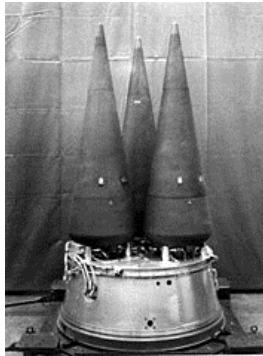


*Exceptional service in the national interest*



# The Future of Nuclear Arms Control Verification

## Generating Confidence in Warhead Accounting

Jay Brotz

November 4, 2013

Inaugural PONI U.S.-U.K. Bilateral Conference

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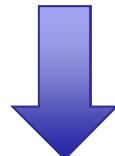


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# Future Arms Control Agreements



2009 Prague  
Speech



2010 NPR



2011 NNSA  
Strategic Plan

“... the United States will take concrete steps towards a world without nuclear weapons.”

“[New START] will set the stage for **further cuts**...”

“Key NPR recommendations include: Address **non-strategic** nuclear weapons, together with **non-deployed** nuclear weapons of both sides, in any post-New START negotiations with Russia.”

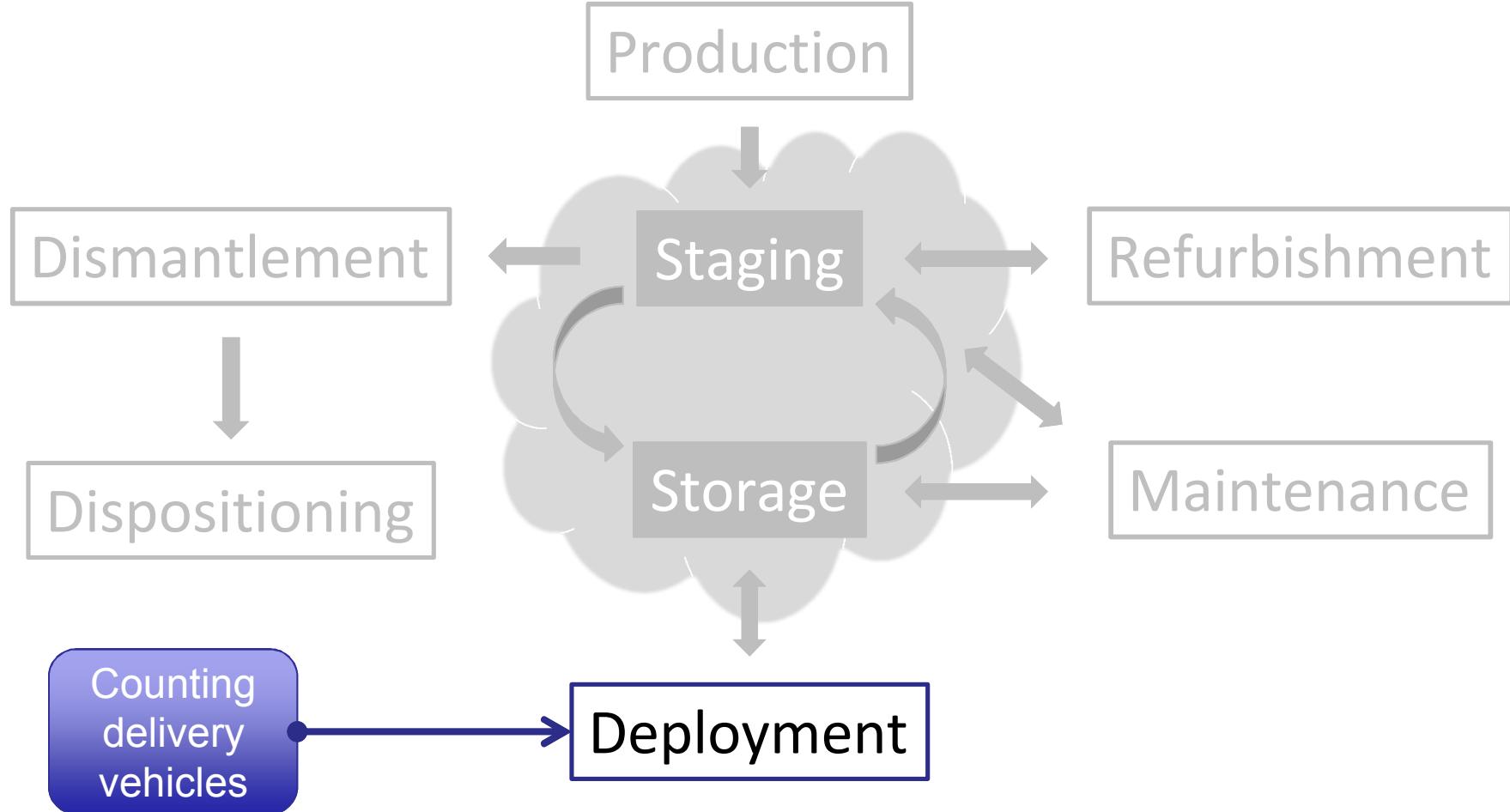
“By 2016, develop **warhead monitoring** and **chain-of-custody** capabilities for end-to-end field demonstrations in support of new arms control commitments.”

# Moving to Whole-Stockpile Limitations

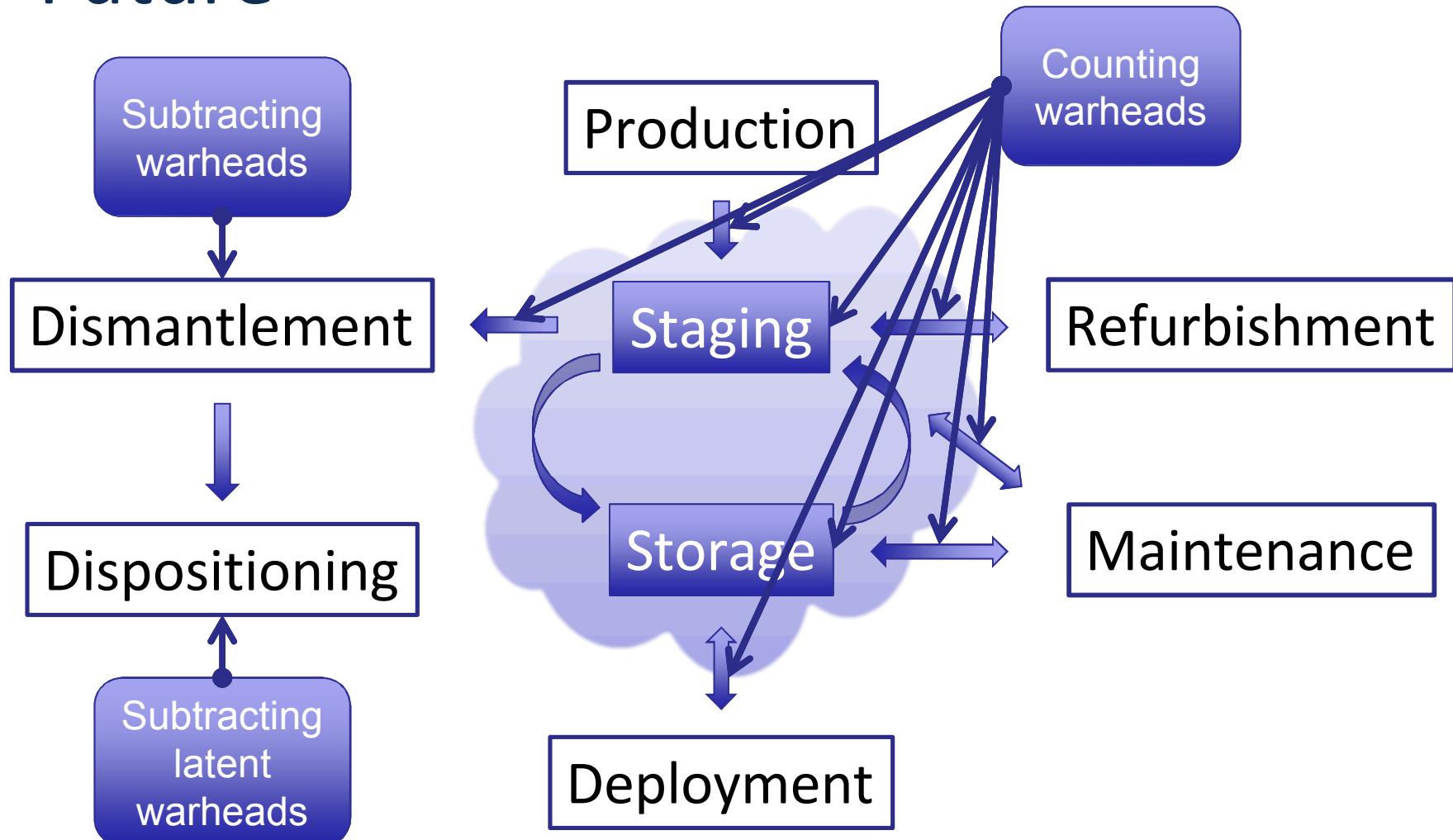
- New START may be the last bilateral arms control agreement limited to *strategic, deployed* nuclear weapons
- Focus on warheads rather than delivery systems
  - Much greater numbers
  - Greater variety of facilities in warhead lifecycle
  - Much easier to hide treaty violations
- Verification under New START:
  - National technical means
  - Data exchanges and notifications
  - Visual inspections
  - Limited measurements
    - Verifying absence only



# Monitoring the Warhead Lifecycle: New START



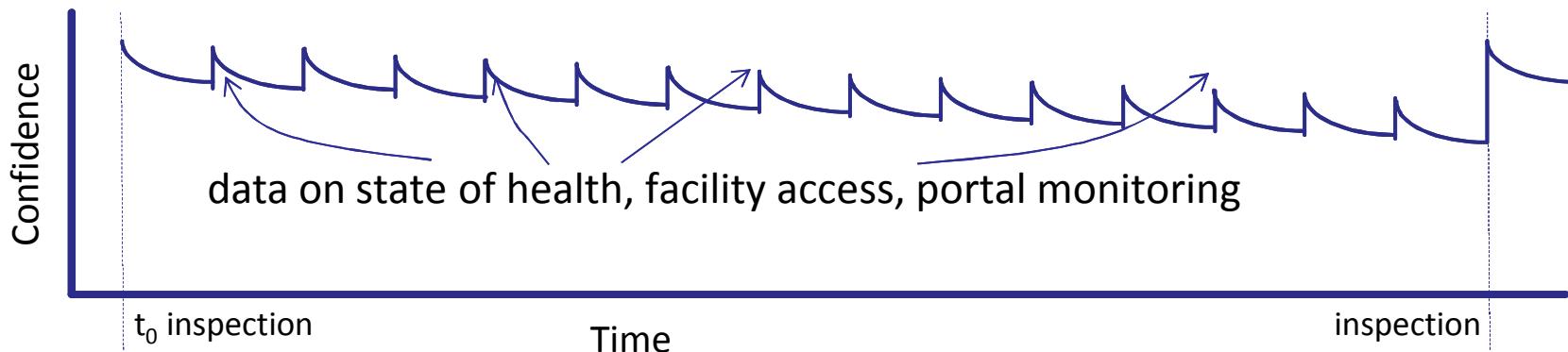
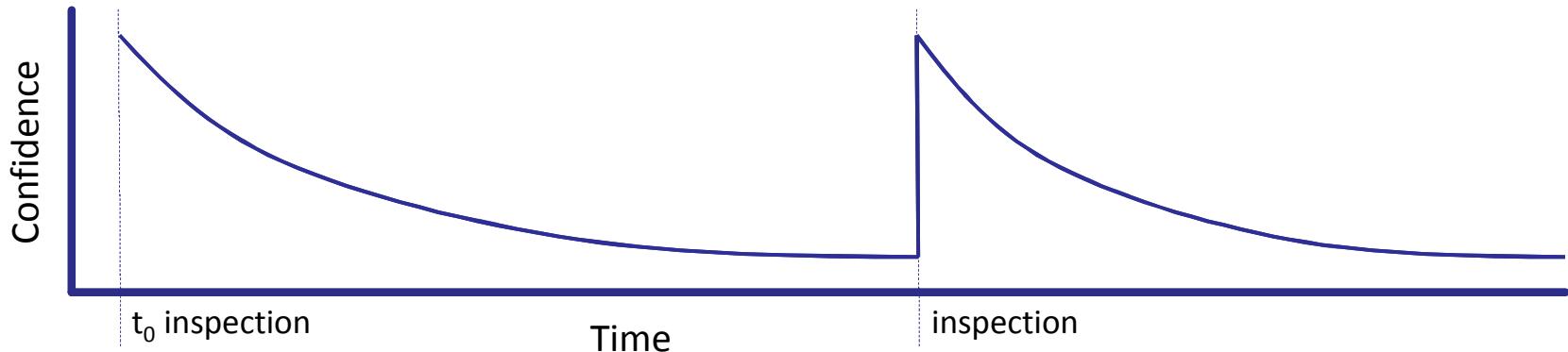
# Monitoring the Warhead Lifecycle: Future



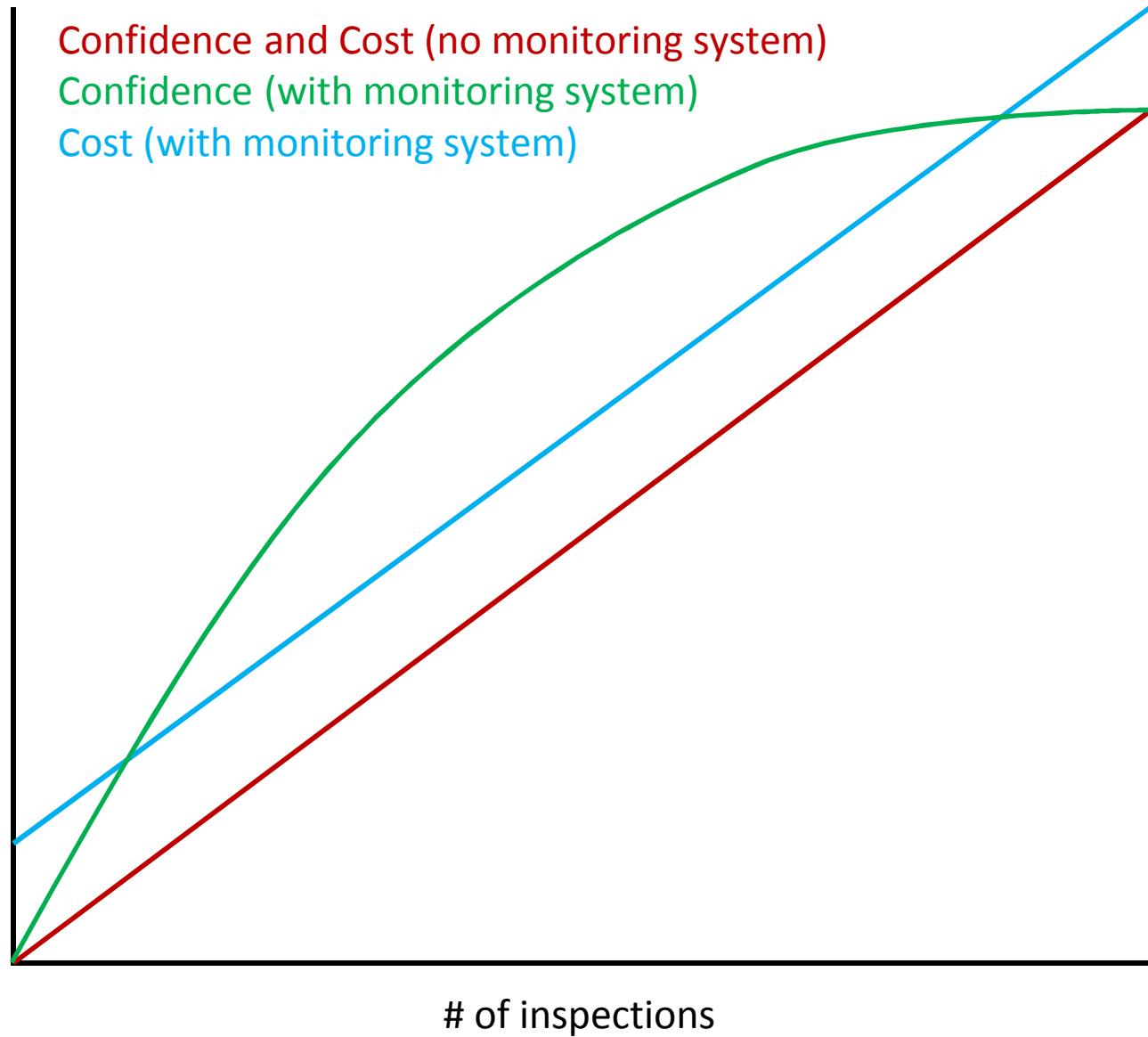
# Monitoring and Verification System

- A cooperative monitoring and verification system can:
  - Generate confidence that declared items are real weapons
  - Generate confidence that weapons have not been diverted or substituted
  - Generate confidence that declared dismantlements really are separating a real weapon into its constituent parts
  - Generate confidence that declared dismantled parts are dispositioned (making them difficult to reconstitute into a weapon)
- A cooperative monitoring and verification system can NOT:
  - Detect undeclared weapons and undeclared locations
  - Detect undeclared production of weapons or weapon components

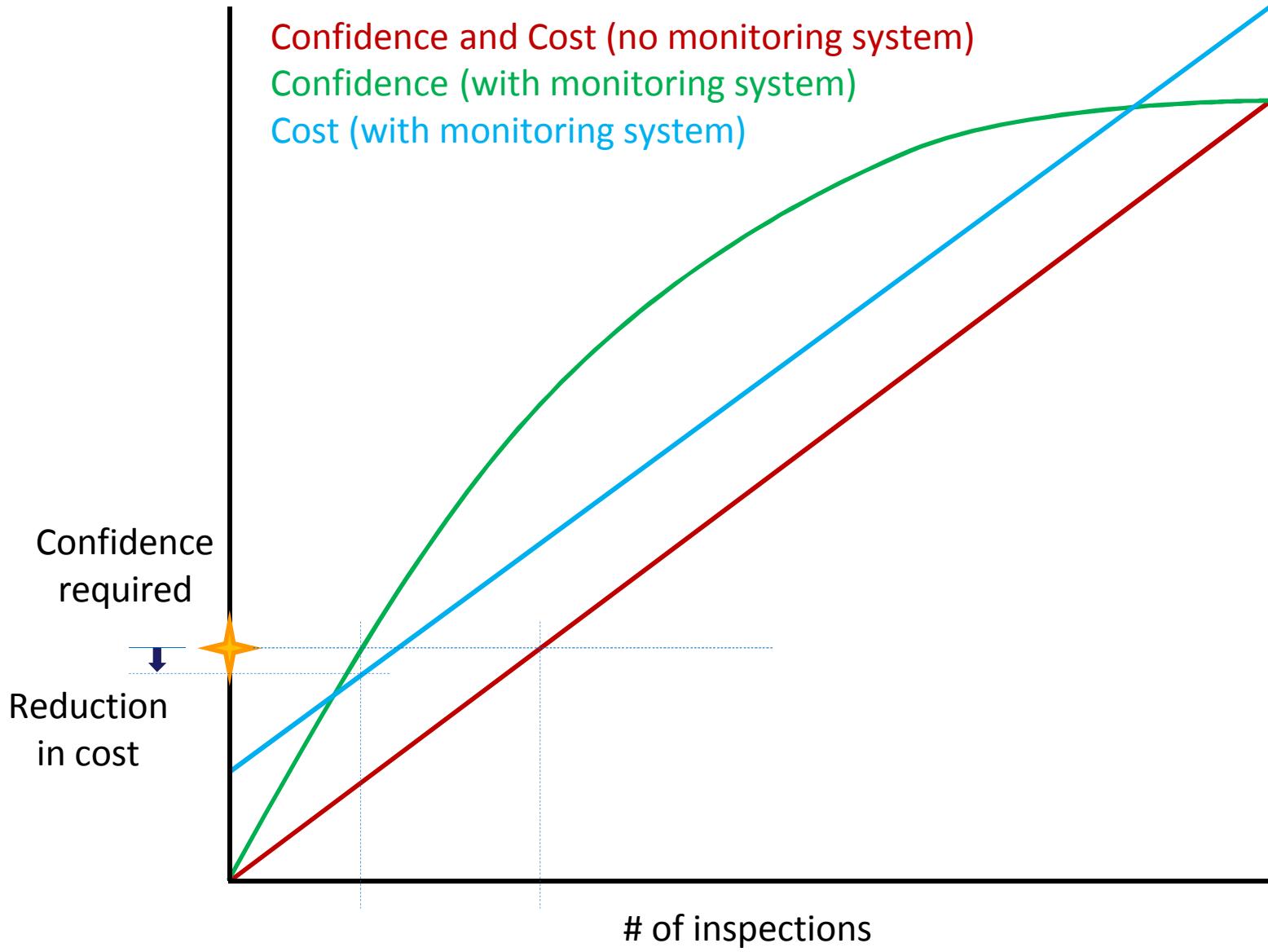
# Confidence over Time



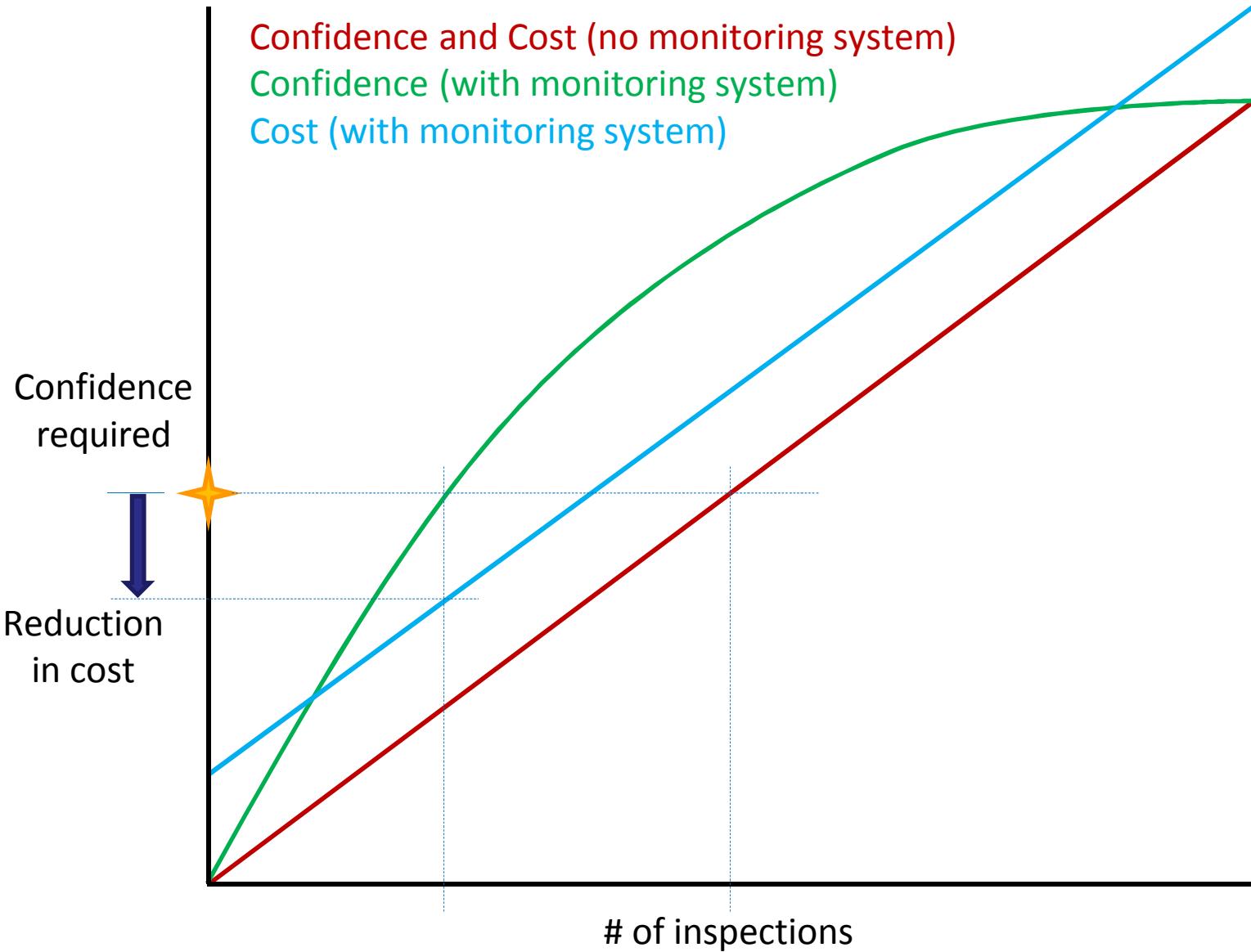
# Confidence Hypothesis



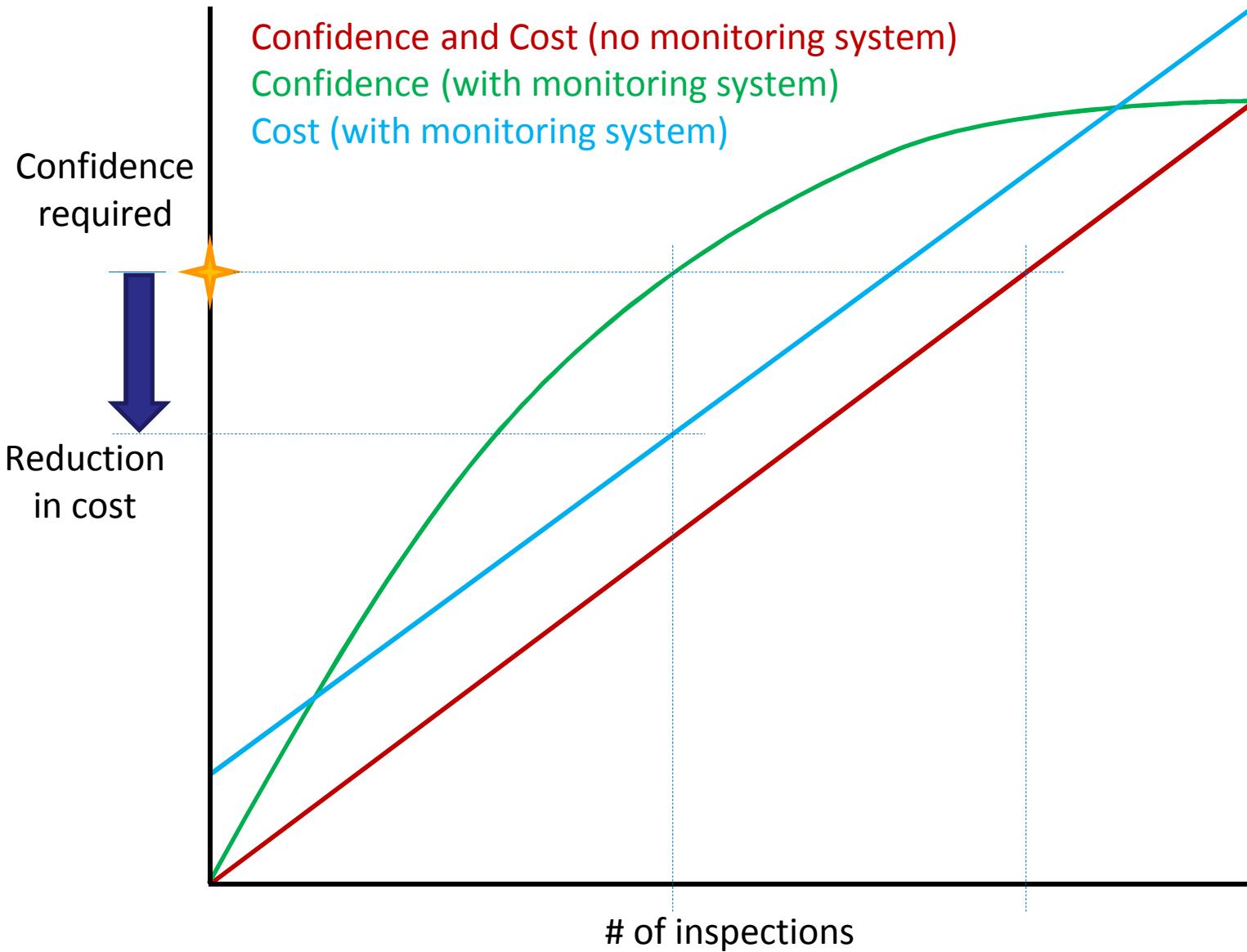
# Confidence vs. Cost



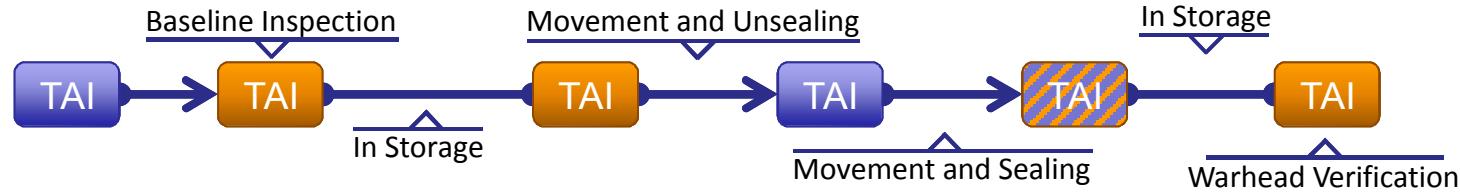
# Confidence vs. Cost



# Confidence vs. Cost



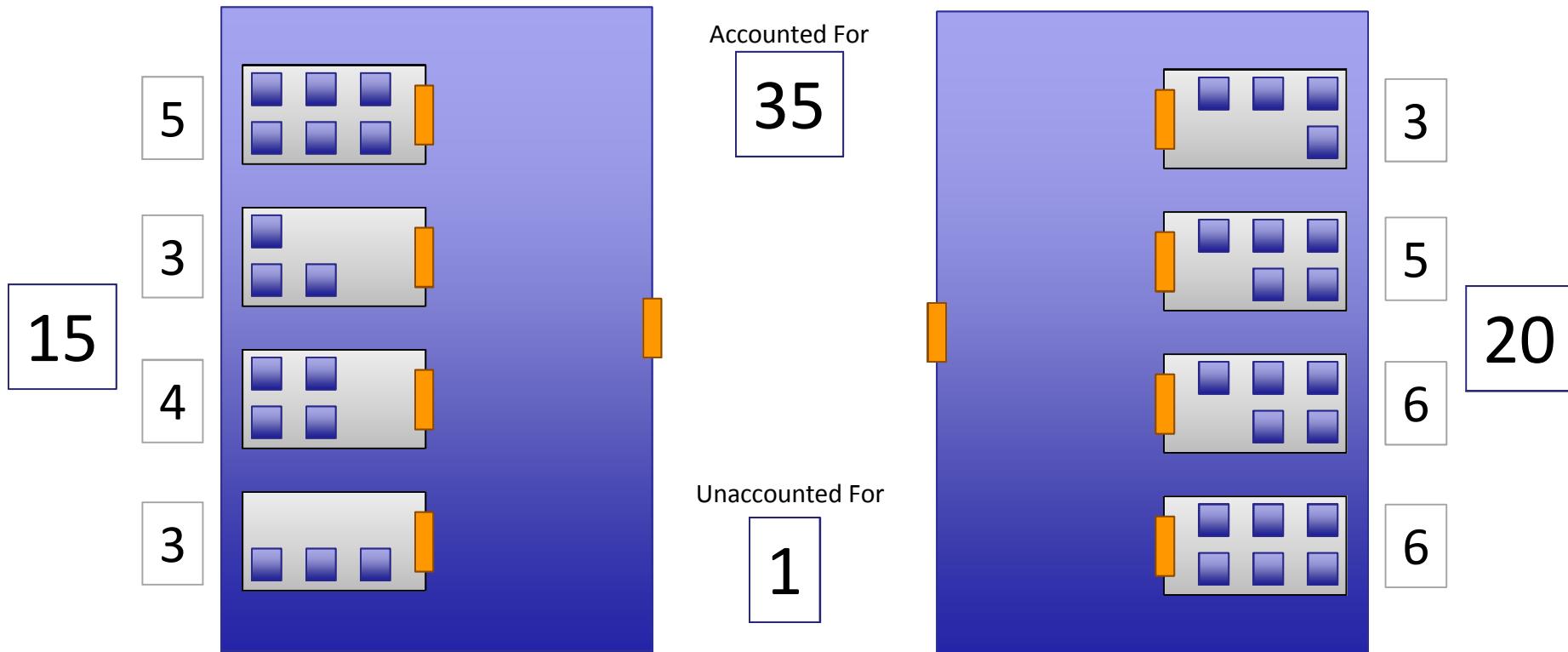
# Item Accountability: Continuity of Knowledge



- Concept:
  - Identify all treaty-accountable items,
  - establish confidence in their identity (agreed baseline), then
  - monitor them for changes in location and integrity *for as long as possible.*
- Declare breaks to continuity of knowledge of items
- Increase confidence in items and monitoring system with periodic on-site inspections using statistical sampling

# Aggregate Accountability

- Alternate method to item accountability: do I have confidence in the total stockpile?
- Relies heavily on portal and perimeter monitoring



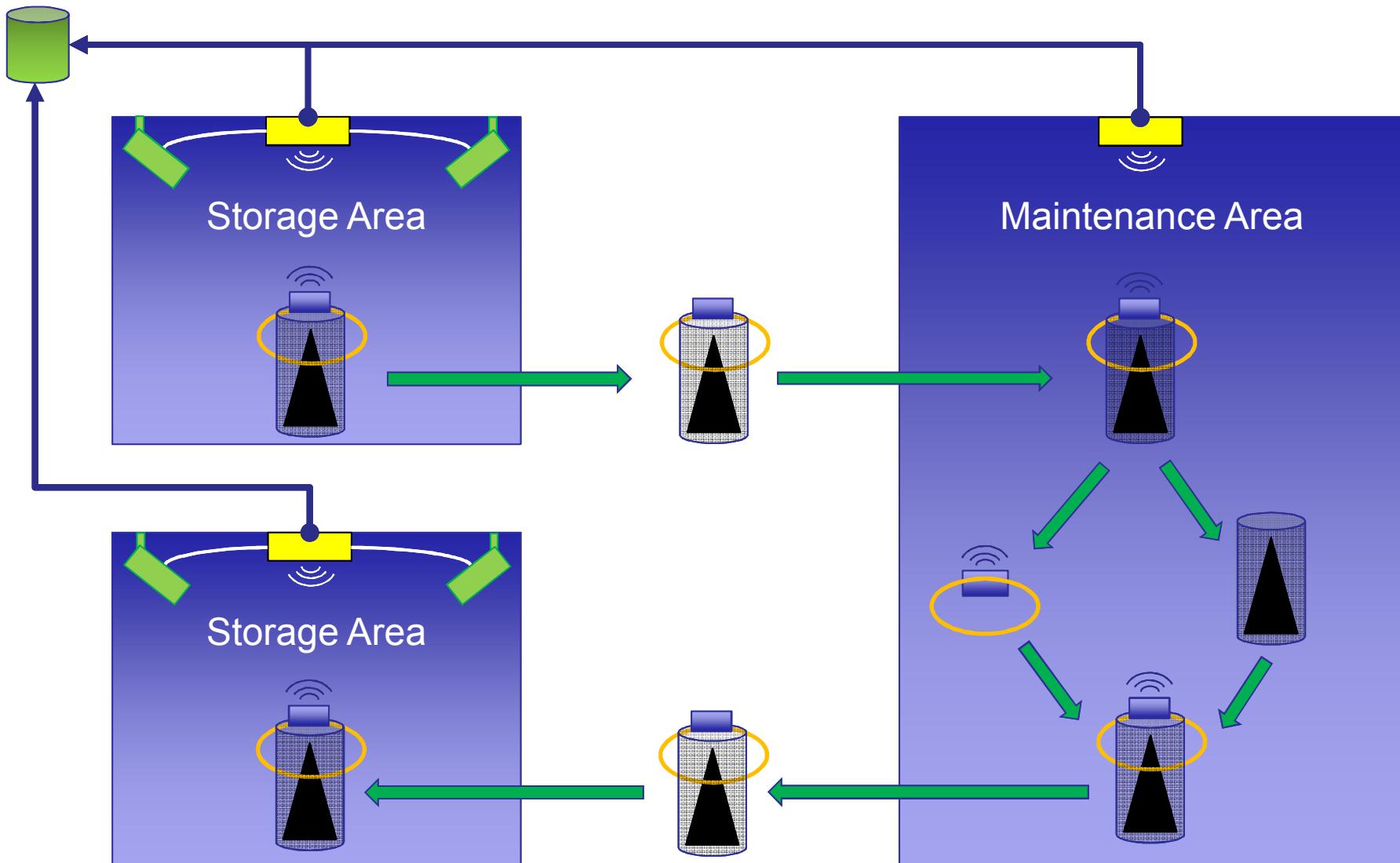
# Conclusion

- We are preparing now for the need to account for individual warheads in all lifecycle stages
- Monitoring and verification systems could provide necessary levels of confidence at less cost than inspections alone
- The quantification of confidence is something that should be studied

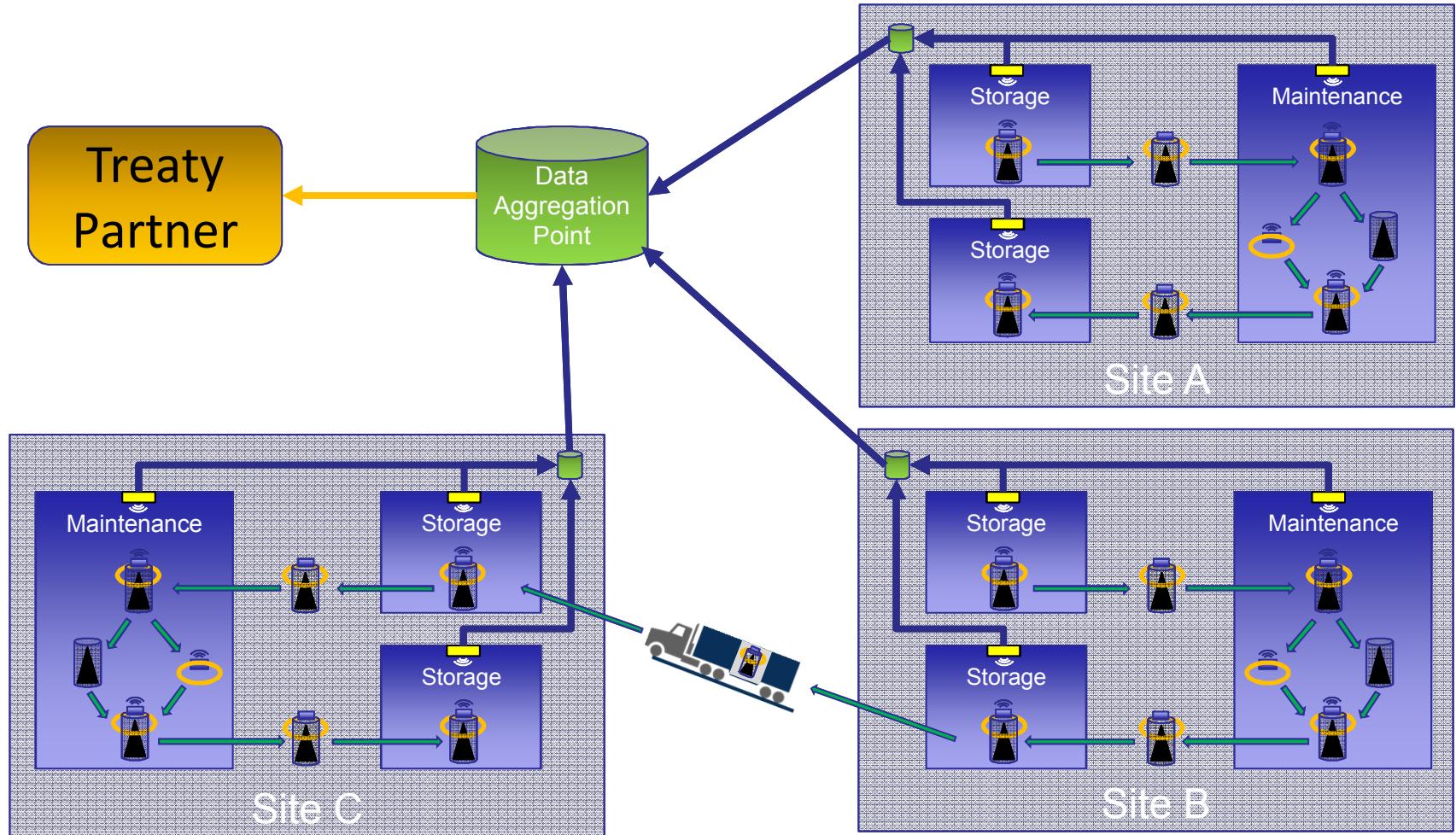
# Questions?

# Backup slides

# Site View



# National View



# Active Monitoring System Characteristics

- An active monitoring system would:
  - Monitor the status of each accountable item throughout its lifecycle, where appropriate
  - Monitor the facilities where accountable items exist, where appropriate
  - Send all system generated information to aggregation points at each site, and further to a national aggregation point
- All generated information must be **trustable**
  - Information reported must be *authenticatable*
  - System equipment must be *tamper-evident* and *inspectable*
  - Multiple layers of tags, seals, and sensors provide *evidence in depth*



***Authentication at the source + tamper-indicating enclosure = trustable monitoring node***