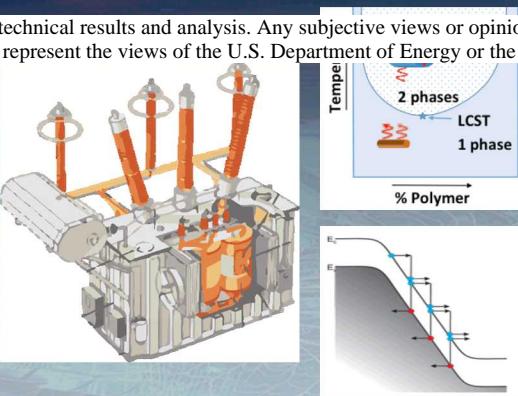


This paper describes objective technical results and analysis. Any subjective views or opinions that might be expressed in the paper do not necessarily represent the views of the U.S. Department of Energy or the United States Government.



Sandia's Research in Electric Grid Resilience: Emphasis on Grid Cyber Security

24 May, 2018

Presentation to the Emergency Management Issues
Special Interest Group

Charles Hanley
Sr. Manager
Grid Modernization and Resilient Infrastructures

Exceptional service in the national interest



Sandia National Laboratories is a multimission laboratory managed and operated by National Technology and Engineering Solutions of Sandia, LLC, a wholly owned subsidiary of Honeywell International, Inc., for the U.S. Department of Energy's National Nuclear Security Administration under contract DE-NA0003525.



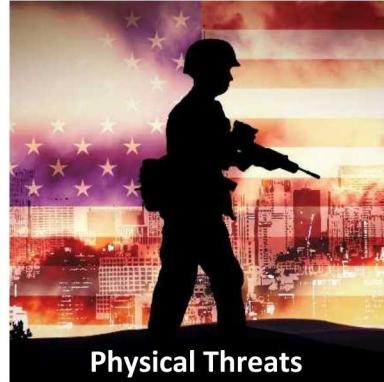
Outline of this Presentation

- National recognition of the need for resilience
- Brief introduction to Sandia's grid modernization work
- The development of resilience metrics
- Applying these metrics – several scenarios
- Deeper dive: cybersecurity for the grid



External Drivers for a Modern Grid

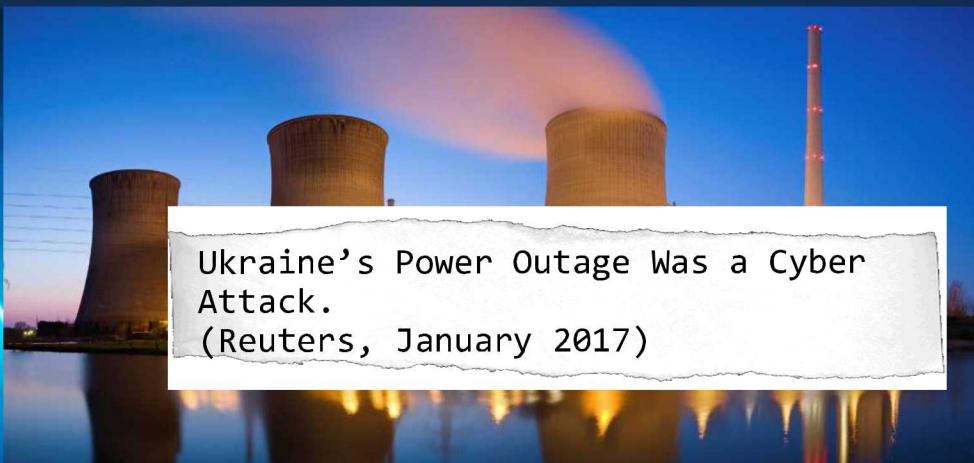
Our 21st Century needs a 21st Century grid to adapt to new threats, energy sources, and economic drivers.



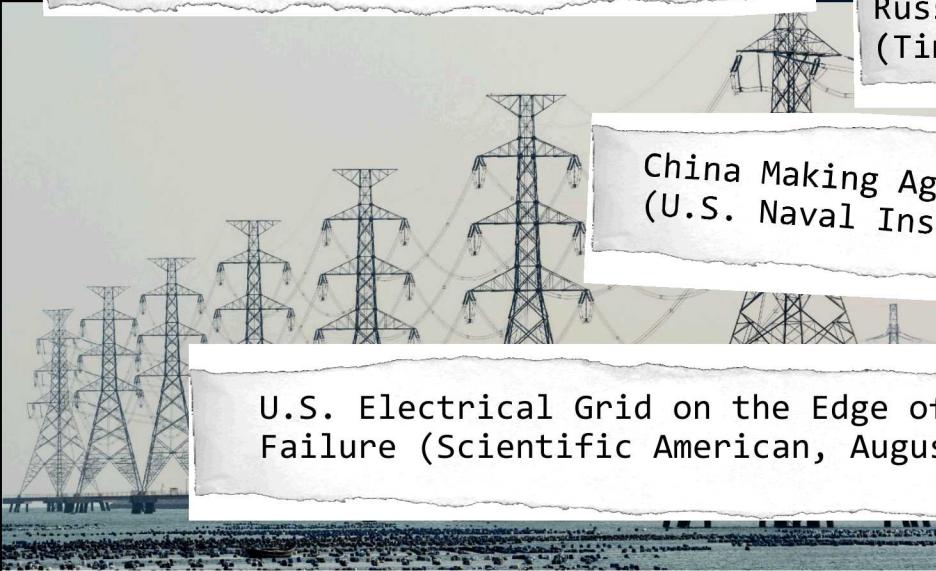
Energy is Integral to National Security



After Hurricane Maria, Puerto Rico's Grid Needs a Complete Overhaul
(Science, September 2017)



Ukraine's Power Outage Was a Cyber Attack.
(Reuters, January 2017)



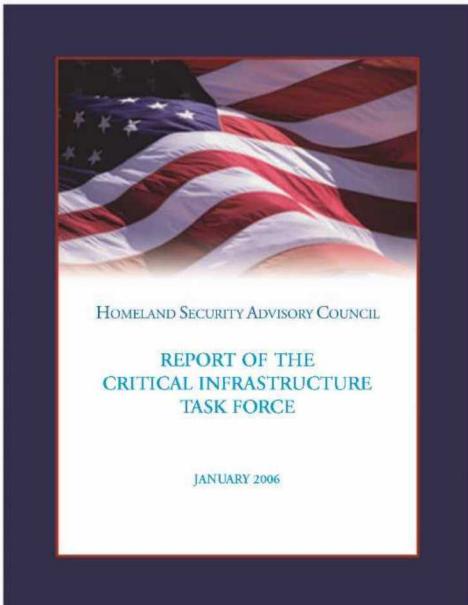
U.S. Electrical Grid on the Edge of Failure
(Scientific American, August 2013)

Russian Hackers Are Attacking the U.S. Energy Grid
(Time, March 2018)

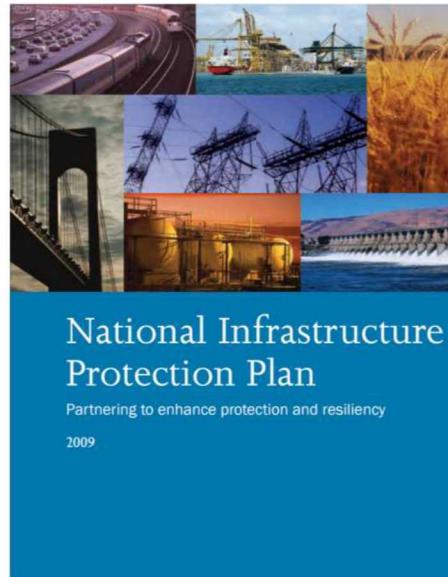


China Making Aggressive Moves in the Arctic
(U.S. Naval Institute News, April 2018)

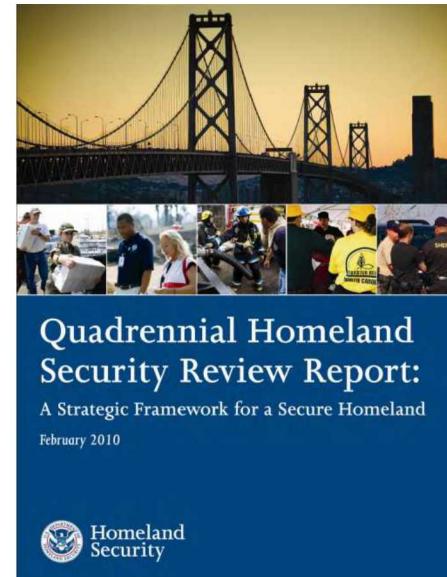
Emergence of Resilience as National Security Priority



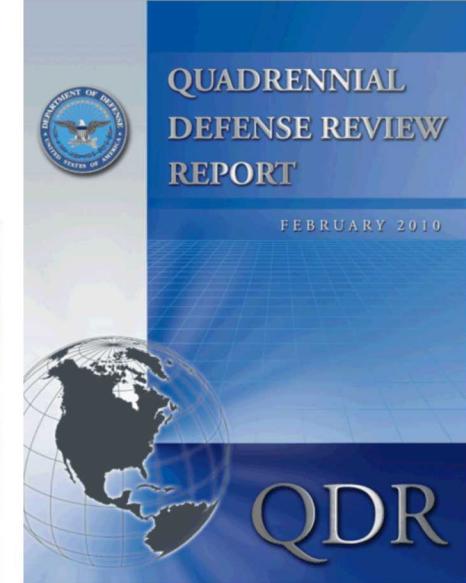
2006: a call for resilience



2009: resilience elevated to same level of importance as protection



2010: Mission 5- “ensuring resilience to disasters”



2010: “Increase the resiliency of U.S. forward posture and base infrastructure”

Emergence of Resilience as National Security Priority (2)

NATIONAL SECURITY STRATEGY

May 2010



2010: advance US interests by
“Strengthen[ing] Security & Resilience at Home”



2011: Definition of success- “a secure and resilient nation...”

Elements of preparedness include prevention, protection, mitigation, response, and recovery

2012: Strategic goal 2 (of 2)-
“Foster a resilient supply chain”

NATIONAL STRATEGY FOR GLOBAL SUPPLY CHAIN SECURITY

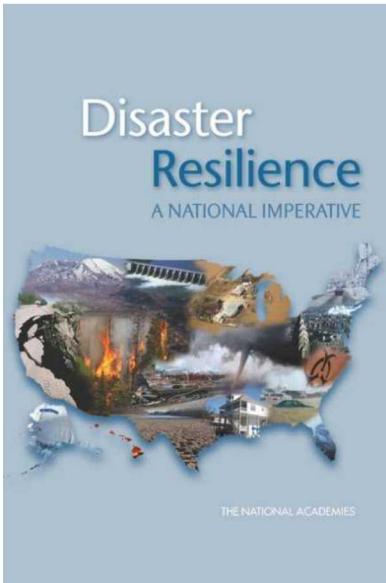
JANUARY 2012



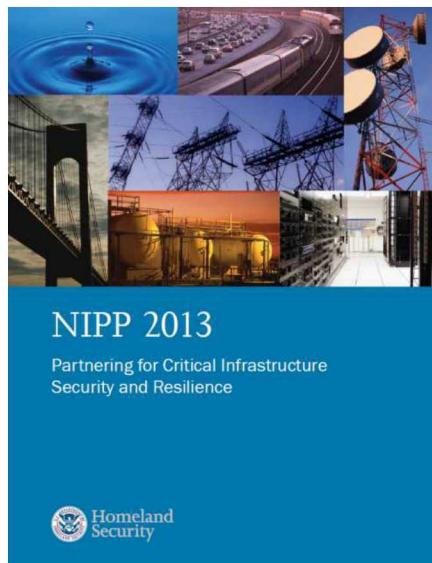
PPD-21 Critical Infrastructure Security & Resilience

2013: “advances a national unity of effort to strengthen and maintain secure, functioning, and resilient critical infrastructure”

Emergence of Resilience as National Security Priority (3)

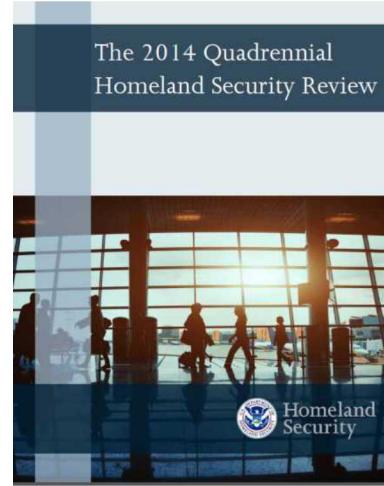


2012: “recommendations about the necessary approaches to elevate national resilience to disasters in the United States”

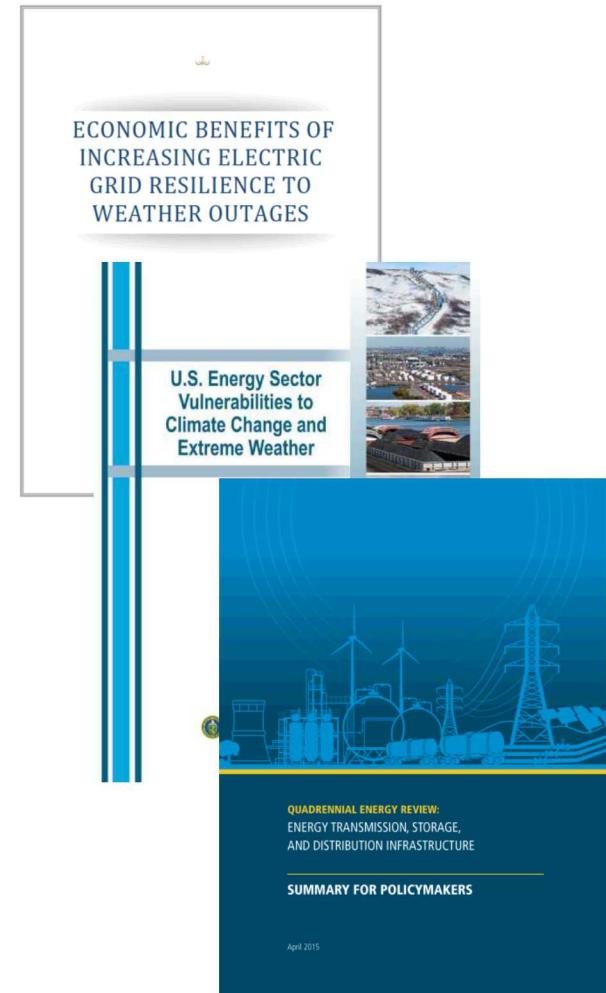


2013: Partnering for Critical Infrastructure Security and Resilience

2014 QDR has increased emphasis on resilience of space systems and supporting infrastructure



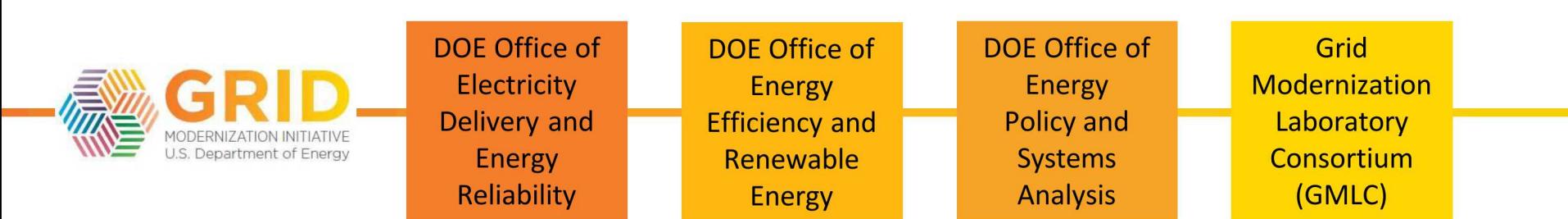
2014: “a more focused, collaborative Departmental strategy, planning, and analytic capability”



2013-2015: increased emphasis by DOE on resilience of the grid and energy infrastructure

DOE Grid Modernization Initiative

- The Grid Modernization Initiative (GMI) works across the U.S. Department of Energy (DOE) to create the modern grid of the future. A modern grid must have:
 - Greater **RESILIENCE** to hazards of all types
 - Improved **RELIABILITY** for everyday operations
 - Enhanced **SECURITY** from an increasing and evolving number of threats
 - Additional **AFFORDABILITY** to maintain our economic prosperity
 - Superior **FLEXIBILITY** to respond to the variability and uncertainty of conditions at one or more timescales, including a range of energy futures
 - Increased **SUSTAINABILITY** through energy-efficient and renewable resources.

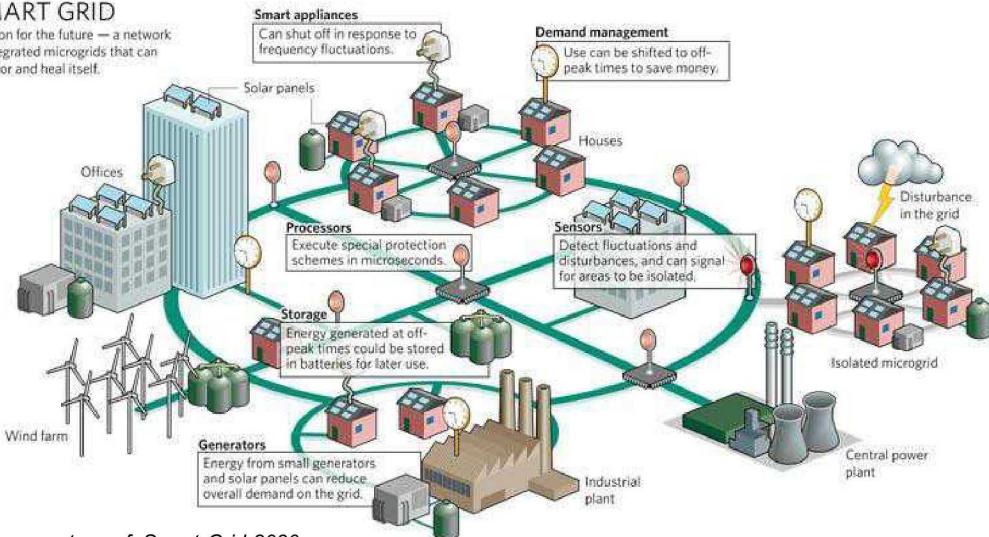


Sandia's Future Grid Vision

- *A world of interdependent and variable distributed systems that are optimized at multiple scales – including transmission – to maximize local resources in providing secure, resilient, and clean energy to all users at all times.*

SMART GRID

A vision for the future — a network of integrated microgrids that can monitor and heal itself.



Picture courtesy of: Smart Grid 2030

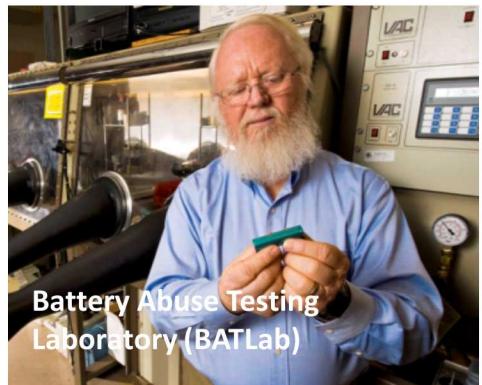
Our capabilities support this vision:

- DER and renewable energy integration
- Power electronics and controls
- Secure and scalable microgrids
- Advanced grid analytics/complex systems
- Infrastructure interdependencies
- Cyber and physical security
- Embedded sensors, information processing, and secure manufacturing
- Energy storage systems

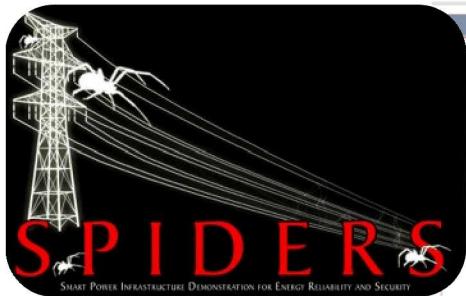
Sandia's Grid Modernization Program Approach



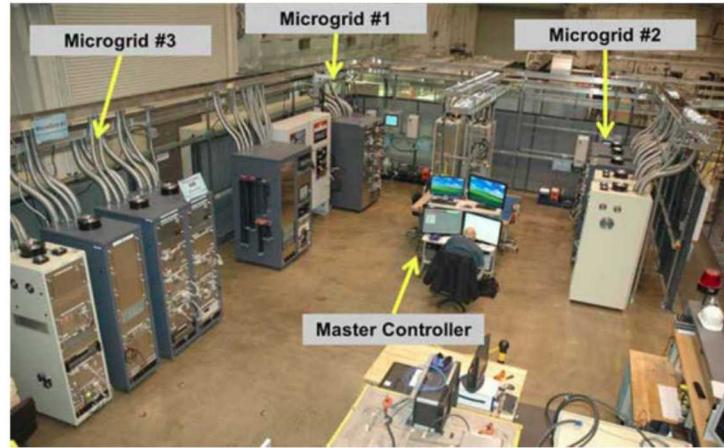
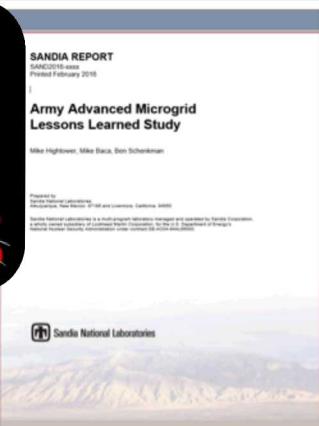
Sandia Labs & Facilities for Grid Mod Work



Our Microgrid Work Began with Energy Assurance for Military Missions



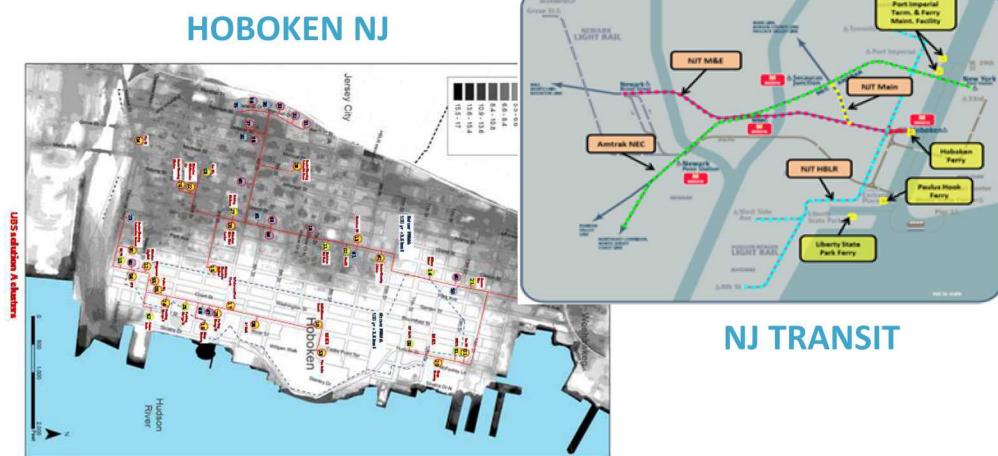
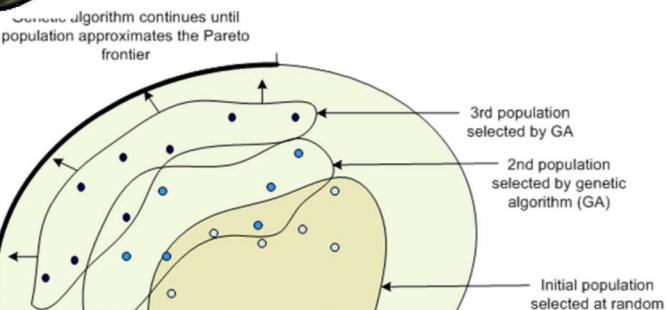
2015 JCTD TEAM OF THE YEAR AWARD



SECURE, SCALABLE MICROGRID GRAND CHALLENGE LDRD



SANDIA'S MICROGRID DESIGN TOOKIT



Defining Resilience



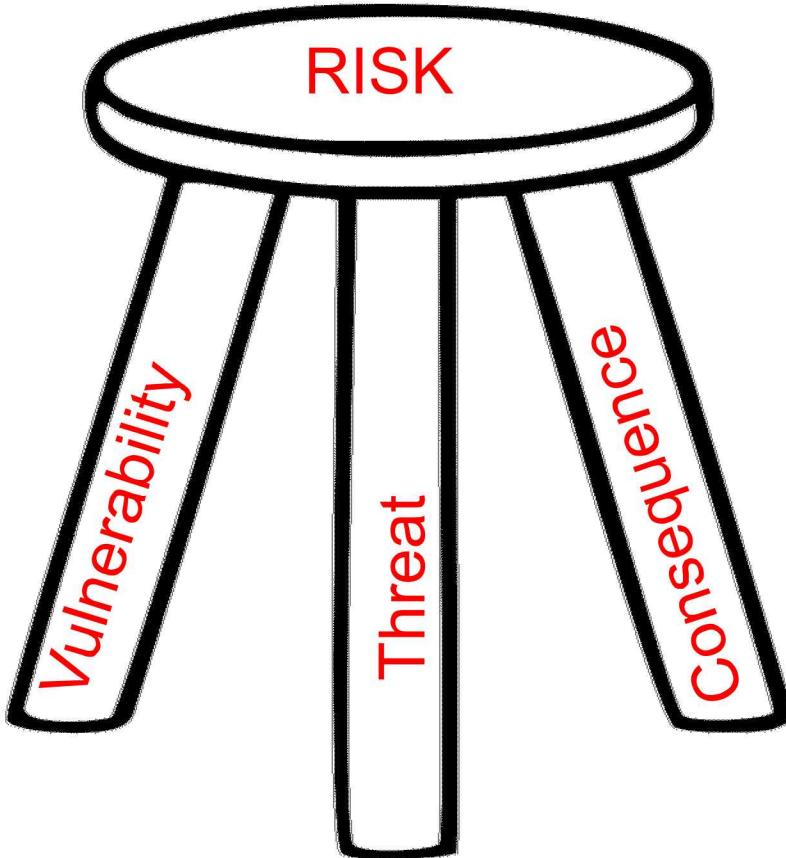
“The term ‘resilience’ means the ability to prepare for and adapt to changing conditions and withstand and recover rapidly from disruptions. Resilience includes the ability to withstand and recover from deliberate attacks, accidents, or naturally occurring threats or incidents.” -Resilience definition from PPD-21

Sandia adds two words: “system” and “measure.”

“Without some numerical basis for assessing resilience, it would be impossible to monitor changes or show that community resilience has improved. At present, no consistent basis for such measurement exists...”

-Disaster Resilience: A National Imperative, National Academy of Sciences

Resilience: A Risk-Based Approach



Probability of Consequences =
 $f(\text{vulnerability}, \text{threat})$

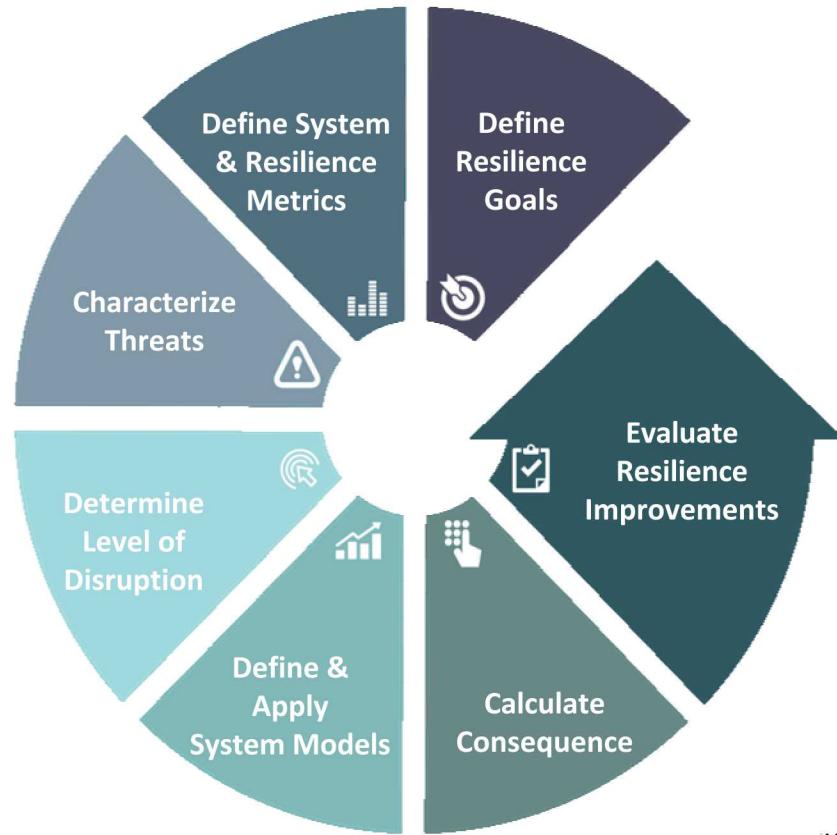
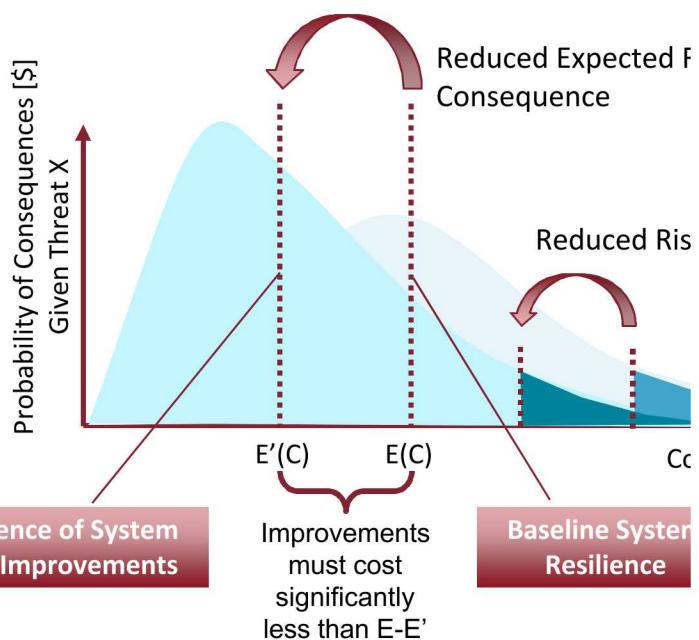
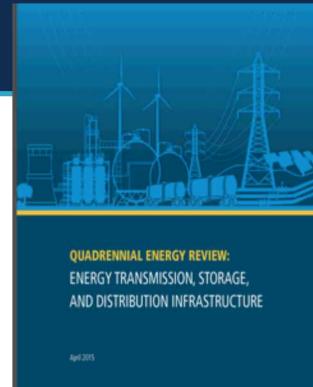
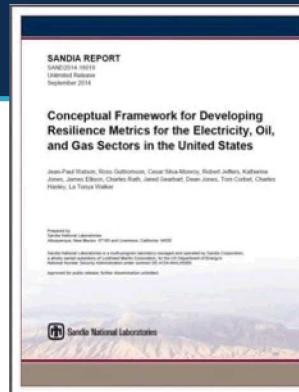
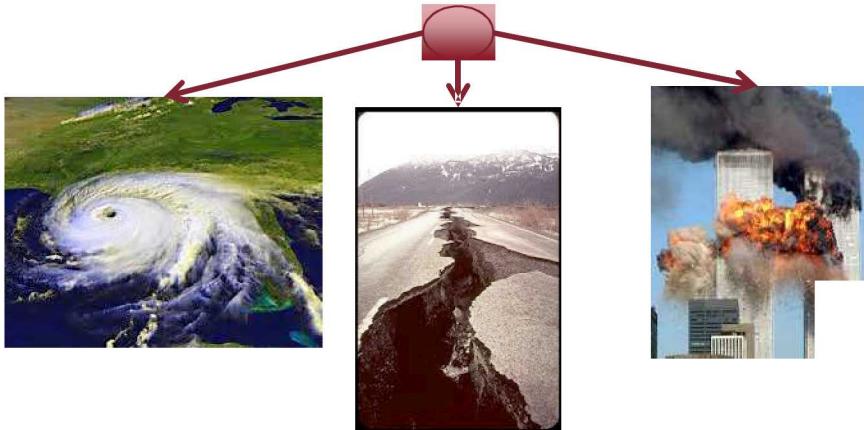
Resilience versus Reliability

Differentiating reliability and resilience is important

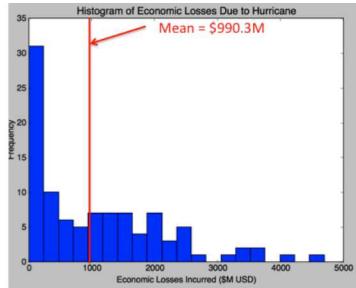
- Reliability is compulsory
- Reliability is related to rate recovery
- Adoption of resilience metrics will be easier if reliability definitions remain as-is

Reliability	Resilience
High Probability, Low Consequence (SAIDI/SAIFI exclude storm data)	Low Probability, High Consequence
Not risk based	Risk Based, includes: Threat (you are resilient to something) System Vulnerability (~reliability) Consequence (beyond the system)
Operationally, You are reliable, or you are not [0 1]. Confidence is unspecified	Resilience is a continuum, confidence is specified
Focus is on the measuring impact to the system	Focus is on measuring impact to humans

Resilience Analysis Approach is Threat-Based, Rigorous, and Quantifiable

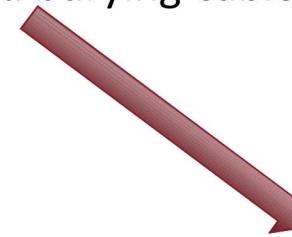


Ex: How Should We Invest \$100M for a resilient grid infrastructure?

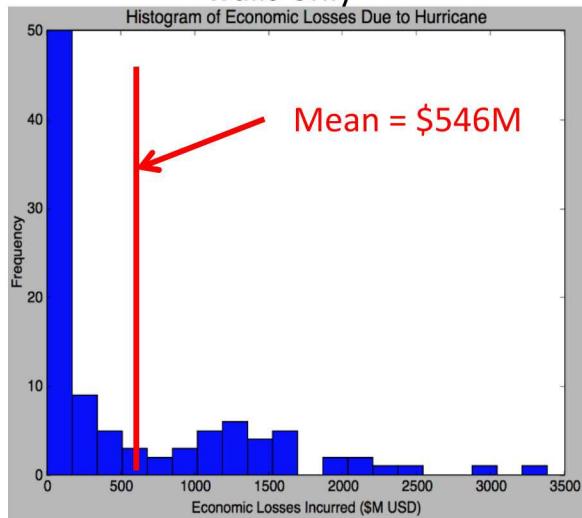


Baseline
mean was
\$990M

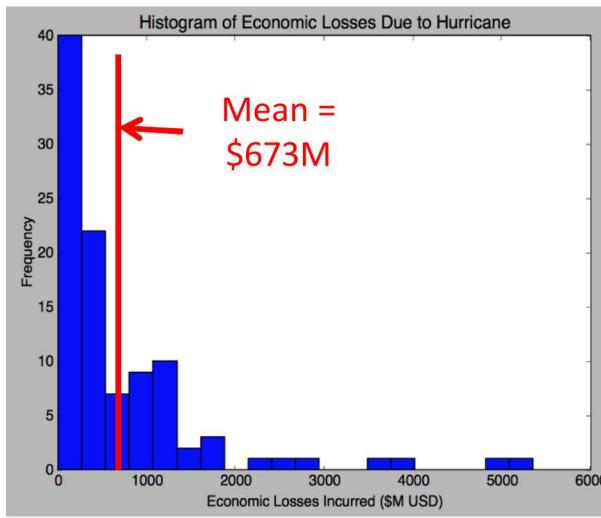
Invest the same \$100M in both
flood walls and burying cables



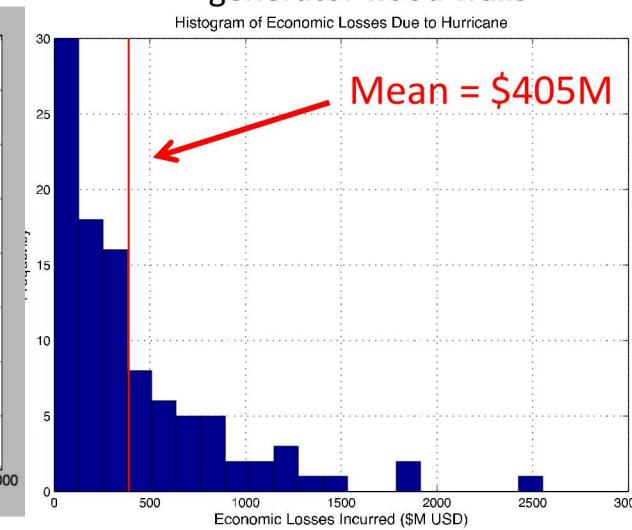
\$100M of generator flood
walls only



\$100M of burying lines only

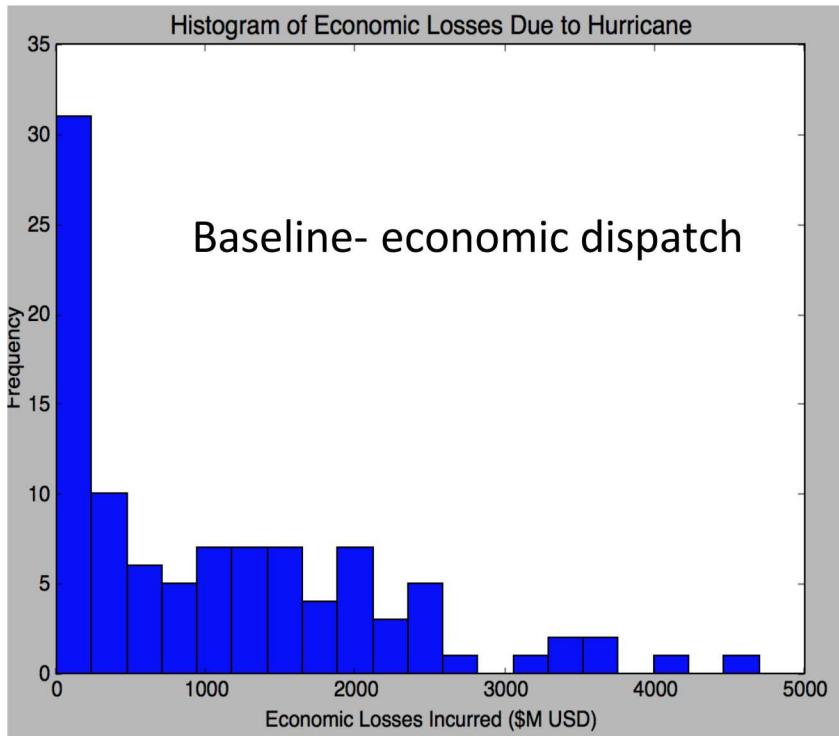


\$100M of burying lines and
generator flood walls

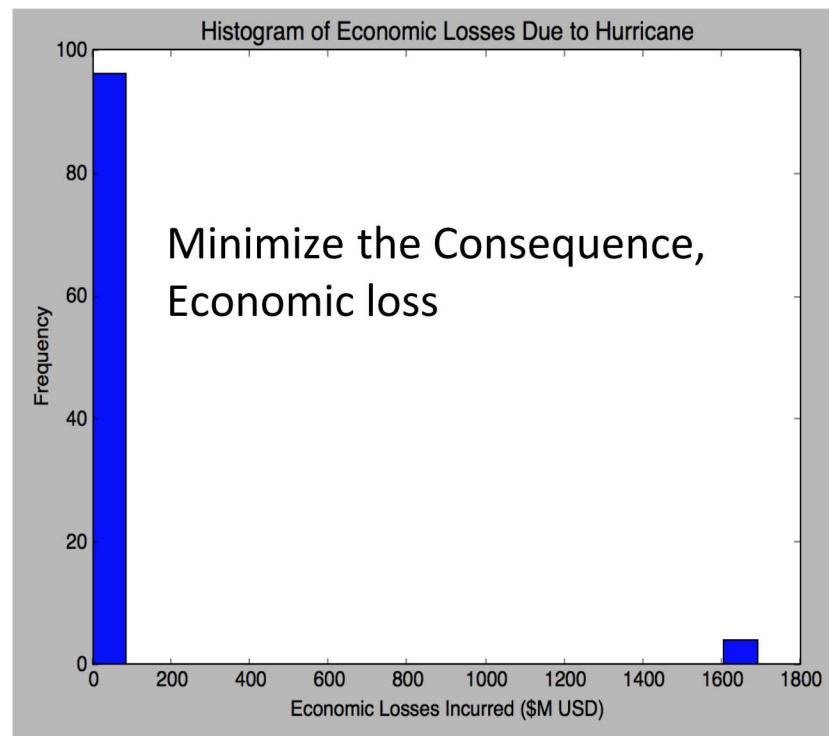


Simulations conducted as part of DOE's Quadrennial Energy Review, using IEEE 188-bus test case, to assess utility planning resilience to storms.

What if we change the dispatch objective



VS



In our IEEE 118 bus resiliency example, it is possible to mitigate nearly all economic consequences of the posited hurricane

With Utility Partners, Testing the Value of Resilience Metrics and Analysis for Decision-Making

- **Pennsylvania-Jersey-Maryland (PJM) ISO:**
 - Geomagnetic Disturbances (GMDs)

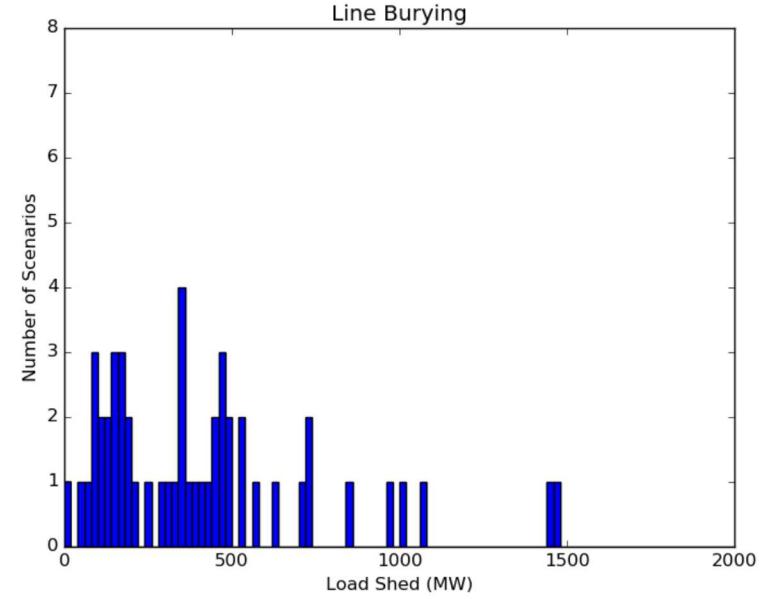
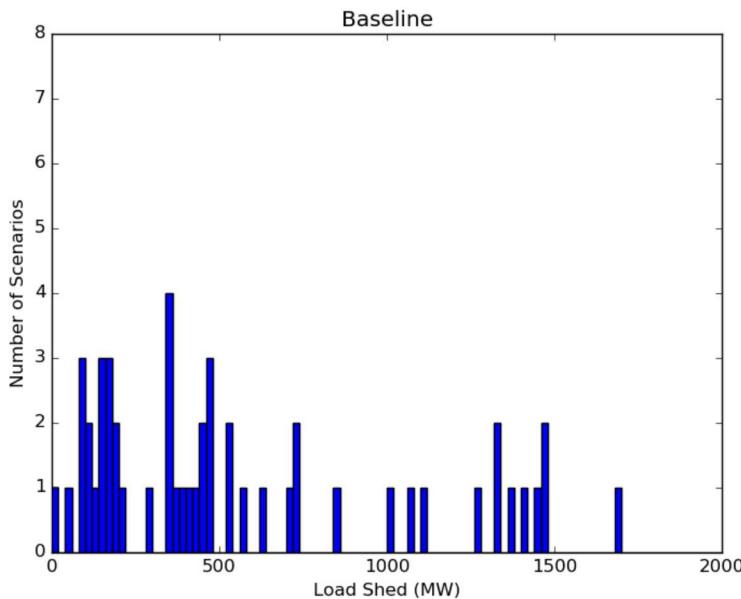


- **American Electric Power (AEP):**
 - Extreme weather (e.g., snow and ice storms)
 - Physical security threats (e.g., copper thieves and state actors)

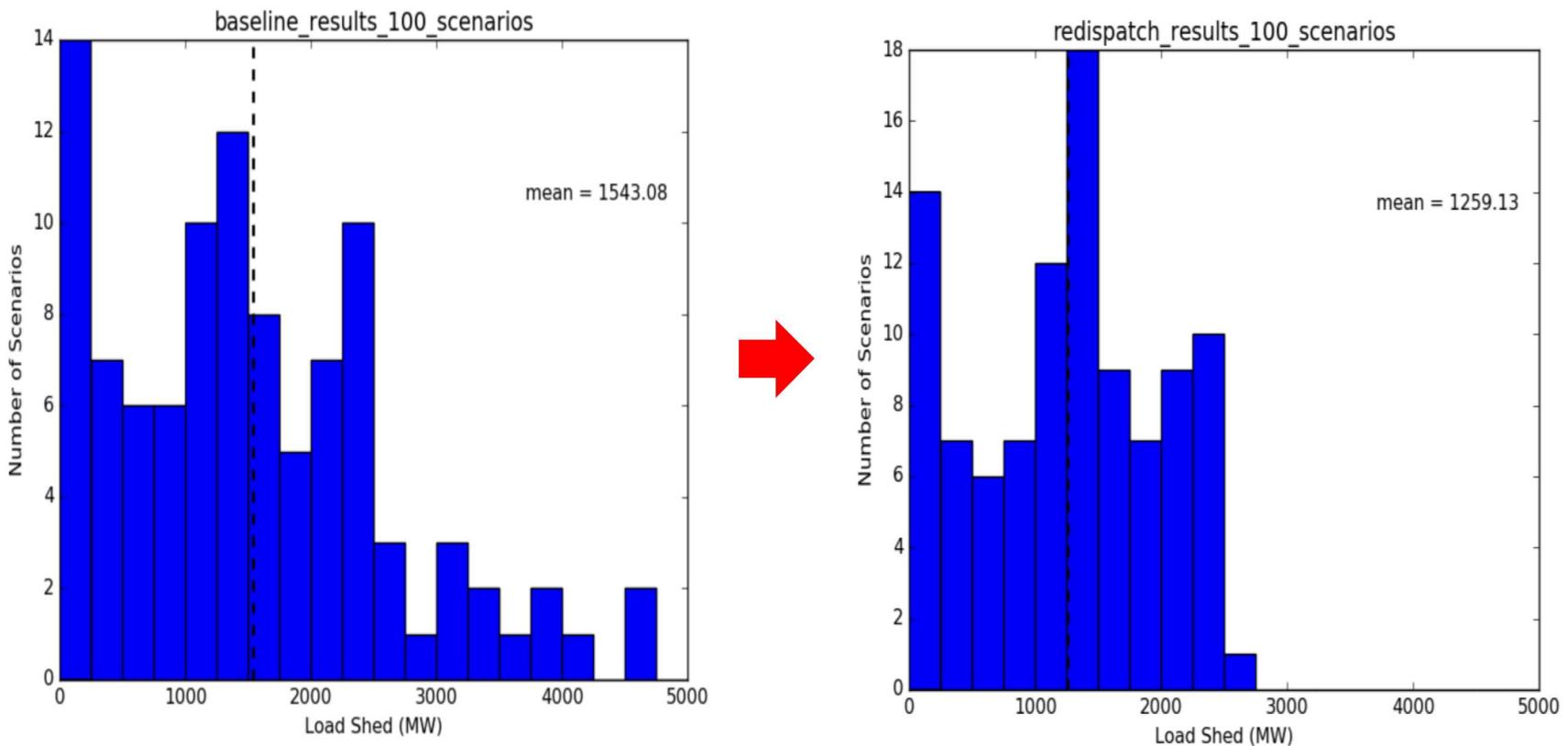
Extreme Weather Planning Preliminary Results

- **Objective:** Minimize load shedding when an outage due to a sudden loss of transmission lines (30 on average) occurs, represented by 50 scenarios
- **Constraints:** Generators ramping constraints, budget on number of lines buried
- **Decision Variables:** Lines to bury, generation dispatch before the contingencies occur

Load shedding decreased from 600 MW to 400 MW



Resilience to Extreme Weather: Baseline versus Proactive Redispatch

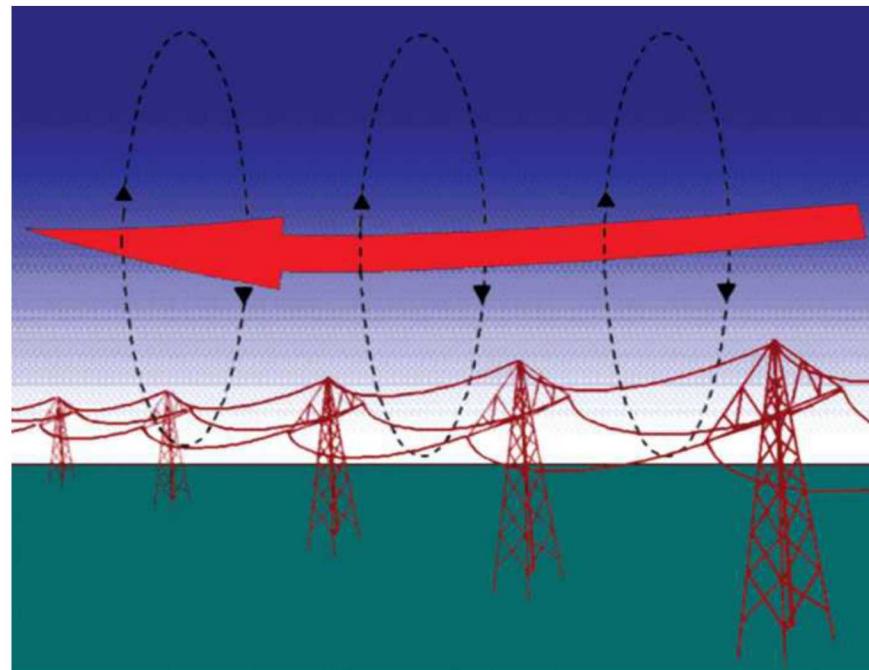


Simply re-dispatching generation in advance of a storm can significantly reduce consequences (as quantified by load shed)

Note: conservative results did not use any a-priori knowledge of impending weather

GMD Effects on the Grid

- Electrojets perturb earth's geomagnetic field, inducing voltage potential at earth's surface and resulting in **geomagnetic induced currents (GICs)** in the grid
- Grid risks:
 - Damage to bulk power system assets, typically transformers
 - **Loss of reactive power support which could lead to voltage instability and power system collapse**

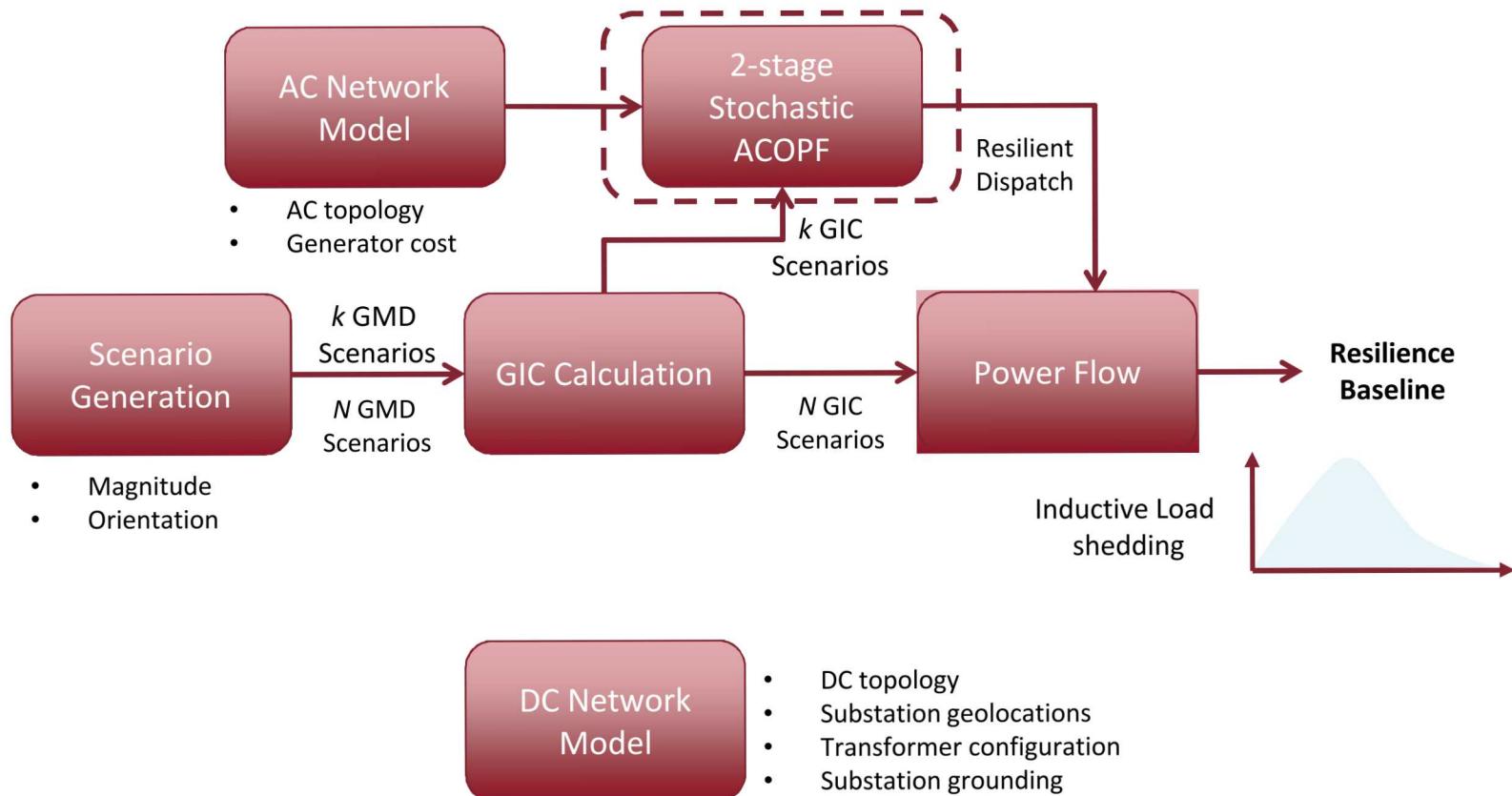


Magnetic coupling between electrojet and power transmission line

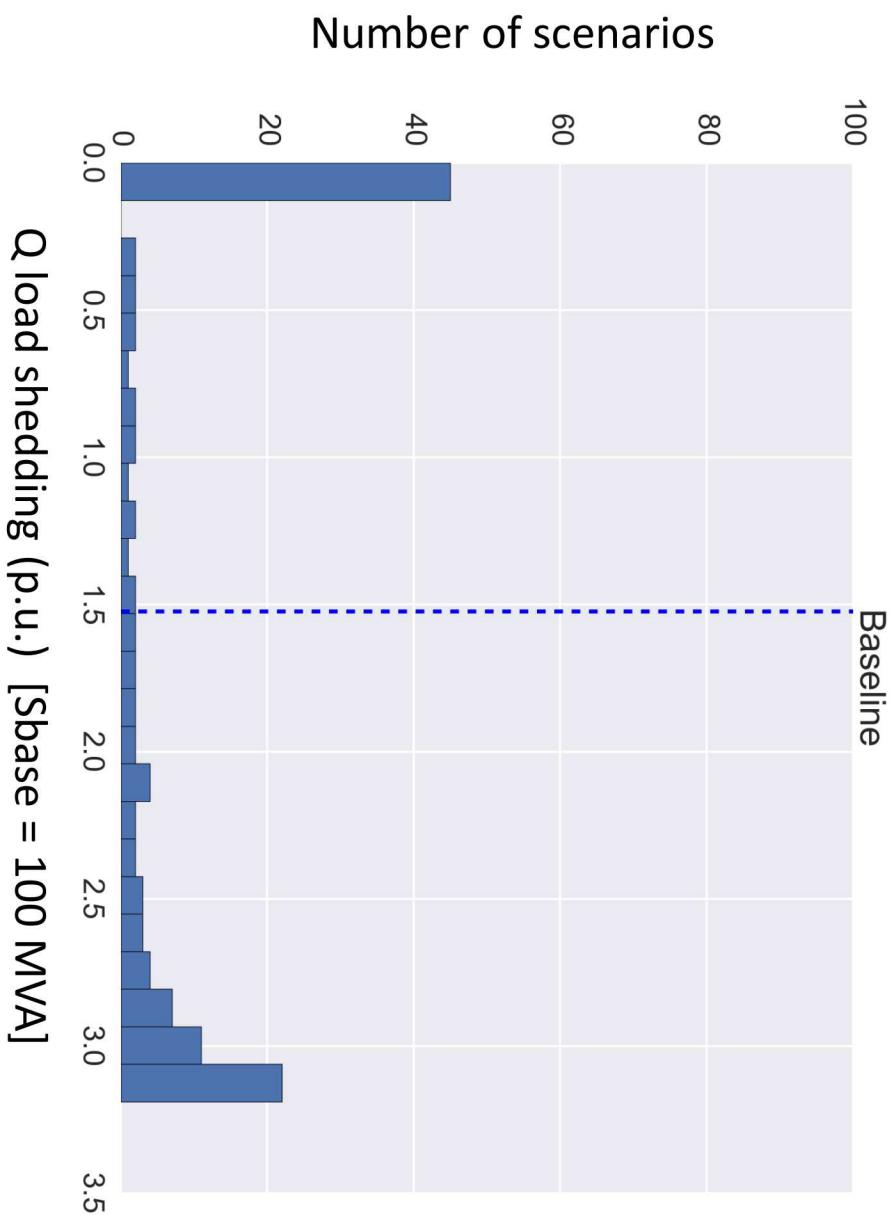
Source: D. Boteler, "Geomagnetic effects on power systems". IEEE Electrification magazine, pp. 4-7, Dec. 2015

GMD Grid Resilient Performance

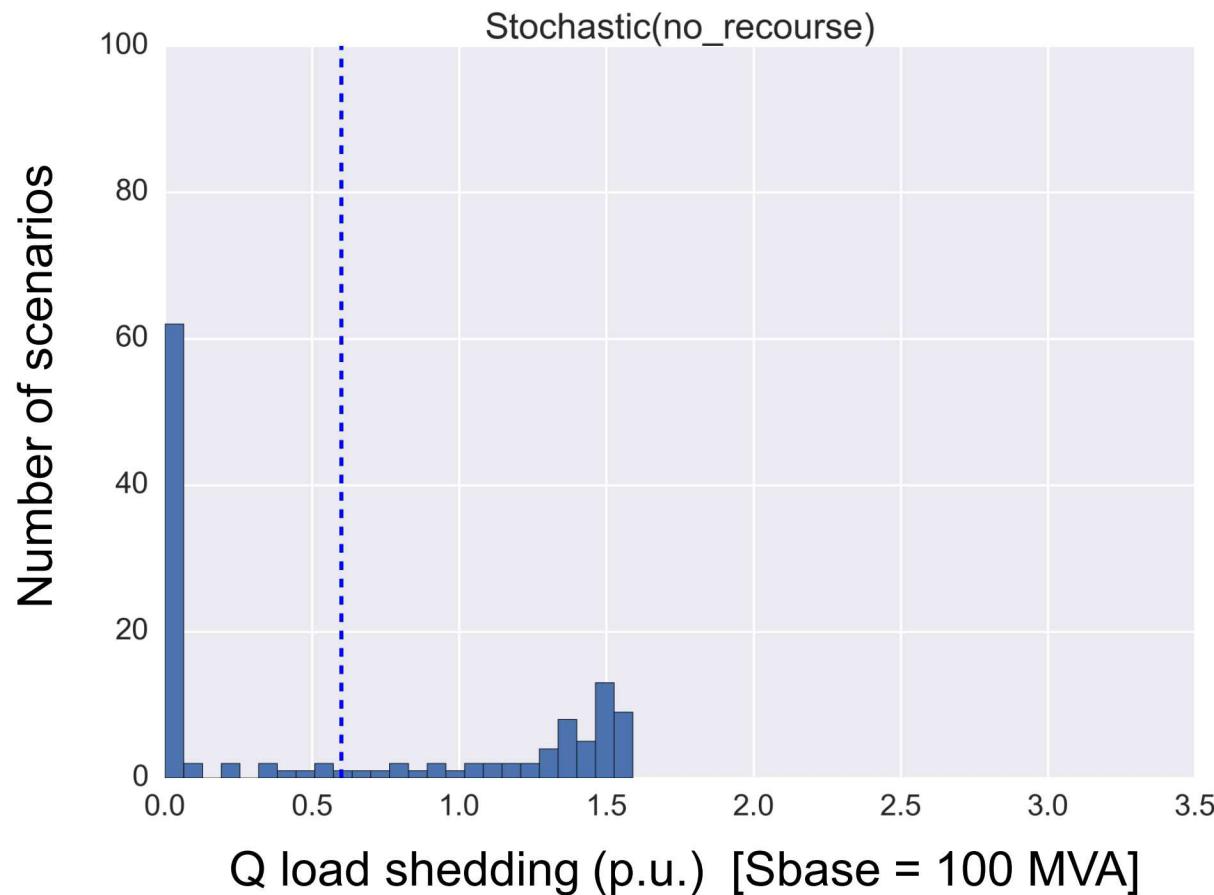
By switching from an economical operation to a resilience-based operation we are able to reduce the probability of system voltage collapse due to a GMD



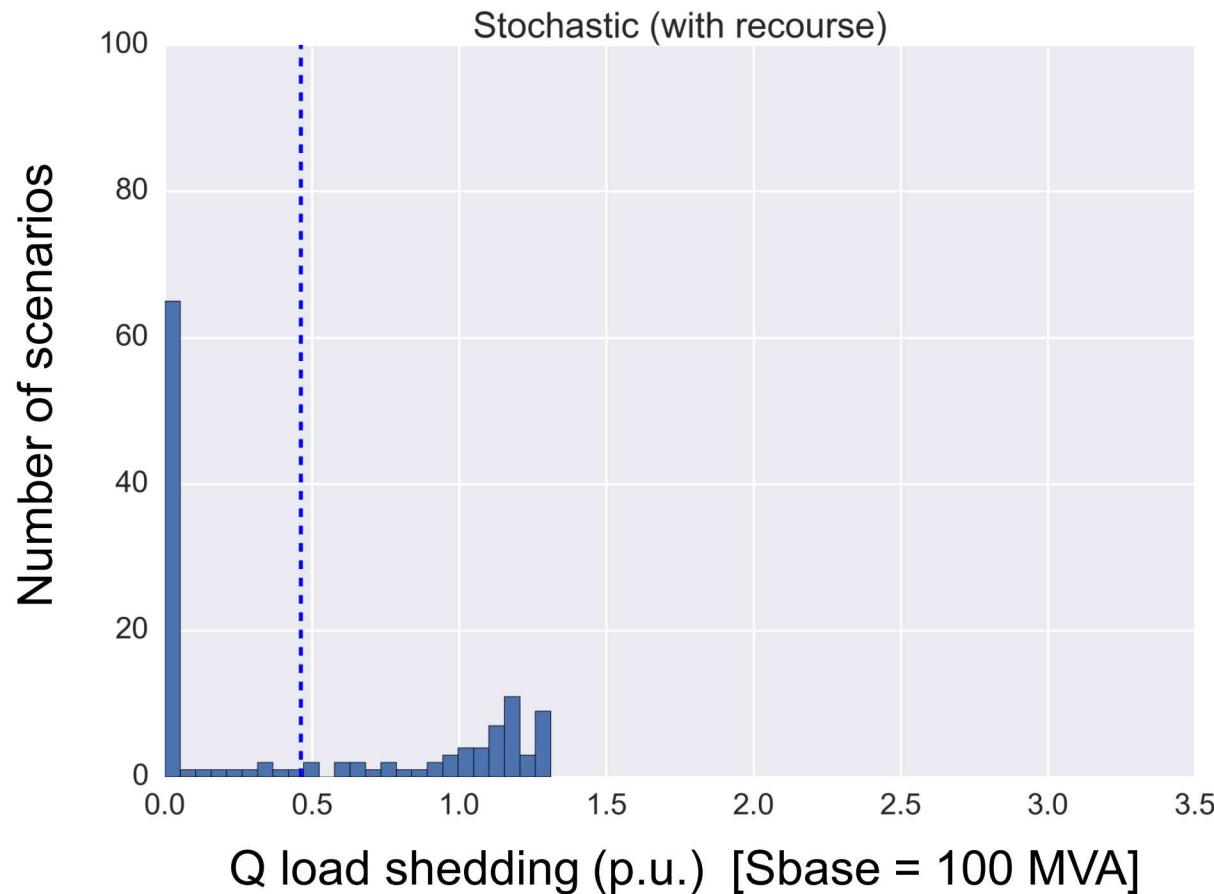
20-Bus Test Case – Baseline



20-Bus Test Case – Stochastic (no recourse)



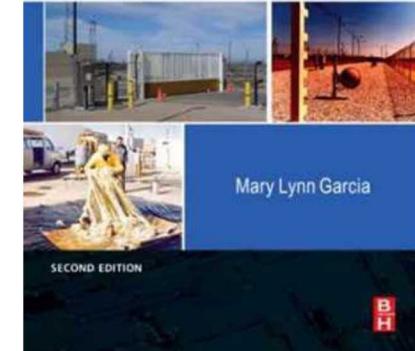
20-Bus Test Case – Stochastic with Recourse



Goals for Physical Security Model

- Prioritization system-wide security investments
 - Consider investments across multiple sites
 - Consequence Metrics include **deterrance, detection, and delay**
 - Investments must impact one or more of those three categories
- Include lifecycle cost and address uncertainty around benefit
- Provide an optimal multi-year investment plan across sites given limited resources, focusing on performance for the highest priority locations (e.g. specific substations)

The Design and Evaluation of
**PHYSICAL
PROTECTION
SYSTEMS**



Systems-level Analysis

Evaluation of Criticality

Design Recommendations

Model Shows Optimized Impacts Based on Interdiction Budget – Preliminary Results

Proprietary Information Redacted

West Interdiction, Budget = 10

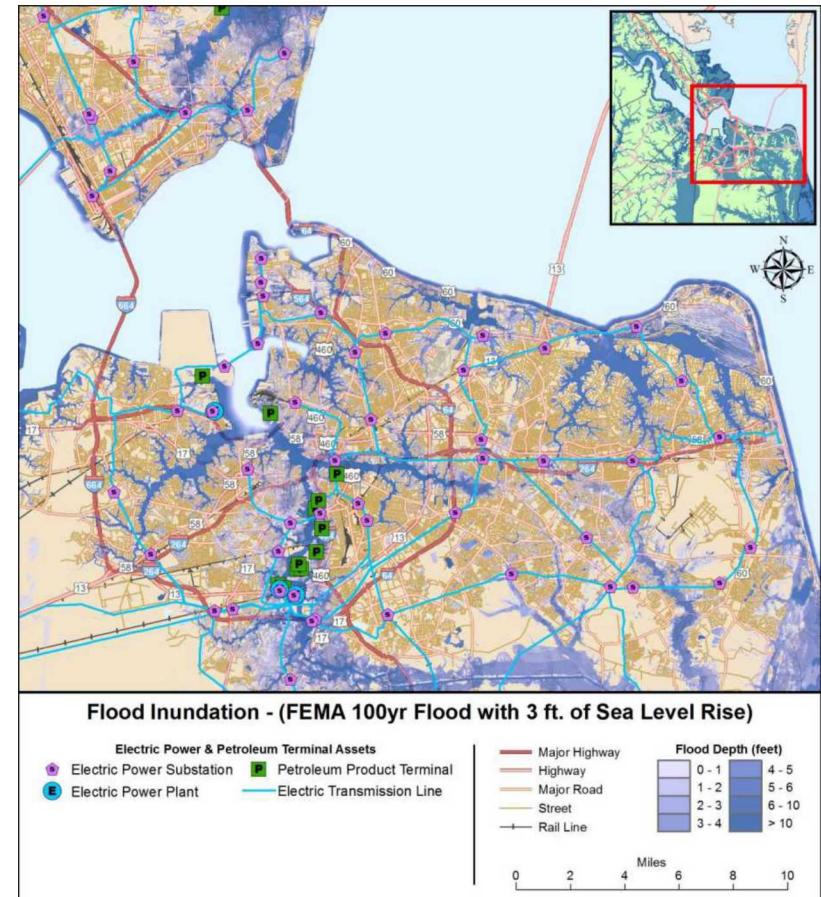
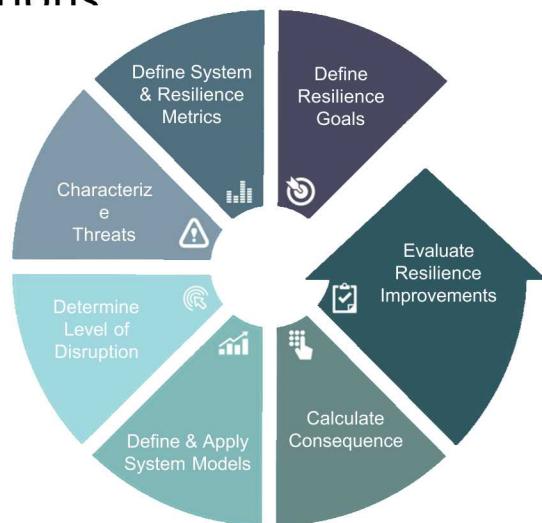
508359, 345 KV

Interdicting a bus = 3 "bad units"
Interdicting a branch = 1 "bad unit"

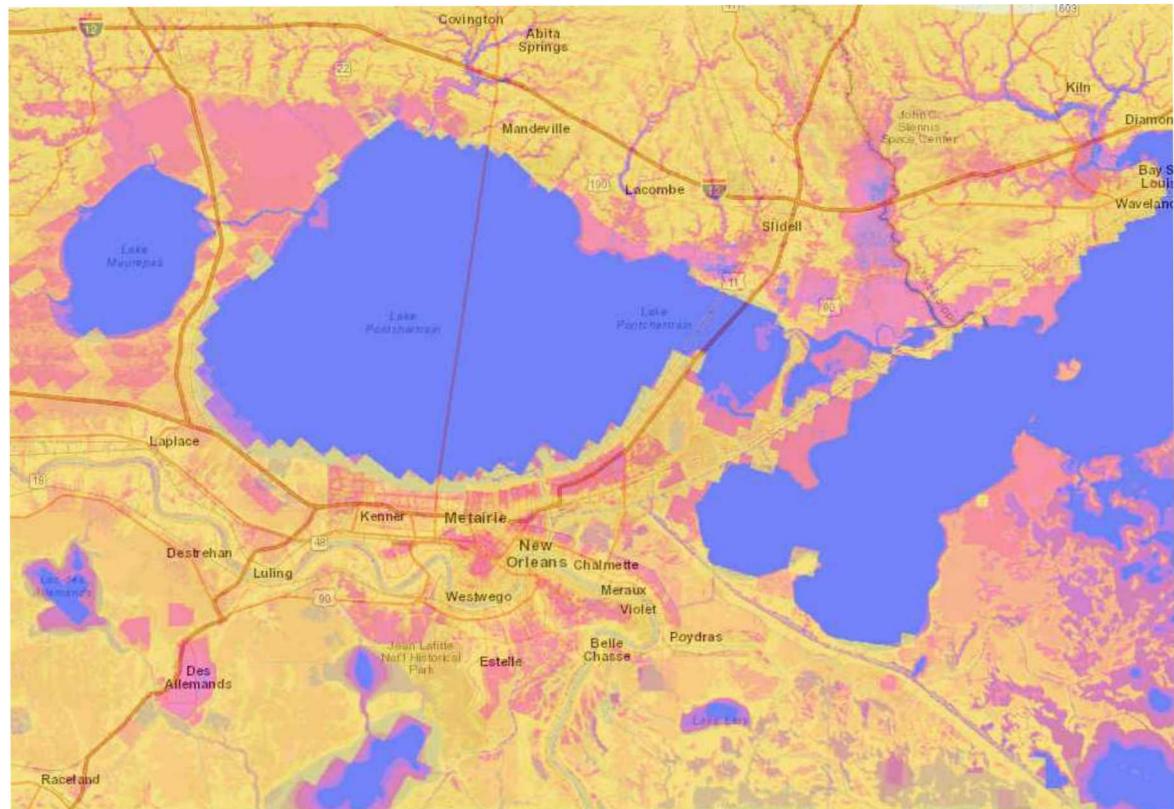
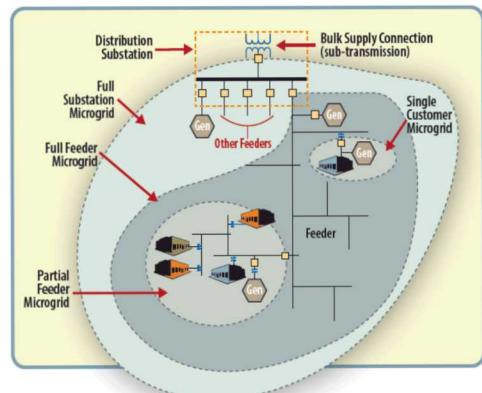
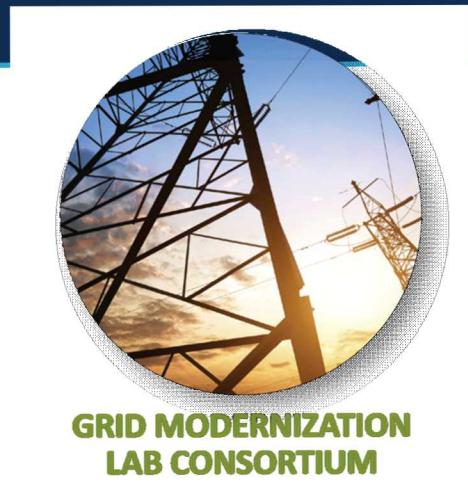
- ◆ Interdicted Buses
- Interdicted Branches
- Load Shed in
- Load Shed outside
- Generation Shed in
- Generation Shed outside
- Overloaded Branches outside

Application of Sandia Resilience Methods to the City of Norfolk, VA

- Design Basis Threat (DBT): 100 Year Flood +0ft, +1.5ft, +3ft
- Scope: power, fuel, communications and transportation systems
- Applied analysis principles to identify and compare resilience enhancement options

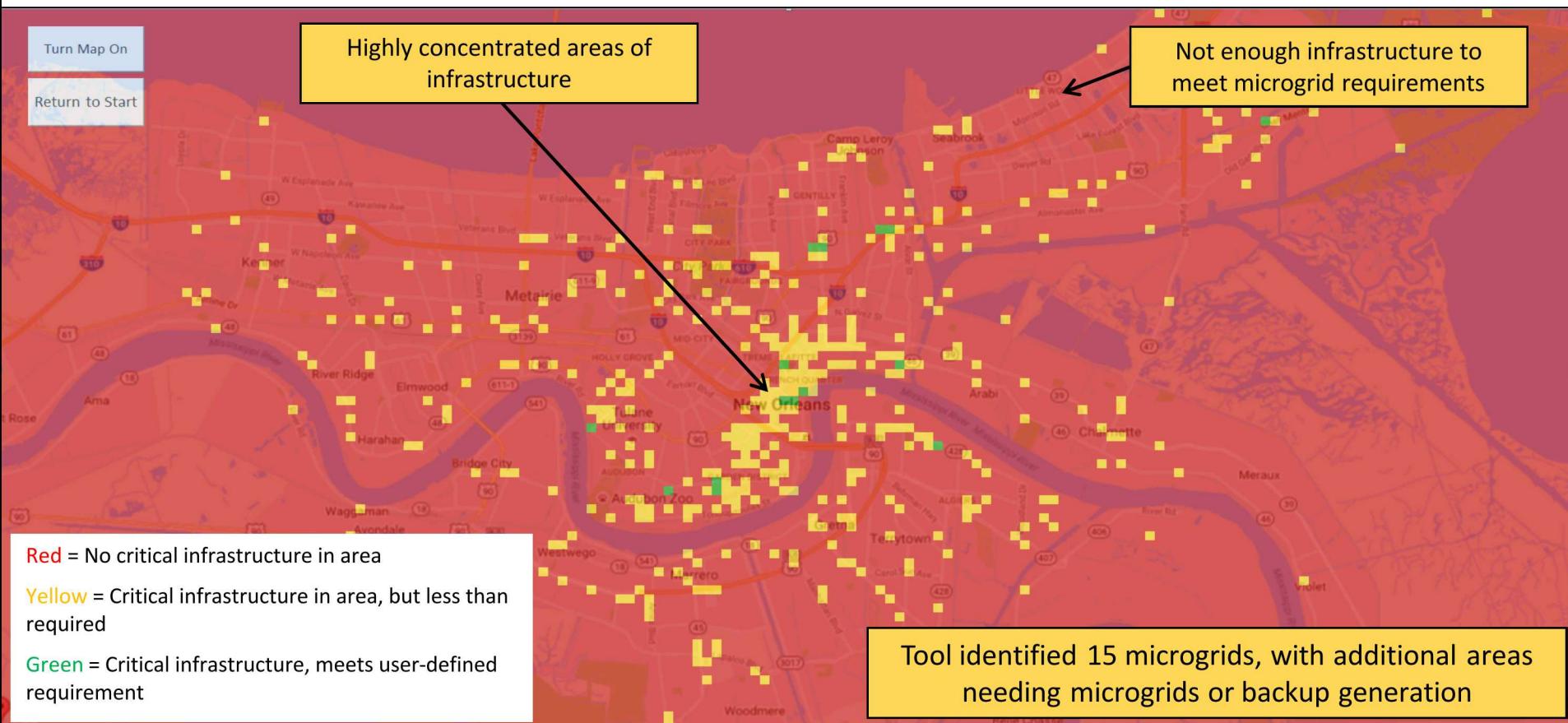


Case Study: New Orleans, LA



- **New Orleans:** applying grid and infrastructure modeling to determine grid investments that will improve community resilience.
- **Resilience metric:** use microgrid designs to maximize the number of people with access to key services during flooding scenarios.

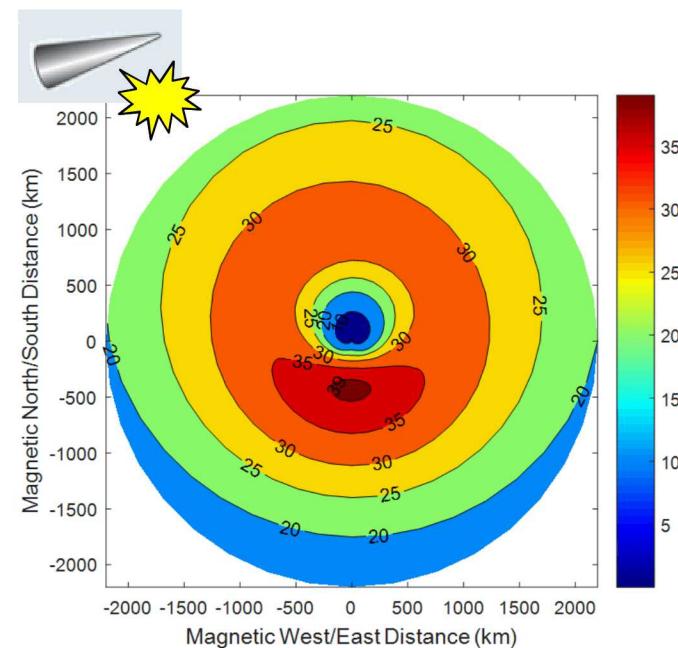
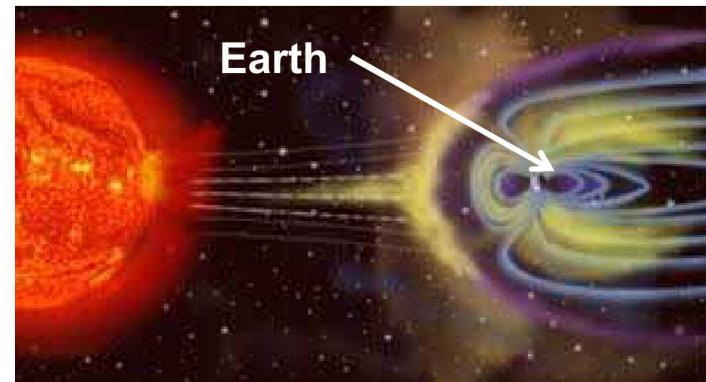
New Orleans Microgrid Screening



Area size of 1000 ft x 1000 ft | minimum of 4 buildings per microgrid

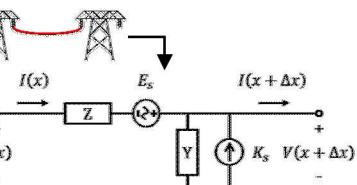
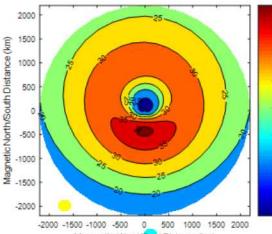
EMP Threats

- **Geomagnetic disturbance**
 - Solar mass ejections generate variations in the Earth's magnetic field
 - **Induced power line currents can saturate and damage transformers**
- **Nuclear weapon detonation**
 - Ionizing radiation output *creates* a non-ionizing radiation environment at the Earth's surface
 - Large geographic coverage for a high altitude explosion
 - Electromagnetic fields have both space and time dependencies
- **Directed energy sources**
- **More...**



Sandia's Lab-Directed R&D Approach: Three Integrated Thrusts

Thrust 1 Vulnerability Assessment

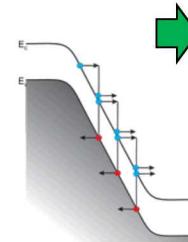


Environments

Coupling

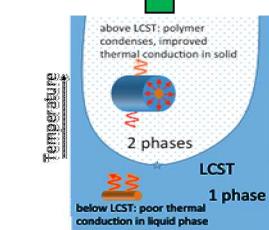
Failure Analysis

Thrust 2 Material & Device Innovation



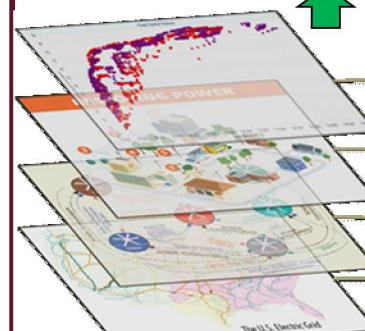
Avalanche Breakdown in a Wide Band-Gap diode

EMP hardened assets



Design New Component Materials to Withstand EMP Effects

Thrust 3 Optimal Resilience Strategies



Modular Multi-Layered Modeling Approach

R&D

- Large scale coupling modeling with significant number of unknowns
- Component response and failure estimation to EMP waveforms

R&D

- Develop Wide Band-Gap EMP arrestor
- LCST Polymers for thermal management during E3/GMD

R&D

- Baseline assessment of EMP Effects w/ Large Scale Stochastic, AC Dynamic Optimization
- Risk mitigation by Tech Deployment, Operational Mitigation & Optimal Restoration

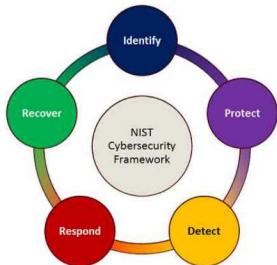


Sandia's R&D on Cybersecurity for the Electric Grid

Energy enables our way of life. Digitization of energy generation and distribution is growing and must be protected from cyberattack.

Sandia's grid cyber and resilience efforts address all aspects of the NIST Cybersecurity Framework:

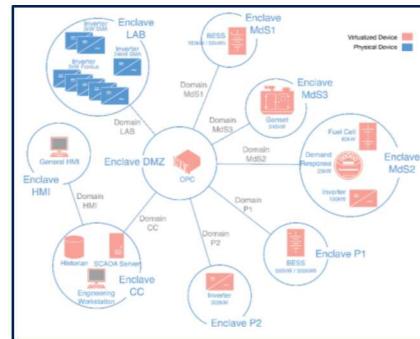
- **Identify:** Situational awareness, risk management and consequence analysis
- **Protect:** Supply chain integrity
- **Detect:** Firmware intrusion detection
- **Respond, Recover:** Adaptive system architectures; moving-target defense
- Tools: Emulytics™, SCEPTRE™, Weaselboard



As Sandia engineers develop new grid communications and control technologies, cybersecurity is built in from the start



We combine deep expertise in cyber defense with technology leadership in the evolving grid to address the toughest national cybersecurity issues.



Sandia's Cyber Reference Architecture enclaves distributed energy devices to minimize vulnerabilities.



Cybersecurity Scoping Study for Long-Term Critical Energy Systems (CSSLTCES)

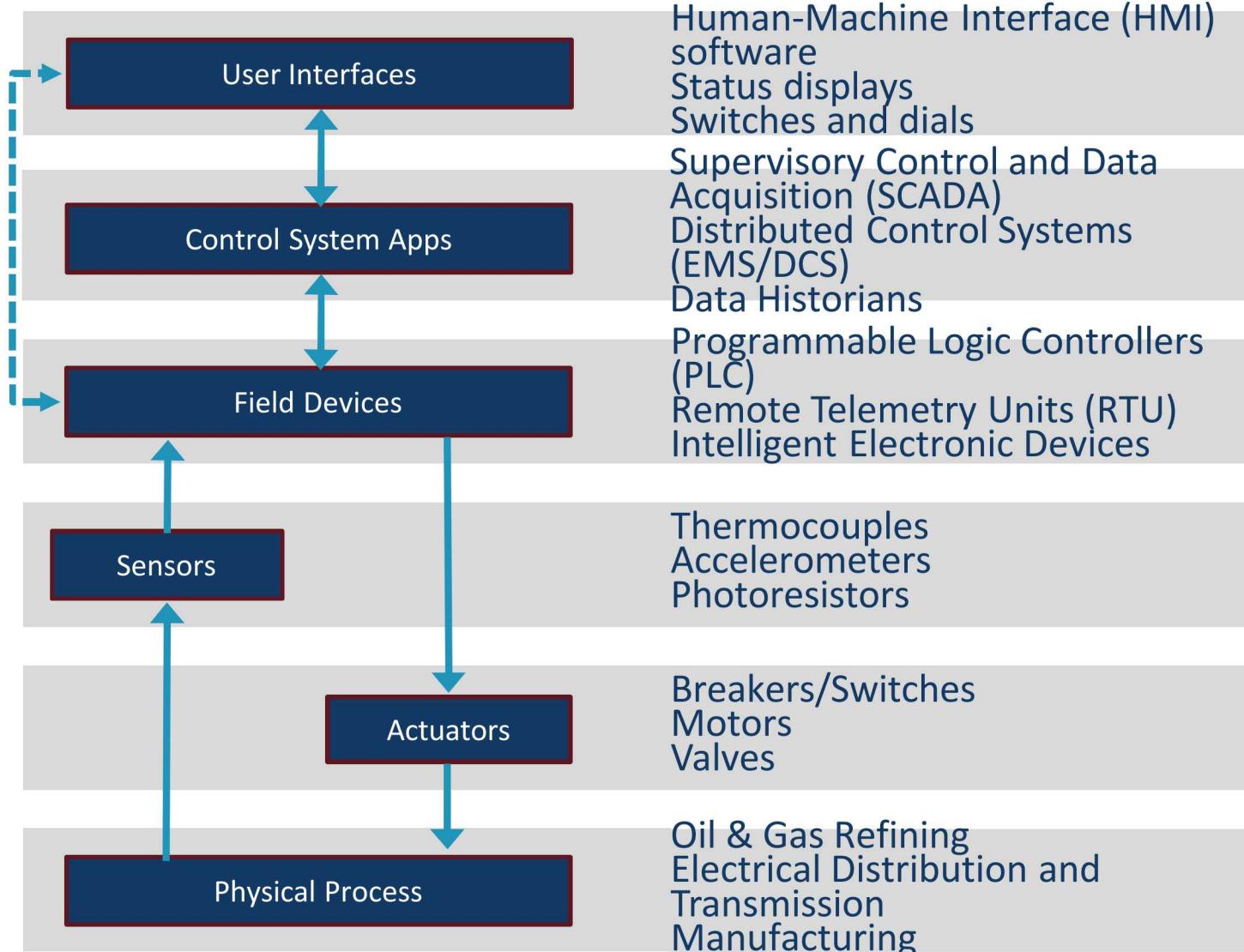
U.S. Department of Energy: Office of Electricity Delivery & Energy Reliability
Program Manager: Dan Ton (U.S. Department of Energy)
Project Lead: Jason E. Stamp, Ph.D. (Sandia National Laboratories)

Authors:
Jason E. Stamp, Ph.D.
Jimmy E. Gurci, P.E.
Abraham Ellis, Ph.D.
Sandia National Laboratories



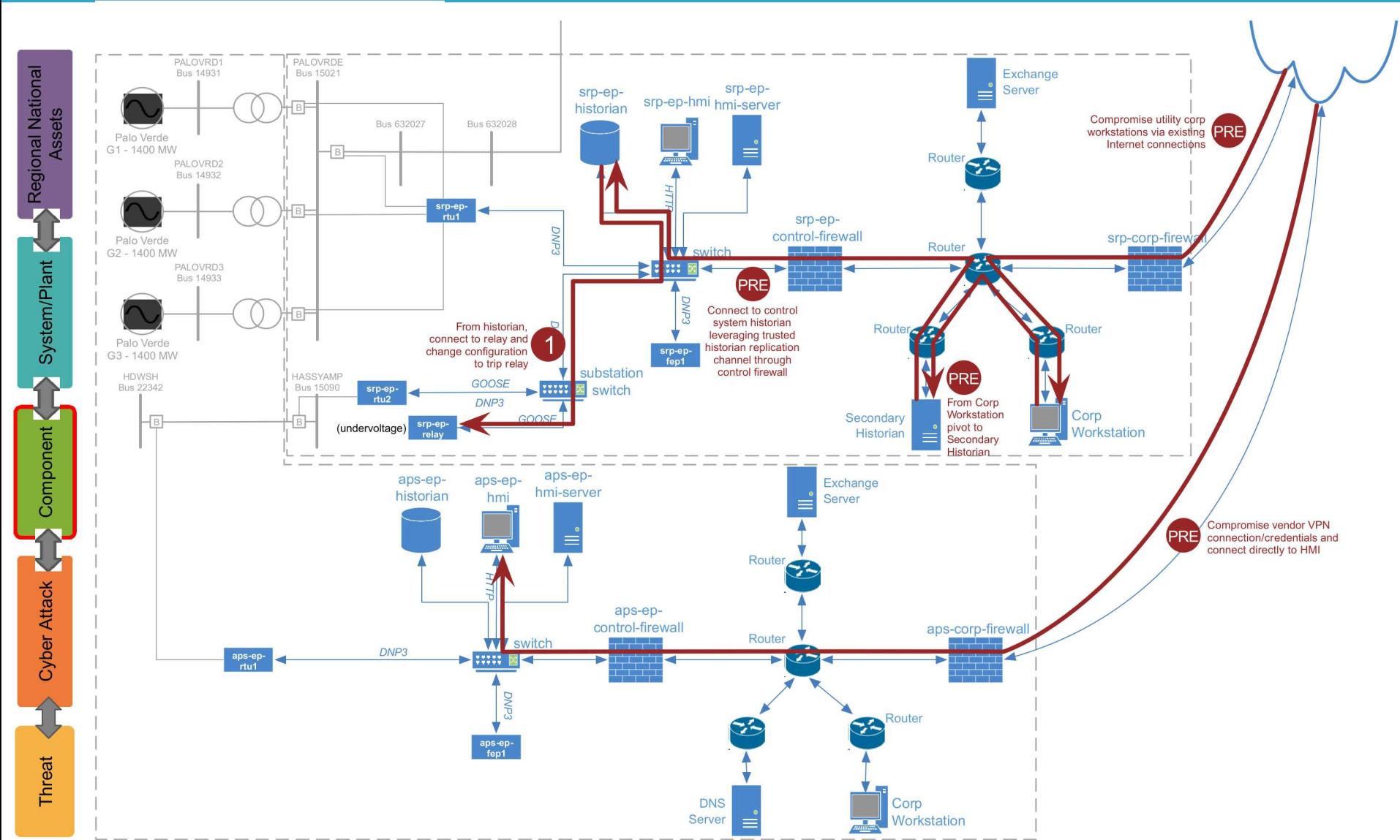
Experiments at the Distributed Energy Technologies Laboratory (DETL) provide new technologies and inform the community.

Control System Architecture: Susceptibility At All Levels



Integrated Cyber Physical Grid Model

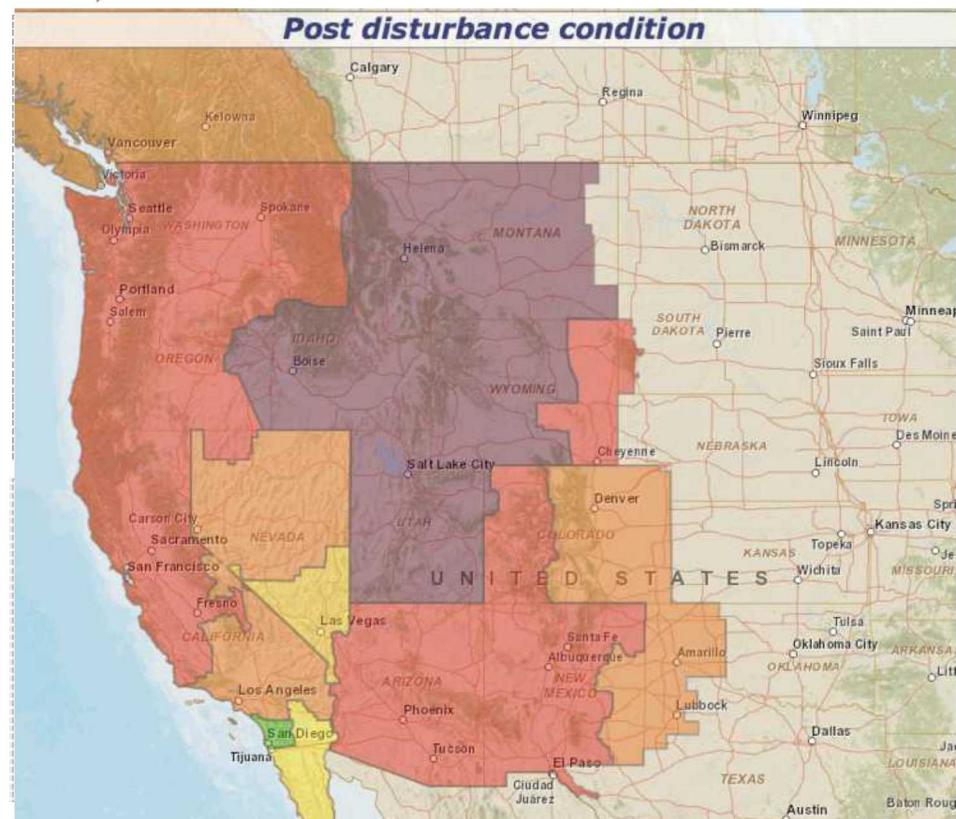
Attack Execution (Step 1) – Transmission Scenario



We Explored a Full-scale Simulation of a Cyber Attack on the Western US Grid



- Assets of 4 major power providers
- Extensive prepositioning (3 insiders)
- Multiple steps in execution (6 coordinated steps)



Consequence models employed Sandia's FASTMAP tool and expertise in DHS' National Infrastructure Simulation and Analysis Center (NISAC)

Recommendations for Critical Energy Systems

Cybersecurity

- Study conducted for DOE/OE Smart Grid R&D Program
 - Networked and remote microgrids, distribution-connected systems
- Employing “Defense-in-Depth” approach: Multiple security layers addressing *People, Technology & Operations* vulnerabilities

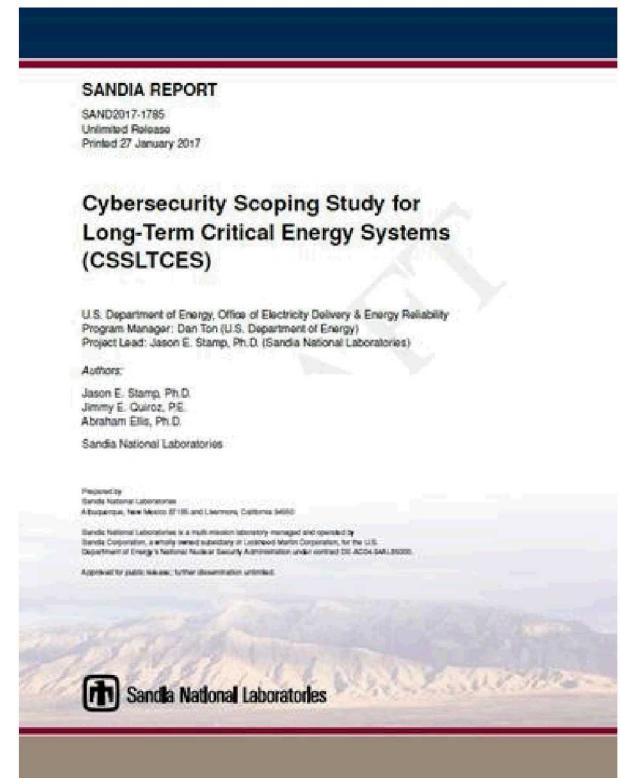
Short-term gaps

- 1) Reliability Mgmt. Framework difficult & ad hoc to apply (NIST-derived)
- 2) Great gains to be made through improved hygiene
- 3) Many stakeholders not attuned to cyber needs (e.g., some DOD)
- 4) Unclear authorities/ responsibilities



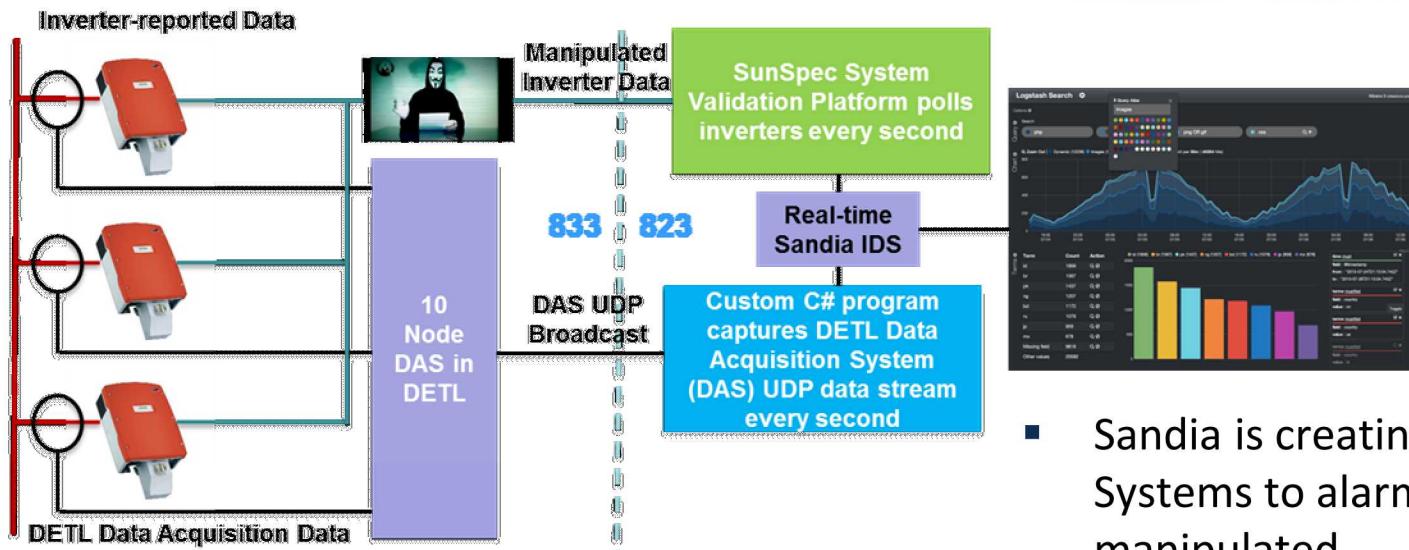
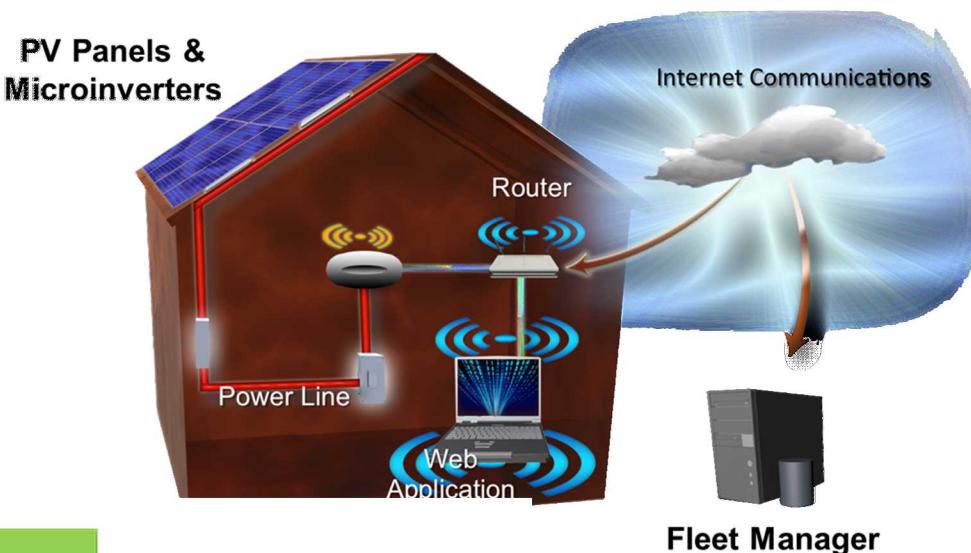
Long-term R&D Recommendations

- 1) Trusted Monitors
- 2) Virtualization
- 3) Field Device Security
- 4) Security Analytics



Cyber Defense Against DER Data Manipulation

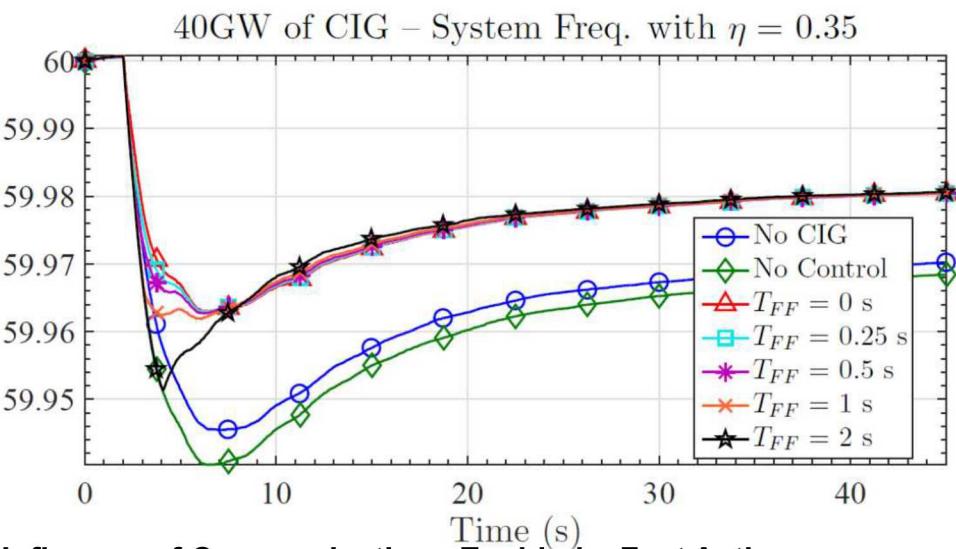
- Scenario: modify inverter performance data to cause billing problems and adjust control set points to impact grid stability
- Analysis at Sandia combines SNL's cyber, power system, and critical infrastructure modeling and simulation capabilities



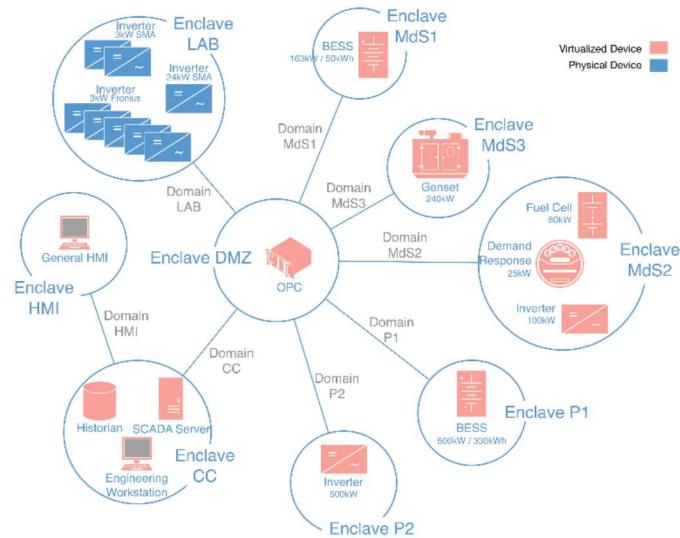
- Sandia is creating Intrusion Detection Systems to alarm when DER data is manipulated.

GMLC: System Performance vs Latency/Security

- DER will soon provide many grid-support capabilities (dispatchable power, contingency reserves, etc.) – in some cases via communications from grid operators, utilities, aggregators – through the public internet.
- The effectiveness of the function can be highly dependent on the speed of the communication.
- Sandia is studying the balance between implementing the highest degree of cyber security without eroding the performance of the distributed control system.



Influence of Communications Enabled – Fast Acting
Imbalance Reserve (CE-FAIR) delay on N-1 nadir in western
North American Power System (wNAPS).

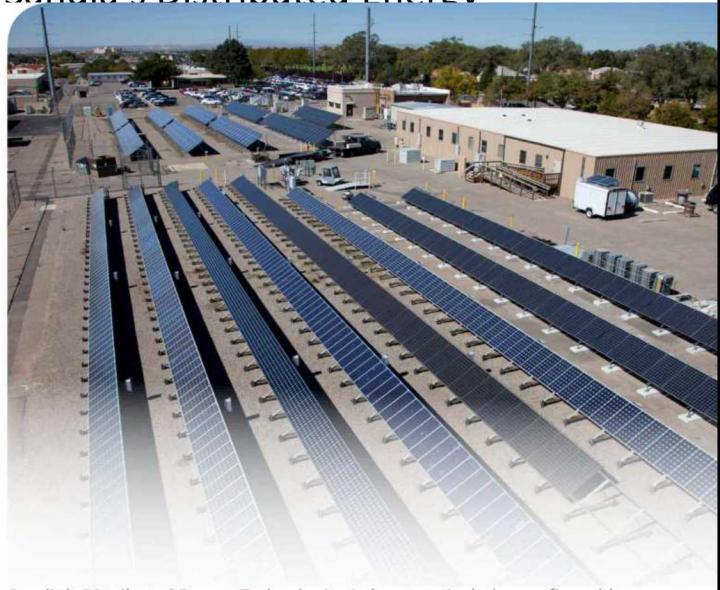


Cyber Reference Architecture which enclaves DER devices to minimize common-mode vulnerabilities.

GMLC: Threat Detection and Response with Data Analytics



- Goals: Develop machine learning to distinguish cyber threats from physical threats within a control system environment
- Progress: Integrated SEL-3620 (Ethernet Security Gateway) into Sandia's Distributed Energy Technologies Laboratory (DETL)
- Currently Implementing NESCOR scenarios within DETL environment
 - WAMPAC.11 – Compromised communication between substations
 - DER.6 - Compromised DER sequence of commands cause power outage
 - DER.16 – DER SCADA system issues invalid command
- Next steps: Configure and complete NESCOR scenario implementation
 - Analyze machine learning features and classification of cyber/physical events



Idaho National Laboratory

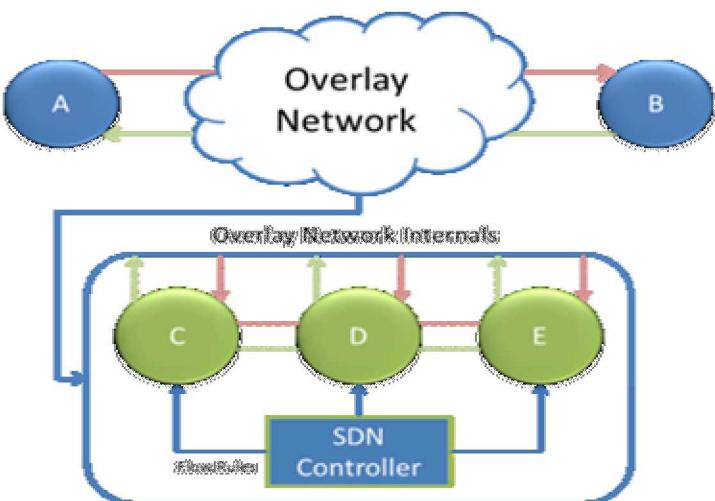


BERKELEY LAB



Artificial Diversity and Defense Security (ADDSec)

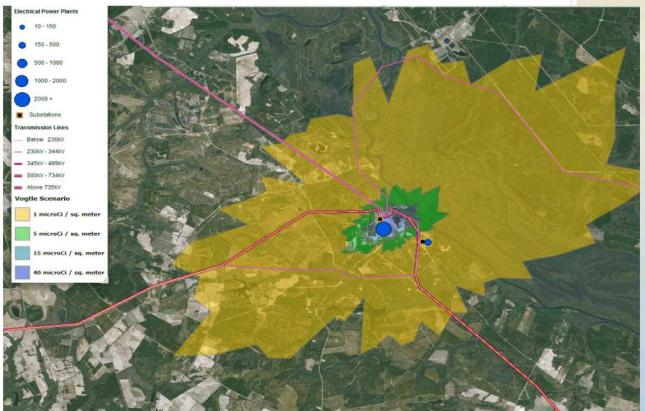
- Moving Target Defense (MTD) cybersecurity for the energy sector
 - Change the energy delivery control system moment-by-moment to help prevent reconnaissance
 - Proactively disrupt and detect adversary at initial phases of attack planning
- Solution can be retrofitted into existing legacy/modern
- Partner SEL is developing compatible ADDSec commercial product for energy delivery control systems
 - Successful interoperability testing performed
 - April 12, 2017 within Virtual Power Plant environment (DETL will be integrated in July)
 - May 3, 2017 at SEL site
- SNL-led research team has upcoming demonstration at DoD Fort Belvoir microgrid site
 - Targeted for week of July 24, 2017 for initial tests/demonstration



SNL Nuclear Cyber R&D Research Thrusts



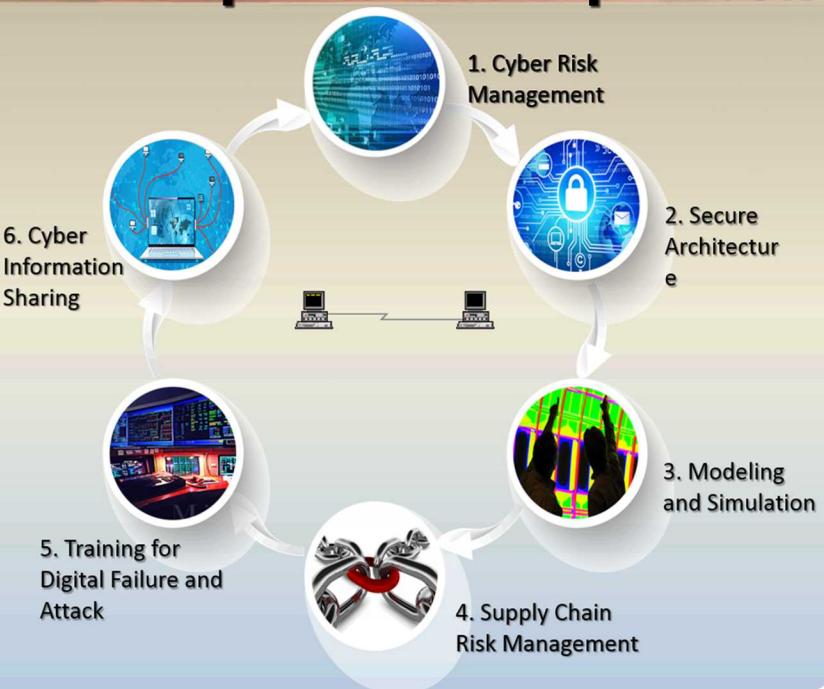
Fallout From Hypothetical Cyber Attack



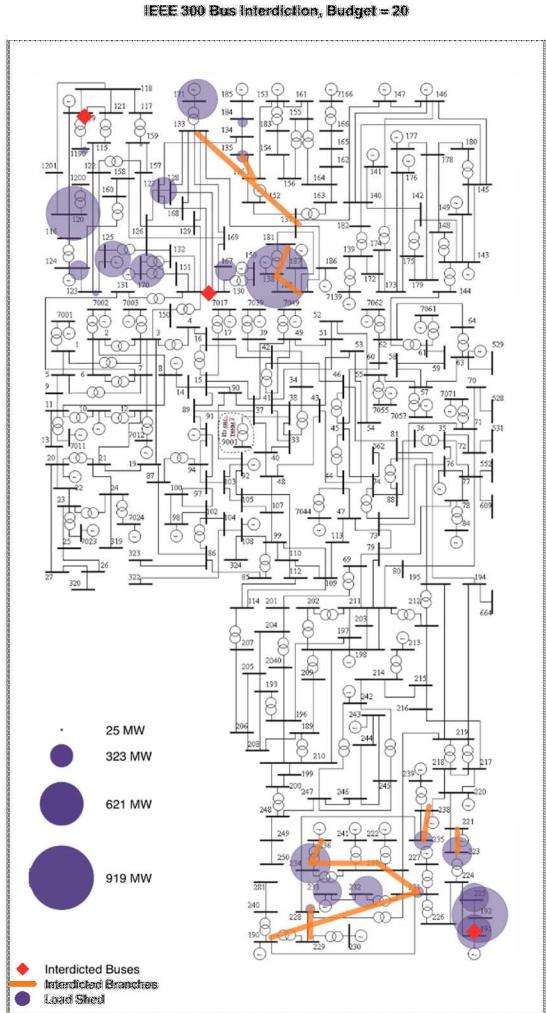
Threat to Consequence Modeling

Research and Development Roadmap Thrusts

- The lifecycle analysis results in a list of requirements and needs. These requirements and needs are categorized into 6 initial research thrust areas:



Learning From Our Energy Resilience Work



Physical Interdiction Example on a 300 Bus System

- We've explored several individual threats
 - Moving to an integrated "all hazards" approach
 - Quantitative resilience is complex and data intensive!
- Highly dependent on stakeholder involvement
- Exciting new research is linking resilience to
 - Cybersecurity
 - Economic valuation
 - Inter-infrastructure dependencies
- We're currently working with DOE and utility partners to define and develop "resilience" as a grid service
 - Consortium partners welcome

Thank you!

Charles Hanley

Sr. Manager, Grid Modernization and Military Energy Systems

Sandia National Laboratories

(505)844-4435

cjhanle@sandia.gov