of the Power Plant Siting Survey most of the planning is done by the utilities and subject to review by the Commission. Acceptance by the Commission of the utilities plans does not constitute endorsement which comes only on a project basis.

(3) The Plant Siting Law (Art. VIII of the Public Service Law) established the N.Y. State Board on Electric Generation Siting and the Environment (membership PSC Chairman, DEC, Commerce, Health, one representative from the site locality) in an effort to consolidate the licensing procedure.

Department of Transportation  
State Office Bldg. Campus  
Albany, NY 12232

#### Authority

Chapter 717 Laws of 1967, Chapter 267 Laws of 1970.

#### Boards and Commissions

Metropolitan Planning Organizations

#### Commissioner

Raymond T. Schuler

Appointed by the Governor with the advice and consent of the Senate.

#### Jurisdiction

The Department is to; coordinate and develop comprehensive, balanced transportation policy and planning for the State coordinate and assist in the development and operation of transportation services and facilities; and formulate and revise a comprehensive state-wide master plan for the development all modes of transportation, both public and private administer a public safety program for rail and motor carriers in intrastate commerce; and to direct State regulation of such carriers in the public interest in the matter of rates and service.

#### Planning

Statewide Master Plan - State Policy, integrating regional and interregional plans for primary and secondary highways (including automobile traffic, public transit, bikeways and freight service), waterways and ports, railroads, and aviation facilities.

Intercity/Interregional Studies - concerning the above modes of transportation.

Regional/Metropolitan Studies (Upstate and New York City) - predominately highways and public transit planning.

#### Coordination and Assistance

Federal Program administration and evaluation  
Operating and capital assistance

Local financial and technical assistance

Dept. of Transportation (Cont'd)

Research

- Safety Studies (all modes)
- Energy Conservation
- Environmental Analysis
- Design and Construction Studies

Management and Monitoring

- Design, Construction and Maintenance (all modes)
- Supervision, inspection and analysis

Regulation and Permit Activities

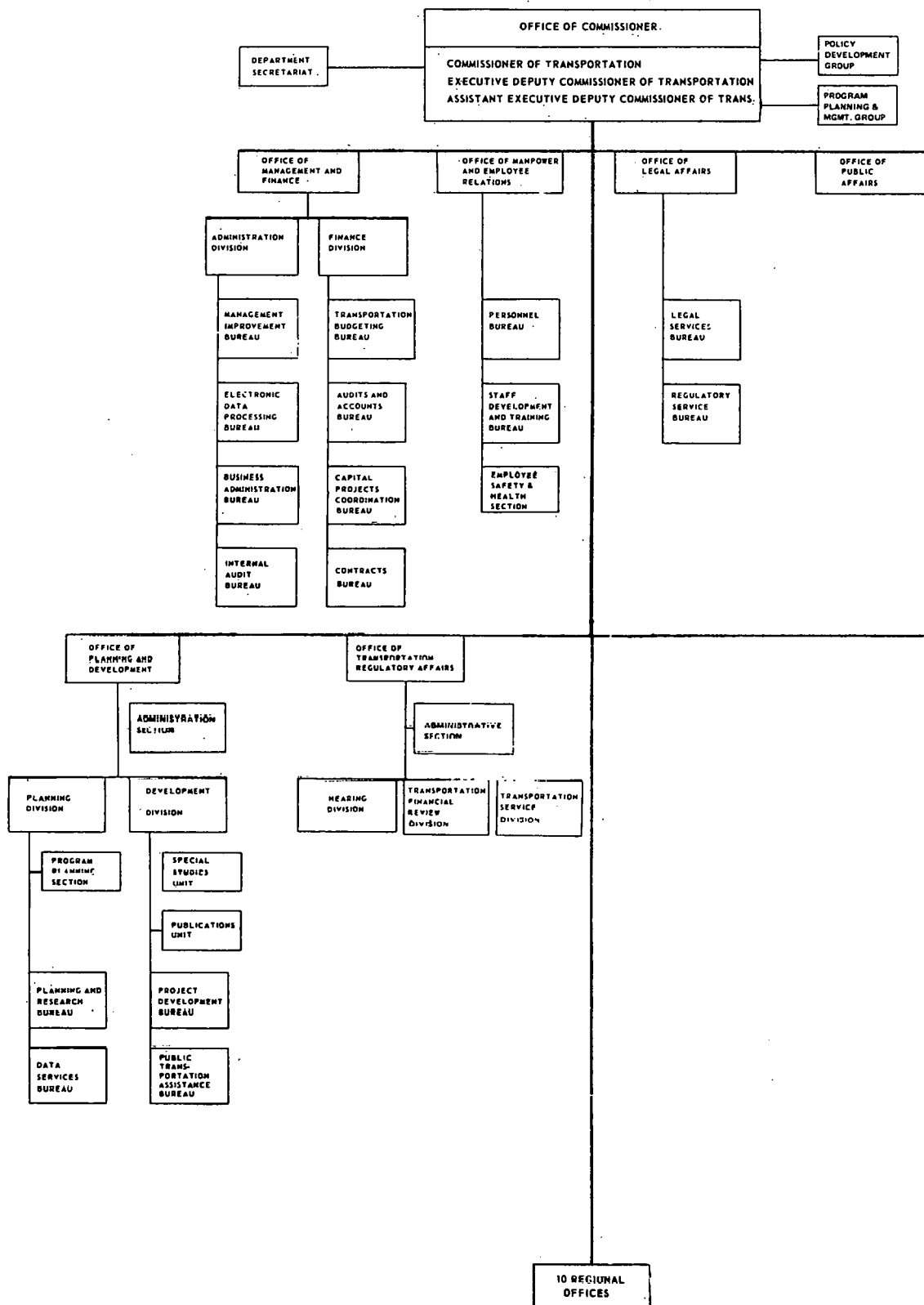
- Property acquisition
- Common and Contract Carriers
  - Safety
  - Service
  - Entry
  - Rates

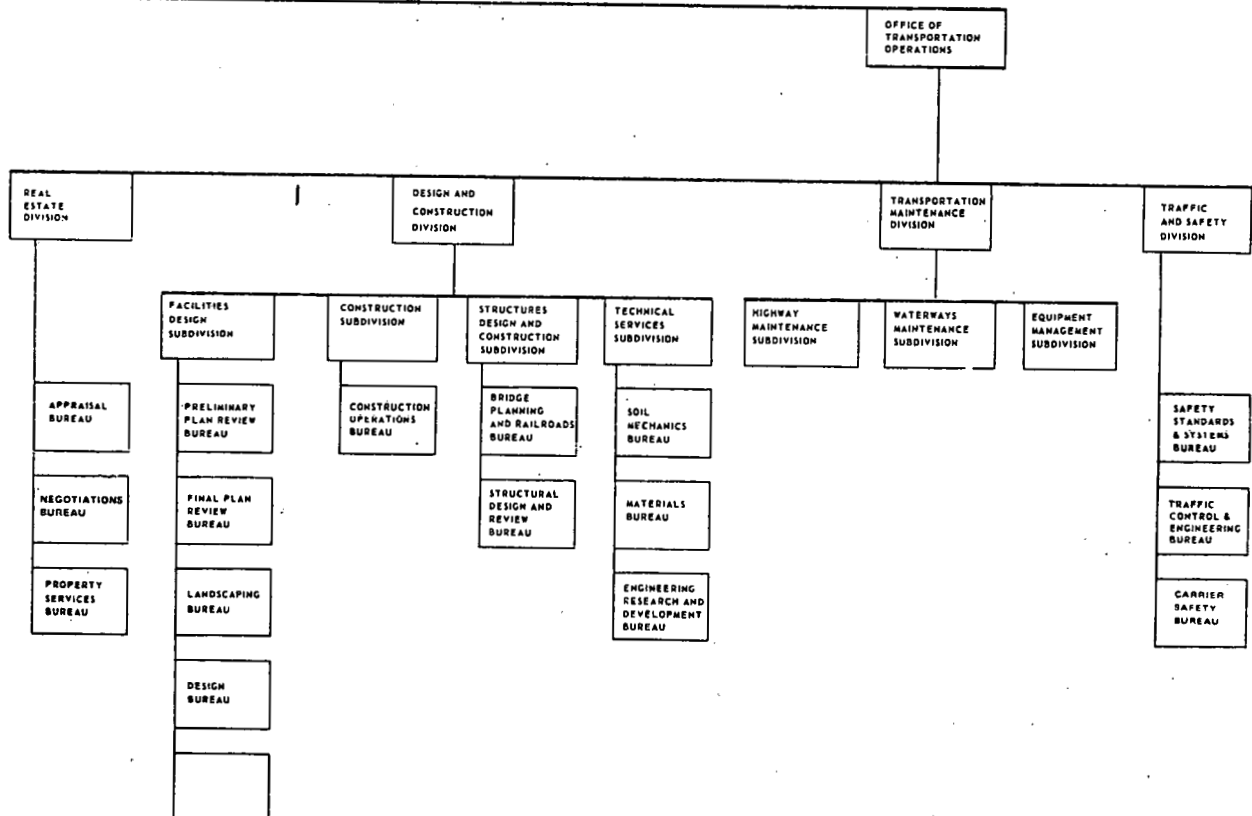


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NEW YORK STATE  
DEPARTMENT OF TRANSPORTATION

ORGANIZATION CHART





Department of Economic and  
Community Development  
State Office Tower  
30 East Broad Street  
Columbus, OH 43216

Telephone: (614) 466-2480

### Authority

### Boards and Commissions

Ohio Development Financing Commission

### Director

James A. Duerk  
Appointed by the Governor

### Jurisdiction

The Department shall develop, implement and promote plans and programs designed to ensure that the State resources are efficiently used, economic growth is properly balanced, community growth is developed in an orderly manner, local governments are coordinated with each other and the State, and that community problems are adequately solved.

### Divisions

Office of the Director  
Office of Communications  
Office of Program Analysis  
Administration of Justice Division  
Community Development Division  
Economic Development Division  
Human Resources Development Division

### Planning

### Research, Management, Monitoring

### Regulate, Permit, Certificate

Ohio Energy and Resource  
Development Agency  
30 E. Broad St.  
25th Floor  
Columbus, OH 43215

Telephone: (614) 466-6797

#### Authority

H.B. 584, signed by Gov. Rhodes on August 25, 1975.

#### Advisory Councils

Oil and Natural Gas  
Utilization and Conservation  
Coal

#### Director

Robert S. Ryan

#### Jurisdiction

OERDA was created to pull together the fragmented energy responsibilities of various state agencies into a cohesive and comprehensive program to meet Ohio's specific energy problems.

H.B. 584 invested OERDA with a number of substantive responsibilities, including the authority to:

- make grants and enter into contracts for research and studies, or for the construction and operation of energy facilities;
- establish an office for energy planning;
- collect and analyze energy related data;
- develop energy emergency and crisis contingency plans;
- give priority to the establishment of one high-Btu and one low-Btu coal gasification facility;
- serve as liaison and advisor on energy matters;
- administer the Ohio allocation program;
- issue energy and resource development revenue bonds and;
- seek and receive federal, state, and private funding for energy programs.

#### Research Activities

Natural gas stimulation by massive hydraulic fracturing  
Shale gas stimulation  
Gas and oil exploration in the Cambro-Ordovician formations  
Shale characterization  
Low and medium Btu gas from coal  
Statewide energy conservation  
Energy seminar for science teachers

Ohio Energy and Resource  
Development Agency (Cont'd)

Program Activities

Implement the Energy Policy and Conservation Act  
Energy Data Base (computerized EIS)  
Fuel Allocation and energy management  
Contingency Planning

Ohio Environmental  
Protection Agency  
361 E. Broad Street  
P.O. Box 1049  
Columbus, OH 43216

Telephone: (614) 466-8565

#### Authority

PL-92:500, USEPA-Title 40 CFR, National Environmental  
Policy Act, Ohio Revised Code

#### Advisory Councils

Ohio EPA Public Response Group

#### Director

Ned E. Williams (Appointed by the Governor)

#### Offices

Director's Office  
Assistant Director's Office  
Environmental Legal Advisor  
Environmental Legislative Liaison  
Emergency Response  
Public Interest Center  
Environmental Planning Coordinator  
Office of Air Pollution Control  
Office of Wastewater Pollution Control  
Office of Operational Support  
Office of Public Water Supply  
Office of Land Pollution Control  
Office of District Operations

#### Jurisdiction

The Ohio EPA is the state regulatory agency responsible for the enhancement and protection of Ohio's environment for the benefit of human health and welfare.

#### Planning

Contingency planning for pollution emergencies  
Public water system  
Solid waste recycling  
Short and long term environmental planning  
Continuous planning process  
(208) planning

#### Research, Management, Monitoring

Evaluation of source performance to support permit system  
air, water, and sanitary landfill  
Mathematical modeling  
Field surveillance services  
Environmental and technical review (of air, water and  
solid waste systems)

Ohio Environmental Protection Agency (Cont'd)

Research, Management, Monitoring (cont'd)

Development of an integrated environmental data base  
Review of Environmental Impact Statements and rules,  
regulations and standards

Regulate, Permit, Certificate

Air - New Source Permits, Operating Permits, Variance  
Permits

Water - New Source Permits, NPDES Permit Program

Sanitary landfill licenses

Water Treatment Operator Certificates



Department of Natural Resources  
Fountain Square  
1952 Belcher Drive  
Columbus, Ohio 43224

Telephone: (614) 466-3770

### Authority

### Advisory Councils

Forestry Advisory Council  
Natural Areas Council  
Oil and Gas Board of Review  
Parks and Recreation Council  
Reclamation Board of Review  
Recreation and Resources Commission  
Soil and Water Conservation Commission  
Technical Advisory Council on Oil and Gas  
Unreclaimed Strip Mined Lands  
Waterways Safety Council  
Wildlife Council

### Director

Robert W. Teater  
Appointed by the Governor

### Divisions

Forestry  
Geological Survey  
Lands and Soil  
Natural Areas and Preserves  
Oil and Gas  
Parks and Recreation  
Reclamation  
Soil and Water Districts  
Water  
Watercraft  
Wildlife

### Offices

Chief Engineer  
Business and Finance  
General Services  
Employee Services  
Real Estate  
Public Information and Education  
Outdoor Recreation Services

### Jurisdiction

The Department is to formulate and put into execution a long-term comprehensive plan for the development and wise use of the natural resources of the State.

### Planning

Environmental  
Land Use

### Research, Management, Monitoring

Operates and manages State forests, natural areas, preserves and scenic, wild and recreational rivers  
Inventories and analyzes State mineral resources including surface and ground water  
Soil conservation  
Maintains and operates State Park system  
Inspection of strip-mine operation and reclamation  
Coordinates the implementation of agricultural and urban pollution abatement standards  
Dam inspection  
Acquires land under the Capital Plan  
Is responsible for the preservation, propagation and protection of fish and game

### Regulate, Permit, Certificate

Implements, administers and enforces rules and regulations pertaining to oil and gas field operations  
Implements and enforces strip mining laws, issuance of strip mine licenses  
Enforces Chapter 1514 of the Ohio Revised Code which relates to surface mining of minerals other than coal  
Issues dam construction permits (with the exception of those under 10 feet in height or constructed by conservancy districts)  
Administers boat licensing and titling laws  
Issues hunting and fishing licenses

Department of Transportation  
Transportation Bldg.  
25 South Front Street  
Columbus, OH 43215

Telephone: (614) 466-2200

Authority

Director

Richard D. Jackson  
Appointed by the Governor with the approval of the Senate

Divisions

Finance  
Design  
Administrative Affairs  
Operations  
Construction  
Research and Development  
Field Districts

Jurisdiction

The Department is charged with planning, constructing and maintaining a balanced system of transportation.

Planning

Transportation  
Aviation  
Urban mass transit  
Rail transportation  
Water transportation

Research, Management, Monitoring

Regulate, Permit, Certificate

Public Utilities Commission  
180 East Broad Street  
Columbus, Ohio 43215

Telephone: (614) 466-6332  
466-3016

#### Authority

Ohio Revised Code Section 4901.02. Title XLIX of the  
Ohio Revised Code.

#### Commissioners

William S. Newcomb, Jr.  
David C. Sweet  
C. Luther Heckman, Chairman

Three Commissioners, each serving staggered six year terms  
appointed by the Governor with the approval of the Senate.

#### Divisions

Legal Department  
Office of Administration  
Utilities Department  
Transportation Department  
Public Interest Center  
Public Information Office  
Media Liason

#### Jurisdiction

The general provisions contained in Title XLIX of the Revised Code vests the Public Utilities Commission with power and jurisdiction over the following types of utilities: railroads, telegraph and telephone companies, electric light companies, gas companies, heating or cooling companies, messenger companies, suburban railroad companies, interurban railroad companies, motor carriers, both common and contract, waterworks companies and sewage disposal system companies.

#### Planning

Is incorporated within the Utilities Department staff organization.

#### Research, Management, Monitoring

Conducts rate case hearings  
Reviews and analyzes comprehensive utility and transportation policies, proposals and procedures  
Provides an information clearinghouse for legislative, industrial and consumer advocate groups  
Initiate rate investigations

Regulate, Permit, Certificate

Certificate of convenience and necessity for:  
initiating electric and gas service  
Abandonment of telephone service  
Allocate unincorporated territory among utilities  
Regulate or control rates to:<sup>1</sup>  
private consumers (electric, gas and telephone)  
suspend proposed rate changes

<sup>1</sup> Municipal corporations and utilities can negotiate rates and if they agree, the Commission cannot interfere. If no agreement is reached either party may appeal to the Commission which thereafter has complete jurisdiction.

Department of Commerce  
420 South Office Bldg.  
Harrisburg, PA 17120

Tel: 717-787-3003

#### Organization

- Bureau of Economic Development
- Bureau of International Development
- Bureau of Travel Development
- Bureau of Appalachian Development
- Bureau of Minority Business Development
- Bureau of Scientific and Technological Development
- Bureau of Economic Assistance
- Bureau of Personnel and Management Services
- Bureau of Fiscal Management
- Bureau of Public Information and Advertising
- Bureau of Statistics, Research and Planning

#### Associated Boards and Commissions

- Anthracite Committee
- PA Council on Urban Economic Development
- PA Industrial Development Authority
- PA Science and Engineering Foundation (1)

#### Authority

The Commerce Law (P.L. 111), May 10, 1939; Act No. 537, May 17, 1956; Act No. 61, May 6, 1968; Act No. 635, May 31, 1956; and the Community Facilities Act (P.L. 1978), Dec. 22, 1959.

#### Secretary

Nancy B. Mawby (Acting)  
Appointed by the Governor with the advice and consent of the Senate.

#### Jurisdiction

The Department of Commerce is the agency responsible for maintaining Pennsylvania as a ranking industrial state by advancing the growth and stability of business and industry; by preserving and creating working and business opportunities; by improving the states communities as living and working areas; and by assuring that the commonwealth fully shares in the nation's economic growth and expansion.

Department of Commerce (Cont'd)

Planning

Short term industrial development planning stressing location and site development.

Research, Management

Industrial facilities location  
Industrial census  
Public utilities census  
Energy survey - industrial (fuel, use, amount)  
Mining technologies (PSEF)  
New coal technology (PSEF)  
Coal efficiency studies (PSEF)  
Integrated gasification and generation (PSEF)  
Coal Information Project (2)  
Pennsylvania Technical Assistance Program  
(PennTAP BSTD) (3)

Regulatory

None

(1) Act No. 416, January 3, 1968 (P.L. 922) authorized PSEF to promote, stimulate, and encourage basic and applied scientific research and development in Pennsylvania.

(2) Under the aegis of BSTD, the Coal Information Project (located at the Penn State Campus), is to computerize technical information in an effort to stimulate and facilitate clean coal fuels development and improved coal combustion systems.

(3) PennTAP offers technical and business information to small businesses. Some emphasis has been placed on energy and a proposal is being prepared to expand this energy service.

Governors Energy Council  
410 Payne-Shoemaker Bldg.  
Harrisburg, PA 17101

Tel: 717-787-9749

### Authority

Executive Order No. 2, February 11, 1974

### Membership

Lt. Governor Ernest P. Kline, Chairman  
Hon. John O'Connor, Sec. of Commerce  
Hon. Louis J. Carter, Chairman, Public Utility Commission  
Dr. Thomas Fox, Chairman, Governor's Science Advisory Comt.  
Hon. Maurice K. Goddard, Sec. of Environmental Resources  
Mrs. Katie Everett Johnson, Consumer Relations Officer,  
Allegheny Port Authority  
George F. Pulakis, Sec. of Transportation  
Hon. R. Kerstetter, Sec. of Agriculture  
Dr. N. J. Palladino, Chairman, Energy Management Panel of  
Governor's Science Advisory Comt. and Dean of the College  
of Engineering, Pennsylvania State Univ.  
Dr. Rosalind Schulman, Professor of Economics, Drexel Univ.  
Jack A. Brizius, Director, Office of State Planning and Dev.  
Hon. Paul J. Smith, Sec. of Labor and Industry  
Hon. William H. Wilcox, Sec. of Community Affairs  
Prof. Timothy Scully, Univ. of Scranton, Dep. Pol. Sci.  
Hon. John O'Connor, Sec. of Commerce

### Executive Director -

William B. Harral  
appointed by the Governor (with the advice and consent of  
the Council.)

### Jurisdiction

The Council is charged with implementing the control and  
coordination necessary to insure the proper management of energy use  
and conservation through the Commonwealth.

### Planning

Energy System Studies  
Policy Studies  
Technical Research



Department of Environmental Resources  
P. O. Box 2351  
Harrisburg, Pennsylvania 17120

Tel: 717-787-2814

#### Authority

Act 275 (12/3/1970), Act 222 (7/31/70), P.L. 372 (1975),  
Air Pollution Control Act, as amended, Purdon's Pennsylvania  
Statutes Annotated, 71 P.S., 1972-1973 Cum. Ann. Pocket Part.

#### Secretary -

Maurice K. Goddard  
Nominated and appointed by the Governor with the consent  
of two-thirds of the Senate.

#### Jurisdiction

DER is the central agency responsible for the regulation  
and development of the Commonwealth's natural resources. The  
Department combines and coordinates the natural resource planning,  
management and regulatory responsibilities of several boards,  
commissions, departments and bureaus under one administration.

#### Planning

- Commonwealth environmental master plan
- Comprehensive air pollution control
- Comprehensive water quality management planning
- Water resources management plans
- Coastal zone management plans
- Sewage Facilities planning
- Solid waste management plans
- Soil conservation plan
- Forest resource planning
- Recreation and park planning

#### Research, Management, Monitoring

- Coal, oil and gas resource studies
- Alternative energy resource development studies
- Radiological surveillance program
- Air quality monitoring
- Water quality monitoring
- Reviews (and comments on) environmental impact studies for  
federal agencies

Department of Environmental Resources (Cont'd)

Reviews local water, waste, and solid waste planning (1)  
Land acquisition  
Forest and recreation management  
Develop baseline data for planning activities

Regulate, Permit, Certificate

Air quality and Noise Control<sup>2</sup>

Temporary Operating  
Operating

Land Protection

Coal Refuse Disposal Area  
Solid Waste Processing and/or Disposal Facilities  
Bituminous Coal Mine Surface Support  
Well Drilling  
Well Pillar  
Well Plugging

Radiological Health

Use or Possession of non-NRC licensed materials  
Use of Radiation Producing Equipment

Surface Mine Reclamation

Drainage  
Blaster's Examination  
Surface Mining (Coal and non-coal)

Water Quality Management

Encroachments  
Water Allocation  
Dam Construction and Maintenance  
Deep Mine Operation  
Industrial Waste  
Sewerage

Resource Management

Occupancy Agreements

Forestry

Prospecting  
Seismic Survey  
Right-of-way  
Fuel Wood  
Stone

Department of Environmental Resources (Cont'd)

Community Environmental Control

Campground and registration  
Public Eating or Drinking Place  
Bottled Water Dealer  
Shellfish Dealer  
Migrant Labor Camp  
Mobile Home Park

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<sup>1</sup>The Department has the authority to require agreement among municipalities concerning the joint use of sewerage systems or treatment facilities.

<sup>2</sup>Philadelphia and Allegheny Counties have autonomous air pollution control authorities.

Public Utility Commission  
North Office Building  
Harrisburg, PA 17120

Tel: 717-787-5207

#### Authority

P. L. 1053, May 1937, Public Utilities Law  
P. L. 160, March 1937  
P. L. 215, October 7, 1976  
P. L. 216, October 7, 1976  
Public Utility Law & Rules contained in Title 52 of Pennsylvania Code

#### Commissioners

Five, ten year terms, appointed by the Governor with the advice and consent of two-thirds of all the members of the Senate

Louis J. Carter, Chairman  
Robert K. Bloom, Commissioner  
Helen B. O'Bannon, Commissioner  
Michael Johnson, Commissioner  
(Vacancy - as of 4/1/77)

#### Jurisdiction

Companies, corporations or persons engaged in furnishing and of the following services for compensation: natural or manufactured gas, gas and oil pipeline transmission, water sewerage collection and disposal, electric, steam, telephone, telegraph, radio-telephone communications, common carriers of passengers or property, motor contract carriers and wharf facilities.

#### Planning

Requires from the utilities contingency and curtailment planning.

Prepares annual electrical supply forecasts (including customer load, utility capacity, and utility reserve) on a ten year basis.

Requires electric and gas companies to file annual conservation reports.

Commission reviews all proposals for electric and gas company plant expansion.

Public Utility Commission (cont'd)

Research, Management, Monitoring

Inspection or examination  
physical properties, materials and facilities  
gas, water and electric meters  
operations

May require  
audits  
joint use of facilities  
uniform system of accounting  
accident reporting  
utility justification for rate increase  
May establish rules and regulations  
Related to  
utility service  
Related to  
emergency outages, curtailments and priorities  
May establish penalties for non-compliance

Regulate, Certificate, Permit

Utility service (1)  
initiation  
extension  
abandonment  
transfer  
issue of securities  
Rates (fair and reasonable)  
changes  
to ultimate consumers  
to public authorities  
Highway crossings of utility facilities  
Eminent domain (2)

(1) "The history of the PUC has shown that its sole basis for granting certificates has been power supply, rates, and service... There is no requirement for a certificate to be obtained before construction".

Environmental Legislation of Public Utilities (1971), Marjorie Bride, University of Pittsburgh, Graduate School of International and Public Affairs.

(2) After a certificate of necessity has been issued by the regulatory commission, the landowner may appeal the granting of that certificate to Commonwealth Court, otherwise, initial condemnation action is taken by the utilities. If any dispute arises between the parties, as to damages, the action is then taken before the Court of Common Pleas.

Commonwealth of Pennsylvania  
Governor's Office of State  
Planning and Development  
510 Finance Building  
P.O. Box 1323  
Harrisburg, PA 17120

Telephone: 717-787-2086

### Authorization

Established by the Governor in 1971. Subsequently the General Assembly has made annual appropriations to the Office, in effect giving it official recognition.

### Boards and Commissions

The Pennsylvania State Planning Board is associated with the Office of State Planning and Development. After several years of inactivity the State Planning Board is being reactivated by the Governor and it is his intention that the Board serve in an advisory capacity to him and to the staff of the Office of State Planning and Development.

### Director

Jack A. Brizius, appointed by the Governor.

### Jurisdiction

The Office of State Planning and Development has statewide jurisdiction as the official State planning agency for Pennsylvania. As a part of the Governor's Office it has contacts with other state agencies and undertakes projects and activities as requested by the Governor.

### Divisions

The Office of State Planning and Development is organized with the following divisions: Administrative Services Division, Economic Development Planning Division, Human Resources Planning Division, Special Projects Division, Natural Resources Planning Division. In addition, there are individuals assigned to the functions of State Planning Board Liaison, Economic Liaison, and Rural Coordinator.

### Planning

The major planning activities of the Office of State Planning and Development include the preparation of a State Land Use Policy, the maintenance of the State Recreation Plan, economic development planning, economic and demographic projection studies, human resources planning, and special projects planning based on specific special assignments given to the Office by the Governor.

## Commonwealth of Pennsylvania

### Research

Research activities carried on by the Office of State Planning and Development include items relevant to the planning responsibilities listed above.

### Regulations

The Office of State Planning and Development has no regulatory activities.

Department of Transportation  
Transportation and Safety Bldg.  
Harrisburg, PA 17120

Tel: 717-787-7357

#### Associated Boards and Commissions

State Transportation Commission  
State Transportation Advisory Committee  
Navigation Commission  
Railroad Advisory Committee  
Aviation Advisory Committee

#### Authority

Act No. 120, May 6, 1970; the Act of April 29, 1959 (P.L. 58);  
Act No. 7, January 22, 1968; and Act No. 8, January 22, 1968.

#### Secretary -

George F. Pulakis (Acting)  
Appointed by the Governor with the advice and consent  
of the Senate.

#### Jurisdiction

The Department of Transportation is to develop programs and to assure; adequate, safe, and efficient transportation facilities and services at reasonable costs to the citizens of the Commonwealth; and that the planning and development of such services and facilities shall be coordinated by the Department with overall responsibility for balanced transportation policy, research, planning and development.

#### Planning

Transportation Policies for Pennsylvania (1970)  
Mass transit  
Port planning  
Prepare six year capital construction plan  
Commuter rail system planning  
Urban transportation planning  
State (and Regional) highway planning  
Railroad reorganization planning  
Aviation (and regional air) development planning

#### Research, Management, Monitoring

General transportation and operator management  
Safety statistics (accident)  
Traffic volume studies



Department of Transportation (Cont'd)

Flow and shipping studies

Railroad and aviation studies

Supervise and control transportation related construction work

Enter into contracts for transportation related construction,  
maintenance and repair

Car pooling

Regulatory

PenDOT may promulgate rules and regulations pertaining to intrastate transportation and shipment of hazardous materials

Regulate shipment of hazardous materials

Register motor vehicles, tractors, trailers and semi-trailers

Licenses motor vehicles, tractors

Licenses operators

Licenses river pilots

Licenses aircraft and airports

Establishes size and weight limits (shipping)

Eminent domain (derived from the Constitutional Powers of  
the State)

Public Utilities Commission  
104 North Office Bldg.  
Harrisburg, Pa. 17120

Tel: 717-787-5207

#### Authority

P. L. 1053, May 1937, Public Utilities Law  
P. L. 160, March 1937

#### Commissioners -

Five, ten year terms, appointed by the Governor with the advice and consent of two-thirds of all the members of the Senate

James M. Kelly - Chairman  
Robert Bloom  
Louis J. Carter  
two vacancies

#### Jurisdiction

Companies, corporations or persons engaged in furnishing any of the following services for compensation: natural or manufactured gas, gas and oil pipeline transmission, water sewerage collection and disposal, electric, steam, telephone, telegraph, common carriers of passengers or property, motor contract carriers and wharf facilities.

#### Planning

Requires from the utilities contingency and curtailment planning.

Prepares annual electrical supply forecasts (including customer load, utility capacity, and utility reserve) on a ten year basis.

#### Research, Management, Monitoring

Inspection or examination  
physical properties, materials and facilities  
gas, water and electric meters  
operations

Public Utilities Commission (Cont'd)

- May require
  - audits
  - joint use of facilities
  - uniform system of accounting
  - accident reporting
  - utility justification for rate increase
- May establish rules and regulations
- Related to
  - utility service
- Related to
  - emergency outages, curtailments and priorities
- May establish penalties for non-compliance

Regulate, Certificate, Permit

- Utility service (1)
  - initiation
  - extension
  - abandonment
  - transfer
  - issue of securities
- Rates (fair and reasonable)
  - changes
  - to ultimate consumers
  - to public authorities
- Highway crossings of utility facilities
- Eminent domain (2)

(1) "The history of the PUC has shown that its sole basis for granting certificate has been power supply, rates, and service... There is no requirement for a certificate to be obtained before construction".

Environmental Legislation of Public Utilities (1971), Marjorie Bride, University of Pittsburgh, Graduate School of International and Public Affairs.

(2) After a certificate of necessity has been issued by the regulatory commission, initial condemnation action is taken by the utilities. If any dispute arises between the parties the action is then taken before the Court of Common Pleas.

Virginia

State Energy Office

Virginia Energy Office  
823 E. Main Street  
Room 300  
Richmond, VA 23219

Louis R. Lawson, Jr.  
804-770-8451

State Government Contact For Energy Facility Siting

Division of Public Utilities  
State Corporation Commission  
P. O. Box 1197  
Richmond, VA 23209

Ernest Jordan, Jr.  
804-786-3614

State Government Contact For Comprehensive Land  
Use Planning

Division of State Planning &  
Community Affairs  
1010 James Madison Building  
109 Governor Street  
Richmond, VA 23219

Stanley Kidwell  
804-77 04966

State Government Contact for Coastal Zone Management

Division of State Planning &  
Community Affairs  
Richmond, VA 23219

B. C. Leymes, Jr.  
804-770-7652

State Government Contact For Environmental Impact  
Assessments:

Council on the Environment  
Ninth Street State Office Building  
Richmond, VA 23219

Ms. Susan Wilburn  
804-770-2189

Virginia (Cont'd)

State Government Contact For Public Utility Regulation

State Corporation Commission  
P. O. Box 1197  
Richmond, VA 23209

Ernest Jordan, Jr.  
804-786-3614

West Virginia

State Energy Office

West Virginia Fuel & Energy Office  
1262½ Greenbrier Street  
Charleston, WV 25311

John D. Anderson  
304-348-8861

State Government Contact for Energy Facility Siting

Department of Planning & Development  
Capitol Building  
Charleston, WV 25205

Jeff Herholdt  
304-348-2300

State Government Contact for Comprehensive Land  
Use Planning

Department of Planning & Development

Robert Gall  
304-348-2246

State Government Contact for Environmental  
Impact Assessment

State Clearinghouse  
Capitol Building  
Charleston, WV 25305

Robert V. Barill  
304-348-3878

State Government Contact for Public  
Utility Regulation

Public Service Commission  
Capitol Building  
Charleston, WV 25305

Brooks E. Smith  
304-348-2163

## Virgin Islands

Director of the Budget

Justin Moorhead

Administers the Virgin Islands Energy Program

VI Planning Office

Director, Thomas Blake

Administers Land Use planning, Coastal Zone planning and the Antillean Regional Commission.

Department of Conservation and Cultural Affairs

Commissioner, Viridin Brown

Administers shoreline and earth change permits, environmental assessments, and is scheduled to become the implementing agency for the Coastal Zone Management Plan.

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