



U.S. DEPARTMENT OF
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Nuclear Energy

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Fuel Cycle Research and Development

Used Fuel Storage Security

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Used Fuel Disposition Campaign

■ U.S. Department of Energy Office of Nuclear Energy

- Fuel Cycle Research and Development Program

■ Used Fuel Disposition Campaign

- Identify alternatives and conduct scientific research and technology development to enable storage and disposal of used nuclear fuel and wastes generated by existing and future nuclear fuel cycles

■ Used Fuel Storage

- R&D Opportunities
- Security
- Concepts Evaluation

■ Near-term focus is on dry storage of commercial LWR fuel



Used Fuel Storage Context

■ Policy

- Decision to cancel Yucca Mountain
- Need to store used fuel for the foreseeable future (300 years)

■ Issues

- Long-term dry storage of used fuel can be certified only up to 60 years
- Transport of used fuel after long term storage
- Storage and transportation of high burn-up fuel (> 45 GWD/MTU)
- Long-term security

■ Consequences

- Technical bases needed for licensing very long-term storage and transportation
 - *Used fuel dry storage beyond 60 years*
 - *Transport of used fuel after long-term storage*
 - *Storage and transport of high burn-up fuel*



Addressing Consequences

■ R&D Opportunities

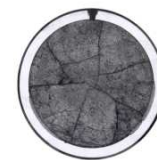
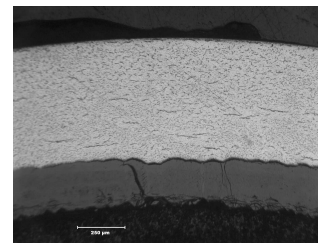
- Data gap analysis
- Plan to address gaps
- Development of technical basis

■ Security

- Regulatory analysis
- Identify issues relevant to long-term storage
 - *e.g., self-protection attribute – focus of this presentation*
- Assessments of gaps and improvements
- Recommended protection measures

■ Conceptual Evaluations

- Process for development of technical basis
- Evaluation of scenarios for decision makers



UFD Storage Implementation Plan Goals

- **1 yr: Develop project implementation process**
- **5 yr: Project Implementation Plan & Development of Technical Basis**
- **10 yr: Field used fuel storage system project**



Self-protection for Spent Fuel

- **Within the Nuclear Regulatory Commission (NRC) regulations for Physical Protection of Plants and Materials (10 CFR 73), “self-protection” is a characteristic attributed to Special Nuclear Material (SNM)**
 - “which is not readily separable from other radioactive material and which has a total external radiation dose rate in excess of 100 rems per hour at a distance of 3 feet from any accessible surface without intervening shielding”
- **DOE material types have similar attribute for highly radioactive SNM**
 - “unshielded, emit a radiation dose measured at 1 meter that exceeds 100 rem/hour”
 - DOE material categorization for commercial used fuel would be Attractiveness Level E (all other materials – highly irradiated forms), Category IV



Self-protection for Spent Fuel

- **Most commercial spent nuclear fuel (SNF) is considered self-protecting**
 - High radioactivity makes it extremely dangerous to handle
 - For fuel that has cooled for 15 years, a lethal dose (LD50/30) of 450 rem would be received at 3 feet after about several minutes (Lloyd et al., 1994)
 - More recent ORNL study (Coates et al., 2005) for research and test reactor spent fuel looks at radiation effects on personnel performance capability – incapacitation that prevents exposed individual from completing intended task
 - *“a dose rate of 10,000 rad/hr (100 Gy/hr) at 1 m was determined to be the level that significantly affected performance of the perpetrator and offered limited self-protection (in the range of minutes)”*



Self-protection of Used Fuel

■ Dose rate calculations

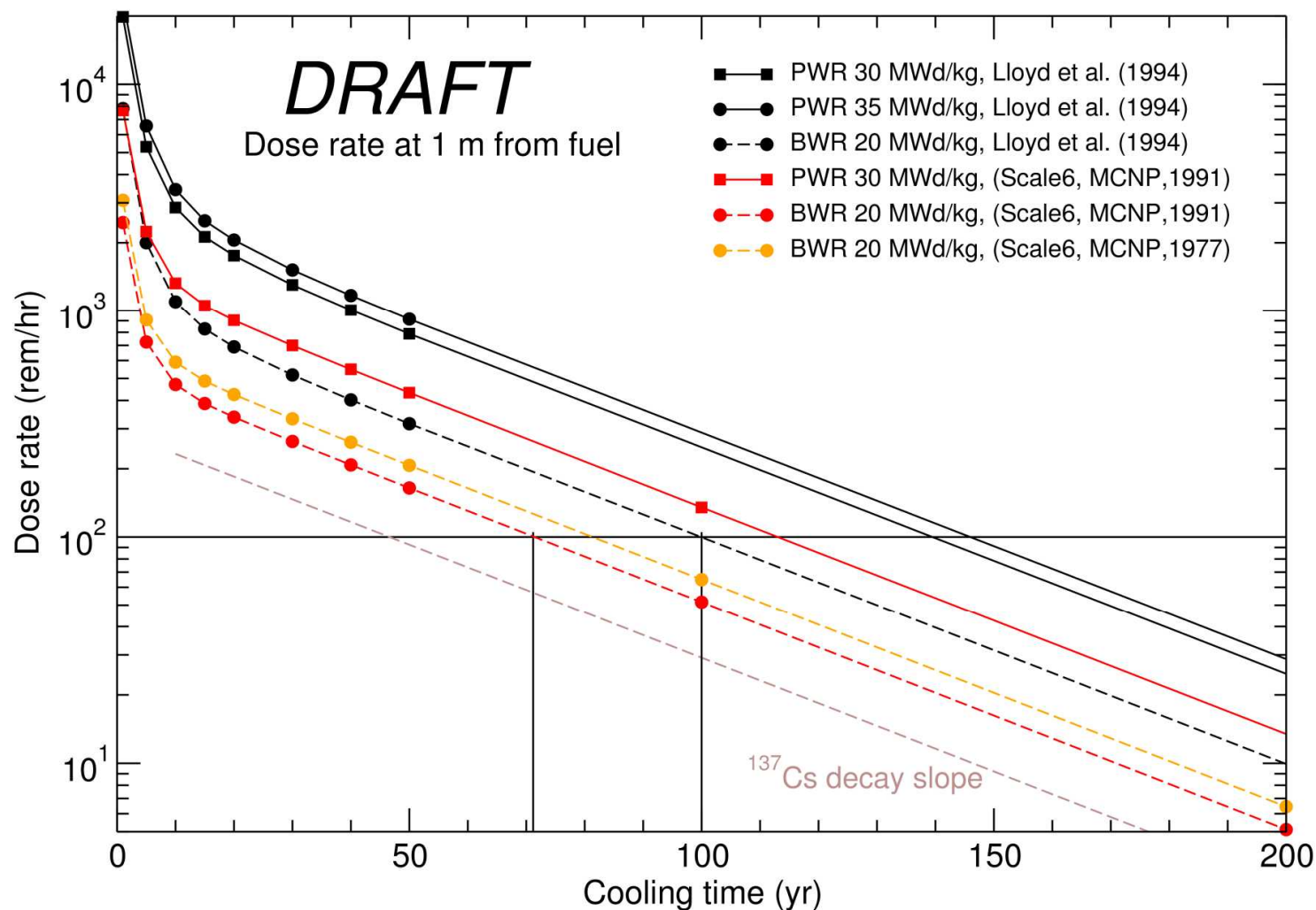
- Previous calculations extended to 200 years – dose falls below 100 rem/hr at about 100 years for BWR fuel and between 120 to 150 years for PWR fuel
- New calculations indicate used fuel falls below current threshold after about 70 years
- Increases with increasing burn-up
- After about 20-30 years, tracks with Cs-137 decay

■ “Self-Protection” in today’s world

- Regulations were written prior to 9/11 events
- NRC is engaged in discussions looking at the validity of the current thresholds and is considering raising the standard.
- Used fuel stored for extended periods of time will go below the higher thresholds earlier



Preliminary Results - Dose Rates for PWR/BWR Low Burn-up Fuels



Dose calculations by Richard Wittman, Brady Hanson, and Amy Cassellas, Pacific Northwest National Laboratory



Issues for Self-protection for Very Long-Term Storage

■ Issues for current level for self-protection

- Because of self-protection, only radiological sabotage is a concern
 - *Protection goal for physical protection is to protect against loss of control of the facility that could be sufficient to cause radiation exposure in excess of specified dose limits*
- Is 100 rem/hr [equivalent to 100 rad/hr (1 Gy/hr) absorbed dose] the level of self-protection that is needed for VLTS of used fuel?
 - *ORNL Study concludes “that for research reactor spent fuel, self-protection from a committed terrorist does not exist” at the current level*
 - *Early onset (within minutes) of incapacitation appears to occur in all exposed individuals at levels of 2500 rad (25 Gy) and above*
 - *Follow-up study (Coates and Broadhead, 2007) on power reactor spent fuel (PWR, BWR, MOX PWR, and VVER) indicates activity stays near 10,000 rad/hr (100 Gy/hr) at 0.2 m for a period of 10 years*



Ongoing Used Fuel Storage Security Activities

- **Comparison of NRC and DOE regulations applicable to very long term storage of used fuel**
 - Material categorization
 - Type of security area
- **Regulatory framework for different options of used fuel storage system project**
 - NRC and/or DOE sites
 - Security criteria for concepts evaluation
 - Possible impacts of current NRC rulemaking
- **Security assessment methodologies**
 - Identify and address gaps
 - Opportunity to improve performance
 - Recommended protection measures