

# Energy Resilience:

## A Framework and Case Studies for Community-Based Resilience

**Policy Academy on Power Sector Modernization**  
**30 November 2017**

**Robert Jeffers, Ph.D.**

Systems Research and Analysis Department  
Contact: [rfjeffe@sandia.gov](mailto:rfjeffe@sandia.gov) / ((505) 845-8051

**Abraham Ellis, Ph.D.**

Renewable Energy and Distributed Systems

**Laurie Burnham, Ph.D.**

Photovoltaics and Materials  
Technologies

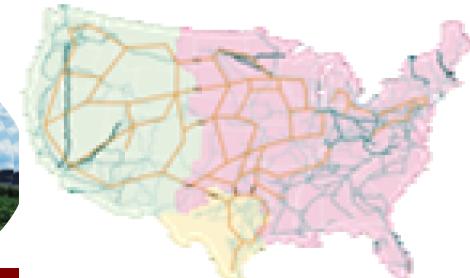


# DOE National Laboratories



# Sandia Expertise in Energy-Security Research

- Energy security is central to Sandia's mission
- Sandia has a broad range of competencies and technical capabilities:
  - Simulation and resilience modeling of critical infrastructures
  - Performance in high-consequence/low-probability environments
  - Identifying threats
  - Human-reliability and probabilistic risk assessment
- Portfolio of energy research includes renewable energy, storage, fossil fuels, nuclear energy, transportation energy, demand-side management, efficiency, grid modernization, energy security...



# Defining Resilience

## Presidential Policy Directive 21:

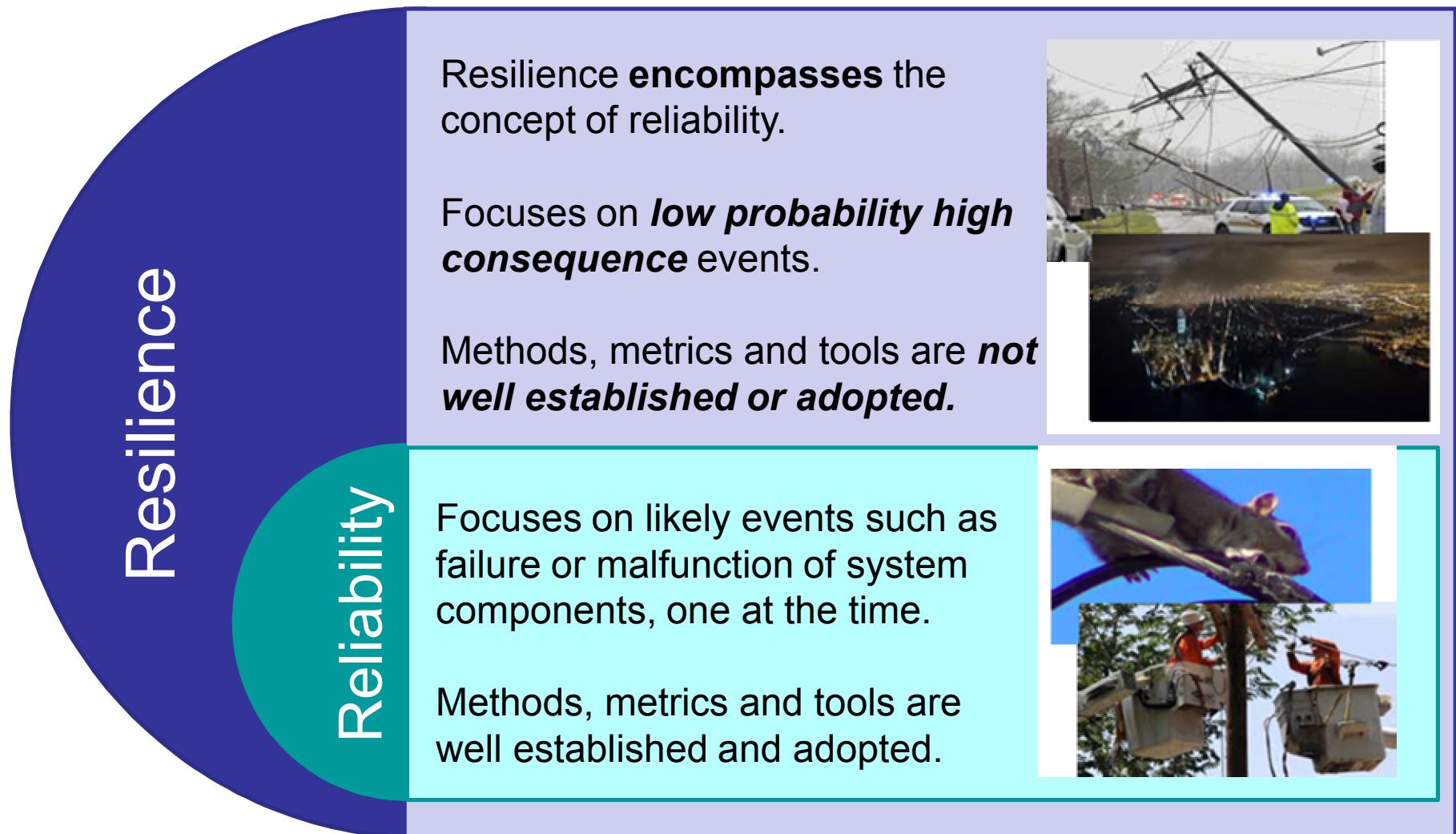
The term "resilience" means the ability to **prepare** for and **adapt** to changing conditions and **withstand** and **recover** rapidly from disruptions. Resilience includes the ability to withstand and recover from deliberate attacks, accidents, or naturally occurring threats or incidents.

## Sandia's Definition of Grid Resilience:

To strengthen grid resilience, planners and operators should understand the *consequences* of specific threats to customers and have the ability to prepare for those *consequences* and react to them.

The concept of reliability is augmented with a resilience approach—one that looks at the grid not strictly as a flow of electrons but as *a grid that services, interfaces with, and impacts people and societies*. Put another way, it is the consequences, not the outages per se, that matter.

# Resilience versus Reliability for the Grid

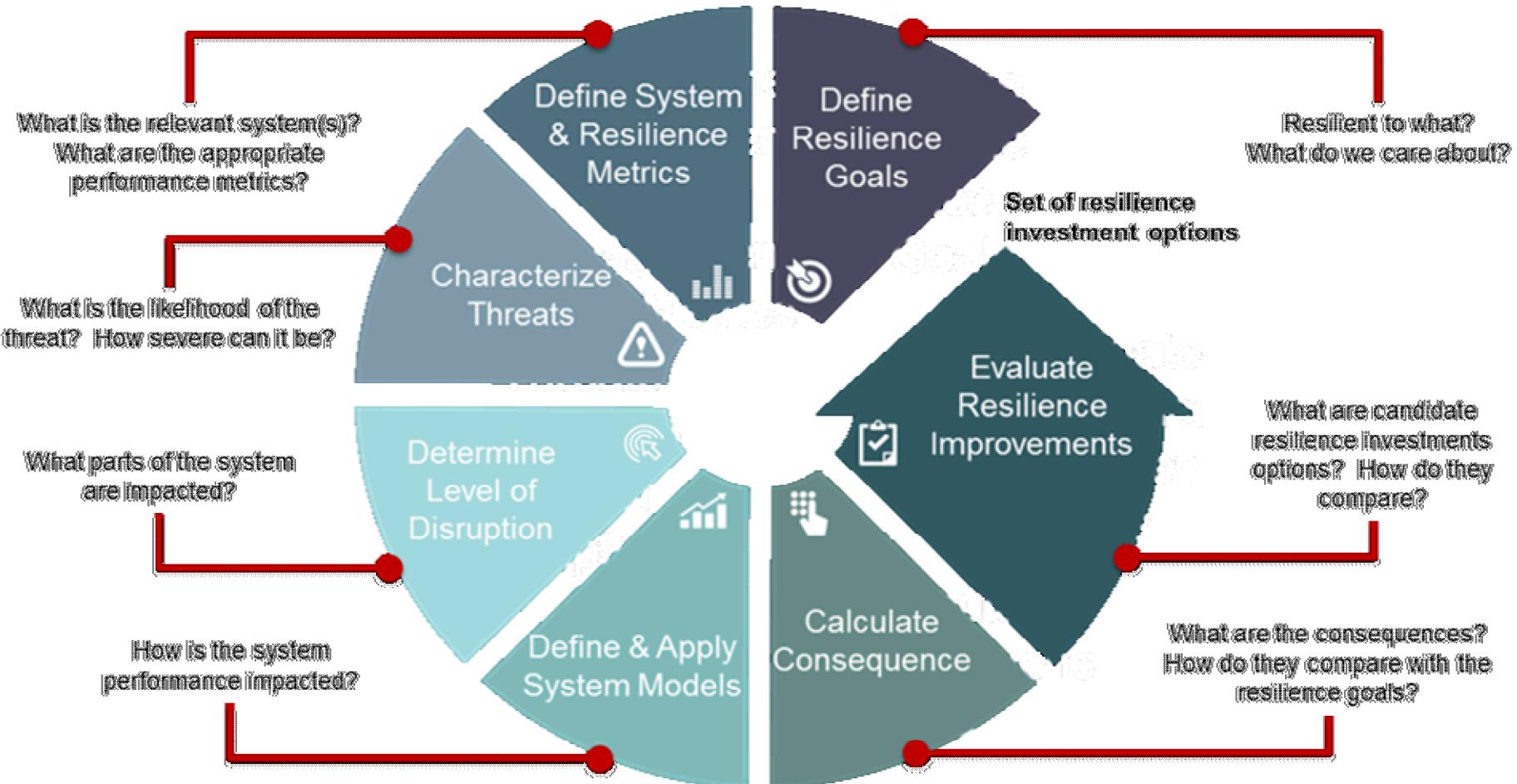


# Resilience Metrics

Typically, multiple resilience metrics are considered

Category	Resilience Metric
Electrical Service	<ul style="list-style-type: none"><li>• Cumulative customer-hours of outages</li><li>• Cumulative customer energy demand not served</li><li>• Number or % of customers experiencing an outage</li></ul>
Critical Electrical Service	<ul style="list-style-type: none"><li>• Cumulative critical customer-hours affected by outages</li><li>• Critical customer energy demand not served</li><li>• Number or % of critical loads that experience an outage</li><li>• Critical services without power (hospitals, fire stations, water utilities, etc.)</li></ul>
Social and Economic Impact	<ul style="list-style-type: none"><li>• Number of people without access to critical services</li><li>• Cost of recovery effort</li><li>• Loss of revenue or economic activity</li><li>• Cost to repair/replace damaged equipment (transformers, etc.)</li></ul>

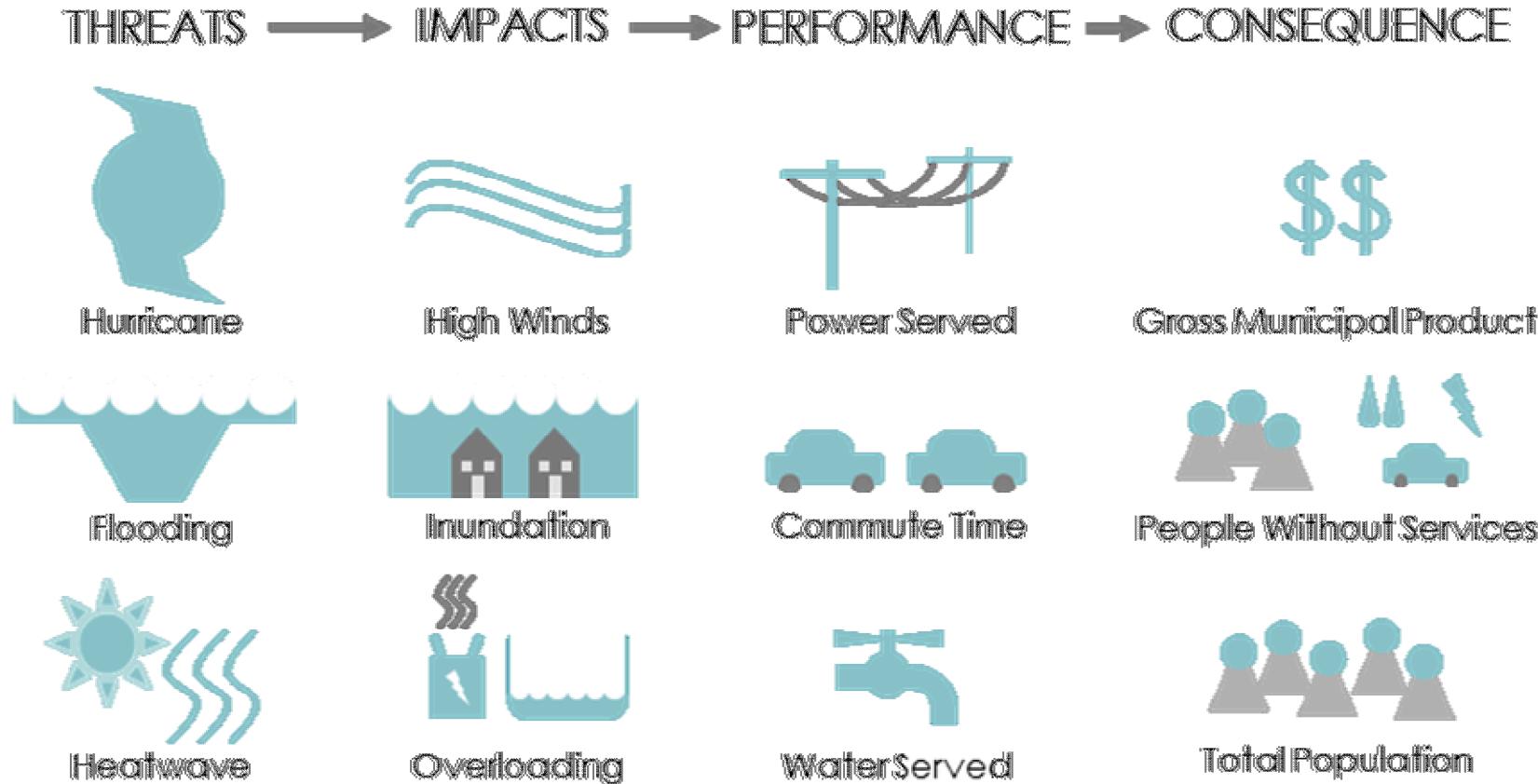
# Sandia Resilience Analysis Framework



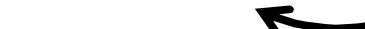
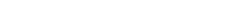
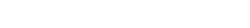
Source: SAND2014-18019—September 2014

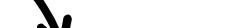
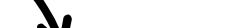
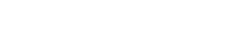
A Resilience Framework published in the 2015 Quadrennial Energy Report (QER)

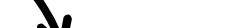
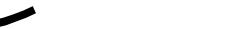
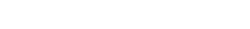
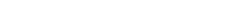
# Mapping multiple threats to multiple consequences

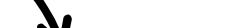
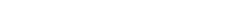
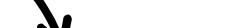
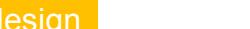


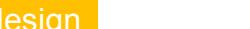
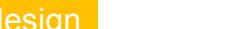
# Investment Options: Conceptual Design

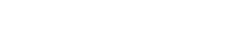
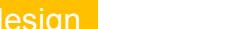
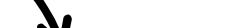
- A resilience framework compares conceptual design options
  - Technical description of candidate resilience improvements and their respective cost estimates
  - Could involve optimization and analysis of trade-offs among options
- Use                                                        

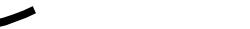
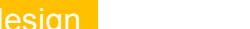
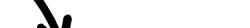
                                                        

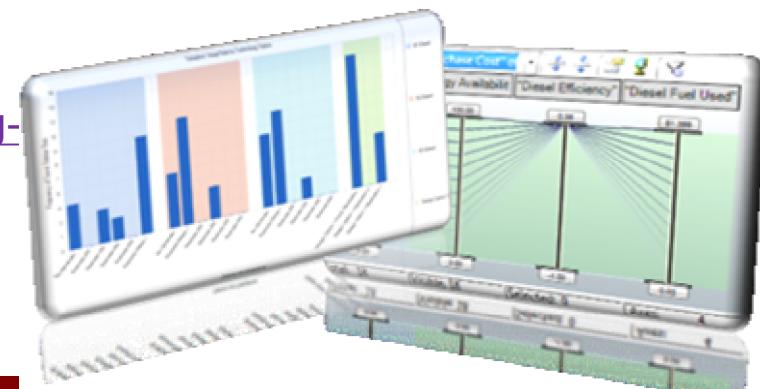
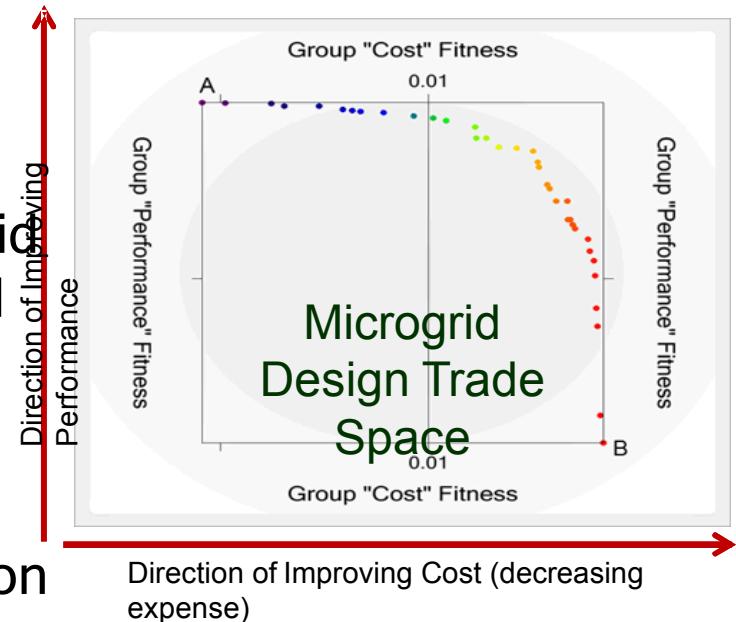
                                  <img alt

# Resilience Optimization Tools



## Sandia Microgrid Design Toolkit (MDT)

- A decision-support tool for early-stage resilience assessment and microgrid deployment
- Tool can identify and compare microgrid design options in terms of user-defined objectives such as cost, performance, and reliability
- Provides many views and features to explore trade-offs and extract information
- Publically available
  - <http://www.energy.gov/oe/services/technology-development/smart-grid/role-microgrids-helping-advance-nation-s-energy-syst-0>



# Two Energy Resilience Case-Studies

## 1. Urban Resilience

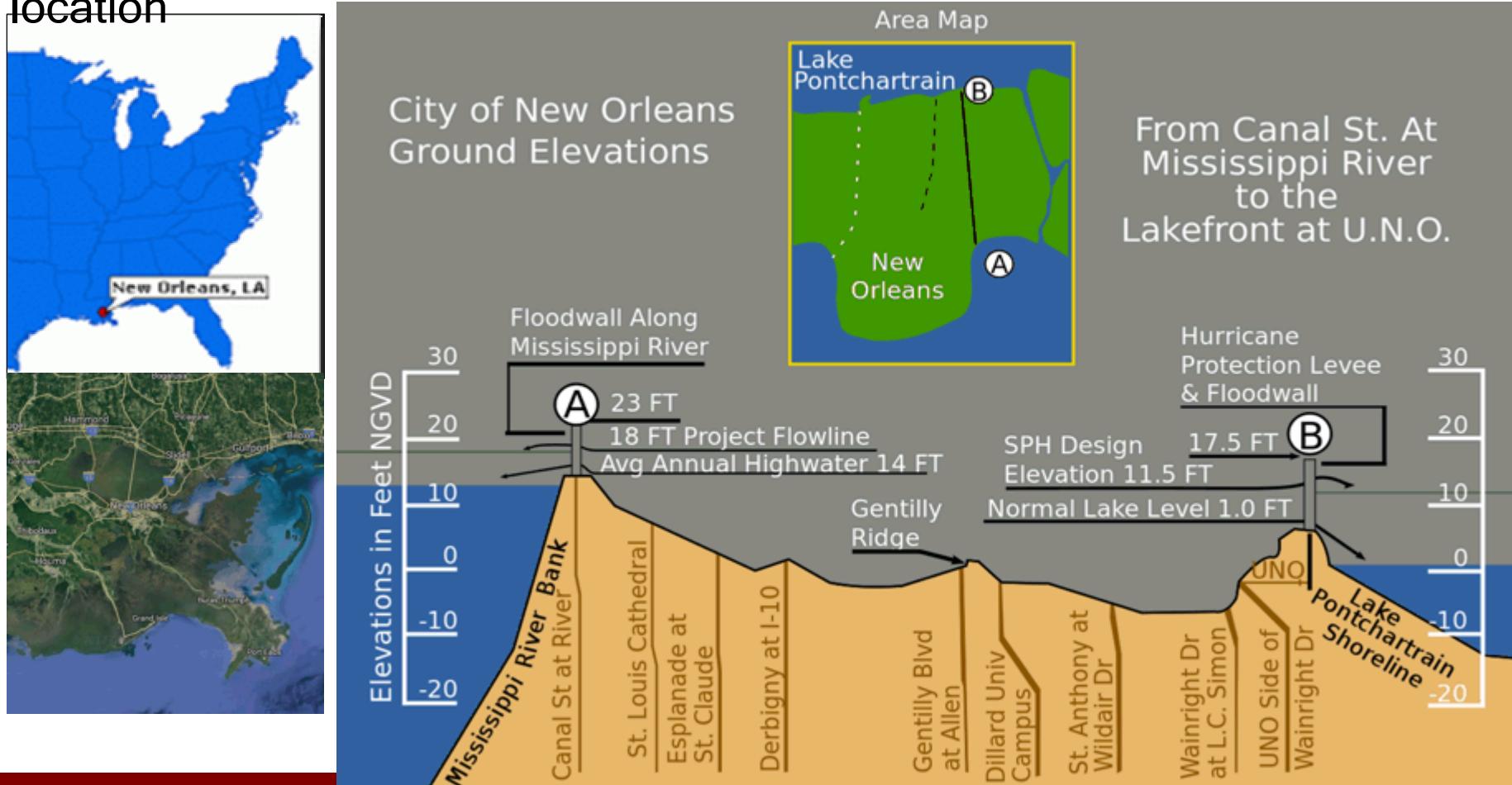
- City of New Orleans, Louisiana

## 2. Transportation Resilience

- New Jersey / NJ Transit

# 1. Urban Resilience: New Orleans, LA (NOLA)

City of New Orleans is at high risk of flooding due to topology and location



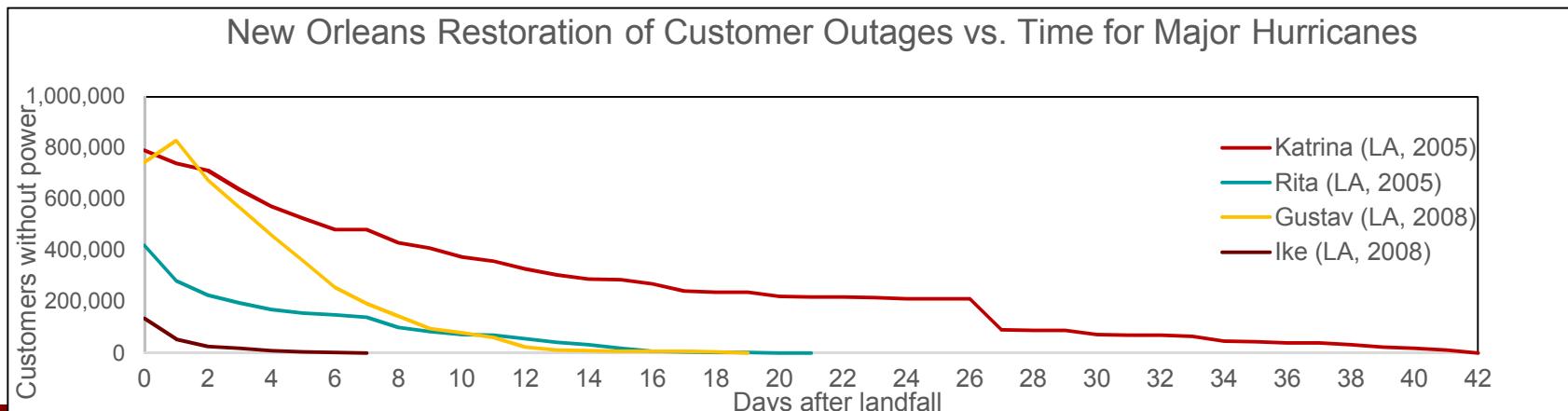
# Reliant on Levees and Pumps for Flood Protection



# The strategy worked...until Katrina



- Costliest disaster in US history, until 2017
- 3M people without electricity
- Estimated property damage of \$108 billion
- Estimated 1,170 fatalities in Louisiana
- Federal disaster declarations covered 90,000 square miles



# As a Result...

- City's long-term resilience called into question
- Widespread recognition that new approach needed
- NOLA Resilience Project emerged, with Sandia leading the effort
- Multiple partners involved, funding provided by DOE



**GRID MODERNIZATION  
LAB CONSORTIUM**



Sandia  
National  
Laboratories



**Los Alamos**  
NATIONAL LABORATORY  
EST. 1943

100 RESILIENT CITIES



US Army Corps  
of Engineers®

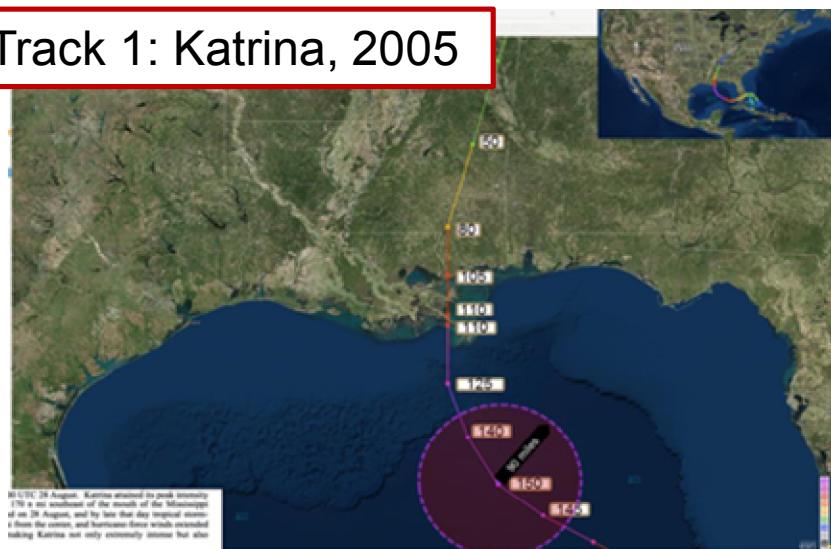
# Defining the Threat for NOLA



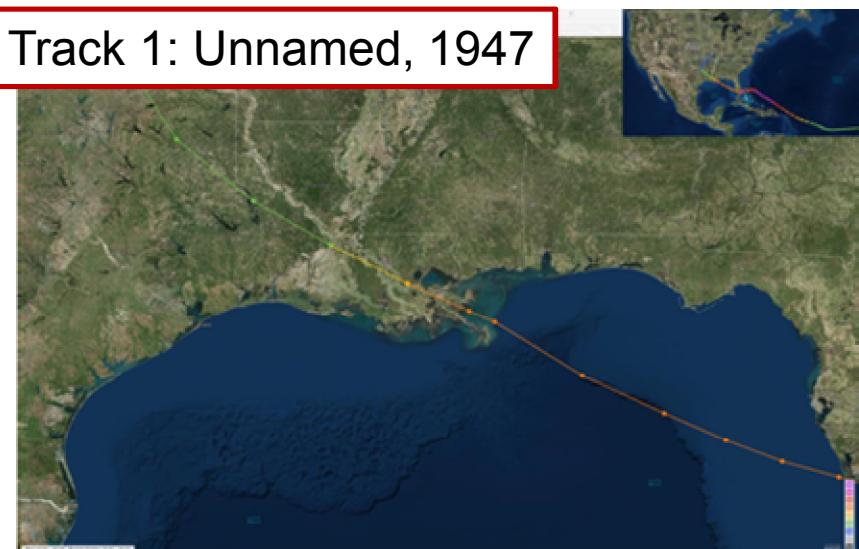
A high-category 2 or low-category 3 storm may lead to worst reasonable consequence

- If it stalls and drops >20" of rain in ~ 24 hrs
- The city does not call for a mandatory evacuation
- Address potential worst case: pumps perform at 50% capacity

## Track 1: Katrina, 2005



## Track 1: Unnamed, 1947

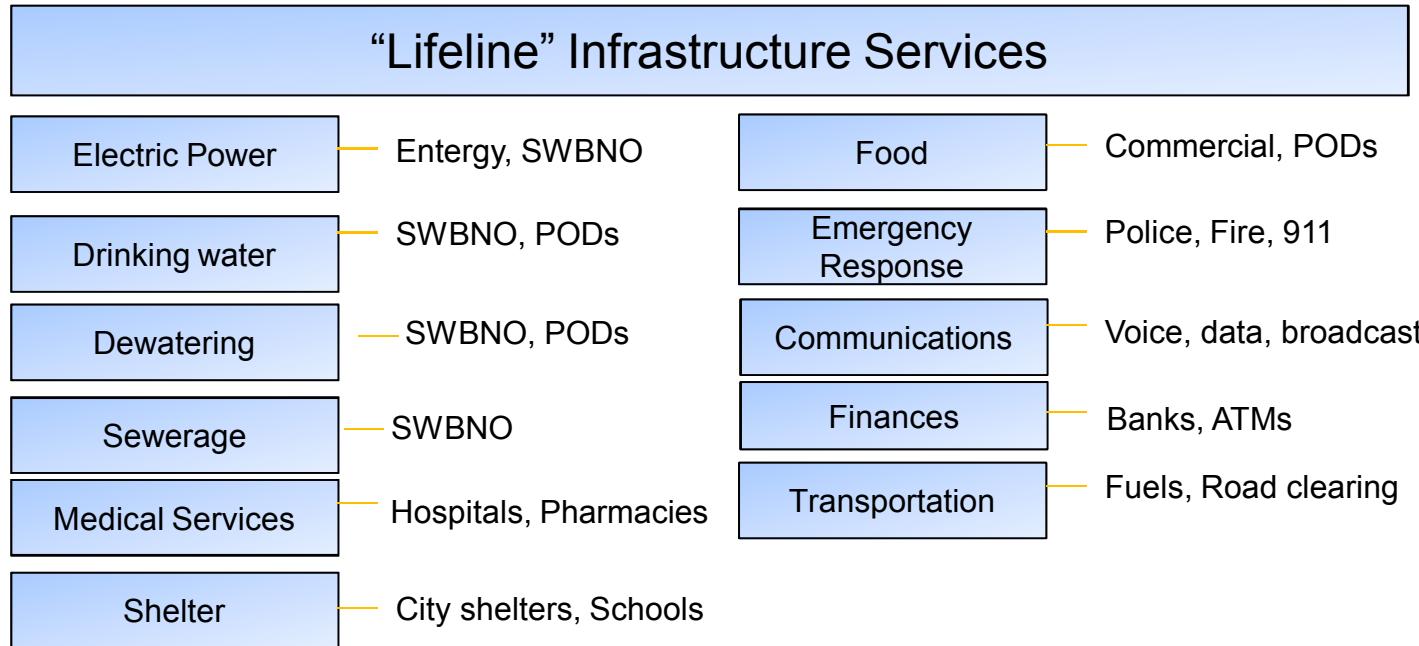


# NOLA Resilience Project

- **Objectives**
  1. Increase NOLA's ability to withstand extreme weather events
  2. Stakeholder/Community-driven Process
    - NOLA, Sewerage and Water Board, Entergy engaged
  3. Focus on identifying grid investments that were
    - Directly linked to a community resilience metric
    - Cost-effective (also tapped into other non-resilience benefits)
- **Challenges:**
  1. Rigorous decision-making in the face of considerable uncertainty
  2. Multiple stakeholders with different values:
    - » Resilience definitions and metrics

# Community-Based Approach to Resilience

Multiple community stakeholders need to be involved in the process

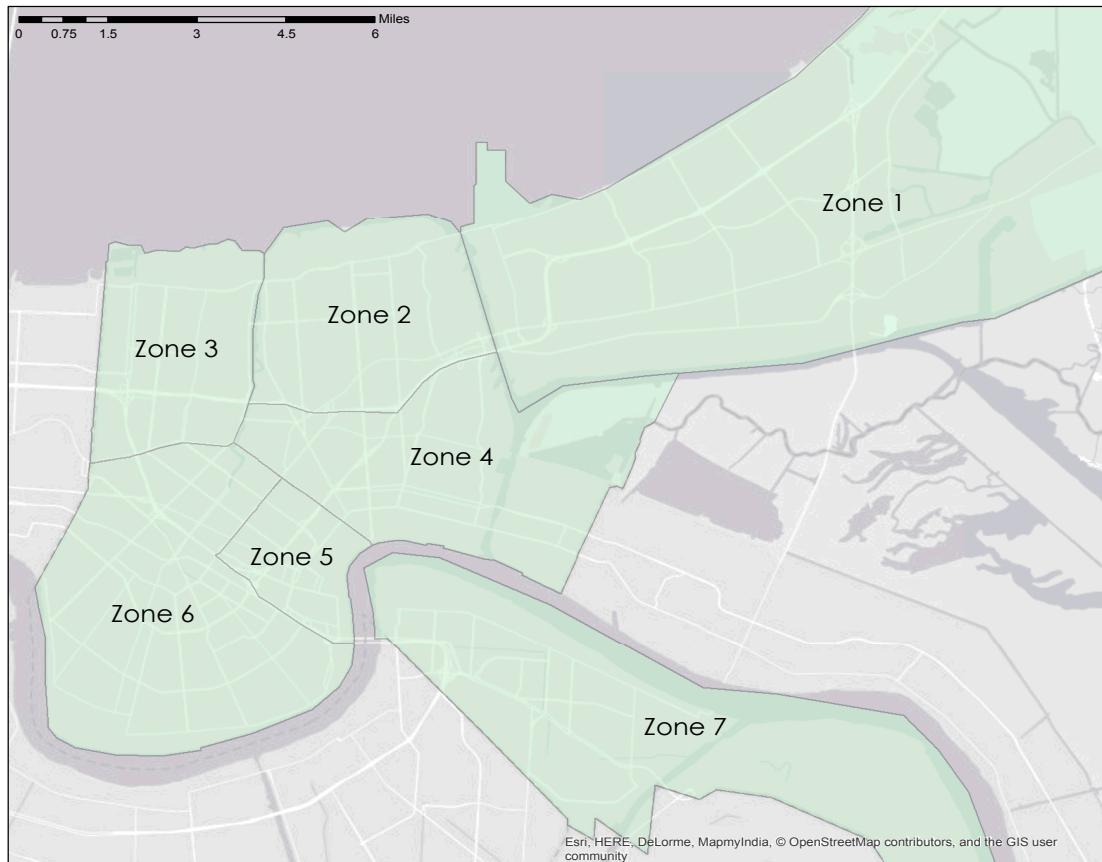


Community Resilience:

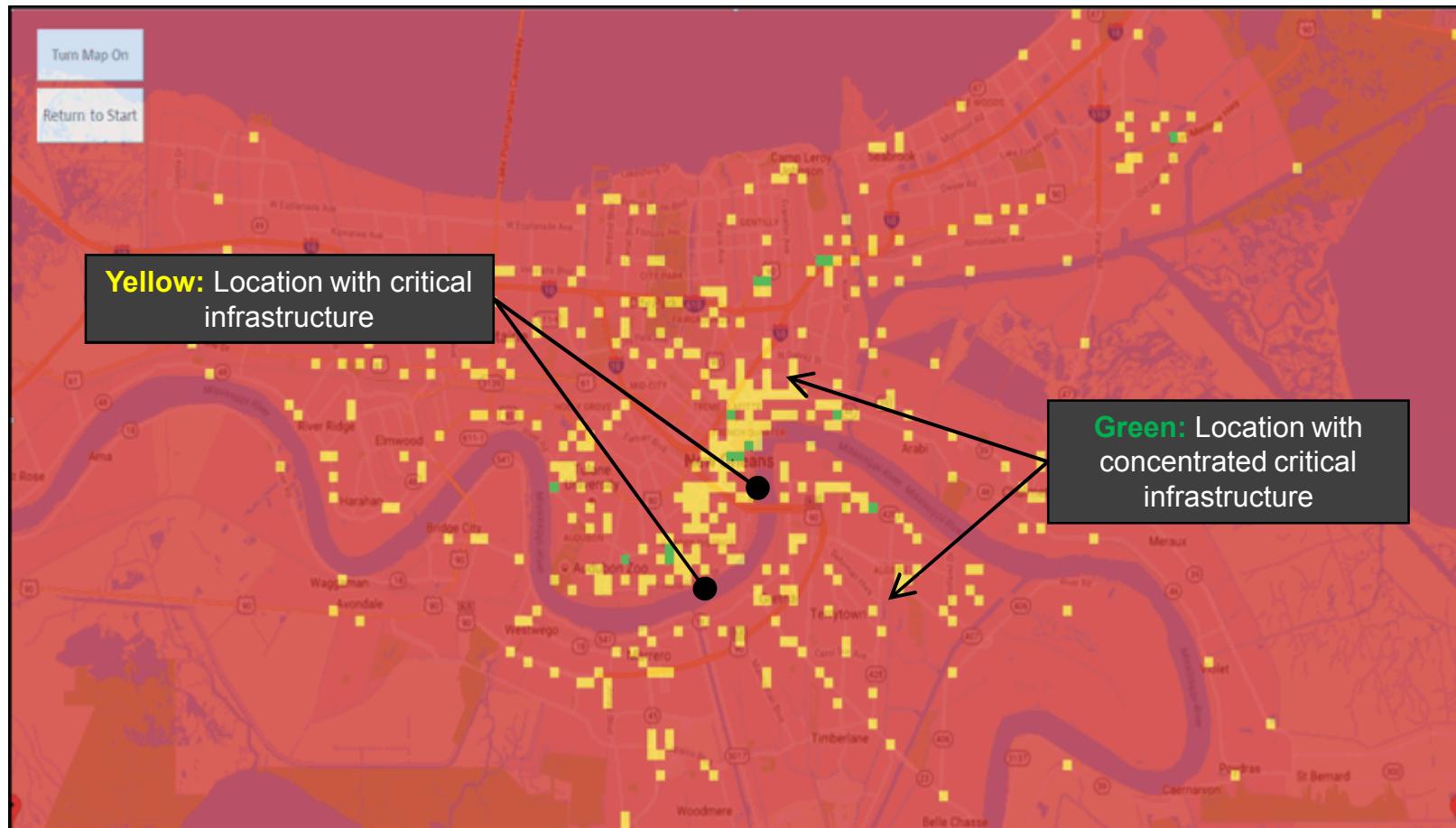
- Ability to prepare for, adapt to, and recover rapidly from changing, non-normal events
- Metrics can include people without access to lifeline services, for how long, and at what consequence
- Consider upstream and downstream supply-chain impacts

# Tackling Equity in the Face of Disaster

Goal: to ensure backup services in each zone, helps ensure citizens have broad array of services close to home

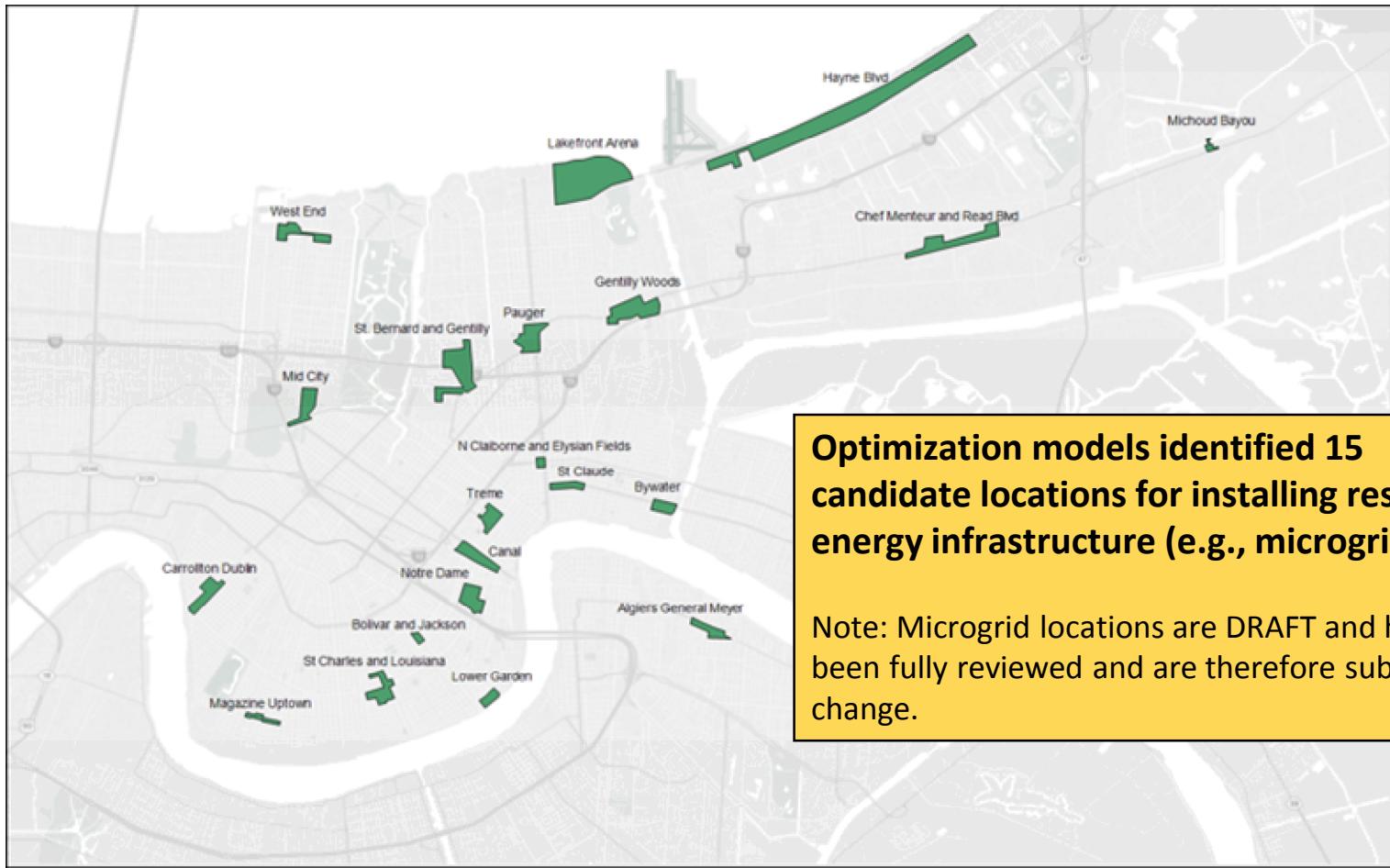


# GIS Analysis as a Tool



# NOLA Energy Resilience Nodes

Further analysis identified candidate resilience nodes, considering all technical and social factors.



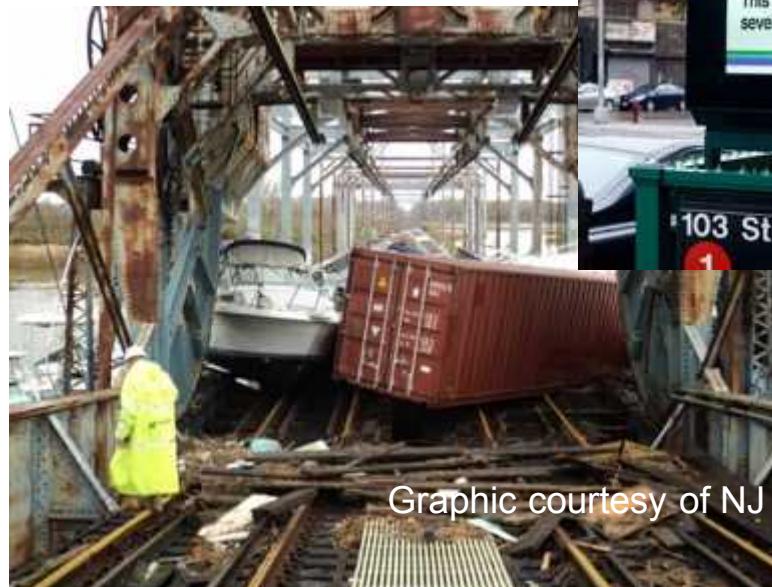
# NOLA Project Results

- Report to be released in Q1 '18
  - Recommendations for resilience nodes made to New Orleans and Entergy
  - Barriers to ongoing resilience investment identified
    - » Entergy New Orleans lacks strong explicit incentive for resilience investment
    - » Therefore Entergy's definition of resilience is less consequence-focused
- Other spin-off projects
  - Regulatory approaches to incentivize resilience investment
  - Populating an economic (avoided losses) resilience metric to complement the "citizens without services" metric
  - Assisting New Orleans in developing a resilience solution for the Gentilly Resilience District

## 2. Transportation Resilience: NJ Transit

In 2012, Hurricane Sandy devastated large portions of the coastal Northeast:

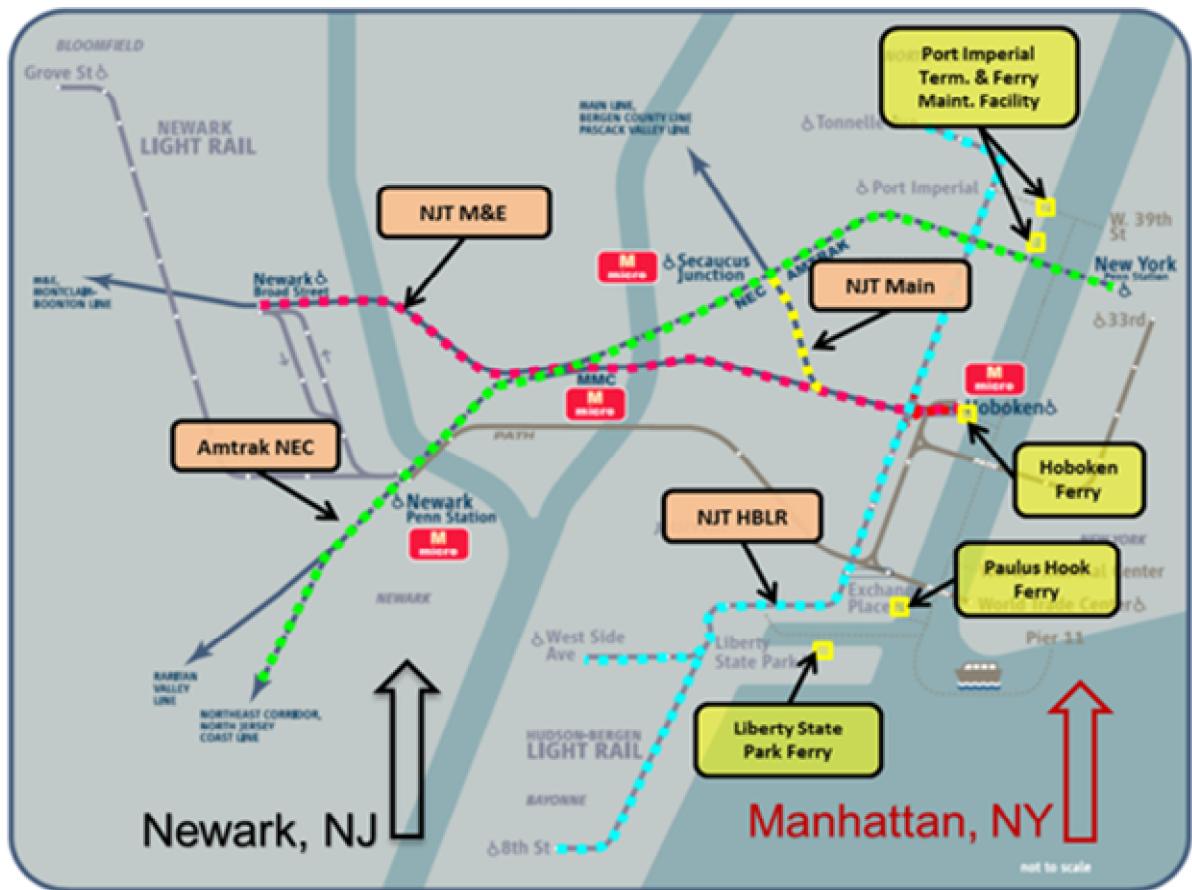
- Major human and economic losses: 110 deaths, \$63 billion in cost
- 8.7M customers in the dark; took 2 weeks to restore service to 90% of customers affected
- Transportation system linking NJ/NY severely disrupted for weeks, hampering evacuation and recovery efforts.



Graphic courtesy of NJ T

# Project Scope and Stakeholders

- In the aftermath of Sandy, NJ Transit Authority requested technical assistance from Sandia to define resilience options for the Northeast Corridor, a critical transportation route

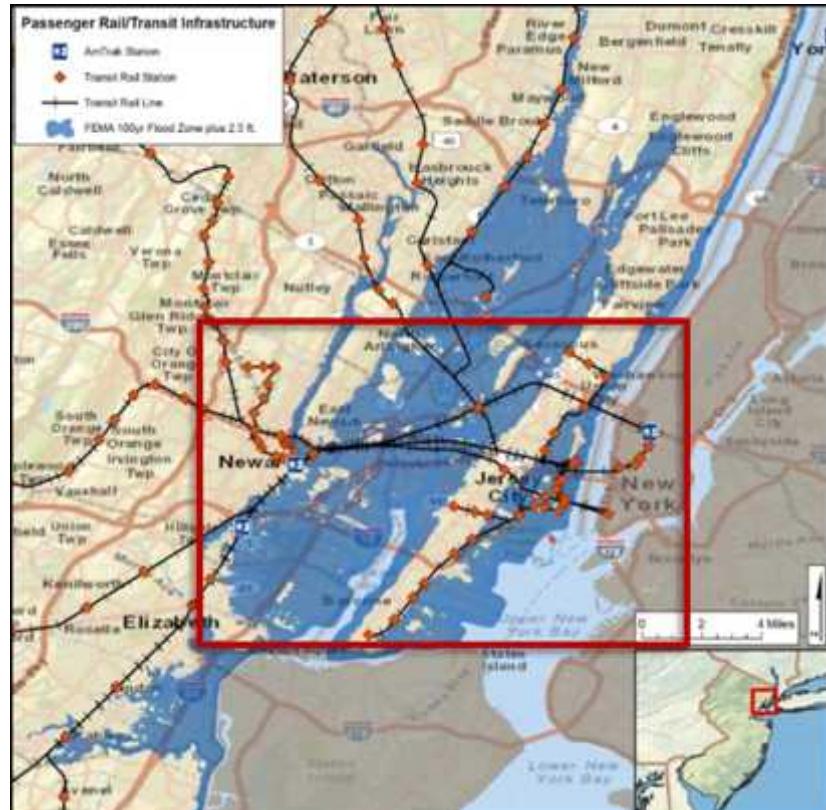


# NJ Transit Resilience Study Launched in 2013

- Project Goals
  1. Improve resilience of the transportation system for the following scenarios:
    - Major flood event 2.5 ft. above the FEMA 100-year flood level
    - Extended regional grid outage
  2. Focus on train, buses and ferry-services linking NY and NJ
- Performance Objectives
  - During **extreme** events, **enable rail, bus and ferry transportation for up to 7 days** to support evacuation & recovery efforts.
  - During **blue-sky** conditions, **support grid reliability, increase transit capacity; generate revenue** through participation in energy, capacity and ancillary markets; **generate renewable energy credits.**

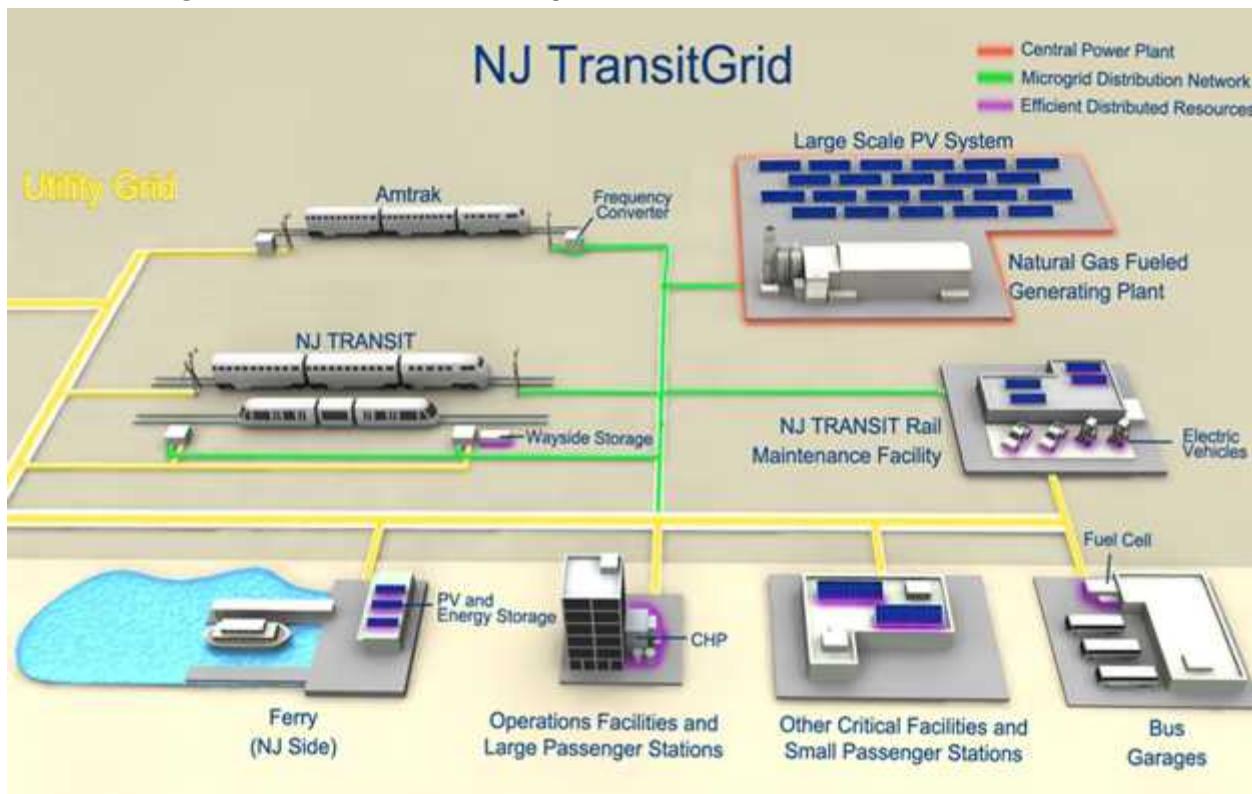
# Characterizing the Threat

- Identify critical infrastructure:
  - Rail/port passenger stations; critical operations facilities
  - Rail lines, tunnels, roadways
  - Critical transmission and distribution substations and other electric facilities.
  - Fuel pumping stations for ferries and buses
- Provide analysis: e.g., the economic and social benefits of resilience enhancements



# Resilience is an Iterative Process

- Developed progressively more detailed resilience concepts, with stakeholder feedback
- Provided analysis and conceptual designs to assess project's technical viability and estimated cost and resilience benefits.
- Project is currently under development



## Major Project Components

- 100 MW gas-fired plant
- 50 MW frequency converter
- 6 MW of PV
- 6 MW of CHP
- Wayside energy storage (regenerative braking)
- PV+storage facilities
- Electric vehicles
- New distribution lines and switches
- Flood protection

# Summary

1. Critical infrastructure resilience is a topic of high interest:
  - Extreme weather and other catastrophic events are projected to increase
  - Resilience increasingly considered in policy and investment decision-making
2. The resilience challenge is difficult to address
  - Technically complex, high uncertainty
  - Impacted by diverse stakeholder interests and values
3. Useful frameworks, metrics and tools exist...
  - Application examples show that it is possible to improve critical infrastructure resilience in a rigorous manner
4. ...but more work is needed
  - to ensure full and widespread adoption of resilience principles to support critical infrastructure planning

# Questions?

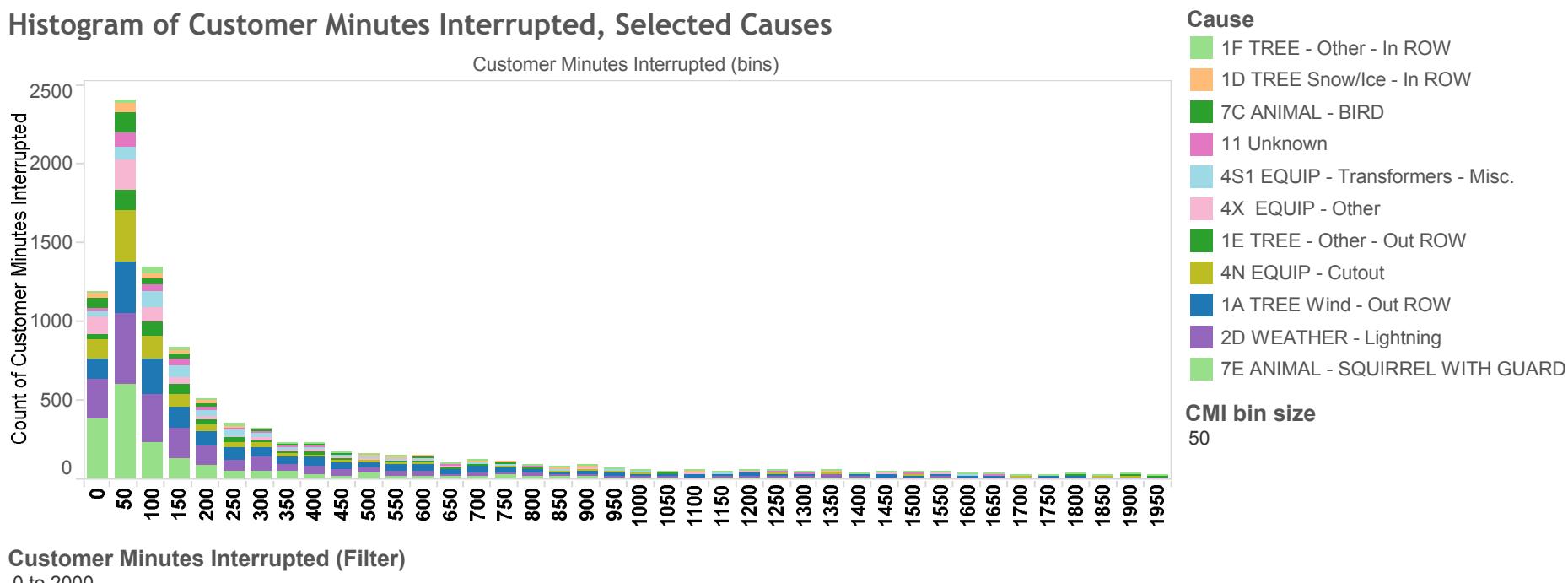
Laurie Burnham

[lburnham@sandia.gov](mailto:lburnham@sandia.gov)

# Resilience and Reliability

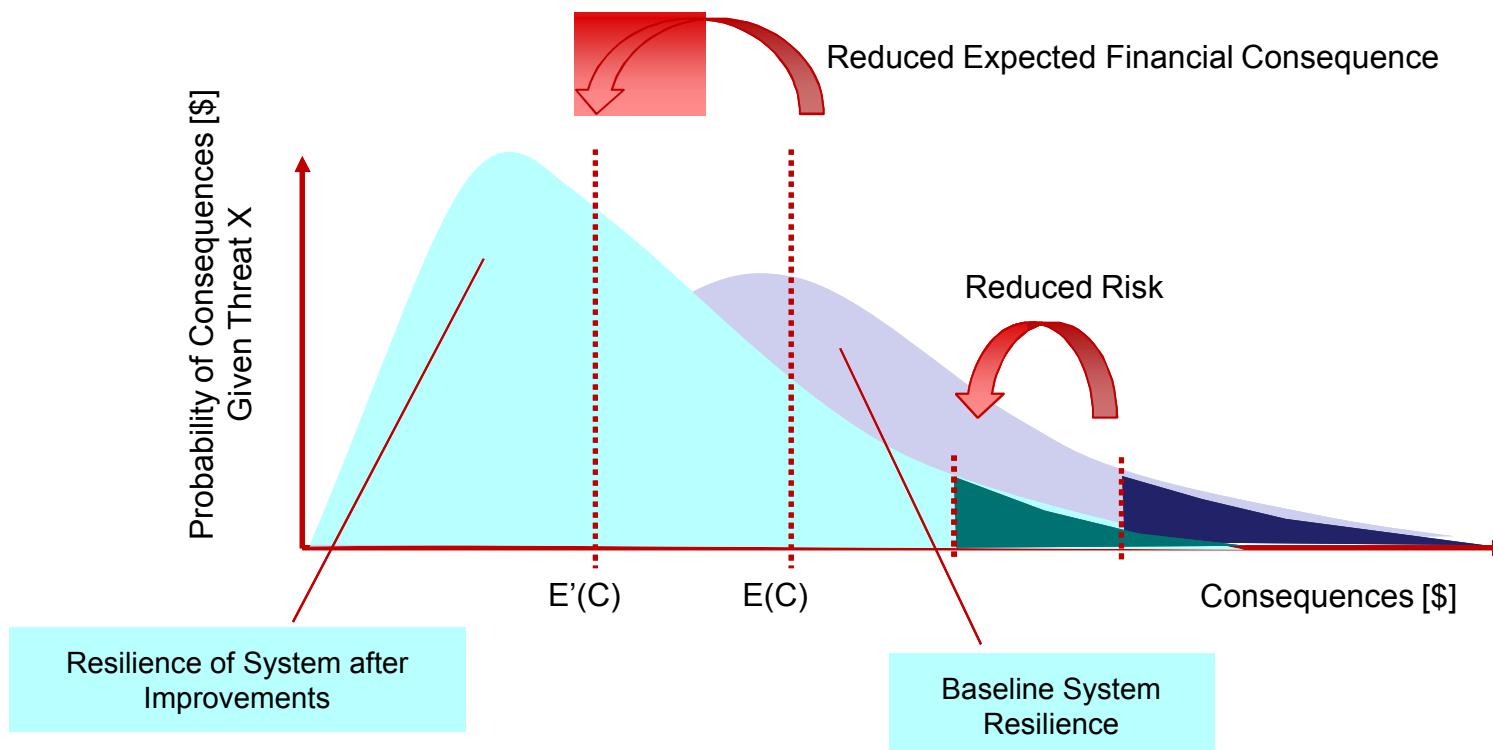
Grid resilience and reliability can be described along a single dimension: (e.g. customers \* minutes interrupted)

Histogram of Customer Minutes Interrupted, Selected Causes



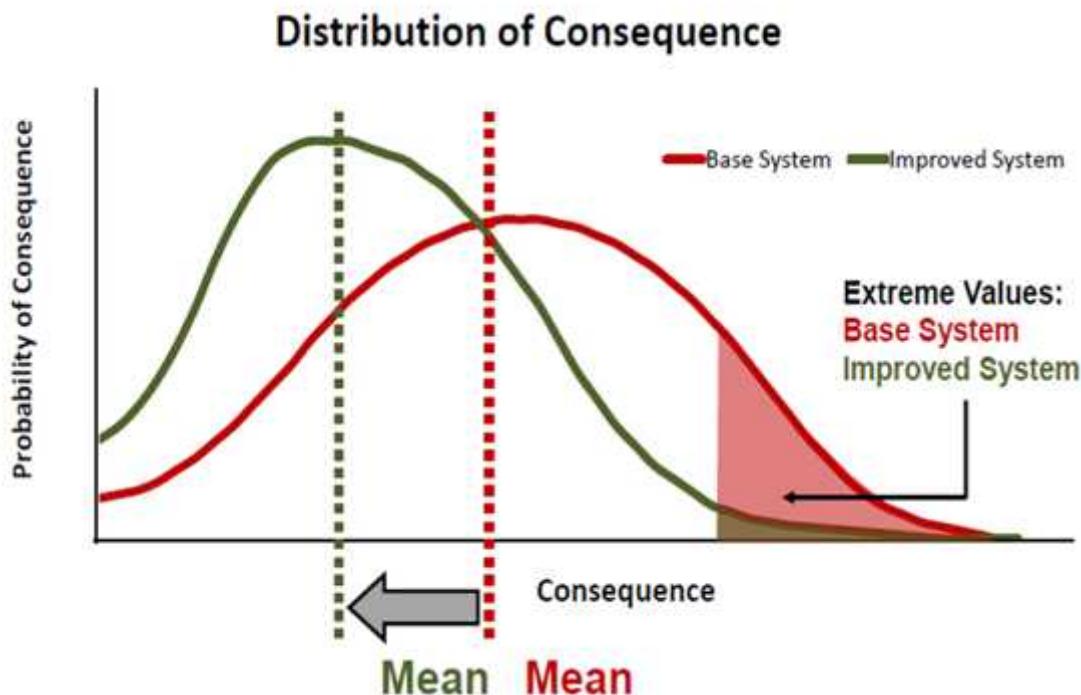
# Resilience Quantification Incorporating Uncertainty

The following framework was developed for the *Quadrennial Energy Review* and supports decision-making to obtain demonstrable resilience improvements



# Resilience Metrics - Desired Attributes

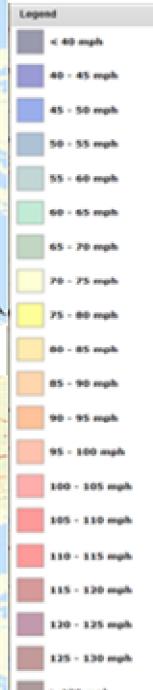
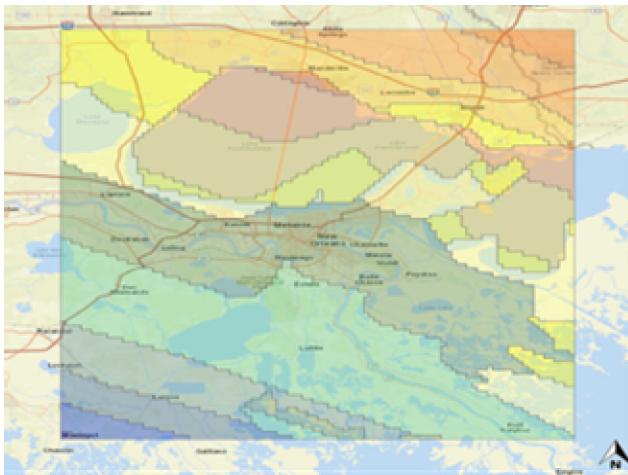
- Specific to the threat (*resilience to what?*)
- Performance-based (*how resilient is the system?*) or
- Attribute-based (*what makes the system resilient?*)
- Expressed in terms of ***consequences***
- Risk-based (probabilistic)
- Consistent
- Scalable
- Practical



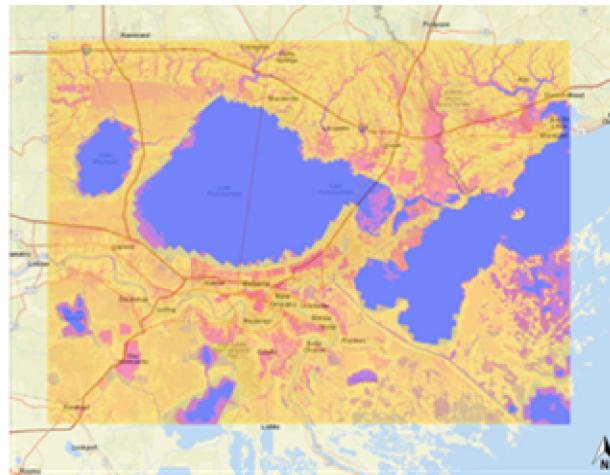
# Characterizing the Threat

**Cat 2 Storm**

**Max Wind – 1947 Track**



**Flooding – 1947 Track**



**Cat 4 Storm**

