



National Infrastructure Simulation & Analysis Center

## Modeling and Analysis Team

Steve Conrad

Walt Beyeler

Dick Thomas

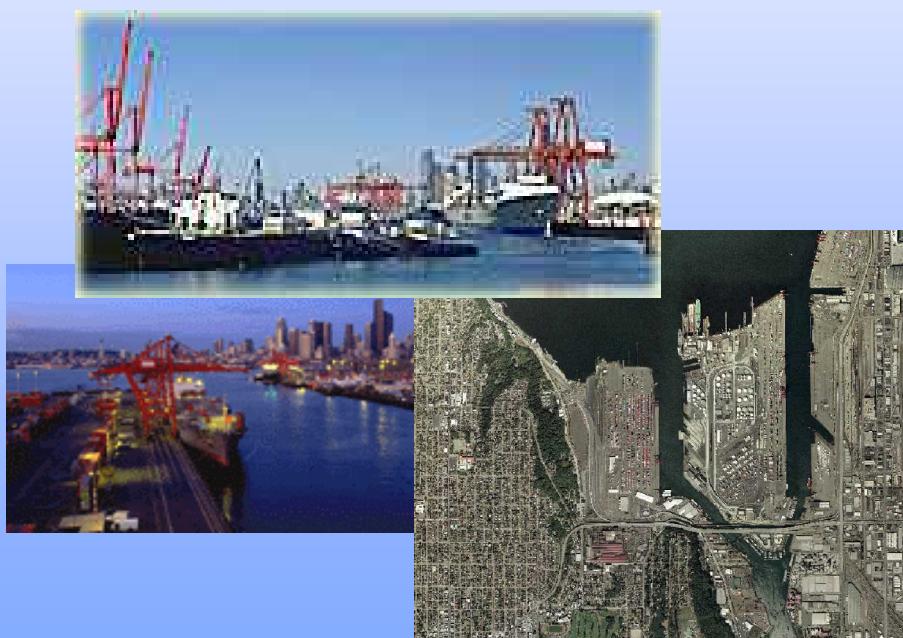
Tom Corbet

Theresa Brown

Gary Hirsch

Chris Hatzi

# Simulating Port Security and the impact on Maritime Commerce



# Port Operations Simulator

*Security solutions to the container shipping challenge should recognize that, in many cases, commerce, including essential national security materials, must continue to flow...*

*Stifling commerce to meet security needs simply swaps one consequence of a security threat for another – The National Strategy for the Protection of Critical Infrastructures and Key Assets, February 2003*

## Our Goal

- Build a computer model to facilitate finding the right balance between security and economic interests.
- We track:
  - Cargo
  - Costs
- Understanding the robustness of port to disruptions.



# Pacific Northwest Collaborations

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- Worked with numerous individuals to design and parameterize the port models, identify analyses and workshop content:
  - Pacific Northwest Economic Region,
  - Regional Maritime Security Coalition,
  - US Coast Guard,
  - Bonneville Power,
  - Ports of Seattle and Portland,
  - Cities of Seattle and Portland
  - University of Washington,
  - Lucent,
  - Transportation Strategies International and
  - Creative Learning Environments
- Initial iteration of model development culminated in workshops in Portland and Seattle



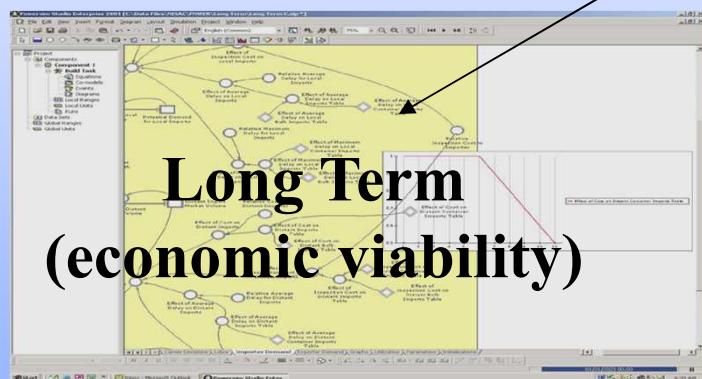
# NISAC Pacific Northwest Port Simulators

Two time scales of interest

- short term (several months)
- long term (several years)

Security  
Enhancement

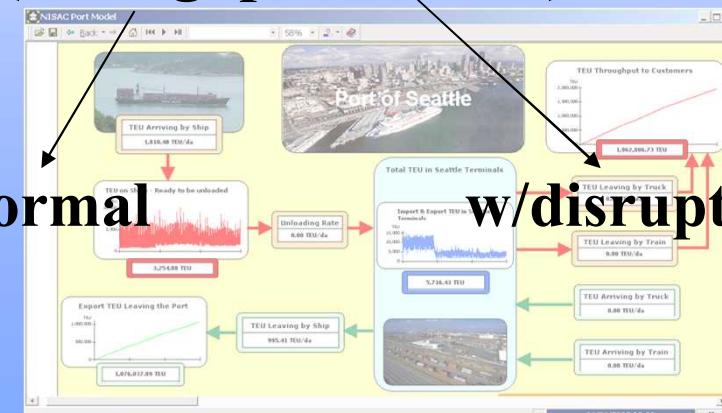
Policy



Long Term  
(economic viability)

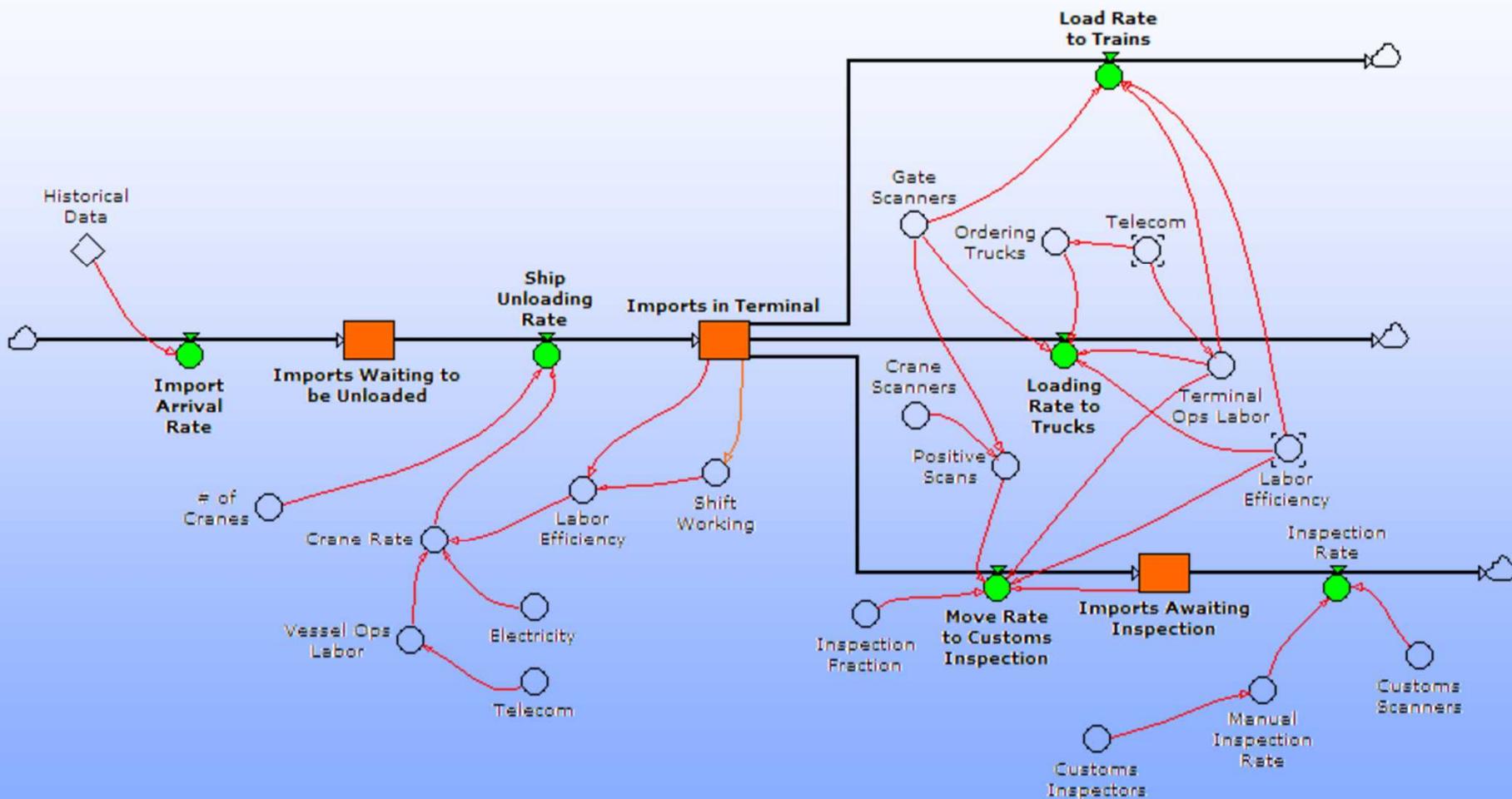
Short Term  
(throughput & costs)

normal



w/disruption

# Short Term Cargo Flow Model





# Port Operations Model for a Port like Seattle



To operate this model, click on the "Model Overview" button and then use the model operations buttons to start and stop the model or to run it on a step-by-step basis. The "Model Overview" screen should be used as the home base for running the model, but the model can be run from any screen. Click the help button on menu bar the to get more info on running models.

The model must be started before any parameters can be changed. Parameters can be changed anytime the model is running. To make a change for the whole model run, click the single step control, make the changes, and then click the run control. On most of the graphs, a mouse click will "drill down" to a more detailed screen

## Model Controls

**Model  
Overview**

**Labor**

**Port  
Logistics**

**Infrastructure  
Disruptions**

**Security**

**Costs**

[About this Model](#)

[About NISAC](#)

Long Term Model  
Inputs



# Disruptions

## Four canned disruptions

- **Electric Power**
- **Telecommunications**
- **Port Security**
- **Threat/shutdown**
- **Labor**

**Infrastructure Disruption Controls**

**Scripted Disruptions**

These Scripted Disruption switches will create a programmed infrastructure disruption in each of the major infrastructures affecting the port. This scripted disruption will occur in a specific part of the year for a determined length of time.

**Electric Power Disruption Event**

An avalanche in the Cascades takes out two major transmission lines.

Onset - March 1st

Impact - Rolling blackouts occur for 5 days reducing productivity of both the day and night shifts by about half. Because the hoot shift occurs outside of any peak power usage periods, it is unaffected.

cost disruption at port  
10.82 \$M

**Telecommunications Disruption Event**

A fire destroys all the switches in a single building downtown. The cable vaults in the basement remain operational and unaffected office space in the building is converted to house the replacement switches.

Onset - July 1st

Impact - Both wireline and wireless communications are severely impacted for 1 week. In the first day or so, this impacts the ability to assemble labor, pilots, tugs, linesmen, and others, but workarounds are implemented fairly quickly. However, this disruption more persistently affects the logistical communications needed to (1) deliver cargo by truck to the port; and, (2) truck import cargo off the terminal. Following the first week, telecommunication gradually recover over the next three weeks. In all, it is a month before telecommunications fully recover.

**Port Closure Event**

Port close port?

|     |
|-----|
| NO  |
| YES |

2.00 day

0 2 4 6 8 10 day

How long will the port remain closed?

A dirty bomb is discovered during a Customs inspection at another West Coast port.

Onset - May 1st

Impact - The users are able to specify the duration of port closure. If they like, they can increase the amount of customs inspections after the event.

**Labor Disruption Event**

A strike or lockout occurs.

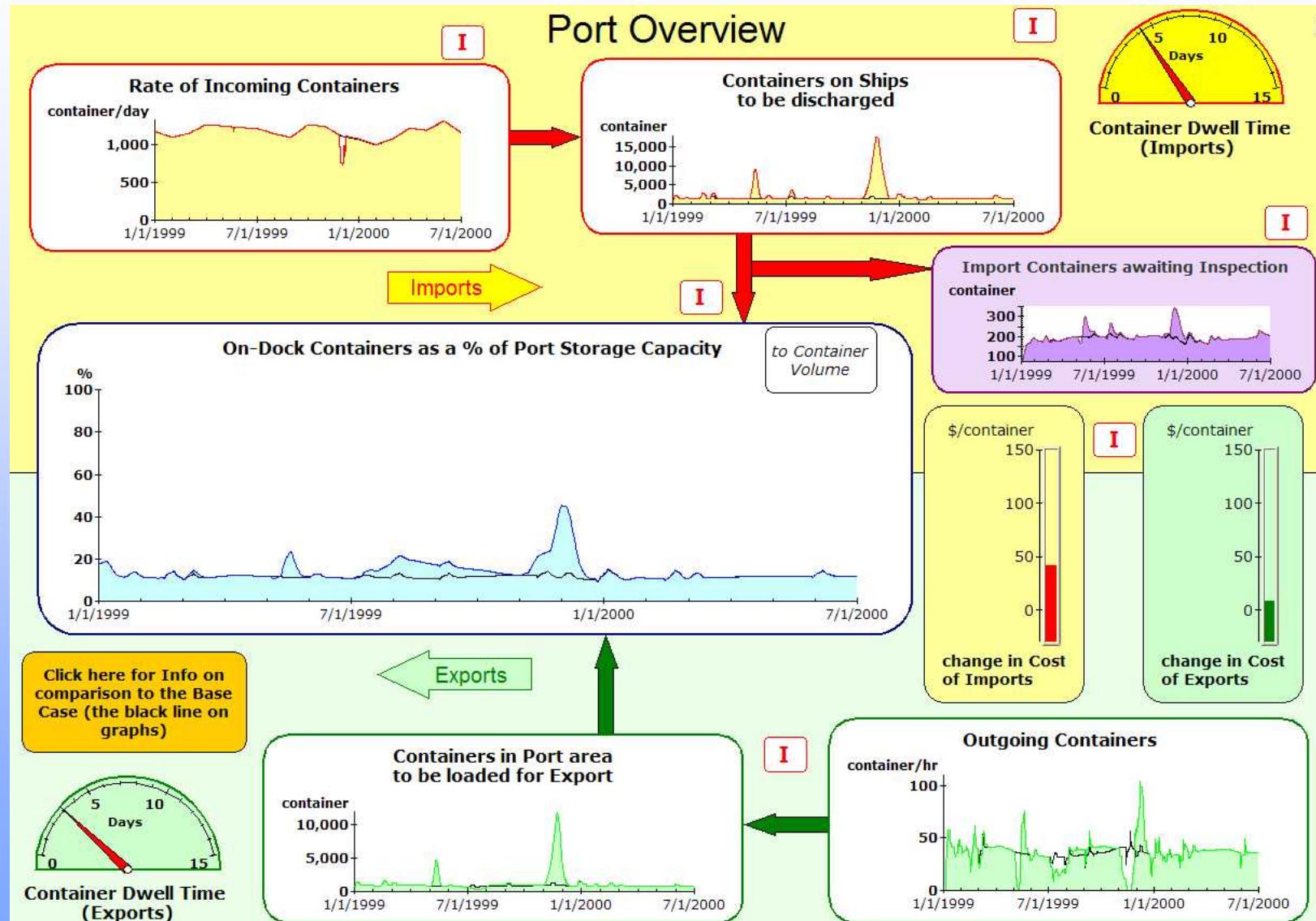
Onset - November 1st

Impact - In the first week, throughput is significantly affected as "work to rules" is imposed. Then, a strike or lockout occurs for the following 2 weeks.

**Labor Disruption Script**

|         |
|---------|
| normal  |
| DISRUPT |

# Effects of Disruptions



# Some Example Security Screens

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## Security Controls

Inspection Controls

CTPAT

CSI

Container Seals

24-Hour Rule

Put Scanners at

Gates

Cranes

Customs

Scanners - These are radiological, chemical, and/or biological scanners/sniffers. They are able to detect (with some error) the presence of dangerous materials. Better quality scanning units may be more costly to purchase, but may provide lower error rate, increasing the ability to differentiate between real and false positives.



## Scanners at Gates

### Scan Trucks at Gates?

I

yes

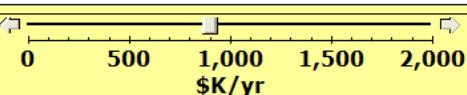
no

Scanners - These are radiological, chemical, and/or biological scanners/sniffers. They are able to detect (with some error) the presence of dangerous materials. Better quality scanning units may be more costly to purchase, but may provide a lower error rate, increasing the ability to differentiate between real and false positives. We have assumed that all containers having a positive result are sent to customs for more intensive inspection.

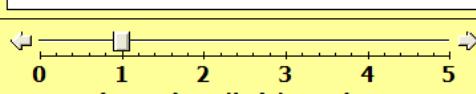
Click here to set Costs for Container Scanners, Radiation Sensors, and Explosives Detectors

I

900.00 \$K/yr



1.00 (container/hr)/gate lane



The effect of Gate Scans is a reduction in the number of gate moves per hour per lane

55.00 container/shift

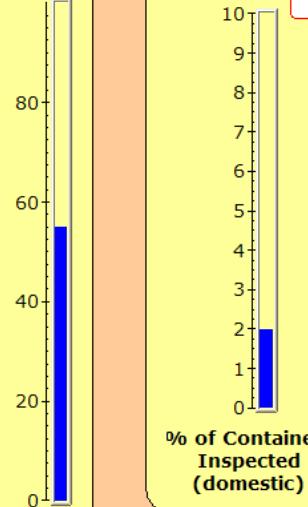
container/shift

I

2.00 %

%

I



For every 1% of containers to be inspected at this port, the capacity to inspect at least 26 TEU per shift is required.

## Scan Rail Cargo?

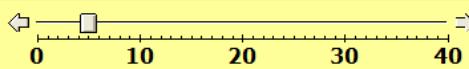
### Scan Rail Cargo?

NO

YES

I

5.00



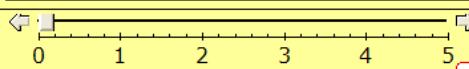
55.00 container/shift

container/shift

I

Manual Inspection Rate

0.10 %

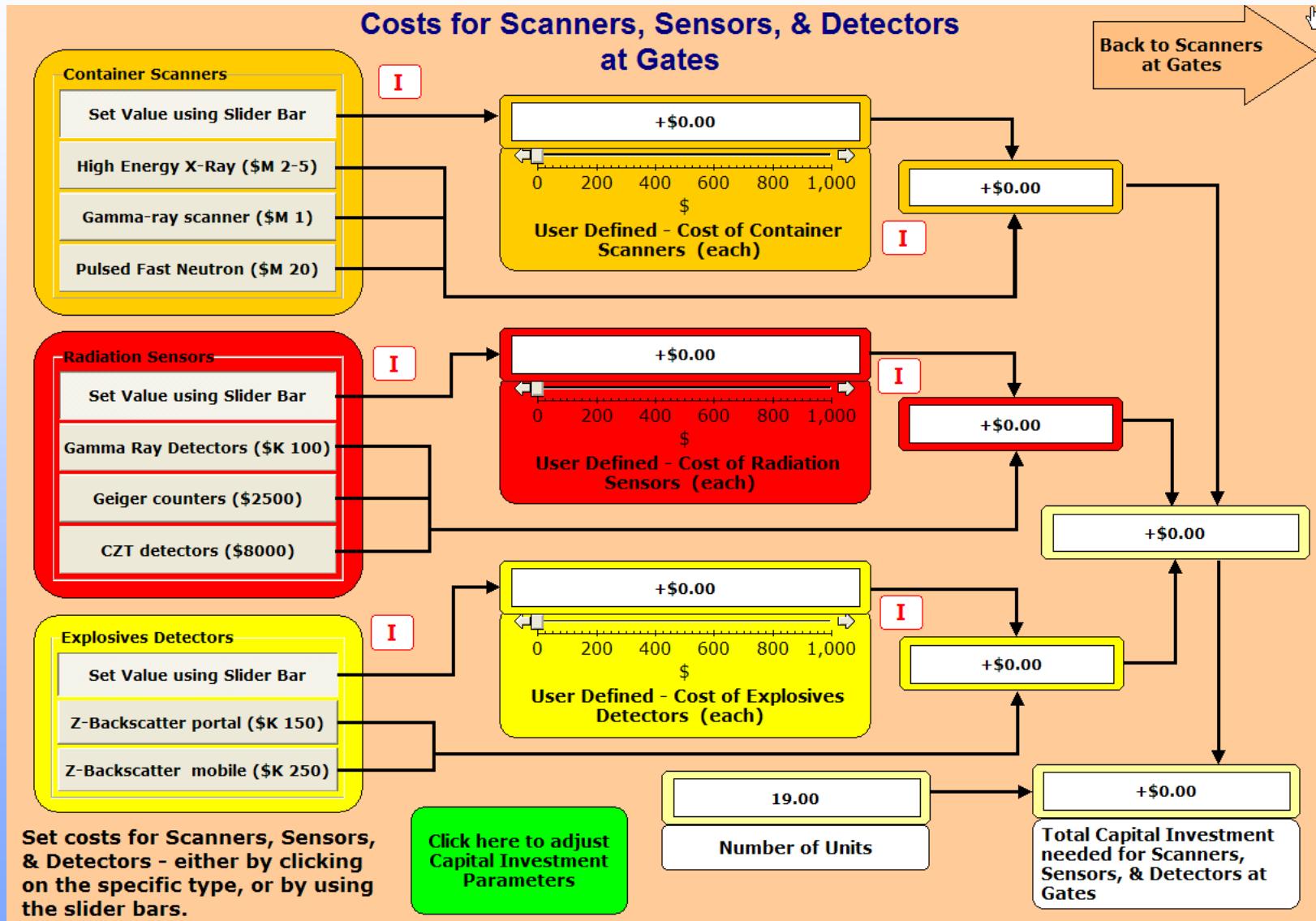


### Put Scanners at

Customs

Cranes

## Costs for Scanners, Sensors, & Detectors at Gates



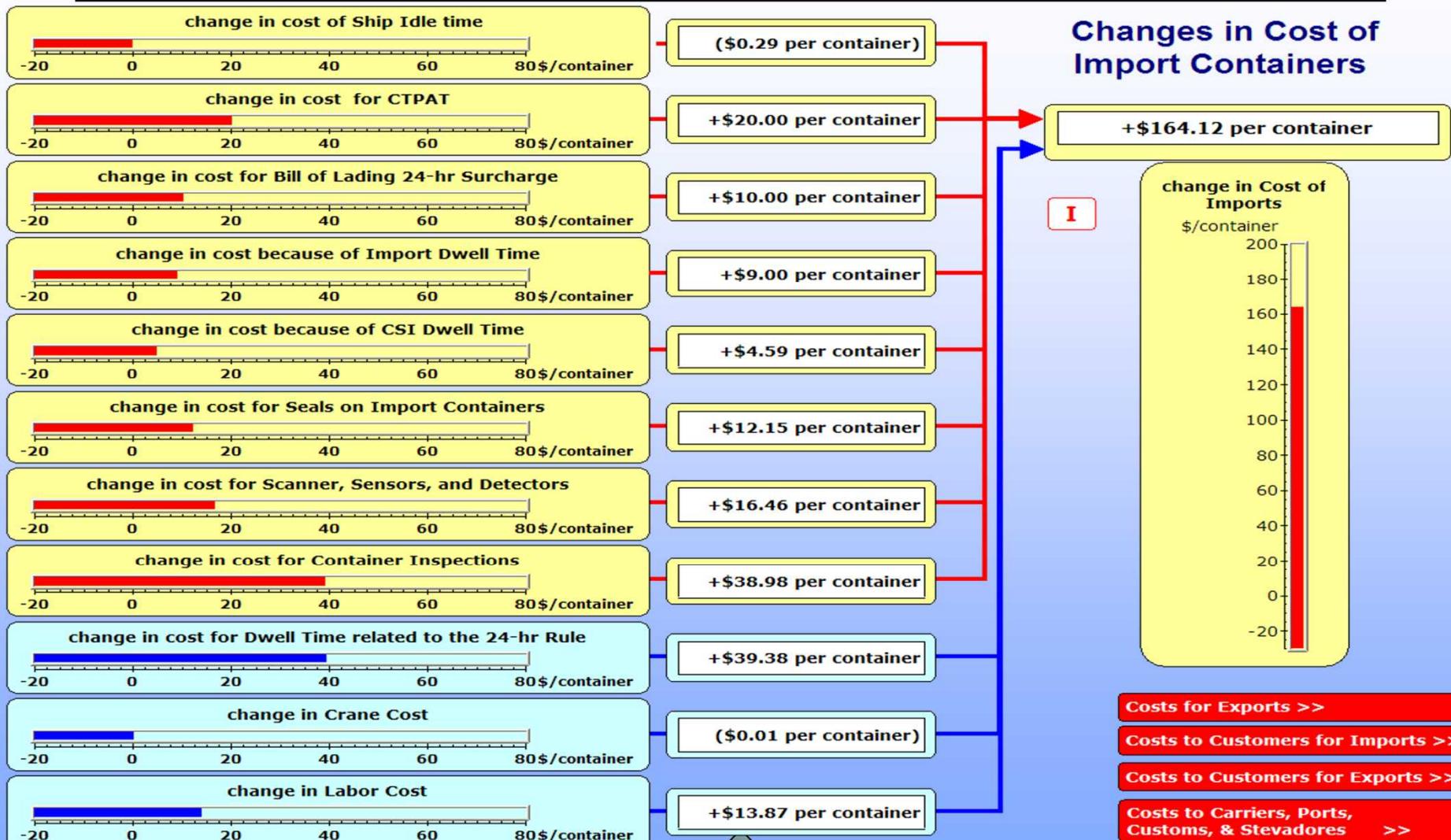
**Set costs for Scanners, Sensors, & Detectors - either by clicking on the specific type, or by using the slider bars.**

**Click here to adjust  
Capital Investment  
Parameters**

**Number of Units**

## Total Capital Investment needed for Scanners, Sensors, & Detectors at Gates

# Example Results



# The Seattle and Portland Workshops

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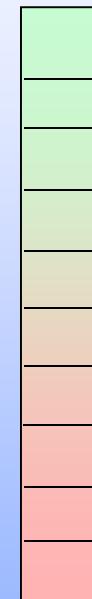
# Some Workshop Observations

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- The short-term operations model provided a tangible grounding for many of the participants.
- Some workshop groups developed novel, insightful, dynamic inspection strategies (that we'd have never come up with).
- There is no consensus about what constitutes adequate security. The workshop groups:
  - Produced a very wide range of comprehensive security policies.
  - Resisted qualitatively ranking security policies.

Security upgrade decisions seem to be being made without analyses. Nobody really knows how much security they are buying.

Complete Security



No Security

# Conclusions

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- Security costs did not have the large negative impact they anticipated. Volume grew over time, but growth rates can be retarded by differential security effects.
- Scanners can impede operations relative to ports without them. This can impose significant competitive costs.
  - Subsidizing capital costs makes little difference – important effect is the additional time/labor caused by operating scanners at the gate and by inspection of detects.
- Imposing uniform measures help maintain balance among ports.
- An effective strategy for ports in the current environment
  - Accept security measures that are imposed across all ports
  - Resist any proposals to add security measures that are over and above the lowest common denominator
- An effective strategy for homeland security
  - Explicitly show the benefits to adding security
  - Add security evenly across ports
  - Be prepared to handle logistical side effects BEFORE imposing new security measures

