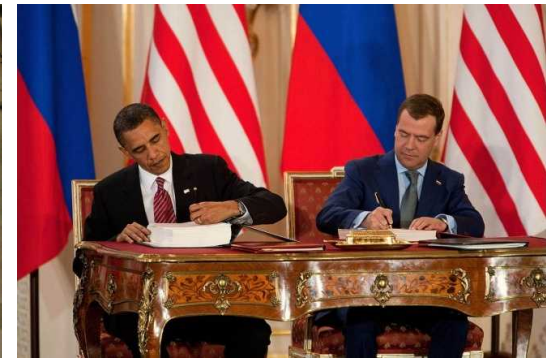
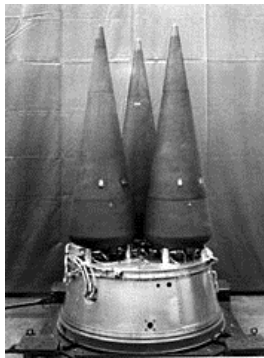
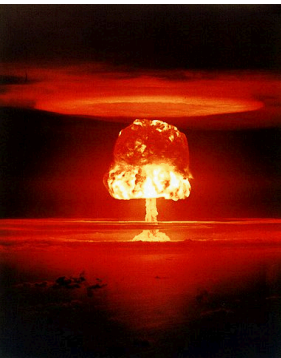


Exceptional service in the national interest



The Future of Nuclear Arms Control Verification

Generating Confidence in Warhead Accounting

Jay Brotz

November 4, 2013

Inaugural PONI U.S.-U.K. Bilateral Conference

The opinions contained in this presentation are the authors' and do not represent the opinions of Sandia National Laboratories, the National Nuclear Security Administration, or the US Government.

Future Arms Control Agreements

2009 Prague
Speech



2010 NPR



2011 NNSA
Strategic Plan

“... the United States will take concrete steps towards a world without nuclear weapons.”

“[New START] will set the stage for **further cuts**...”

“Key NPR recommendations include: Address **non-strategic** nuclear weapons, together with **non-deployed** nuclear weapons of both sides, in any post-New START negotiations with Russia.”

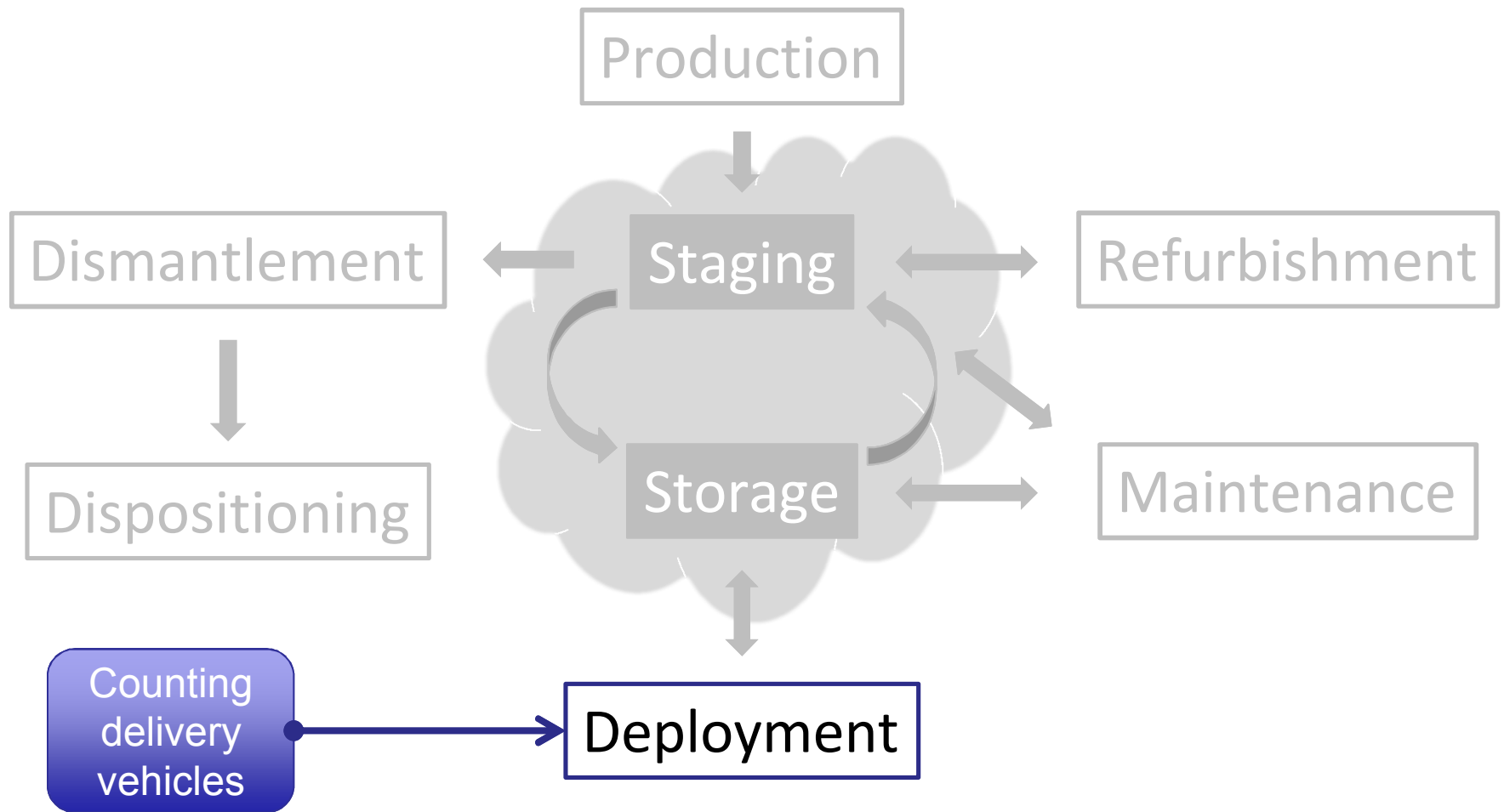
“By 2016, develop **warhead monitoring** and **chain-of-custody** capabilities for end-to-end field demonstrations in support of new arms control commitments.”

Moving to Whole-Stockpile Limitations

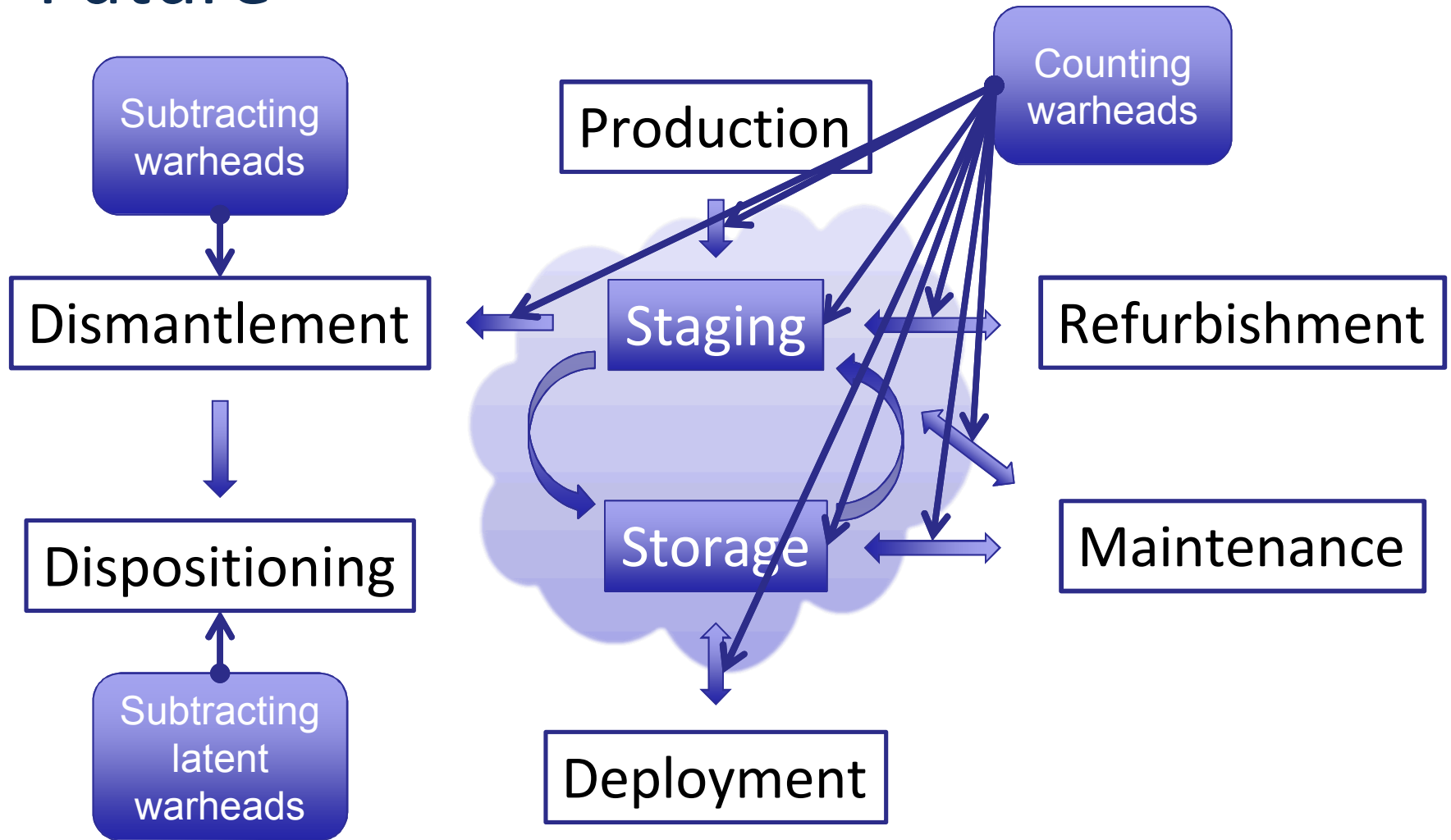
- New START may be the last bilateral arms control agreement limited to ***strategic, deployed*** nuclear weapons
- Focus on warheads rather than delivery systems
 - Much greater numbers
 - Greater variety of facilities in warhead lifecycle
 - Much easier to hide treaty violations
- Verification under New START:
 - National technical means
 - Data exchanges and notifications
 - Visual inspections
 - Limited measurements
 - Verifying absence only



Monitoring the Warhead Lifecycle: New START



Monitoring the Warhead Lifecycle: Future

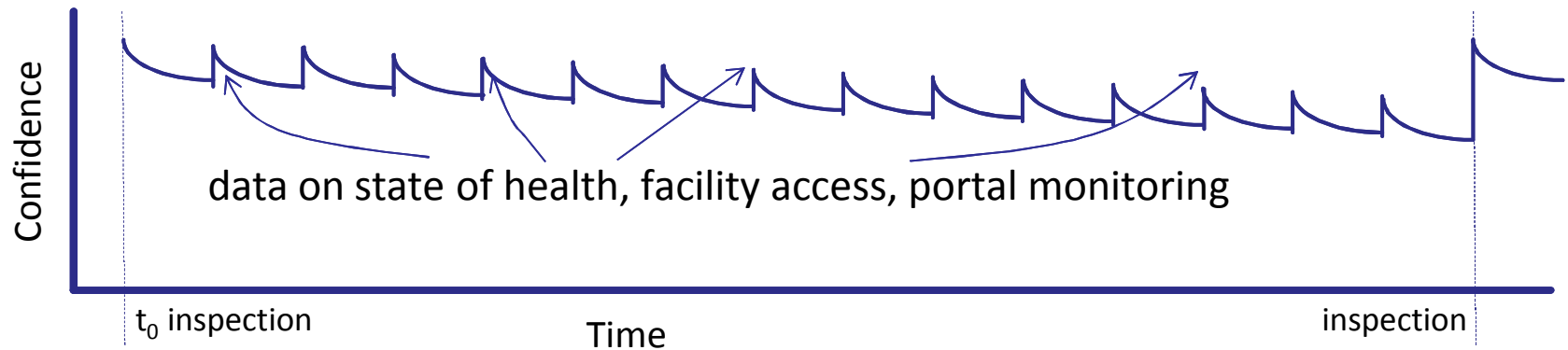
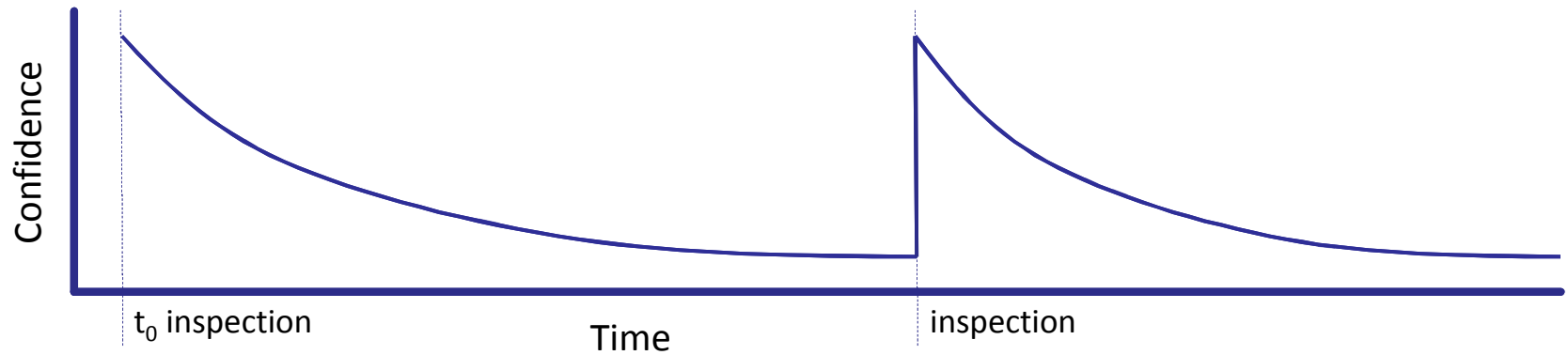


Monitoring and Verification System

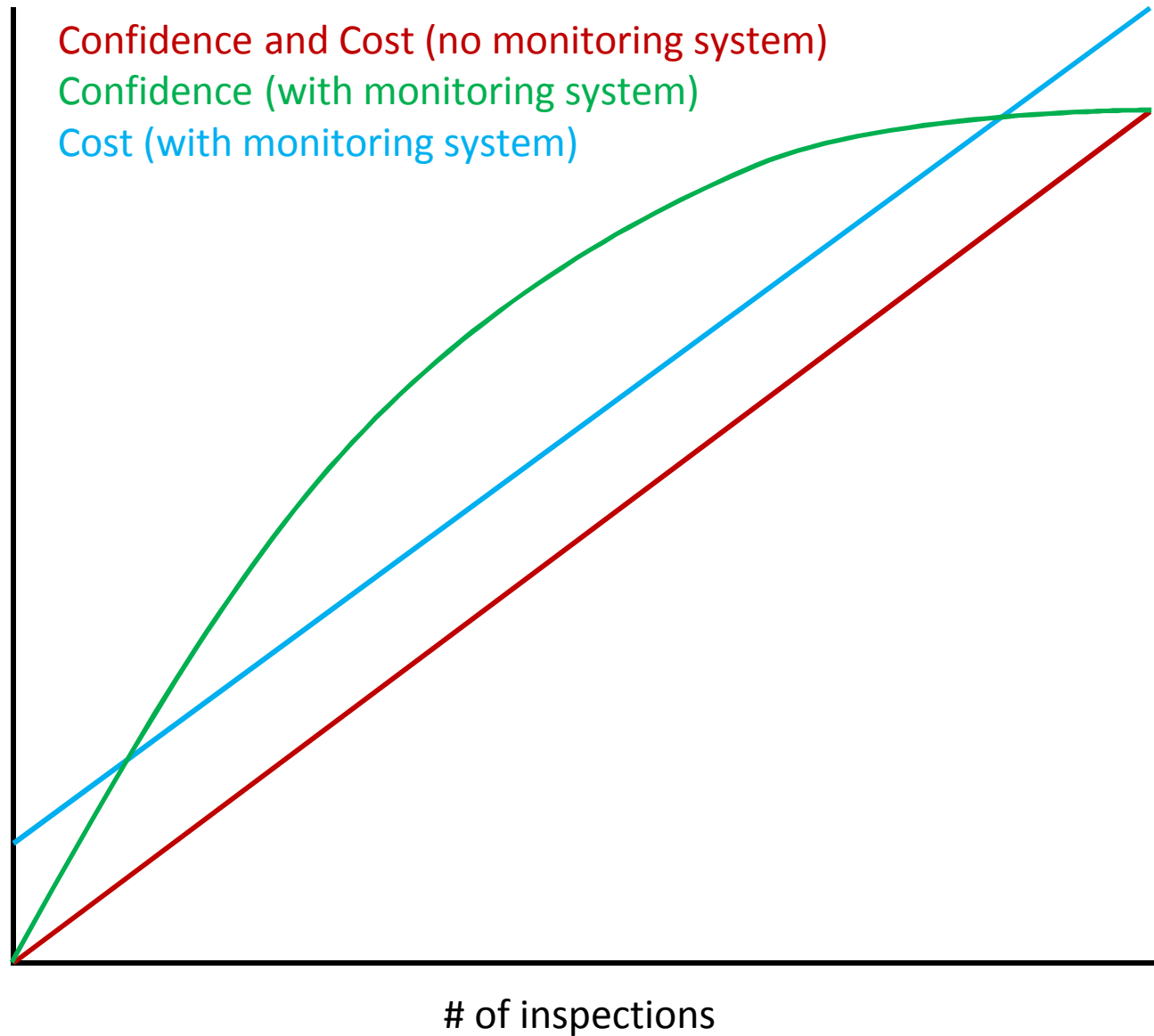
- A cooperative monitoring and verification system can:
 - Generate confidence that declared items are real weapons
 - Generate confidence that weapons have not been diverted or substituted
 - Generate confidence that declared dismantlements really are separating a real weapon into its constituent parts
 - Generate confidence that declared dismantled parts are dispositioned (making them difficult to reconstitute into a weapon)

- A cooperative monitoring and verification system can NOT:
 - Detect undeclared weapons and undeclared locations
 - Detect undeclared production of weapons or weapon components

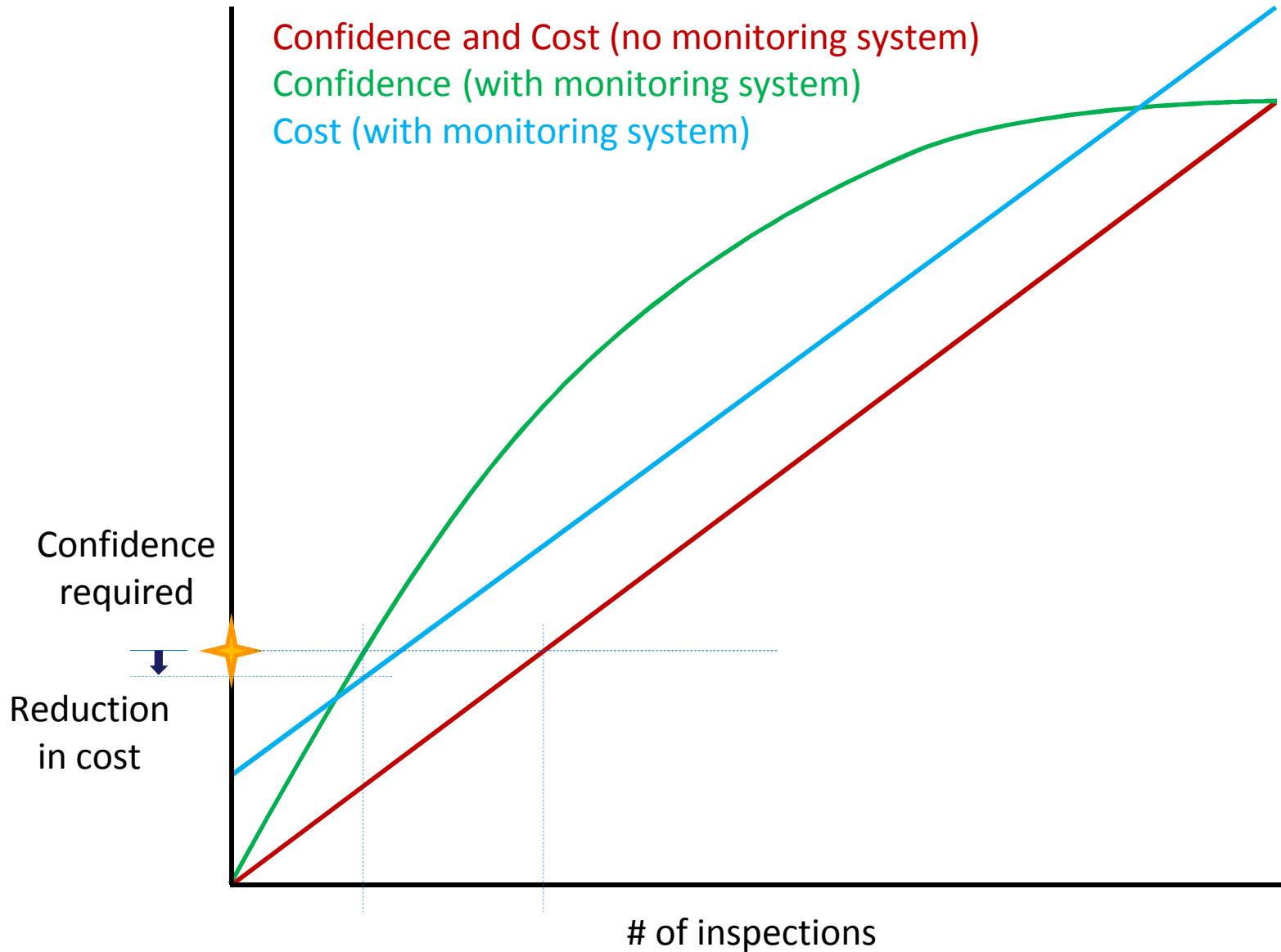
Confidence over Time



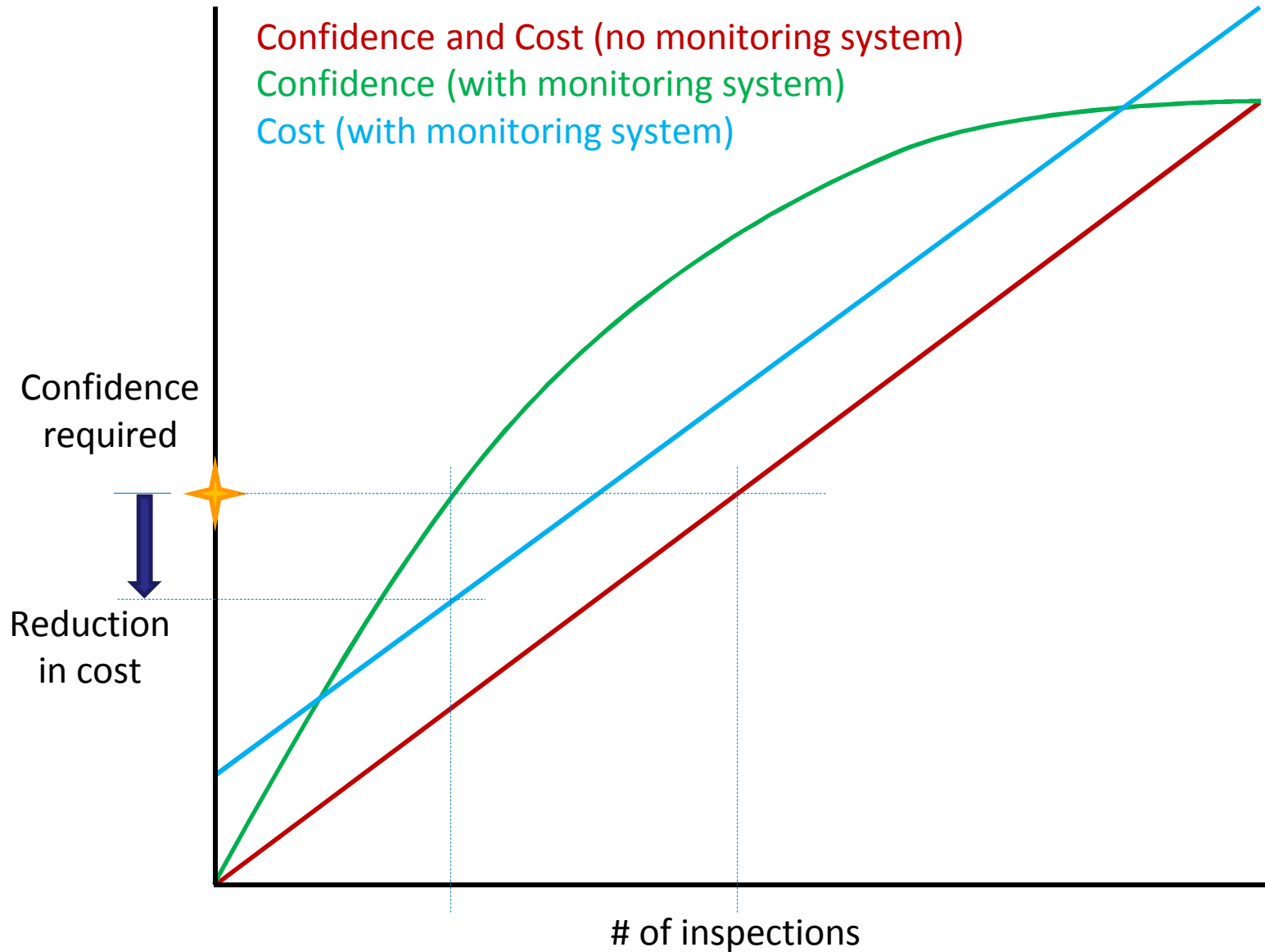
Confidence Hypothesis



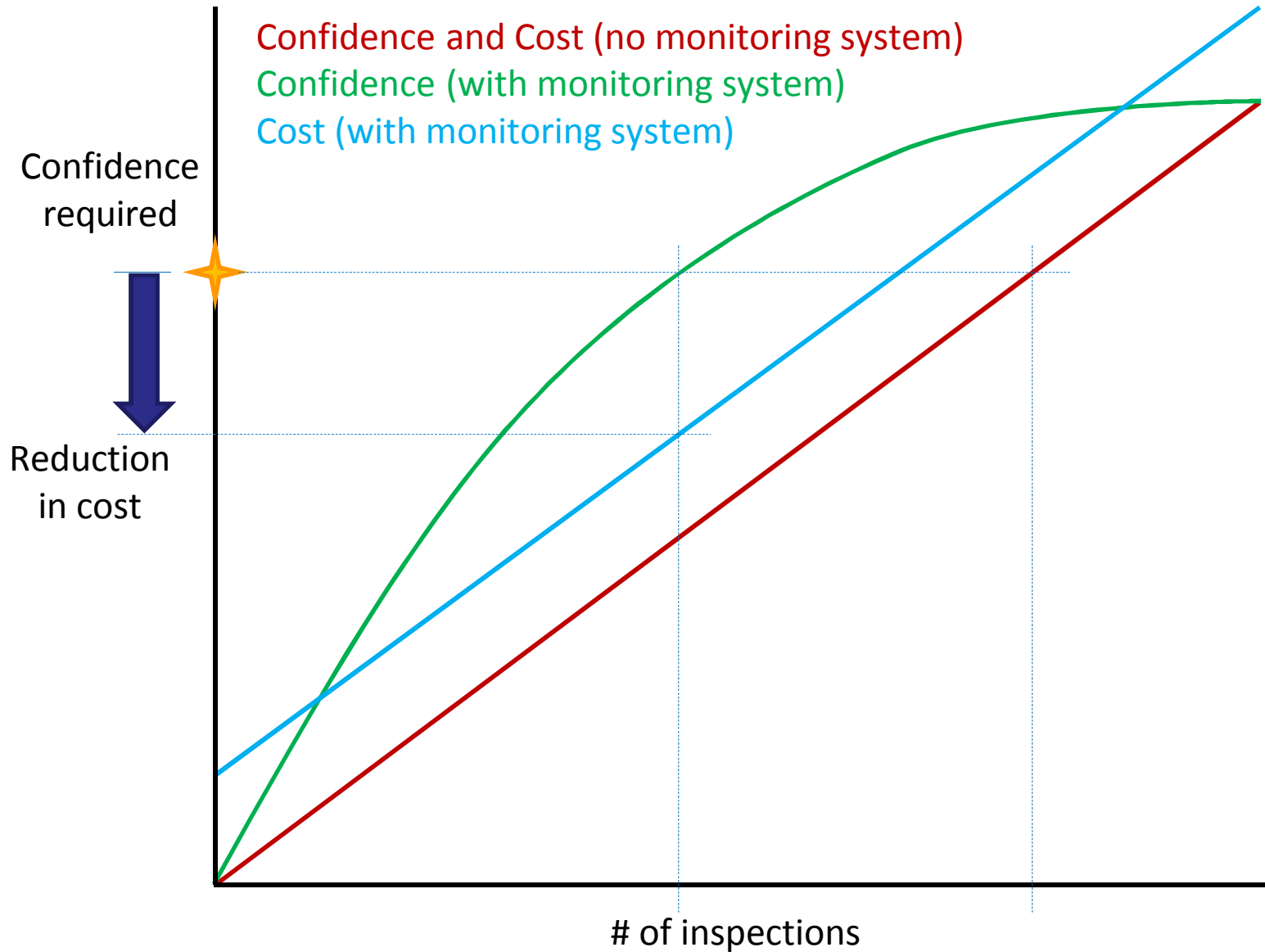
Confidence vs. Cost



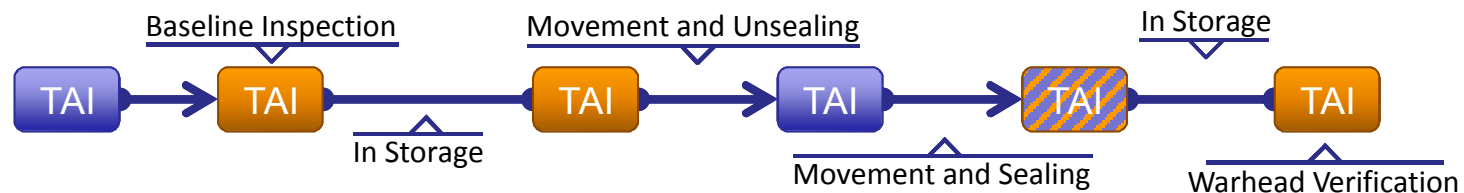
Confidence vs. Cost



Confidence vs. Cost



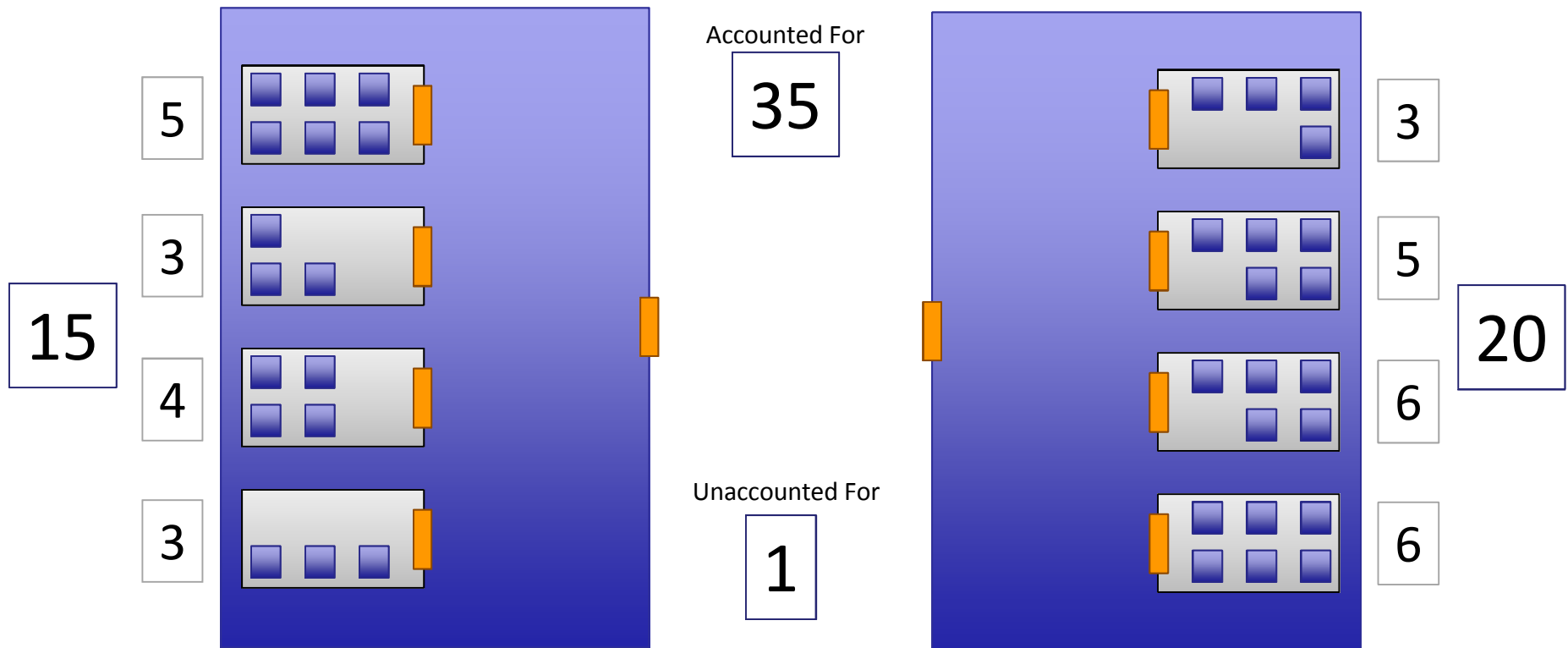
Item Accountability: Continuity of Knowledge



- Concept:
 - Identify all treaty-accountable items,
 - establish confidence in their identity (agreed baseline), then
 - monitor them for changes in location and integrity *for as long as possible*.
- Declare breaks to continuity of knowledge of items
- Increase confidence in items and monitoring system with periodic on-site inspections using statistical sampling

Aggregate Accountability

- Alternate method to item accountability: do I have confidence in the total stockpile?
- Relies heavily on portal and perimeter monitoring



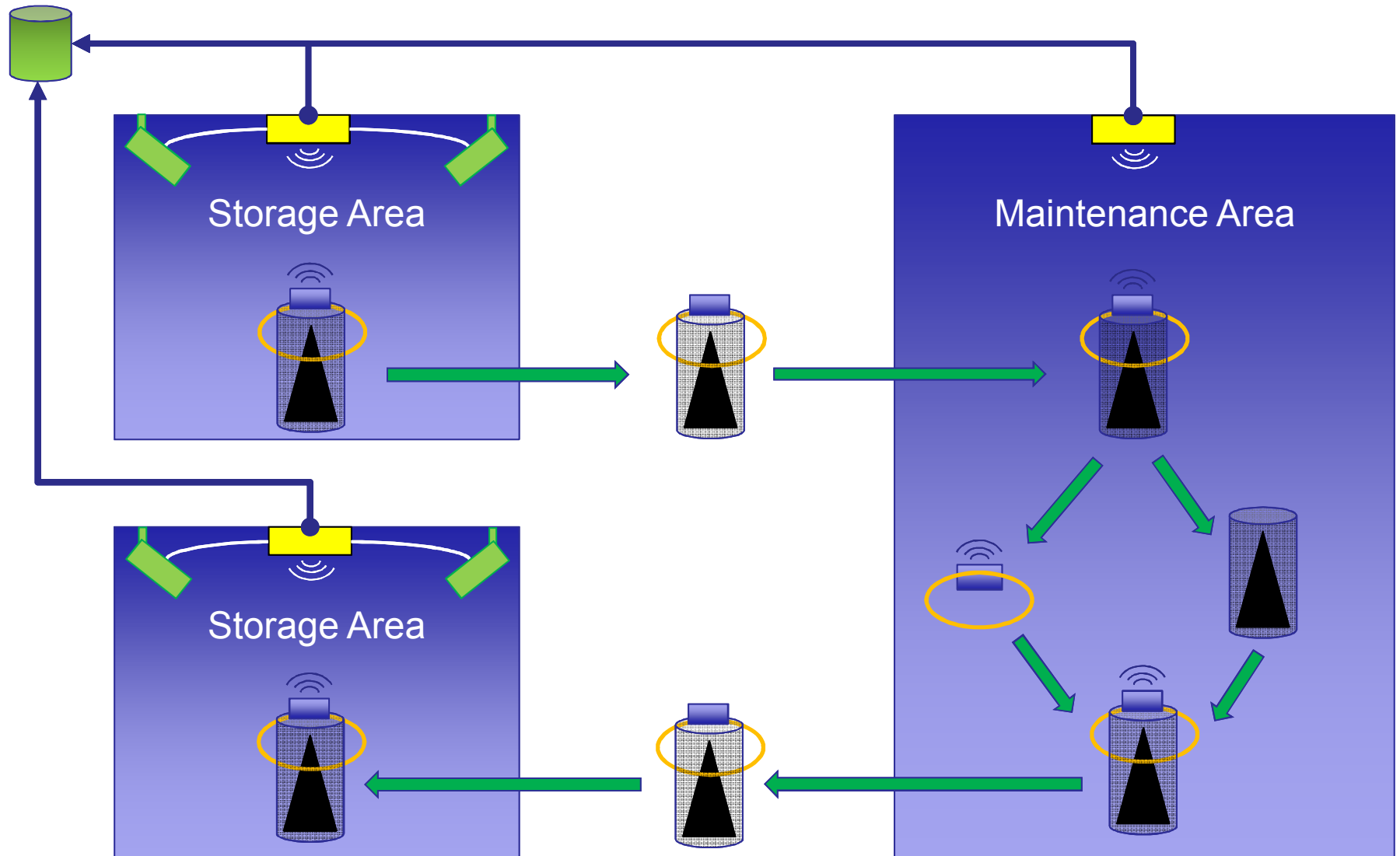
Conclusion

- We are preparing now for the need to account for individual warheads in all lifecycle stages
- Monitoring and verification systems could provide necessary levels of confidence at less cost than inspections alone
- The quantification of confidence is something that should be studied

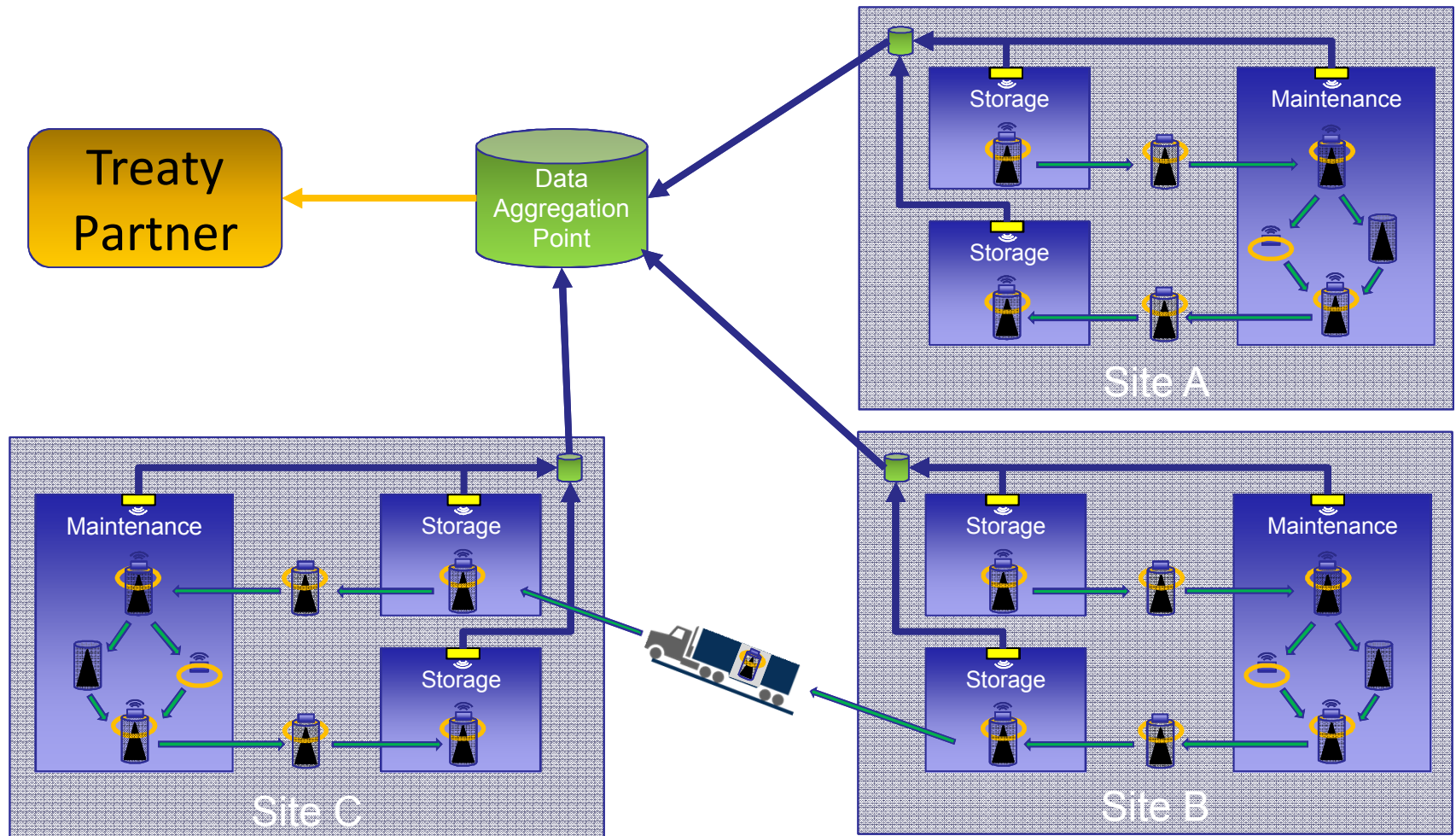
Questions?

Backup slides

Site View



National View



Active Monitoring System Characteristics

- An active monitoring system would:
 - Monitor the status of each accountable item throughout its lifecycle, where appropriate
 - Monitor the facilities where accountable items exist, where appropriate
 - Send all system generated information to aggregation points at each site, and further to a national aggregation point
- All generated information must be **trustable**
 - Information reported must be *authenticatable*
 - System equipment must be *tamper-evident* and *inspectable*
 - Multiple layers of tags, seals, and sensors provide “*evidence in depth*”



Authentication at the source + tamper-indicating enclosure = trustable monitoring node